



IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 74-41 of the Zoning Resolution to allow an arena with a maximum capacity of 25,000 seats on property generally bounded by Seaver Way, 35th Avenue, 127th Street, Willet Point Boulevard**, and 38th Avenue** (Tax Block 1823, Lots 12, 19, 20, 21, 23, 26, 28, 33, 40, 44, 47, 52 and 55; Tax Block 1824, Lots 1, 12, 19, 21, 26, 28, 33, 38, 40, 45, 53 and 100; and Tax Block 1825, Lots 1, 19, 21, 25, 28, 30, 37, 46, 48, 53, 55, 58 and 150), in a C4-4 District, within the Special Willets Point District.

** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ)

This application (C 240094 ZSQ) for a zoning special permit pursuant to Section 74-41 was filed by Queens Development Group, LLC (QDG), City Football Stadium Group, LLC (CFG), and the New York City Economic Development Corporation (EDC) on September 27, 2023. The proposed zoning special permit, in conjunction with the related actions, would facilitate a new mixed-use development in an area generally bounded by Roosevelt Avenue and 39th Avenue to the south, Northern Boulevard to the north, Seaver Way to the west and 126th Place, 127th Street and 126th Lane to the east, in the Willets Point neighborhood of Queens, Community District 7.

RELATED ACTIONS

In addition to the zoning special permit (C 240094 ZSQ) that is the subject of this report, the proposed project also requires action by the City Planning Commission (the Commission) on the following applications, which are being considered concurrently with this application:

N 240093 ZRQ	Zoning text amendment modifying provisions of Article XII, Chapter 4 (Special Willets Point District).
C 240092 ZSQ	Zoning special permit pursuant to ZR 124-60 (Special Permit to Modify Use or Bulk Regulations), as amended by the proposed

zoning text amendment (C 240093 ZRQ) to permit the transfer of floor area without regard to zoning lot lines and modify the bulk and use regulations of the underlying Special Willets Point District.

C 240095 ZSQ Special permit pursuant to ZR 74-802 to build a transient hotel.

C 240058 MMQ Amendment to the City Map to establish, eliminate, and change the grades of streets to facilitate the proposed development and accommodate future development within the Special Willets Point District.

BACKGROUND

A full background discussion and description of this application appears in the report for the related zoning special permit (C 240092 ZSQ).

ENVIRONMENTAL REVIEW

This application (C 240094 ZSQ), in conjunction with the related actions for zoning special permits (C 240092 ZSQ and C 240095 ZSQ), a City Map amendment (C 240058 MMQ) and a zoning text amendment (N 240093 ZRQ), was reviewed pursuant to the New York State Environmental Quality Review Act (SEQRA), and the SEQRA regulations set forth in Volume 6 of the New York Code of Rules and Regulations, Section 617.00 *et seq.* and the City Environmental Quality Review (CEQR) Rules of Procedure of 1991 and Executive Order No. 91 of 1977. The lead is the Office of the Deputy Mayor for Economic and Workforce Development. The designated CEQR number is 23DME005Q.

A summary of the environmental review appears in the report for the related zoning special permit (C 240092 ZSQ).

WATERFRONT REVITALIZATION PROGRAM

This application (C 240094 ZSQ) was reviewed by the Department of City Planning for consistency with the policies of the New York Waterfront Revitalization Program (WRP), as

amended, approved by the New York City Council on October 30, 2013 and by the New York Department of State on February 3, 2016, pursuant to the New York State Waterfront Revitalization and Coastal Resources Act of 1981, (New York State Executive Law, Section 910 et seq.). The designated WRP number is 23-028.

The action was determined to be consistent with the policies of the WRP.

UNIFORM LAND USE REVIEW

This application (C 240094 ZSQ) in conjunction with the related actions for zoning special permits (C 240092 ZSQ and C 240095 ZSQ) and a City Map amendment (C 240058 MMQ), were certified as complete by the Department of City Planning on October 16, 2023, and duly referred to Queens Community Board 7 and the Queens Borough President in accordance with Title 62 of the Rules of the City of New York, Section 2-02(b), along with the related application for a zoning text amendment (N 240093 ZRQ), which was referred for information and review in accordance with the procedures for non-ULURP matters.

Community Board Public Hearing

Queens Community Board 7 held a public hearing on this application (C 240094 ZSQ) and the related applications for zoning special permits (C 240092 ZSQ and C 240095 ZSQ), a City Map amendment (C 240058 MMQ) and a zoning text amendment (N 240093 ZRQ) on December 4, 2023 and, on that date, by a vote of 37 in favor, two against, and none abstaining, adopted a resolution recommending approval of the application with conditions. A summary of the community board's recommendation appears in the report for the related zoning special permit (C 240092 ZSQ).

Borough President Recommendation

The Queens Borough President held a public hearing on this application (C 240094 ZSQ) and the related actions for zoning special permits (C 240092 ZSQ and C 240095 ZSQ), a City Map amendment (C 240058 MMQ) and a zoning text amendment (N 240093 ZRQ) on December 13,

2023 and, on January 10, 2024, issued a recommendation to approve the application with conditions. A summary of the Borough President's recommendation appears in the report for the related zoning special permit (C 240092 ZSQ).

City Planning Commission Public Hearing

On January 3, 2024 (Calendar No. 9), the Commission scheduled January 24, 2024, for a public hearing on this application (C 240094 ZSQ) and the related actions for zoning special permits (C 240092 ZSQ and C 240095 ZSQ), a City Map amendment (C 240058 MMQ) and a zoning text amendment (N 240093 ZRQ). The hearing was duly held on January 24, 2024 (Calendar No. 22). There were 11 speakers in favor of the application and three in opposition, as described in the report for the related action (C 240092 ZSQ), and the hearing was closed.

CONSIDERATION

The Commission believes that this application for a zoning special permit (C 240094 ZSQ), in conjunction with the related applications for a zoning text amendment (N 240093 ZRQ), an amendment to the City Map (C 240058 MMQ) and two additional zoning special permits (C 240092 ZSQ, C 240095 ZSQ), are appropriate. A full consideration and analysis of issues and the reasons for approving this application appear in the report for the related zoning special permit (C 240092 ZSQ).

FINDINGS

The City Planning Commission hereby makes the following findings pursuant to Section 74-41, as amended, of the Zoning Resolution:

1. that the principal vehicular access for such use is not located on a local street but is located on an arterial highway, a major street or a secondary street within one-quarter mile of an arterial highway or major street;
2. that such use is so located as to draw a minimum of vehicular traffic to and through local streets in nearby residential areas;
3. that such use is not located within 200 feet of a Residence District;

4. that adequate reservoir space at the vehicular entrance, and sufficient vehicular entrances and exits, are provided to prevent traffic congestion;
5. that vehicular entrances and exits for such use are provided separately and are located not less than 100 feet apart; and
6. that due consideration has been given to the proximity of bus and rapid transit facilities to serve such use.

RESOLUTION

RESOLVED, that having considered the Final Second Supplemental Environmental Impact Statement (FSSEIS), for which a Notice of Completion was issued on February 23, 2024 with respect to this application (CEQR No. 23DME005Q), the City Planning Commission finds that the requirements of the New York State Environmental Quality Review Act and Regulations have been met and that:

1. The environmental impacts disclosed in the FSSEIS were evaluated in relation to the social, economic, and other considerations associated with the actions that are set forth in this report; and
2. Consistent with social, economic and other essential considerations from among the reasonable alternatives thereto, the action, FSSEIS dated February 23, 2024, is one which minimizes or avoids adverse environmental impacts to the maximum extent practicable; and
3. The adverse environmental impacts disclosed in the FSSEIS will be minimized or avoided to the maximum extent practicable by incorporating the mitigation measures that were identified in the FSSEIS as practicable.

The report of the City Planning Commission, together with the FSSEIS, constitutes the written statement of facts, and of social, economic and other factors and standards, that form the basis of the decision, pursuant to Section 617.11(d) of the SEQRA regulations; and be it further

RESOLVED, that the City Planning Commission, in its capacity as the City Coastal Commission, has reviewed the waterfront aspects of this application and finds that the proposed action is consistent with WRP policies; and be it further

RESOLVED, by the City Planning Commission, pursuant to Sections 197-c and 200 of the New York City Charter, that based on the environmental determination and the consideration and findings described in this report, the application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 74-41 of the Zoning Resolution to allow an arena with a maximum capacity of 25,000 seats on property generally bounded by Seaver Way, 35th Avenue, 127th Street, Willet Point Boulevard**, and 38th Avenue** (Tax Block 1823, Lots 12, 19, 20, 21, 23, 26, 28, 33, 40, 44, 47, 52 and 55; Tax Block 1824, Lots 1, 12, 19, 21, 26, 28, 33, 38, 40, 45, 53 and 100; and Tax Block 1825, Lots 1, 19, 21, 25, 28, 30, 37, 46, 48, 53, 55, 58 and 150), in a C4-4 District, within the Special Willets Point District, Borough of Queens, Community District 7, is approved, subject to the following terms and conditions:

1. The property that is the subject of this application (C 240094 ZSQ) shall be developed in size and arrangement substantially in accordance with the dimensions, specification and zoning computation indicated on the following approved plans, prepared by S9 Architecture with this application and incorporated in this resolution:

Drawing No.	Title	Last Date Revised
Z-000	Cover	02/23/2024
Z-002	Base Plane Calculations	02/23/2024
Z-003	District Street and Open Space Plan	02/23/2024
Z-005	Zoning Analysis	02/23/2024
Z-006	Zoning Analysis	02/23/2024
Z-007	Zoning Analysis	02/23/2024
Z-008	Zoning Analysis	02/23/2024
Z-009	Zoning Analysis	02/23/2024

Z-010	Zoning Analysis	02/23/2024
Z-011	Zoning Analysis	02/23/2024
Z-012	Overall Site Plan	02/23/2024
Z-013	Overall Ground Floor Plan	02/23/2024
Z-014	Overall Cellar Plan	02/23/2024
Z-015	Overall Waiver Ground Floor Plan	02/23/2024
Z-016	Overall Waiver Roof Plan	02/23/2024
Z-201	Stadium Site Plan	02/23/2024
Z-202	Stadium Ground Floor Plan	02/23/2024
Z-203	Stadium Cellar Plan	02/23/2024
Z-204	Stadium Waiver Ground Floor Plan	02/23/2024
Z-205	Stadium Waiver Roof Plan	02/23/2024
Z-206	Stadium Waiver Sections	02/23/2024
Z-207	Stadium Elevations	02/23/2024
Z-208	Stadium Signage Waiver	02/23/2024
Z-209	Stadium Signage Waiver	02/23/2024
Z-210	Stadium Signage Waiver	02/23/2024
Z-211	Stadium Signage Waiver	02/23/2024

2. Such development shall conform to all applicable provisions of the Zoning Resolution, except for the modifications specifically granted in this resolution and shown on the plans listed above which have been filed with this application. All zoning computations are subject to verification and approval by the New York City Department of Buildings.

3. Such development shall confirm to all applicable laws and regulations relating to its construction, operation and maintenance.

4. In the event the property that is the subject of the application is developed as, sold as, or converted to condominium units, a homeowners' association, or cooperative ownership, a copy of this report and resolution and any subsequent modifications shall be provided to the Attorney General of the State of New York at the time of application for any such

condominium, homeowners' or cooperative offering plan and, if the Attorney General so directs, shall be incorporated in full in any offering documents relating to the property.

5. All leases, subleases, or other agreements for use or occupancy of space at the subject property shall give actual notice of this special permit to the lessee, sublessee or occupant.
6. Upon the failure of any party having any right, title or interest in the property that is the subject of this application, or the failure of any heir, successor, assign or legal representative of such party to observe any of the restrictions, agreements, terms or conditions of this resolution whose provisions shall constitute conditions of the special permit hereby granted, the City Planning Commission may, without the consent of any other party, revoke any portion of or all of said special permit. Such power of revocation shall be in addition to and not limited to any other powers of the City Planning Commission or of any agency of government, or any private person or entity. Any such failure as stated above, or any alteration in the development that is the subject of this application that departs from any of the conditions listed above, is grounds for the City Planning Commission to disapprove any application for modification, cancellation or amendment of the special permit.
7. Neither the City of New York nor its employees or agents shall have any liability for money damages by reason of the city's or such employee's or agent's failure to act in accordance with the provisions of this special permit.

The above resolution (C 240094 ZSQ), duly adopted by the City Planning Commission on March 6, 2024 (Calendar No. 14), filed with the Office of the Speaker, City Council, and the Borough President, in accordance with the requirements of Section 197-d of the New York City Charter.

**** Note:** A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ).

DANIEL R. GARODNICK, Esq., *Chair*

KENNETH J. KNUCKLES, Esq., *Vice-Chairman*

GAIL BENJAMIN, ALFRED C. CERULLO, III, ANTHONY CROWELL, Esq.,

JOSEPH DOUEK, DAVID GOLD, Esq., LEAH GOODRIDGE, Esq.,

RASMIA KIRMANI-FRYE, ORLANDO MARIN, JUAN CAMILO-OSORIO,

RAJ RAMPERSHAD, *Commissioners*

Queens Borough President Recommendation

APPLICATION: Willets Point Phase II
COMMUNITY BOARD: Q07

DOCKET DESCRIPTIONS

ULURP #240092 ZSQ – IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 124-60* of the Zoning Resolution to allow the distribution of total allowable floor area without regard for zoning lot lines or district boundaries and to modify:

1. the required parking regulations of Sections 25-23 (Requirements Where Group Parking Facilities are Provided), 25-251 (Income-restricted housing units), 36-21 (General Provisions) and 124-50 (OFF-STREET PARKING REGULATIONS);
2. the sign regulations of Sections 32-60 (SIGN REGULATIONS) and 124-15 (Modification of Sign Regulations);
3. the loading requirements of Section 36-62 (Required Accessory Off-Street Loading Berths);
4. the retail continuity regulations of Section 124-14 (Retail Continuity);
5. the height and setback regulations of Section 124-22 (Height and Setback Regulations);
6. the street network requirements of Section 124-30 (Mandatory Improvements);
7. the public open space requirements of Section 124-42 (Types and Standards of Publicly Accessible Open Space);
8. the curb cut requirements of Section 124-53 (Curb Cut Restrictions),

in connection with a proposed mixed-use development on property generally bounded by Northern Boulevard, 27th Street, Willets Point Boulevard**, 126th Lane**, 39th Avenue**, Roosevelt Avenue, and Seaver Way (Block 1833, Lots 117, 120, 130, 135 and 140; Block 1823, Lots 12, 19, 20, 21, 23, 26, 28, 33, 40, 44, 47, 52 and 55; Block 1824, Lots 1, 12, 19, 21, 26, 28, 33, 38, 40, 45, 53 and 100; and Block 1825, Lots 1, 19, 21, 25, 28, 30, 37, 46, 48, 53, 55, 58 and 150; Block 1822, Lot 17; and Block 1820, Lots 1, 6, 9, 18, 34 and 108), within a C4-4 District in the Special Willets Point District.

*Note: A zoning text amendment to modify Section 124-60 is proposed under a concurrent related application N 240093 ZRQ.

** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ)

ULURP #240094 ZSQ – IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 74-41 of the Zoning Resolution to allow an arena with a maximum capacity of 25,000 seats on property generally bounded by Seaver Way, 35th Avenue, 127th Street, Willet Point Boulevard**, and 38th Avenue** (Tax Block 1823, Lots 12, 19, 20, 21, 23, 26, 28, 33, 40, 44, 47, 52 and 55; Tax Block 1824, Lots 1, 12, 19, 21, 26, 28, 33, 38, 40, 45, 53 and 100; and Tax Block 1825, Lots 1, 19, 21, 25, 28, 30, 37, 46, 48, 53, 55, 58 and 150), in a C4-4 District, within the Special Willets Point District.

** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ)

ULURP #240095 ZSQ – IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 74-802 of the Zoning Resolution to allow a transient hotel (Use Group 5), in connection with a proposed mixed-use development, on property generally bounded by Seaver Way, 38th Avenue**, and the southeasterly centerline prolongation of Willets Point Boulevard** (Block 1833, Lot 117), in a C4-4 District, within the Special Willets Point District.

** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ)

PUBLIC HEARING

A Public Hearing was held by the Queens Borough President in the Borough President's Conference Room at 120-55 Queens Boulevard, Kew Gardens NY 11424 as well as via Zoom webinar and livestreamed on www.queensbp.org on Thursday, December 13, 2023 at 9:30 A.M. pursuant to Section 82(5) of the New York City Charter and was duly advertised in the manner specified in Section 197-c (i) of the New York City Charter. The applicant made a presentation. There were twenty-four (24) speakers. The hearing was closed.

CONSIDERATION

Subsequent to a review of the application and consideration of testimony received at the public hearing, the following issues and impacts have been identified:

- The Applicant is proposing the following Zoning Actions in an area approximately bounded by Roosevelt Avenue to the south, Seaver Way to the west, Northern Blvd to the north, and 127th Street to the west (the “Project Area”). Within the Project Area, the Applicant refers to four (4) separate parcels as they relate to each Zoning Action: the “Triangle Lot” (p/o Block 1833) the “Stadium Lot” (p/o Block 1823, Blocks 1824 and 1825), the “T-Parcel Lot” (p/o Block 1822) and the “Northern Lot” (Block 1820).
 - *Special Permit pursuant to ZR 124-60* (Special Permit to Modify Use or Bulk Regulations), as amended, which would permit the following actions on each Parcel:
 - **Triangle Lot:** the transfer of approximately 291,423 SF from the stadium zoning lot; permit hotel and residential buildings to rise without setback above 85 feet; allow the depth of retail to extend 30 feet (instead of 50 feet) for each frontage and allow some ground-floor spaces that may not meet transparency requirements; permit building length along Seaver Way beyond 110 feet (150 feet currently proposed); waive parking requirements while still proposing to provide 444 spaces (300 required); reduce required off-street loading berths from three to one; allow less linear feet of seating, amenities and percentage of planted areas; provide curb cuts on 38th Avenue, with some flexibility of exact locations based on final ground floor design.
 - **Stadium Lot:** the transfer of floor area generated from the Stadium Zoning Lot to other sites: 291,423 SF to Triangle Lot, 216,461 SF to T-Parcel Lot, and 454,153 SF to Northern Lot; permit stadium block to have a maximum length greater than 450 feet and extend into a location that is to contain a primary retail street; permit portion of stadium street wall to be located beyond 60 feet of street line or public open space; Permit stadium to rise to approx. 101-115 feet without an additional setback above 60 or 85 feet, depending on location of façade; waive parking requirements while still proposing to provide 27 at grade spaces; modification to sign regulations at heights and sizes beyond those permitted; Allow relief from retail continuity regulations pertaining to ground floor use, and the maximum length of establishments to facilitate stadium use and design; permit multiple curb cuts to access stadiums loading berths; and allow flexibility in open space design, specifically related to linear feet of seating;
 - **T-Parcel Lot:** the transfer of 216,461 sf from Stadium Zoning Lot; allow building to rise without setback to a maximum roof height of 132 feet, and 167 feet for mechanicals, and relief from tower regulations (portion of building height proposed beyond 117 feet would need further approval from the BSA at a later date); building to be set back from 34th Avenue by 10 feet instead of eight to preserve ability to widen the functional width in the future; allow the depth of retail to extend 30 feet (instead of 50 feet) for each frontage and allow certain ground floor spaces that may not meet transparency requirements; and waive parking requirements while still proposing to provide 97 parking spaces (111 parking spaces required);
 - **Northern Lot:** Permit the transfer of 454,153 sf from Stadium Zoning Lot; allow building to rise without setback to maximum building height of 216 feet (including mechanicals), and 132 feet to the roof and 167 feet to mechanicals on eastern portion (western portions beyond 117 feet would need further approval from the BSA at a later date); waive tower regulations for building above 120 feet; building to be set back from 34th Avenue 10 feet instead of eight to preserve ability to widen the functional width in the future; waive parking requirements while still proposing to provide 255 parking spaces; permit reduced linear feet of seating and percentage of plantings.
 - *Special Permit pursuant to ZR 74-41* (Arena, Stadium or Trade Exposition of Greater than 2,500 seats);
 - *Special Permit pursuant to 74-802* (Transient Hotel in a Commercial District)
 - *Changes to the City Map* to facilitate Phase I and Phase II Developments of the Special Willets Point District; and
 - *Zoning Text Amendments to ZR 124-60, 124-05, 124-31, and 124-40*, which gives the City Planning Commission the ability to permit the redistribution of floor area without regard to zoning lot lines; grant parking and loading modifications; provide modifications to mandatory improvements or other urban design regulations; specify that the requirement for a certification would also apply to zoning lots subject to a Special Permit pursuant to ZR 124-60 when the aggregate lot area of all zoning lots is greater than 200,000 SF; given changes to the originally anticipated street plan, finding (d) would require showing that the development does not preclude development in other portions of the Special District from complying with provisions of 124-31, except where such compliance is directly prevented by modifications granted by the CPC pursuant to Section 124-60;
- The proposed actions would facilitate the development of the Triangle Lot, Stadium Lot, T-Parcel Lot and the Northern Lot, (the “Development Sites”). The Proposed Development on these four parcels include: 1,400 affordable units (1.3 million SF), a 250-room hotel (215,000 SF), 80,000 of commercial SF for local retail, a 25,000-seat soccer stadium (500,000 SF), 500 accessory parking spaces, and 2.8 acres of publicly-accessible open space. These combined development plans are known as “Willets Point Phase 2”;

- In the 1940s, automobile-related uses populated the Willets Point area until the 2000s, when plans of redevelopment began to take shape. In 2002, the City created the Downtown Flushing Task Force which became the starting point for the Willets Point Development Plan. This Development Plan was approved in 2008 (creating the “Special Willets Point District”), and the Final Generic Environmental Impact Statement (FGEIS) was accepted in 2011. In 2012, the Queens Development Group (“QDG”) was awarded a Request for Proposal (RFP) to develop an initial 23-acre portion of Willets Point. Between 2012 and 2021, due to NY State Court of Appeals intervention, the development plan was changed and is now known as the “New Phase 1,” which includes 887,000 residential SF (1,100 affordable units), 5,000 community facility SF, 323-space parking garage, one acre of publicly accessible open space, and a 650-seat school;
- The Development Sites are all currently vacant and are undergoing environmental remediation through either the New York State Brownfield Clean Up Program or by the NYC Office of Environmental Remediation’s E-designation Rules. On December 12, 2023, in a meeting with the development team, the Applicant confirmed that all city-owned properties of Willets Point were enrolled in the Brownfield Clean Up program. Some privately-owned parcels were not enrolled in the State program, but instead received E-designations that also required environmental remediation;
- Community Board 7 (CB7) held a Public Hearing and voted to approve this application package with a vote of thirty-seven (37) in approval, two (2) in opposition and zero (0) abstentions. CB’s official conditions included:
 - A new police precinct within CB7;
 - NYCFC obtained a written agreement from Mets and NYC Parks Department prior to expiration of the ULURP that they be allowed to park 4,000 vehicles on game dates;
 - No games during game days for other major sporting events (UTSA, Mets, etc.); and
 - Hotel not be converted to a homeless or migrant shelter;
- At the Borough President’s Land Use Public Hearing, the Applicant gave a presentation of the Proposed Developments, proposed partnerships and the environmental impacts of the Proposed Development. The Applicant Team highlighted the following points: the overall residential SF has increased by 700-800 units since the first 2008 rezoning took place; over 50% of housing in Phase 1 is meant for low-income families (that is, families making at or below 80% of the Area Median Income (AMI)), and that Phase 2 affordability will more or less mirror Phase 1; the New York City Football Club (NYCFC) has been looking for a permanent home for the last decade; the proposed Stadium would be privately-funded and 100% built with union labor, which translates roughly to 4,000 construction jobs, hundreds of union jobs within stadium operations, and a 35% MWBE procurement goal; the proposed Stadium would include community use and access including 31,000 SF of programmable space available for community use on non-event days, a Community Activation Fund to offset event-related costs, and NYCFC’s nonprofit organization “City in the Community” (CITC) headquartered in the stadium, which currently has 25+ school and Community-Based Organization (CBO) partners in Queens; and the Proposed Development’s sustainable attributes such as all-electric housing (aside from gas-powered emergency generators), rooftop solar panels, goal of zero waste by 2040, and flood-proofed buildings. The Borough President raised multiple questions, to which the Applicant responded in kind:
 - Social service providers for the formerly homeless units in Phase 1, to which the Applicant confirmed they had two groups (Women in Need and Breaking Ground) lined up for Phase 1 housing, and confirmed they will identify social service providers for Phase 2 units;
 - Union labor within and timeline of the 220 SARA units in Phase 1, to which the Applicant replied they would be built using the prevailing wage, and they have identified a 10-month timeline;
 - Partnering with culturally-appropriate CBOs who would help local residents fill out Housing Connect applications (also known as NYC Department of Housing Preservation and Development’s “Housing Ambassadors” Program), to which the Applicant replied they would do so during lease-up;
 - Increasing the amount of the proposed Community Activation Fund (based on the lack of property taxes or PILOT), to which the Applicant said they would explore;
 - Local hiring minimum percentage within the community, to which the Applicant said they would also explore;
 - Publicly accessible open space, to which the Applicant replied most of the proposed open space would be for passive use; and
 - Sustainable design elements such as rooftop solar or composting, to which the Applicant replied they intended to do both;
- During the public testimony portion of the Borough President’s hearing, a total of twenty-four (24) speakers testified on this project with twenty-two (22) speakers in favor and two (2) against the project. Those who testified in favor of the project felt it would be an economic boon for the surrounding area, and the NYCFC Stadium would be a net community benefit to soccer fans and residents alike. Those who testified against the project felt it would create overflow problems into Flushing Bay, and that the stadium would only benefit tourists and sit vacant outside its 25-game allowance per year;
- The Borough President’s Office has received fourteen (14) letters of written testimony and correspondence regarding this project, with four (4) letters in support and ten (10) letters in opposition.

RECOMMENDATION

Through the decades, many plans have been imagined at Willets Point and only one has been approved. I am proud to see the former “Valley of Ashes” transform into better housing, schooling and open space, but I must see material and serious commitments to the surrounding communities of Corona, Flushing, and East Elmhurst.

This project’s approval is also coming at a time when the City is experiencing a dire crisis to house and take care of asylum seekers from all over the globe. It is clear to me that all Queens residents – including asylum seekers – need to be accounted for in the Willets Point vision. With that said, the Applicants have sent my office a signed letter of commitments to establish good-faith partnerships within the stadium and throughout the Proposed Development, as detailed in my conditions.

Based on the above consideration, I hereby recommend approval with the following conditions:

- A written statement that Phase 2 affordability levels will be similar to Phase 1 levels, which will stipulate the commitment to over 50% of 1,400 units affordable at or below 80% AMI.
- A full list of Community Benefits the Applicant team has promised throughout this ULURP process so far, including but not limited to:
 - Full amenities throughout the proposed residential buildings
 - Stadium hiring goals and economic benefits
 - “City in the Community” (CITC) Youth Programming
- A signed letter of commitment (including metrics, dates or milestones) attached to the following clauses:
 - **LOCAL HIRING.** There should be a minimum 30% goal of hiring M/WBE firms and local residents within the Proposed Development. Goal progress should be reported quarterly to the Borough President, Council Member and respective Community Boards (CBs), and should also include zip codes of local residents within CB 3, 4 and 7 that were hired. Any job fair or workforce development plans should also be made available to the aforementioned parties. The Applicant team should also:
 - **Work with the Council Member and Borough President to determine a mutually-agreeable set-aside for local vendors and concessionaires within the stadium** and at any future pop-up markets on the Development Sites. The Applicant team’s process should be transparent to the Borough President, Council Member and respective Community Boards. The Applicant team should also consider widening any sidewalks surrounding the stadium to accommodate both local street vendors and safe pedestrian passage, as well as adding a “vending lane” along a “No Parking” zone if possible.
 - **Establish outreach strategies with Queens Colleges** (such as LaGuardia Community College, Vaughn College, York College and Queens College). By building relationships with Queens Colleges, the Applicant Team should ensure permanent workforce development with young adults starting their careers.
 - **CONCRETE PARTNERSHIPS IN THE COMMUNITY.** The Applicant team should work with one or more culturally-competent Community-Based Organizations (CBOs) to execute workforce development and other community needs at Willets Point. Attempts to work with CBOs and confirmed CBOs should also be reported to the Borough President, Council Member and CBs 3, 4 and 7 quarterly.
 - **Community Advisory Board.** The Applicant team (namely, NYCEDC) should commit to forming and leading a Community Advisory Board (CAB) for Phase II development on a quarterly basis. The Community Advisory Board should be comprised of local residents who live within CBs 3, 4 and 7 boundaries, local CBOs/nonprofits, small-business owners, faith leaders, and local elected official offices. This CAB shall be a sounding board and watchdog for community benefits, and shall help determine metrics not yet defined in the signed letter of commitment.
 - **Discounted tickets for local residents**, with a minimum and maximum range target for each year.
 - **NO GAME SCHEDULING CONFLICTS.** There should be no NYCFC games that would conflict with both or either the USTA Stadium or Mets schedules.
 - **FLUSHING MEADOWS-CORONA PARK IMPROVEMENTS.** The Applicant Team should work with the Department of Parks and Recreation to identify key areas in and around Flushing Meadows Corona Park that need capital improvements, including but not limited to: the Flushing Promenade, sports fields, playground areas and comfort stations;
 - **TRANSIT IMPROVEMENTS.** The Applicant team (namely, NYCEDC) should work with NYC Transit to update and help fund transportation improvements to the bus and subway systems, respectively. NYCEDC should conduct a feasibility study of extending ferry service to Willets Point or a nearby location;
 - **PLAYGROUNDS/OUTDOOR SPACE FOR CHILDREN.** The Applicant team should explore the possibility of small playgrounds within Willets Point Phase II for children; and

- **ROBUST SEWAGE AND STORMWATER MANAGEMENT PLAN.** Because the Proposed Development is located in a floodplain and is located next to Flushing Creek, the Applicant team should work with the NYC Department of Environmental Protection to ensure they have a functioning and updated sewage/stormwater management plan. The Development Plan should also include permanent sustainable elements such as permeable pavement and bioswales. Such plan(s) should be shared with the Borough President, Council Member, and residents of Community Board 3, 4 and 7 upon completion.



PRESIDENT, BOROUGH OF QUEENS

01/10/2024

DATE



COMMUNITY/BOROUGH BOARD RECOMMENDATION

Project Name: Willets Point Phase II			
Applicant:	EDC - Economic Development Corporation for NYC	Applicant's Primary Contact:	Ethan Goodman
Application #	240092ZSQ	Borough:	
CEQR Number:	23DME005Q	Validated Community Districts:	Q07

Docket Description:

IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 74-802 of the Zoning Resolution to allow a transient hotel (Use Group 5), in connection with a proposed mixed-use development, on property generally bounded by Seaver Way, 38th Avenue**, and the southeasterly centerline prolongation of Willets Point Boulevard** (Block 1833, Lot 117), in a C4-4 District, within the Special Willets Point District.** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ) Plans for this proposal are on file with the City Planning Commission and may be seen on the Zoning Application Portal at <https://zap.planning.nyc.gov/projects/2023Q0251>, or the Department of City Planning, 120 Broadway, 31st Floor, New York, NY, 10271-0001.

Please use the above application number on all correspondence concerning this application

RECOMMENDATION: Conditional Favorable			
# In Favor: 37	# Against: 2	# Abstaining: 0	Total members appointed to the board: 39
Date of Vote: 12/4/2023 12:00 AM		Vote Location: St. Luke RC Church	

Please attach any further explanation of the recommendation on additional sheets as necessary

Date of Public Hearing: 12/4/2023 7:00 PM	
Was a quorum present? Yes	<i>A public hearing requires a quorum of 20% of the appointed members of the board but in no event fewer than seven such members</i>
Public Hearing Location:	St. Luke's RC Church 16-34 Clintonville Street, Whitestone, NY 11357

CONSIDERATION: Motion was made to approve with the following stipulation:

- NYCFC obtained a written agreement from Mets and NYC Parks Department prior to expiration of the ULURP that they be allowed to park 4000 spaces during game events.
- No games during game days for other major sporting events, USTA, Mets etc.
- Hotel not be converted to a homeless or migrant shelter

Recommendation submitted by	QN CB7	Date: 12/11/2023 12:11 PM
-----------------------------	--------	---------------------------



COMMUNITY/BOROUGH BOARD RECOMMENDATION

Project Name: Willets Point Phase II			
Applicant: EDC - Economic Development Corporation for NYC		Applicant's Primary Contact: Ethan Goodman	
Application # N240093ZRQ		Borough:	
CEQR Number: 23DME005Q		Validated Community Districts: Q07	

Docket Description:

Please use the above application number on all correspondence concerning this application

RECOMMENDATION: Conditional Favorable			
# In Favor: 37	# Against: 2	# Abstaining: 0	Total members appointed to the board: 39
Date of Vote: 12/4/2023 12:00 AM		Vote Location: St. Luke RC Church	

Please attach any further explanation of the recommendation on additional sheets as necessary

Date of Public Hearing: 12/4/2023 7:00 PM	
Was a quorum present? Yes	<i>A public hearing requires a quorum of 20% of the appointed members of the board but in no event fewer than seven such members</i>
Public Hearing Location:	St. Luke's RC Church 16-34 Clintonville Street, Whitestone, NY 11357

CONSIDERATION: Motion was made to approve with the following stipulation:

- NYCFC obtained a written agreement from Mets and NYC Parks Department prior to expiration of the ULURP that they be allowed to park 4000 spaces during game events.
- No games during game days for other major sporting events, USTA, Mets etc.
- Hotel not be converted to a homeless or migrant shelter

Recommendation submitted by	QN CB7	Date: 12/11/2023 12:11 PM
-----------------------------	--------	---------------------------



COMMUNITY/BOROUGH BOARD RECOMMENDATION

Project Name: Willets Point Phase II			
Applicant:	EDC - Economic Development Corporation for NYC	Applicant's Primary Contact:	Ethan Goodman
Application #	240094ZSQ	Borough:	
CEQR Number:	23DME005Q	Validated Community Districts:	Q07

Docket Description:

IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 124-60* of the Zoning Resolution to allow the distribution of total allowable floor area without regard for zoning lot lines or district boundaries and to modify: 1. the required parking regulations of Sections 25-23 (Requirements Where Group Parking Facilities are Provided), 25-251 (Income-restricted housing units), 36-21 (General Provisions) and 124-50 (OFF-STREET PARKING REGULATIONS); 2. the sign regulations of Sections 32-60 (SIGN REGULATIONS) and 124-15 (Modification of Sign Regulations); 3. the loading requirements of Section 36-62 (Required Accessory Off-Street Loading Berths); 4. the retail continuity regulations of Section 124-14 (Retail Continuity); 5. the height and setback regulations of Section 124-22 (Height and Setback Regulations); 6. the street network requirements of Section 124-30 (Mandatory Improvements); 7. the public open space requirements of Section 124-42 (Types and Standards of Publicly Accessible Open Space); 8. the curb cut requirements of Section 124-53 (Curb Cut Restrictions), in connection with a proposed mixed-use development on property generally bounded by Northern Boulevard, 27th Street, Willets Point Boulevard**, 126th Lane**, 39th Avenue**, Roosevelt Avenue, and Seaver Way (Block 1833, Lots 117, 120, 130, 135 and 140; Block 1823, Lots 12, 19, 20, 21, 23, 26, 28, 33, 40, 44, 47, 52 and 55; Block 1824, Lots 1, 12, 19, 21, 26, 28, 33, 38, 40, 45, 53 and 100; and Block 1825, Lots 1, 19, 21, 25, 28, 30, 37, 46, 48, 53, 55, 58 and 150; Block 1822, Lot 17; and Block 1820, Lots 1, 6, 9, 18, 34 and 108), within a C4-4 District in the Special Willets Point District. *Note: A zoning text amendment to modify Section 124-60 is proposed under a concurrent related application N 240093 ZRQ. ** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ) Plans for this proposal are on file with the City Planning Commission and may be seen on the Zoning Application Portal at <https://zap.planning.nyc.gov/projects/2021Q0106>, or the Department of City Planning, 120 Broadway, 31st Floor, New York, NY, 10271-0001.

Please use the above application number on all correspondence concerning this application

RECOMMENDATION: Conditional Favorable

# In Favor: 37	# Against: 2	# Abstaining: 0	Total members appointed to the board: 39
Date of Vote: 12/4/2023 12:00 AM		Vote Location: St. Luke RC Church	

Please attach any further explanation of the recommendation on additional sheets as necessary

Date of Public Hearing: 12/4/2023 7:00 PM

Was a quorum present? Yes	<i>A public hearing requires a quorum of 20% of the appointed members of the board but in no event fewer than seven such members</i>
Public Hearing Location:	St. Luke's RC Church 16-34 Clintonville Street, Whitestone, NY 11357

CONSIDERATION: Motion was made to approve with the following stipulation:

- NYCFC obtained a written agreement from Mets and NYC Parks Department prior to expiration of the ULURP that they be allowed to park 4000 spaces during game events.
- No games during game days for other major sporting events, USTA, Mets etc.
- Hotel not be converted to a homeless or migrant shelter

Recommendation submitted by	QN CB7	Date: 12/11/2023 12:11 PM
-----------------------------	--------	---------------------------



COMMUNITY/BOROUGH BOARD RECOMMENDATION

Project Name: Willets Point Phase II Mapping Actions			
Applicant:	EDC - Economic Development Corporation for NYC	Applicant's Primary Contact:	Ethan Goodman
Application #	240058MMQ	Borough:	
CEQR Number:	23DME005Q	Validated Community Districts:	Q07

Docket Description:

IN THE MATTER OF an application submitted by the New York City Economic Development Corporation, Queens Development Group, LLC, and CFG Stadium Group, LLC, pursuant to Sections 197-c and 199 of the New York City Charter and Section 5-430 et seq. of the New York City Administrative Code, for an amendment to the City Map involving: • the establishment of 38th Avenue, 39th Avenue, 126th Lane, and a portion of Willets Point Boulevard within an area generally bounded by Van Wyck Expressway Extension, Roosevelt Avenue, Seaver Way, and Northern Boulevard; • the elimination, discontinuance and closing of 36th Avenue, east of Seaver Way; • the elimination, discontinuance, and closing of streets within an area generally bounded by 127th Street, Northern Boulevard, Van Wyck Expressway Extension, and Roosevelt Avenue; • the raising of grades within streets generally bounded by Northern Boulevard, 127th Street, Willets Point Boulevard, 38th Avenue, and Seaver Way; • the adjustment of grades and block dimensions necessitated thereby; and • any acquisition or disposition of real properties related thereto, in Community District 7, Borough of Queens, in accordance with Maps No. 5038, and 5039, dated September 26, 2023 and Map No. 5040, dated September 28, 2023, and all signed by the Borough President.

Please use the above application number on all correspondence concerning this application

RECOMMENDATION: Conditional Favorable			
# In Favor: 37	# Against: 2	# Abstaining: 0	Total members appointed to the board: 39
Date of Vote: 12/4/2023 12:00 AM		Vote Location: St. Luke RC Church	

Please attach any further explanation of the recommendation on additional sheets as necessary

Date of Public Hearing: 12/4/2023 7:00 PM	
Was a quorum present? Yes	<i>A public hearing requires a quorum of 20% of the appointed members of the board but in no event fewer than seven such members</i>
Public Hearing Location:	St. Luke RC Church 16-34 Clintonville St. Whetstone, NY 11357

CONSIDERATION: Motion was made to approve with the following stipulation:

- NYCFC obtained a written agreement from Mets and NYC Parks Department prior to expiration of the ULURP that they be allowed to park 4000 spaces during game events.
- No games during game days for other major sporting events, USTA, Mets etc.
- Hotel not be converted to a homeless or migrant shelter

Recommendation submitted by	QN CB7	Date: 12/11/2023 12:19 PM
-----------------------------	--------	---------------------------



Community Board 7

Borough of Queens

Auburndale, Bay Terrace, Beechhurst, Clearview, College Point,
Downtown Flushing, East Flushing, Flushing, Linden Hill, Malba,
Murray Hill, Queensborough Hill, Whitestone, and Willets Point

30-50 Whitestone Expressway, Flushing, NY 11354 Ste. 205

Ph: (718) 359-2800

Fax: (718) 463-3891

Email: qn07@cb.nyc.gov

<https://www1.nyc.gov/queenscb7>

Donovan Richards, Jr.

Queens Borough President

Eugene T. Kelty Jr.

Chairperson

Marilyn McAndrews

District Manager

December 6, 2023

Daniel Garodnick, Chairperson
New York City Planning Commission
120 Broadway, 31st Floor
New York, NY 10271

Andrew Kimball, President
NYC Economic Development Corporation
One Liberty Plaza
New York, NY 10006

Frank Monterisi
Queens Development Group
The Related Companies
30 Hudson Yards
New York, NY 10001

Jon Stemp
New York City Football Group
600 Third Avenue
New York, NY 10016

Re: Servicing Willets Point Retail along Pedestrian Esplanade

Dear Chair, Garodnick and Messrs. Kimball, Monterisi and Stemp,

On December 4th, Queens Community Board #7 voted overwhelmingly to approve the Willets Point Phase II ULURP; however, there is an unresolved design issue we voiced during our review of Phase I last year that remains unchanged in Phase II.

At the juncture where Phase I residential meets Phase II residential, there is a pedestrian-only esplanade, and retail establishments open onto this esplanade. We remain deeply concerned that the pedestrian-only access along this esplanade eliminates any effective means for vehicles to load and service the retail space. (i.e.: deliveries and trash removal).

There are numerous sound design precedents such as limited-access private driveways or shared-street concepts that could be implemented to prioritize public open space yet provide vehicular access for loading and servicing. Given the wealth of landscape architects and urban design talent involved in this project, we are confident your teams can arrive at a sound solution for vehicular access.

This public esplanade will be the gateway into the rest of the Willets Point Special District. In order for the new Willets Point community to thrive, the retail along this esplanade must succeed; otherwise, the community will have vacant stores that would be a shopping hardship for residents and a visual blight for our community.

We urge QDC and NYC EDC to work with the Department of City Planning to provide vehicular access to the retail spaces along the pedestrian esplanade.

Sincerely,

Chuck Apelian

Vice Chair and Land Use Chair - Community Board 7 Queens

TO: Gene Kelty – Chairman CB7Q
FROM: Chuck Apelian – Vice Chairman and Land Use Chairman – CB7Q
RE: Willets Point Phase II -ULURP
DATE: November 29,2023

Our Willets Point Quarterly Task Force has been meeting regularly over the past few years, including abbreviated and interrupted sessions during COVID, so the ULURP application for Willets Point Phase II was a familiar item.

Throughout our Committee Review process, there were a few items of concern:

1. We wanted assurances the Hotel would not be converted into a Homeless or Migrant Shelter. It was important to the Committee that the developers identify Level of Service and Hotel Flags under consideration. **This was provided.**

2. We wanted assurances adequate game day parking would be provided.
The plan is in place and a formal agreement has been crafted, but has not been officially validated.

A Motion to approve Willets Point Phase II was made by Frank Macchio and amended by friendly motion to add the following Stipulation:

NYC FC obtain written Agreement from NYC Parks and NY Mets prior to expiration of ULURP to allow NYC FC to park 4,000 cars on Citi Field Parking Lot during NYC FC event days; and furthermore, NYC FC will not have games or events on the same day as NY Mets, USTA or other sporting events within Flushing Meadow Corona Park.

Motion was seconded by Joe Sweeney.

The Committee vote was 10-1 to approve.

Respectfully submitted,

Chuck Apelian
Vice Chairman and Land Use Chairman – CB7Q

Queens Borough President Recommendation

APPLICATION: Willets Point Phase II
COMMUNITY BOARD: Q07

DOCKET DESCRIPTIONS

ULURP #240092 ZSQ – IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 124-60* of the Zoning Resolution to allow the distribution of total allowable floor area without regard for zoning lot lines or district boundaries and to modify:

1. the required parking regulations of Sections 25-23 (Requirements Where Group Parking Facilities are Provided), 25-251 (Income-restricted housing units), 36-21 (General Provisions) and 124-50 (OFF-STREET PARKING REGULATIONS);
2. the sign regulations of Sections 32-60 (SIGN REGULATIONS) and 124-15 (Modification of Sign Regulations);
3. the loading requirements of Section 36-62 (Required Accessory Off-Street Loading Berths);
4. the retail continuity regulations of Section 124-14 (Retail Continuity);
5. the height and setback regulations of Section 124-22 (Height and Setback Regulations);
6. the street network requirements of Section 124-30 (Mandatory Improvements);
7. the public open space requirements of Section 124-42 (Types and Standards of Publicly Accessible Open Space);
8. the curb cut requirements of Section 124-53 (Curb Cut Restrictions),

in connection with a proposed mixed-use development on property generally bounded by Northern Boulevard, 27th Street, Willets Point Boulevard**, 126th Lane**, 39th Avenue**, Roosevelt Avenue, and Seaver Way (Block 1833, Lots 117, 120, 130, 135 and 140; Block 1823, Lots 12, 19, 20, 21, 23, 26, 28, 33, 40, 44, 47, 52 and 55; Block 1824, Lots 1, 12, 19, 21, 26, 28, 33, 38, 40, 45, 53 and 100; and Block 1825, Lots 1, 19, 21, 25, 28, 30, 37, 46, 48, 53, 55, 58 and 150; Block 1822, Lot 17; and Block 1820, Lots 1, 6, 9, 18, 34 and 108), within a C4-4 District in the Special Willets Point District.

*Note: A zoning text amendment to modify Section 124-60 is proposed under a concurrent related application N 240093 ZRQ.

** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ)

ULURP #240094 ZSQ – IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 74-41 of the Zoning Resolution to allow an arena with a maximum capacity of 25,000 seats on property generally bounded by Seaver Way, 35th Avenue, 127th Street, Willet Point Boulevard**, and 38th Avenue** (Tax Block 1823, Lots 12, 19, 20, 21, 23, 26, 28, 33, 40, 44, 47, 52 and 55; Tax Block 1824, Lots 1, 12, 19, 21, 26, 28, 33, 38, 40, 45, 53 and 100; and Tax Block 1825, Lots 1, 19, 21, 25, 28, 30, 37, 46, 48, 53, 55, 58 and 150), in a C4-4 District, within the Special Willets Point District.

** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ)

ULURP #240095 ZSQ – IN THE MATTER OF an application submitted by Queens Development Group, LLC, City Football Stadium Group, LLC, and the New York City Economic Development Corporation pursuant to Sections 197-c and 201 of the New York City Charter for the grant of a special permit pursuant to Section 74-802 of the Zoning Resolution to allow a transient hotel (Use Group 5), in connection with a proposed mixed-use development, on property generally bounded by Seaver Way, 38th Avenue**, and the southeasterly centerline prolongation of Willets Point Boulevard** (Block 1833, Lot 117), in a C4-4 District, within the Special Willets Point District.

** Note: A city map amendment to establish or extend these streets is proposed under a concurrent related application (C 240058 MMQ)

PUBLIC HEARING

A Public Hearing was held by the Queens Borough President in the Borough President's Conference Room at 120-55 Queens Boulevard, Kew Gardens NY 11424 as well as via Zoom webinar and livestreamed on www.queensbp.org on Thursday, December 13, 2023 at 9:30 A.M. pursuant to Section 82(5) of the New York City Charter and was duly advertised in the manner specified in Section 197-c (i) of the New York City Charter. The applicant made a presentation. There were twenty-four (24) speakers. The hearing was closed.

CONSIDERATION

Subsequent to a review of the application and consideration of testimony received at the public hearing, the following issues and impacts have been identified:

- The Applicant is proposing the following Zoning Actions in an area approximately bounded by Roosevelt Avenue to the south, Seaver Way to the west, Northern Blvd to the north, and 127th Street to the west (the “Project Area”). Within the Project Area, the Applicant refers to four (4) separate parcels as they relate to each Zoning Action: the “Triangle Lot” (p/o Block 1833) the “Stadium Lot” (p/o Block 1823, Blocks 1824 and 1825), the “T-Parcel Lot” (p/o Block 1822) and the “Northern Lot” (Block 1820).
 - *Special Permit pursuant to ZR 124-60* (Special Permit to Modify Use or Bulk Regulations), as amended, which would permit the following actions on each Parcel:
 - **Triangle Lot:** the transfer of approximately 291,423 SF from the stadium zoning lot; permit hotel and residential buildings to rise without setback above 85 feet; allow the depth of retail to extend 30 feet (instead of 50 feet) for each frontage and allow some ground-floor spaces that may not meet transparency requirements; permit building length along Seaver Way beyond 110 feet (150 feet currently proposed); waive parking requirements while still proposing to provide 444 spaces (300 required); reduce required off-street loading berths from three to one; allow less linear feet of seating, amenities and percentage of planted areas; provide curb cuts on 38th Avenue, with some flexibility of exact locations based on final ground floor design.
 - **Stadium Lot:** the transfer of floor area generated from the Stadium Zoning Lot to other sites: 291,423 SF to Triangle Lot, 216,461 SF to T-Parcel Lot, and 454,153 SF to Northern Lot; permit stadium block to have a maximum length greater than 450 feet and extend into a location that is to contain a primary retail street; permit portion of stadium street wall to be located beyond 60 feet of street line or public open space; Permit stadium to rise to approx. 101-115 feet without an additional setback above 60 or 85 feet, depending on location of façade; waive parking requirements while still proposing to provide 27 at grade spaces; modification to sign regulations at heights and sizes beyond those permitted; Allow relief from retail continuity regulations pertaining to ground floor use, and the maximum length of establishments to facilitate stadium use and design; permit multiple curb cuts to access stadiums loading berths; and allow flexibility in open space design, specifically related to linear feet of seating;
 - **T-Parcel Lot:** the transfer of 216,461 sf from Stadium Zoning Lot; allow building to rise without setback to a maximum roof height of 132 feet, and 167 feet for mechanicals, and relief from tower regulations (portion of building height proposed beyond 117 feet would need further approval from the BSA at a later date); building to be set back from 34th Avenue by 10 feet instead of eight to preserve ability to widen the functional width in the future; allow the depth of retail to extend 30 feet (instead of 50 feet) for each frontage and allow certain ground floor spaces that may not meet transparency requirements; and waive parking requirements while still proposing to provide 97 parking spaces (111 parking spaces required);
 - **Northern Lot:** Permit the transfer of 454,153 sf from Stadium Zoning Lot; allow building to rise without setback to maximum building height of 216 feet (including mechanicals), and 132 feet to the roof and 167 feet to mechanicals on eastern portion (western portions beyond 117 feet would need further approval from the BSA at a later date); waive tower regulations for building above 120 feet; building to be set back from 34th Avenue 10 feet instead of eight to preserve ability to widen the functional width in the future; waive parking requirements while still proposing to provide 255 parking spaces; permit reduced linear feet of seating and percentage of plantings.
 - *Special Permit pursuant to ZR 74-41* (Arena, Stadium or Trade Exposition of Greater than 2,500 seats);
 - *Special Permit pursuant to 74-802* (Transient Hotel in a Commercial District)
 - *Changes to the City Map* to facilitate Phase I and Phase II Developments of the Special Willets Point District; and
 - *Zoning Text Amendments to ZR 124-60, 124-05, 124-31, and 124-40*, which gives the City Planning Commission the ability to permit the redistribution of floor area without regard to zoning lot lines; grant parking and loading modifications; provide modifications to mandatory improvements or other urban design regulations; specify that the requirement for a certification would also apply to zoning lots subject to a Special Permit pursuant to ZR 124-60 when the aggregate lot area of all zoning lots is greater than 200,000 SF; given changes to the originally anticipated street plan, finding (d) would require showing that the development does not preclude development in other portions of the Special District from complying with provisions of 124-31, except where such compliance is directly prevented by modifications granted by the CPC pursuant to Section 124-60;
- The proposed actions would facilitate the development of the Triangle Lot, Stadium Lot, T-Parcel Lot and the Northern Lot, (the “Development Sites”). The Proposed Development on these four parcels include: 1,400 affordable units (1.3 million SF), a 250-room hotel (215,000 SF), 80,000 of commercial SF for local retail, a 25,000-seat soccer stadium (500,000 SF), 500 accessory parking spaces, and 2.8 acres of publicly-accessible open space. These combined development plans are known as “Willets Point Phase 2”;

- In the 1940s, automobile-related uses populated the Willets Point area until the 2000s, when plans of redevelopment began to take shape. In 2002, the City created the Downtown Flushing Task Force which became the starting point for the Willets Point Development Plan. This Development Plan was approved in 2008 (creating the “Special Willets Point District”), and the Final Generic Environmental Impact Statement (FGEIS) was accepted in 2011. In 2012, the Queens Development Group (“QDG”) was awarded a Request for Proposal (RFP) to develop an initial 23-acre portion of Willets Point. Between 2012 and 2021, due to NY State Court of Appeals intervention, the development plan was changed and is now known as the “New Phase 1,” which includes 887,000 residential SF (1,100 affordable units), 5,000 community facility SF, 323-space parking garage, one acre of publicly accessible open space, and a 650-seat school;
- The Development Sites are all currently vacant and are undergoing environmental remediation through either the New York State Brownfield Clean Up Program or by the NYC Office of Environmental Remediation’s E-designation Rules. On December 12, 2023, in a meeting with the development team, the Applicant confirmed that all city-owned properties of Willets Point were enrolled in the Brownfield Clean Up program. Some privately-owned parcels were not enrolled in the State program, but instead received E-designations that also required environmental remediation;
- Community Board 7 (CB7) held a Public Hearing and voted to approve this application package with a vote of thirty-seven (37) in approval, two (2) in opposition and zero (0) abstentions. CB’s official conditions included:
 - A new police precinct within CB7;
 - NYCFC obtained a written agreement from Mets and NYC Parks Department prior to expiration of the ULURP that they be allowed to park 4,000 vehicles on game dates;
 - No games during game days for other major sporting events (UTSA, Mets, etc.); and
 - Hotel not be converted to a homeless or migrant shelter;
- At the Borough President’s Land Use Public Hearing, the Applicant gave a presentation of the Proposed Developments, proposed partnerships and the environmental impacts of the Proposed Development. The Applicant Team highlighted the following points: the overall residential SF has increased by 700-800 units since the first 2008 rezoning took place; over 50% of housing in Phase 1 is meant for low-income families (that is, families making at or below 80% of the Area Median Income (AMI)), and that Phase 2 affordability will more or less mirror Phase 1; the New York City Football Club (NYCFC) has been looking for a permanent home for the last decade; the proposed Stadium would be privately-funded and 100% built with union labor, which translates roughly to 4,000 construction jobs, hundreds of union jobs within stadium operations, and a 35% MWBE procurement goal; the proposed Stadium would include community use and access including 31,000 SF of programmable space available for community use on non-event days, a Community Activation Fund to offset event-related costs, and NYCFC’s nonprofit organization “City in the Community” (CITC) headquartered in the stadium, which currently has 25+ school and Community-Based Organization (CBO) partners in Queens; and the Proposed Development’s sustainable attributes such as all-electric housing (aside from gas-powered emergency generators), rooftop solar panels, goal of zero waste by 2040, and flood-proofed buildings. The Borough President raised multiple questions, to which the Applicant responded in kind:
 - Social service providers for the formerly homeless units in Phase 1, to which the Applicant confirmed they had two groups (Women in Need and Breaking Ground) lined up for Phase 1 housing, and confirmed they will identify social service providers for Phase 2 units;
 - Union labor within and timeline of the 220 SARA units in Phase 1, to which the Applicant replied they would be built using the prevailing wage, and they have identified a 10-month timeline;
 - Partnering with culturally-appropriate CBOs who would help local residents fill out Housing Connect applications (also known as NYC Department of Housing Preservation and Development’s “Housing Ambassadors” Program), to which the Applicant replied they would do so during lease-up;
 - Increasing the amount of the proposed Community Activation Fund (based on the lack of property taxes or PILOT), to which the Applicant said they would explore;
 - Local hiring minimum percentage within the community, to which the Applicant said they would also explore;
 - Publicly accessible open space, to which the Applicant replied most of the proposed open space would be for passive use; and
 - Sustainable design elements such as rooftop solar or composting, to which the Applicant replied they intended to do both;
- During the public testimony portion of the Borough President’s hearing, a total of twenty-four (24) speakers testified on this project with twenty-two (22) speakers in favor and two (2) against the project. Those who testified in favor of the project felt it would be an economic boon for the surrounding area, and the NYCFC Stadium would be a net community benefit to soccer fans and residents alike. Those who testified against the project felt it would create overflow problems into Flushing Bay, and that the stadium would only benefit tourists and sit vacant outside its 25-game allowance per year;
- The Borough President’s Office has received fourteen (14) letters of written testimony and correspondence regarding this project, with four (4) letters in support and ten (10) letters in opposition.

RECOMMENDATION


Through the decades, many plans have been imagined at Willets Point and only one has been approved. I am proud to see the former “Valley of Ashes” transform into better housing, schooling and open space, but I must see material and serious commitments to the surrounding communities of Corona, Flushing, and East Elmhurst.

This project’s approval is also coming at a time when the City is experiencing a dire crisis to house and take care of asylum seekers from all over the globe. It is clear to me that all Queens residents – including asylum seekers – need to be accounted for in the Willets Point vision. With that said, the Applicants have sent my office a signed letter of commitments to establish good-faith partnerships within the stadium and throughout the Proposed Development, as detailed in my conditions.

Based on the above consideration, I hereby recommend approval with the following conditions:

- A written statement that Phase 2 affordability levels will be similar to Phase 1 levels, which will stipulate the commitment to over 50% of 1,400 units affordable at or below 80% AMI.
- A full list of Community Benefits the Applicant team has promised throughout this ULURP process so far, including but not limited to:
 - Full amenities throughout the proposed residential buildings
 - Stadium hiring goals and economic benefits
 - “City in the Community” (CITC) Youth Programming
- A signed letter of commitment (including metrics, dates or milestones) attached to the following clauses:
 - **LOCAL HIRING.** There should be a minimum 30% goal of hiring M/WBE firms and local residents within the Proposed Development. Goal progress should be reported quarterly to the Borough President, Council Member and respective Community Boards (CBs), and should also include zip codes of local residents within CB 3, 4 and 7 that were hired. Any job fair or workforce development plans should also be made available to the aforementioned parties. The Applicant team should also:
 - **Work with the Council Member and Borough President to determine a mutually-agreeable set-aside for local vendors and concessionaires within the stadium** and at any future pop-up markets on the Development Sites. The Applicant team’s process should be transparent to the Borough President, Council Member and respective Community Boards. The Applicant team should also consider widening any sidewalks surrounding the stadium to accommodate both local street vendors and safe pedestrian passage, as well as adding a “vending lane” along a “No Parking” zone if possible.
 - **Establish outreach strategies with Queens Colleges** (such as LaGuardia Community College, Vaughn College, York College and Queens College). By building relationships with Queens Colleges, the Applicant Team should ensure permanent workforce development with young adults starting their careers.
 - **CONCRETE PARTNERSHIPS IN THE COMMUNITY.** The Applicant team should work with one or more culturally-competent Community-Based Organizations (CBOs) to execute workforce development and other community needs at Willets Point. Attempts to work with CBOs and confirmed CBOs should also be reported to the Borough President, Council Member and CBs 3, 4 and 7 quarterly.
 - **Community Advisory Board.** The Applicant team (namely, NYCEDC) should commit to forming and leading a Community Advisory Board (CAB) for Phase II development on a quarterly basis. The Community Advisory Board should be comprised of local residents who live within CBs 3, 4 and 7 boundaries, local CBOs/nonprofits, small-business owners, faith leaders, and local elected official offices. This CAB shall be a sounding board and watchdog for community benefits, and shall help determine metrics not yet defined in the signed letter of commitment.
 - **Discounted tickets for local residents**, with a minimum and maximum range target for each year.
 - **NO GAME SCHEDULING CONFLICTS.** There should be no NYCFC games that would conflict with both or either the USTA Stadium or Mets schedules.
 - **FLUSHING MEADOWS-CORONA PARK IMPROVEMENTS.** The Applicant Team should work with the Department of Parks and Recreation to identify key areas in and around Flushing Meadows Corona Park that need capital improvements, including but not limited to: the Flushing Promenade, sports fields, playground areas and comfort stations;
 - **TRANSIT IMPROVEMENTS.** The Applicant team (namely, NYCEDC) should work with NYC Transit to update and help fund transportation improvements to the bus and subway systems, respectively. NYCEDC should conduct a feasibility study of extending ferry service to Willets Point or a nearby location;
 - **PLAYGROUNDS/OUTDOOR SPACE FOR CHILDREN.** The Applicant team should explore the possibility of small playgrounds within Willets Point Phase II for children; and

- **ROBUST SEWAGE AND STORMWATER MANAGEMENT PLAN.** Because the Proposed Development is located in a floodplain and is located next to Flushing Creek, the Applicant team should work with the NYC Department of Environmental Protection to ensure they have a functioning and updated sewage/stormwater management plan. The Development Plan should also include permanent sustainable elements such as permeable pavement and bioswales. Such plan(s) should be shared with the Borough President, Council Member, and residents of Community Board 3, 4 and 7 upon completion.



PRESIDENT, BOROUGH OF QUEENS

01/10/2024

DATE

ATTACHMENT 11
APPLICANT’S DISCUSSION OF CONDITIONS

Willets Point Phase 2
Roosevelt Avenue to Northern Boulevard
between Seaver Way and
127th Street/Willets Point Blvd/MTA Property
Queens, New York

124-60

SPECIAL PERMIT TO MODIFY USE OR BULK REGULATIONS

For any #zoning lot# within the #Special Willets Point District#, the City Planning Commission may permit modification of the #use# regulations, #bulk# regulations, except #floor area ratio# provisions, or parking and loading regulations of this Resolution, the mandatory improvement or other urban design regulations of this Chapter, or the distribution of #floor area# or #dwelling units# without regard for #zoning lot lines#, provided the Commission shall find that such:

QDG and NYCFC propose to continue the redevelopment of the District that is currently underway within Phase 1’s affordable housing development. Adjacent to Phase 1, the Proposed Project would comprise:

- a 250-room hotel, a 350-unit 100% affordable residential building, ground-floor retail, a 121-space parking garage and publicly-accessible open space on the remainder of the Triangle Parcel Zoning Lot (north-adjacent to the Phase 1 residential development);
- a 25,000-seat soccer stadium, publicly-accessible open space, and 27 parking spaces on the Stadium Zoning Lot;
- a 340-unit 100% affordable residential building and a 97-space parking garage on the T-Parcel Zoning Lot; and
- a 710-unit, 100% affordable residential building, ground-floor retail, a 255-space parking garage, and publicly-accessible open space on the Northern Parcel.

Bulk modifications sought hereunder (all pursuant to Section 124-60) include:

- locating floor area generated by the Stadium Zoning Lot on the Triangle, T-Parcel and Northern Parcel Zoning Lots
- permitting residential and hotel buildings to rise above a maximum base height without setback
- waiving tower regulations for stories of buildings above 120 feet
- permitting the stadium to rise above a maximum base height without setback (in some areas) and provide setbacks at heights lower than required minimum base heights (in other areas)
- permitting future application to the Board of Standards and Appeals pursuant to ZR Section 124-22(d) for portions of the residential buildings on the “T” Parcel and Northern Parcel to rise above a maximum building height
- permitting street walls to be set back from the street line.

Use modifications include:

- modifications to retail continuity regulations to permit non-retail ground floors in certain otherwise-required locations, reduce the depth of retail in other locations, allow for residential lobbies wider than permitted, and reduce ground-floor transparency (pursuant to Section 124-60)
- modifications to signage regulations (pursuant to Section 124-60) for stadium on Stadium Zoning Lot

- special permit pursuant to Section 74-802 for a hotel on the Triangle Zoning Lot and,
- special permit pursuant to Section 74-41 for a soccer stadium on the Stadium Zoning Lot.

Parking & Loading modifications (all pursuant to Section 124-60) include:

- waiver of required number of spaces for residential and commercial uses on Northern, “T” and Triangle zoning lots, and stadium on Stadium Zoning Lot
- waiver of required number of loading docks to serve Triangle Zoning Lot.

Mandatory improvement modifications (all pursuant to Section 124-60) include:

- location of required streets
- dimensions of required blocks
- types and standards of required open space.

(a) #use# or #bulk# modification shall aid in achieving the general purposes and intent of the Special District;

The Willets Point Phase 2 project will, after 15 years of efforts subsequent to the adoption of the Special Willets Point District (the “District”) in 2008, develop 17 acres of the District with a transformative, vibrant, mixed-use development that aligns with the general purposes and intent of the Special District.

Willets Point—both before and after adoption of the District in 2008—has proven to be immensely difficult to develop in a manner that contributes to the economic, social and cultural vibrancy of the local communities, the Borough of Queens and the City of New York. Decades of contamination along with its low-lying, flood prone land and relative isolation from surrounding neighborhoods have all contributed to the challenges in developing Willets Point in an economically-feasible manner. The Willets Point Phase 2 project seeks to overcome those challenges through the grant of limited relief to the use, bulk, parking and mandatory improvement regulations set forth in the District text.

Use, bulk, parking and mandatory improvement modifications are sought pursuant to the ZR Section 124-60 Special Permit and this section discusses how such modifications aid in achieving the general purposes and intent of the District. Furthermore, while additional use modifications (i.e. the stadium and the hotel) are sought pursuant to other ZR special permits rather than ZR Section 124-60, this finding nonetheless also addresses such use relief through the lens of the general purposes and intent of the District. It is worth noting that, due to the difficulty in developing the District in strict accordance with the regulations, a valid analysis of the extent to which modifications aid in achieving the general purposes and intent of the Special District would be to compare the Proposed Project to the site’s current conditions rather than to an infeasible development that is built in accordance with all existing regulations.

The Proposed Project as a whole would develop portions or all of blocks extending the full length of Seaver Way from Roosevelt Avenue to Northern Boulevard, creating a predominantly developed “front door” to the entire district and laying the groundwork for future development of the remaining 35-acres of the district largely pursuant to underlying regulations. Building upon the affordable housing currently in development in Phase 1, Phase 2 would more than double the number of affordable units in the District, establishing a substantial residential community and bringing retail amenities to that community. In addition, Phase 2 would complement local sporting venues with a soccer stadium, provide lodging for visitors to the mixed-use community via a local hotel, and develop acres of publicly-accessible open spaces to serve the new community.

Phase 2 is a vital next step in the transformation of Willets Point as it exists today – characterized by vacant land, scrap metal yards, waste transfer facilities, poor infrastructure, and flooded streets – into a sustainable, mixed-use community. The bulk and use modifications requested under this and other special permits are critical to establishing the wide range of uses required for an economically-feasible development plan, with buildings that respond to the constraints imposed upon development by the configuration and elevation

of existing blocks and streets, and the continued presence of existing privately-owned land and operating businesses.

The relationship of the 124-60 Special Permit bulk modifications and use modifications pursuant to other special permits to each of the “General Purposes” of the District under Section 124-00 of the Zoning Resolution is described in greater detail below:

- (a) 124-00 Special Willets Point District General Purposes subsection (a) Transform Willets Point into a diverse and sustainable community that enhances connections to its surroundings through a unique combination of uses;

The Proposed Project contains five key elements: housing, hotel, retail, open space and a soccer stadium. These elements will work together to create a diverse community within the District, where people can live, work and play. The critical need for affordable housing is a primary driver for the Proposed Project, but also of vital importance is the construction of a permanent home for the New York City Football Club in a borough that is home the thousands of its fans of all different races and ethnicities. Together, housing and soccer for a unique combination of uses that address important goals for the neighborhood, borough and entire City. The stadium brings an important enhancing use to the district, which, along with the hotel, will diversify the 100% affordable housing surrounding it and complement the numerous sporting and recreational uses in the immediate vicinity.

Beyond the use relief to permit a hotel and a stadium, the use and bulk relief sought under the 124-60 special permit will allow the project to respond to the unique conditions it's faced with in the District. Surrounding the Proposed Project are numerous private properties with existing businesses that will continue to operate until additional property acquisitions occur. In order to respect these operating businesses the proposed stadium, residential and hotel uses must fit within the existing street network. This creates a need to modify height and setback regulations and locations and depths of retail establishments to ensure the developments on each block function effectively and efficiently. In order to maximize the number of affordable residential units on the Triangle, T-Parcel and Northern Parcel lots so a diverse and sustainable community can be established, a transfer of floor area from the stadium parcel and relief from building setbacks are requested. In order to effectively announce the stadium and the uses occurring within in, modifications to underlying sign regulations are required.

- (b) 124-00 Special Willets Point District General Purposes subsection (b) Create a retail and entertainment destination that catalyzes future growth and strengthens Flushing's role as a nexus of economic, social and cultural activity;

The Special Permit use would contribute to meeting this goal by facilitating the development of a soccer stadium, hotel and ground-floor retail. In addition to creating a full-time residential community in the District, the proposed project's soccer stadium would create an entertainment destination with appropriate signage that draws visitors to the District from the neighborhood, borough, city and region. The stadium will advance's Willets Point's reputation as the city's premier sports hub, with the New York Mets' CitiField and USTA's Billie Jean King National Tennis Center within walking distance of the MTA's Mets-Willets Point subway and LIRR station.

Taking advantage of its location in the heart of one of the most ethnically diverse counties in the country, the new stadium will make New York City—which currently has no permanent, dedicated home for its soccer team—a national soccer capital, laying the groundwork for the next chapter in NYCFC and MLS' history. This stadium represents a major opportunity to capitalize on professional soccer as a growing attraction that can bring investment and economic opportunities to New York City, as well as grow love of the sport to more New Yorkers.

Supporting the stadium and residential community, the hotel and retail uses will further support the District's future growth into a thriving 24-hour community where people live, work, play and visit.

- (c) 124-00 Special Willets Point District General Purposes subsection (c) to encourage a mix of uses that complement sporting venues within Flushing Meadows Corona Park;

With respect to encouraging a mix of uses to complement local sporting venues, there is perhaps no better use for the District than a soccer stadium and a hotel. A hotel would serve fans coming to the new soccer stadium as well as to events at CitiField and the USTA National Tennis Center. The soccer stadium would take advantage of the area's ability to handle large crowds and major sporting events, utilize existing parking, transit and highway access, reinforce the area's sporting reputation, and naturally extend the numerous amateur and youth soccer activities in the Park. Furthermore, the proposed residential uses would be well-situated with respect to access to Flushing Meadows Corona Park for active and passive recreational needs.

- (d) 124-00 Special Willets Point District General Purposes subsection (d) maximize utilization of mass transit, reducing the automobile dependency of the redevelopment;

A subway stop is located directly adjacent to Citi Field on Roosevelt Avenue within walking distance to Willets Point, and the Long Island Railroad has a stop just to the south of the subway. Both of these transit options would provide service to the soccer stadium, hotel, and residential uses along Seaver Way. In addition, several bus lines serve Roosevelt Avenue and Northern Boulevard to the south and north of Willets Point, respectively. Furthermore, given the substantial number of parking spaces that already exist in the vicinity of the development, no additional parking is proposed to be developed for the stadium and only a limited number of spaces are proposed for the residential uses in order to meet the zoning requirement.

- (e) 124-00 Special Willets Point District General Purposes subsection (e) create a livable community combining housing, retail and other uses throughout the district;

The proposed project combines 1,400 units of affordable housing with local retail, a hotel, and a 25,000-seat soccer stadium, surrounded by publicly-accessible open space and wide sidewalks to ensure adequate pedestrian flows and ample opportunities to access open space. In addition, this "Phase 2" of development would follow the development of an initial 1,100 units of affordable housing, a school and additional open space. Together, Phase 1 and Phase 2 would catalyze the development of millions of additional square feet of a mix of uses in the rest of the district in a future Phase 3.¹ Together, all phases of development of the District will successfully create a livable community combining housing, retail and other uses throughout the district.

- (f) 124-00 Special Willets Point District General Purposes subsection (f) create a walkable, urban streetscape environment with publicly accessible open spaces;

The Phase 2 development would line the east side of Seaver Way with a strip of publicly-accessible open space deeper than required by zoning, and construct residential, retail, hotel and stadium uses adjacent to the open space. Together, the development would activate 126th Street with pedestrian-oriented uses and create a walkable urban streetscape in furtherance of the District's goals. The hotel would have a primary pedestrian entrance at the southeast corner of Seaver Way and 38th Avenue and the stadium would have its primary spectator entrance across the street at the northeast corner of Seaver and 38th. Furthermore, the stadium has been explicitly designed and oriented to respect a traditional urban street grid and will rise to a height of no more than 115 feet, which is lower than the adjacent CitiField.

In addition to the Seaver way open space, the development would include publicly-accessible open space at its southern and eastern edges, along the Phase 1/Phase 2 pedestrian corridor, within the Central Plaza, and along the west side of 127th Street, allowing for walkable connections between the subway, the Phase 1 residential

¹ There is currently no specific development plan and no designated developer for Phase 3, and the land that would comprise Phase 3 is currently predominantly in private ownership.

development, the stadium, and the Phase 2 residential development at the northern portion of the District.

- (g) 124-00 Special Willets Point District General Purposes subsection (g) encourage the pedestrian orientation of ground floor uses;

At the ground-floor level of the Triangle Parcel, the proposed retail uses and hotel would open onto a generous terraced plaza that descends to Seaver Way via numerous stairs and ramps, opening the uses to the adjacent pedestrian environment. At the ground-floor level of the Stadium Parcel, a wide sidewalk on the east side of Seaver Way would transition to a publicly-accessible open space that gradually rises in height to join an expansive plaza to welcome spectators. A similar treatment would be included on the southern (38th Avenue) and eastern (127th Street) frontages of the stadium. At the Northern Parcel, additional publicly-accessible open space on the east side of Seaver Way would be developed adjacent to ground-floor retail uses to serve the community and visitors.

- (h) 124-00 Special Willets Point District General Purposes subsection (h) build upon the diversity of the Borough of Queens as well as the proximity of regional transportation facilities, including the Van Wyck and Whitestone Expressways, LaGuardia and JFK Airports and the Long Island Railroad;

There is perhaps no better site in New York City for a soccer stadium than at Willets Point. Taking advantage of its location in the heart of one of the most ethnically diverse counties in the country, the new stadium will make New York City—which currently has no permanent, dedicated home for its soccer team—a national soccer capital in a location immediately adjacent to numerous communities for whom soccer is the primary sport. With respect to local interest, Flushing Meadows Corona Park, just to the south, is the site of thousands of youth and adult soccer games for the local community throughout the year. With respect to more regional and national interest, it makes perfect sense from an access perspective to locate the stadium immediately adjacent to a subway line, the Long Island Railroad, multiple major highways and arterial roads, and a large international airport. Finally, like other boroughs, Queens is suffering from a critical housing shortage that the project will address through the construction of 1,400 units of 100 percent affordable housing, to add to the 1,100 affordable units currently in development and to create a mixed-use community replacing a polluted industrial site.

- (i) 124-00 Special Willets Point District General Purposes subsection (i) provide flexibility of architectural design with limits established to assure adequate access to light and air to the street, and thus to encourage more attractive and economic building forms;

The proposed project seeks approval for contextual building envelopes that would only in limited areas and to modest degrees exceed maximum heights set forth by the regulations of the Special Willets Point District.² Within these envelopes, the diverse architectural teams will design superior buildings that are sensitive to their community and context. The special permit seeks to facilitate future application for a subsequent special permit to allow portions of the Northern and T buildings to exceed the established maximum heights, but only to a minimal extent to match to proposed and permitted heights of adjacent portions of those buildings to the west. The project also does not seek any major deviations from the established setback envelopes. For the residential buildings and portions of the hotel outside the permitted tower setback area, modest setback relief of 10-15 feet from streets is requested in order to rationalize an economic building form and maximize affordable housing units; and for the stadium, the ability to set the structure back further than allowed by zoning at street level would permit the provision of additional publicly-accessible open space.

² All proposed heights that exceed heights established in the Special Willets Point District would be subject to application to the New York City Board of Standards and Appeals—with referral to the Port Authority of New York and New Jersey—for a special permit pursuant to ZR 73-66. Should special permit approval not be granted for such additional heights, heights would be limited to those established in the Special Willets Point District.

- (j) 124-00 Special Willets Point District General Purposes subsection (j) promote the most desirable use of land and building development in accordance with the District Plan and Urban Renewal Plan and thus improve the value of land and buildings and thereby improve the City's tax revenues;

As discussed above, the special permit would facilitate the second phase of development at Willets Point and help catalyze development of the future phase of development of the rest of the district. The special permit would improve the value and image of Willets Point by facilitating New York City's first dedicated soccer stadium, draw fans to the District from throughout the City and region, invest hundreds of millions of dollars of private financing and substantially improve the physical condition of the land. The hotel would draw visitors to the District and the thousands of affordable residential units would house families that would contribute to the City's economic well-being.

In summary, the use modifications aid in achieving the general purposes and intent of the District by facilitating the proposed Phase 2 development that is supportive of the District goals, will re-cast the image of the entire area, and will lay the foundation for and catalyze a future development that further supports the district goals.

- (b) #use# modification shall encourage a lively pedestrian environment along the street, or is necessary for, and the only practicable way to achieve, the programmatic requirements of the development;***

The stadium and hotel uses that will be facilitated via concurrent special permits, as well as the sign, retail continuity and transparency modifications that will be facilitated by the 124-60 special permit, are integral components of a development plan that will transform vacant, polluted land into a lively mixed-use community with acres of open space and varied uses.

New streets will be established, existing streets will be improved, and buildings will be of neighborhood scale. Without the uses proposed to be permitted—a stadium with supporting signage and a hotel to house visitors to the new community—the only viable and economic use of the district would be for affordable housing that requires public subsidy to construct. Thus without the use modifications a true mixed-use district would not be able to be established, the City could not build a dedicated soccer stadium for the New York City Football Club, and there would be no ability for visitors to stay overnight anywhere close to the District—all of which are critical programmatic requirements of the development.

The application seeks certain relief from retail continuity requirements to facilitate ground-floor stadium operations and security, however to compensate for such retail modifications on the ground floor, large areas of the stadium above the ground floor would be open at the streetline, allowing stadium activity to complement street level activity. Along Seaver Way specifically, the second level of the stadium would include a protruding fan walkway, bringing spectators out to the street-side when travelling from one internal part of the stadium to another. Within the south side of the stadium, it is currently anticipated that CitySquare Market would be built, opening the inside of the stadium to the general public on non-match days to retail, community programming and seating spaces, thus activating a major part of the stadium even when there are no soccer matches or other events occurring.

In the base of the residential buildings on the Triangle, T-Parcel and Northern Parcels, relief from retail continuity regulations will facilitate required ground-floor residential programming given the limited floorplate and lot configurations within which to mass 1,400 units of affordable housing. The most important component of a lively pedestrian environment at street level is a substantial residential population living immediately above those streets. The retail modifications would allow for the construction of feasible residential buildings to bring such a population to the District streets, while still preserving sufficient retail in locations and depths that make sense from an urban design and marketability perspective.

- (c) #bulk# modifications shall enhance the distribution of #bulk# within the Special District;***

With respect to the distribution of floor area, when the Special Willets Point District zoning text modifications were adopted in 2008, development of the District was projected to occur in one phase, with the City acquiring all the land comprising the 61-acre District and proceeding with a single development plan containing private streets to serve the buildings within the District. In the years subsequent to 2008, the City acquired the majority of the land comprising the proposed Phase 2 project, but was unable to acquire certain parcels immediately adjacent to the Phase 2 parcels. These parcels remain in private ownership with active businesses. As such, the original concept of closing all existing public streets and developing new private streets in new locations cannot yet be implemented to serve Phase 2. Instead, Phase 2 would use the existing public street network bounding the proposed development parcels. Since all property at the southwestern portion of the District has been acquired, this application plans to map as public streets the previously-proposed private streets approved in 2021 for the Phase 1 development.

Given the plan for streets described above, subsequent to the proposed actions Phase 1 and Phase 2 parcels will not be able to be located on a single zoning “block” comprising a single “zoning lot”. But rather, these parcels will now be located on four separate blocks and comprise four separate zoning lots. As such, and contrary to the original intention of the 2008 zoning text, floor area from one development parcel may not now be distributed to other development parcels throughout the district. This condition places new limitations on the ability to fully develop each parcel as contemplated in the 2008 zoning text, and requires relief in order to reinstate the District’s originally-intended development flexibility. By allowing unused floor area from the Stadium Zoning Lot to be developed on the Triangle, T-Parcel and Northern Parcel zoning lots, the special permit will facilitate the intention of the originally-approved zoning text.

Without such flexibility, in order to achieve the desired overall affordable unit count, the residential developments on the Triangle, T-Parcel and Northern Parcel zoning lots would need to be significantly reduced in size and additional residential development would need to be constructed on the Stadium Zoning Lot. This would result in an inefficient underutilization of the Triangle, T-Parcel and Northern Parcels and an infeasible development massing of the Stadium Parcel. With the requested flexibility to distribute floor area generated by the Stadium Lot onto the Triangle, T-Parcel and Northern Parcels, a superior overall development plan can be achieved with an enhanced distribution of bulk.

With respect to the modifications to streetwall, height and setback, these modifications will permit the proposed residential buildings to be designed with consistent and rational floorplate in order to maximize the provision of affordable housing within the proposed project. The modifications will also permit the proposed stadium to provide open space at its southwest corner and to configure a rational interior seating arrangement and spectator circulation system.

For the residential buildings, since construction methodologies limit the practical height of the residential buildings to approximately 12 stories, modifications to setback regulation for all three buildings will enhance the ability to distribute bulk evenly throughout the building. Furthermore, modifications to maximum height limits—which would limit certain portions of the T and Northern Parcel buildings to less than 12 stories, will allow those structures to rise to their full feasible height of 12 stories.³ Finally, streetwall modifications will permit the residential buildings on the T and Northern Parcels to set back 10 feet from the streetline at ground level to provide sidewalk widenings and retain the possibility for future widening of the 34th Avenue and 35th Avenue streets.

(d) #bulk# modifications shall permit adequate access of light and air to surrounding streets; and

Despite the request for relief from a number of bulk provisions of the District on each of the project’s zoning lots, the overall mass of the proposed buildings would not deviate substantially from the requirements imposed by the zoning resolution. The special permit would allow each residential building to be constructed to a maximum permitted height

³ While these findings address height modifications within the Section 124-60 City Planning Commission Special Permit, such modifications would also be subject to Special Permit approval by the New York City Board of Standards and Appeals, which would be sought at a later date once building design advances further.

without a required setback from the street at a height of 85 feet. Modifications to the overall maximum total permitted heights as set forth in the District would also permit the eastern portions of the residential buildings on the T and Northern Parcels to rise to a height of 12 stories. These setback modifications would only apply to a maximum of the highest 4-6 floors of each building, and the overall total building height modifications would only apply to the highest occupied floor and the mechanicals of each building. Together, the modifications would have minimal effect on light and air to surrounding streets.

In addition, the special permit would allow a portion of the hotel to be constructed to its maximum height of 216 feet without additional setback for along Seaver Way and 38th Avenue. This extra length of height would occur on Seaver Way, which is a wide street bounded only by a parking lot on its other (west) side, and on 38th Avenue, which will be bounded by the 115-foot-high soccer stadium on its other (north) side. In all, these modest modifications would permit adequate access of light and air to surrounding streets.

(e) parking and loading modifications will not have undue adverse effects on residents and businesses in the surrounding area, will not create serious traffic congestion and will not unduly inhibit surface traffic and pedestrian flow;

Given the availability of more than 8,000 parking spaces surrounding Citi Field stadium, and the further availability of thousands of additional parking spaces beyond Citi Field in the surrounding neighborhoods, this application seeks to waive the requirement to provide accessory off-street parking spaces for the 25,000-seat stadium in the amount of one space per 25 persons rated capacity (i.e. 1,000 spaces) on the Stadium zoning lot or on a zoning lot within 600 feet of the Stadium zoning lot in the same zoning district or another commercial zoning district. Beyond the stadium parking, the application also seeks to reduce the requirement for commercial and residential parking from approximately 946 spaces to 450 spaces, as discussed below.

With respect to stadium parking, providing the zoning-required 1,000 parking spaces on the Stadium Zoning Lot would not only be unnecessarily duplicative, but it would severely constrain the ability to design and orient the stadium in a contextual manner that respects the adjacent residential community that's also being created. Parking would not be able to be placed in multiple levels underground due to the economic constraints imposed by the high water table, forcing parking to be located either on the residential parcels (in place of critically-needed affordable housing) or in the base of the stadium itself (significantly raising the grade of the pitch, the stands and the entire structure to well above the height of Citi Field).

Furthermore, additional spectator parking is not needed. In the event parking at CitiField is utilized, by scheduling events at the soccer stadium at times when CitiField is not in operation for major events, the same parking spaces used for baseball games at CitiField can be used for soccer matches at the stadium. This would result in no new traffic or parking impacts on the residents and businesses in the surrounding area, and no additional traffic congestion or inhibition of surface traffic flow versus current conditions during Mets games at CitiField (which, notably, has a capacity of 41,200 as compared to the soccer stadium's capacity of 25,000).

The only notable difference compared to building on-site parking would be pedestrian flows from off-site parking spaces towards and into the soccer stadium. Through a dedicated gameday traffic and pedestrian management program, with sufficient crosswalks and traffic control, these pedestrian flows will be adequately accommodated and no undue effects would occur.

In the event parking at CitiField is unable to be utilized, research has indicated that the otherwise-required 1,000 parking spaces are available at public parking garages and parking lots within walking distance of the stadium. The parking spaces are generally located to the east of the stadium in and around downtown Flushing. Research indicates there is an overall capacity of approximately 9,600 public parking spaces within an approximately 1-mile radius of the stadium (which would be an approximately 20- to 30-minute walk to the stadium). On a typical Saturday night when soccer matches would occur, approximately 1,750 of these 9,600 spaces are unused and available for parking by

attendees to stadium events. On a typical weeknight, there are even more spaces available, with approximately 2,100 spaces unused. In addition, based on anticipated residential demand for parking in the three garages proposed to be constructed in the cellars of the Triangle, T, and Northern Parcels (see below for a detailed discussion), we project that between 250 and 300 spaces would likely be available on match-nights immediately adjacent to the stadium. This would further relieve demand on spaces in Flushing.

In addition to this surplus available parking being well in excess of the zoning requirement for the stadium, the use of spaces in Flushing for stadium events would represent an increase in parking utilization in this approximate 1-mile radius of only approximately 10 percent. Furthermore, the stadium attendees using such spaces would represent just a tiny fraction of additional pedestrians on the busy sidewalks of Flushing. As such, the use of Flushing spaces for parking rather than on-site spaces will not “create serious traffic congestion” or “unduly inhibit surface traffic and pedestrian flow”.

With respect to “undue adverse effects on residents and businesses” in Flushing through the use of these spaces, this would not occur either. With respect to businesses, an additional 10 percent utilization of parking spaces on a Saturday night is likely to have a positive effect on businesses in the immediately surrounding area. It would bring additional foot traffic past businesses, would additionally support local restaurants and shops as some stadium attendees would dine at restaurants, buy food and drink, and potentially go shopping prior and after to soccer matches.

With respect to residents, the parking spaces in Flushing expected to be used by stadium attendees would modestly increase vehicular and pedestrian activity in the area, but that increase would be spread out among 26 parking facilities that are spaced up to 3,000 feet away from each other. Given current activity levels in Flushing this increase in pedestrian and vehicular activity is unlikely to be readily noticeable to residents living nearby.

With respect to other residential and commercial parking, the zoning resolution establishes a requirement that affordable housing provide accessory off-street parking spaces at the rate of 15 spaces per 100 units of affordable housing (i.e. 15%) reserved for residents earning no more than 80% of Area Median Income (“AMI”). Where residents of such affordable housing units earn more than 80% AMI, the zoning resolution applies the same parking requirement as market-rate housing, namely, 50 spaces per 100 units (i.e. 50%). Given the proposed affordable housing may be evenly split between households earning less than 80% AMI and households earning more than 80% AMI, the zoning resolution would require the provision of accessory parking at a rate approaching 33%. Based on the applicant’s experience at other similar affordable housing developments in Queens, the demand for residential parking is well below 33%. Furthermore, while retail uses within the proposed development would require parking, such uses are anticipated to be entirely local retail establishments to serve the Willets Point residential and visitor community rather than destination retailers that would bring drivers in from elsewhere. As such, this application seeks to reduce the residential and commercial parking requirement to a total of 450 spaces spread amongst the three proposed garages in the proposed project.

It should be noted that, despite this reduction, three parking garages with a total of approximately 800 spaces are proposed to be constructed within the cellars of the three residential buildings, in space that is below the floodplain and thus otherwise of limited usefulness for other uses. The effect of the modifications will be that the spaces within these garages can be used much more flexibly for either residential, retail, hotel, or stadium uses at different times of the day and year, as needed. In addition, approximately 27 spaces are proposed to be located in the northeastern portion of the ground floor of the stadium, to serve certain critical personnel on match days.

(f) modifications to mandatory improvements or other urban design regulations will not unduly impact the streetscape;

The proposed project seeks relief from certain provisions relating to the dimensions of blocks in order to construct the project while utilizing existing mapped city streets. The proposed project also seeks relief from certain mandatory open space provisions to facilitate the contemplated open space design given the proposed uses and configuration of blocks.

When the Special Willets Point District zoning text modifications were adopted in 2008, development of the District was projected to occur in one phase, with the City acquiring all the land comprising the 61-acre District and proceeding with a single development plan containing private streets to serve the buildings within the District. Subsequent to 2008, the City has acquired the majority of the land comprising the proposed Phase 2 project, but certain parcels immediately adjacent to the Phase 2 parcels have not been acquired and remain in private ownership with active businesses.

As such, the original concept of private streets surrounding blocks of certain required dimensions cannot yet be implemented to serve Phase 2, which instead plans to use the existing public street network in its immediate surroundings. Given the use of existing streets, the dimensions of the Stadium block would also not meet the 2008 standards set forth for maximum block dimensions.

Since the requested modifications would facilitate the utilization of existing mapped streets, they will support the continued streetscape layout and varied existing and proposed users and businesses along those streets. Furthermore, the mapping of the Phase 1 private streets as public streets will re-introduce access from Seaver Way to the southern portion of the District and its existing businesses, thus improving circulation through the district.

With respect to modification of mandatory open space elements, the modifications sought do not diminish the overall amount of open space required or provided. In fact, the project would provide more than three times as much public open space (159,101 sf) as required by zoning (49,230 sf). Rather, the modifications would permit additional flexibility to reduce the number of certain amenities, increase permitted obstructions, and reduce the amount of linear feet of seating and percentages of planting, all for portions of the open space that are particularly constrained by block configurations, adjacent development and/or subsurface infrastructure. While these modifications result in minor design changes within provided open space areas, they do not diminish the amount or location of open space provided and have minimal effects on the surrounding streetscape.

(g) *modifications to the distribution of #floor area# or #dwelling units# and the location of #buildings# will not unduly increase the #bulk# of #buildings# in any one #block# or unduly obstruct access of light and air to the detriment of the occupants or users of #buildings# in the #block# or nearby #blocks# or of people using the public #streets#;*

As discussed above, when the Special Willets Point District zoning text modifications were adopted in 2008, development of the District was projected to occur in one phase, with the City acquiring all the land comprising the 61-acre District and proceeding with a single development plan containing private streets to serve the buildidngs within the District. Subsequent to 2008, the City has acquired the majority of the land comprising the proposed Phase 2 project, but certain parcels immediately adjacent to the Phase 2 parcels have not been acquired and remain in private ownership with active businesses. As such, the original concept of private streets cannot yet be implemented to serve Phase 2, which instead plans to use the existing public street network in its immediate surroundings. Furthermore, this application plans to map the private streets approved in 2021 for the Phase 1 development as public streets.

Together, subsequent to the proposed actions, Phase 1 and Phase 2 parcels will no longer be able to be located on a single zoning “block” comprising a single “zoning lot”. But rather, these parcels will now be located on four separate blocks and comprise four separate zoning lots. As such, and contrary to the original intention of the 2008 zoning text, floor area from one development parcel may not longer be distributed to other development parcels throughout the district. This limitation places new limitations on the ability to fully develop

each parcel as contemplated in the 2008 zoning text, and requires relief in order to re-instate the District's originally-intended development flexibility. By allowing unused floor area from the Stadium Zoning Lot to be developed on the Triangle, T-Parcel and Northern Parcel zoning lots, the special permit will facilitate the intention of the originally-approved zoning text.

Without such flexibility, in order to achieve the desired overall affordable unit count, the residential developments on the Triangle, T-Parcel and Northern Parcel zoning lots would need to be significantly reduced in size and additional residential development would need to be constructed on the Stadium Zoning Lot. This would result in an inefficient underutilization of the Triangle, T-Parcel and Northern Parcels and an infeasible development massing of the Stadium Parcel. With the requested flexibility to distribute floor area generated by the Stadium Lot onto the Triangle, T-Parcel and Northern Parcels, a superior overall development plan can be achieved with an enhanced distribution of bulk.

Furthermore, the buildings that are anticipated to result from the modifications to the distribution of bulk are not expected to be of unduly-increased bulk or to unduly obstruct access to light and air to either those within such buildings or within nearby buildings. Specifically, all proposed residential buildings would adhere to underlying zoning and building code regulations with respect to minimum distance between buildings and minimum light and air. Adjacent buildings not included in the proposed project are predominantly occupied by light-industrial and auto-related uses which would not be sensitive to modest changes in adjacent building bulk or height. The residential buildings would not be inordinately large or tall, with the largest building—on the Northern Parcel—containing approximately 710 units and the the T-Parcel and Triangle Parcel residential building each containing approximately 340 and 350 units, respectively. All residential buildings are expected to top out at 12 stories. While the hotel would rise to a higher height of approximately 18 stories, it too would not be inordinately large, containing only 250 rooms, and it would adhere to all underlying (non-special-district) zoning and building code regulations regarding minimum distance between buildings and minimum light and air.

(h) modifications, in total, shall relate harmoniously to the character of the surrounding area.

Given the desire to transform the District from its decades of history of pollution and underutilization, this finding is best addressed with respect to the character of the area as envisioned in the zoning modifications and Urban Renewal Plan adopted in 2008, rather than its existing character as vacant and auto-related land.

Obviously, placing a soccer stadium next to a baseball stadium presents a certain harmony, but looking at the proposed development in a bit more depth, the true harmonic design emerges. While professional sporting venues often end up appearing as alien space ships dropped from above into whatever surrounds exist, the proposed stadium approaches design in a vastly different manner: through innovative design thinking, the proposed stadium is oriented to match the District's pre-existing street grid and scaled to respect the surround (existing and proposed) built context. Existing streets are retained and improved, the ground floor is opened to the public on non-game-days, and the height is lower than the baseball stadium across the street.

The stadium and the proposed residential buildings around it are all proposed at similar heights, with only the hotel rising to a somewhat higher height as a beacon for the southwestern entry point to the District. Overall, the proposed actions will result in a development plan that lays the groundwork for continued development of a new transformed and revitalized neighborhood to house thousands of families and provide entertainment for thousands more.

The Commission may prescribe additional appropriate conditions and safeguards to minimize adverse effects on the character of the surrounding area.

TRANSIENT HOTELS WITHIN COMMERCIAL DISTRICTS

In...C4 Districts...transient hotels, as listed in Section 32-14 (Use Group 5), and motels, tourist cabins or boatels, as listed in Section 32-16 (Use Group 7A), shall be permitted only by special permit of the City Planning Commission. In order to grant such special permit, the Commission shall find that:

- (a) the site plan incorporates elements that address any potential conflicts between the proposed use and adjacent uses, such as the location of the proposed access to the building and to service areas for refuse and laundry, and the building's orientation and landscaping;***

The proposed 250-room transient hotel on the Triangle Zoning Lot is an integral component of the Proposed Project that is designed simultaneous to other adjacent uses on this parcel to ensure there are no conflicts with such uses. The hotel would be located at the northwestern corner of the Triangle Zoning Lot, adjacent to the proposed 350-unit affordable residential building, and would have its own dedicated pedestrian entrance at the corner of Seaver Way and 38th Avenue (from the north/west) and vehicular/drop-off area off the proposed motor court. Service for refuse and laundry would similarly be separated from the adjacent residential uses, located off 38th Avenue.

While the residential and hotel uses would likely share the central motor-court, they would be designed and constructed as separate buildings that operate independently. Furthermore, the hotel would be separated from the proposed stadium by 38th Avenue and from the Phase 1 residential by publicly-accessible open space to the south. Finally, publicly-accessible open space at the western façade of the hotel along Seaver Way would buffer the building from the street and allow for generous pedestrian movement around the hotel.

- (b) such use will not cause undue vehicular or pedestrian congestion on local streets or unduly inhibit vehicular or pedestrian movement or loading operations; and***

The hotel will have a primary pedestrian entrance at the corner of Seaver Way and 38th Avenue and also be served by a motor court in the rear. This configuration will effectively separate pedestrian and vehicular movements into and out of the hotel and area. Furthermore, its location on Seaver Way (defined by NYSDOT as a Major Collector street), immediately adjacent to Roosevelt Avenue (defined by NYSDOT as Principal Arterials), and down the street from Northern Boulevard (also a Principal Arterial) ensures that it will minimize congestion on local streets.

- (c) such use will not impair the future use or development of the surrounding area.***

The use will not impair the future use or development of the surrounding area. On the contrary, the hotel—which is an integral part of the mixed-use affordable housing and soccer development—will aid in the future use and development of the surrounding area. Given the relative isolation of the District from other surrounding neighborhoods and hotels, and its location across the street from CitiField and the proposed soccer stadium and close to the USTA National Tennis Center, a hotel in the District will be much-needed and highly-utilized. Its proposed location near the southwest corner of the district and close to the subway, will further improve its appeal as an important part of this mixed-use proposal.

The Commission may prescribe additional conditions and safeguards to minimize adverse effects on the character of the surrounding area.

ARENAS, AUDITORIUMS, STADIUMS OR TRADE EXPOSITIONS

(a) The City Planning Commission may permit arenas, auditoriums or stadiums with a capacity in excess of 2,500 seats, or trade expositions with a rated capacity in excess of 2,500 persons, provided that the following findings are made:

- (1) that the principal vehicular access for such use is not located on a local street but is located on an arterial highway, a major street or a secondary street within one-quarter mile of an arterial highway or major street;***

It should be noted that vehicular traffic to the stadium is anticipated to either use some of the many thousands of existing parking spaces in the vicinity of CitiField across the street, or as an alternative use available parking facilities in the Flushing neighborhood to the east, thereby maintaining existing traffic pattern to and from the area. For those utilizing for-hire vehicles and a limited number of other patrons who need to access the front door of the stadium, the principal vehicular access will be from a major street (Seaver Way). And furthermore Seaver Way connects directly to two arterials/major streets (Roosevelt Avenue and Northern Boulevard), both less than a quarter mile away. As such, the principal vehicular access for such use is not located on a local street.

- (2) that such use is so located as to draw a minimum of vehicular traffic to and through local streets in nearby residential areas;***

The stadium will be located in an area well-established as a locus of spectator sports venues. It will be built immediately across the street from CitiField, which accommodates more than 40,000 spectators for sporting events, and just north of the USTA National Tennis Center, which includes multiple arenas and courts with capacities ranging as high as 23,000. This is an area well served by mass transit, with the #7 train line's Mets-Willets Point stop immediately across Roosevelt Avenue and the Long Island Rail Road's Mets-Willets Point stop just to the south. The close proximity to subway and commuter rail will minimize vehicular traffic to the stadium generally. The stadium is also in an area well-served by arterial highways, located immediately adjacent to the Van Wyck Expressway and the Whitestone Expressway, with the Long Island Expressway and the Grand Central Parkway in close proximity as well.

As such, the stadium has the opportunity to use some of the many thousands of existing parking spaces in the vicinity of CitiField to accommodate vehicular traffic, thereby maintaining existing traffic patterns to and from the area.

In the event parking in the vicinity of CitiField is unable to be used, it is anticipated that spectators would increase utilization of mass transit options to get to the stadium. In this case it is likely that some spectators may still choose to drive and park in some of the available parking lots and garages in and around downtown Flushing within walking distance of the stadium. However even in this scenario access to the parking spaces in and around downtown Flushing would be largely similar to access to the stadium itself: via arterial highways and major streets such as the Van Wyck Expressway, the Whitestone Expressway, the LIE, the Grand Central, Northern Boulevard, Roosevelt Avenue and College Point Boulevard.

- (3) that such use is not located within 200 feet of a Residence District;***

The entire 61-acre district is located within a C4-4 Commercial District and the closest residential district to the stadium is more than 2,000 feet away. As such, the use is not located within 200 feet of a Residential District.

- (4) that adequate reservoir space at the vehicular entrance, and sufficient vehicular entrances and exits, are provided to prevent traffic congestion;***

As vehicular entrances will not be provided for spectator parking within the stadium development itself, the reservoir space component of this finding is not applicable. However, given there will not be parking within the stadium itself, additional plans have been developed to ensure adequate areas for both private vehicle and for-hire vehicle drop-off and pick-up.

ADA and VIP drop-off and pick-up will occur via a layby lane within the Seaver Way right-of-way immediately in front of the stadium entrance.⁴ For the remaining majority of attendees, it is currently anticipated that two geographically separated areas are currently anticipated to be used for for-hire vehicle pick ups after the match. One area—for trips heading to the west—will be located along the northern curb-line/parking lane of Roosevelt Avenue between Seaver Way and Shea Road, and a second—for trips heading to the east—will be located along either Shea Road north of CitiField (in the event CitiField parking lots area available for use) or the southern curb-line/parking lane of Northern Boulevard between Seaver Way and 127th Place (in the event CitiField parking lots are not available for use).

- (5) *that vehicular entrances and exits for such use are provided separately and are located not less than 100 feet apart; and***

As vehicular entrances/exits will not be provided for spectator parking within the stadium development itself, this finding is not applicable. However, given the anticipated increased use of for-hire vehicles to access the stadium, additional consideration is being given to sufficient pick-up and drop-off areas. Since the pre-match drop-off condition will be separated by a minimum of 90 minutes from the post-match pick-up condition, the same areas can be used for both drop-off and pick-up without the need for geographic separation. Where separation will be useful—and will be provided—is for post-match pick-ups that are going in one direction versus post-match pick-ups that are going in another direction. Furthermore, providing two separate pick-up locations around the stadium will serve to distribute demand for street-front queueing area to pick up attendees. Specifically, it is currently anticipated that one area—for trips heading to the west—will be located along the northern curb-line/parking lane of Roosevelt Avenue between Seaver Way and Shea Road, and a second—for trips heading to the east—will be located along either Shea Road north of CitiField (in the event CitiField parking lots area available for use) or the southern curb-line/parking lane of Northern Boulevard between Seaver Way and 127th Place (in the event CitiField parking lots are not available for use). For-hire-vehicle pickup along public streets is a standard condition and one employed for sporting venues throughout the City, include CitiField next door.

- (6) *that due consideration has been given to the proximity of bus and rapid transit facilities to serve such use.***

The area is well-served by mass transit, with the #7 subway line running on elevated tracks above Roosevelt Avenue and providing service to Manhattan and Flushing from the Mets-Willets Point stop, proximate to the Subject Property. South of the #7 subway line, the Long Island Railroad stops at Mets-Willets Point on baseball game days and during other major sporting events in the area, providing service between Port Washington in Nassau County to Penn Station in Manhattan. There are numerous bus lines running adjacent to the Subject Property. The Q48, which runs along Roosevelt Avenue, provides service from the area east to Flushing and northwest to LaGuardia Airport. The Q19 and Q66, which run along Northern Boulevard, provide service to Flushing and along Astoria Boulevard to Astoria (Q19) as well as along Northern Boulevard to Long Island City (Q66). The QM3 also connects the Subject Property to Eastern Queens and Manhattan, providing express bus service along Northern Boulevard.

- (b) *In Community District 7 in the Borough of the Bronx...***

Not applicable.

The Commission may prescribe appropriate conditions and safeguards to minimize adverse effects on the character of the surrounding area, including limitations on signs, requirements for soundproofing of arenas or auditoriums, shielding of floodlights, screening of open uses or surfacing all access roads or driveways. The Commission may also prescribe requirements for pedestrian-accessible open areas surrounding the arena, auditorium or stadium, including accessory directional or building identification signs located therein.

⁴ Stadium operational plans call for the temporary closure of Seaver Way between 38th Avenue and this layby lane to facilitate pedestrian crossing of Seaver Way to access the stadium's main entrance at the corner of 38th Avenue and Seaver Way. However access to this layby lane is anticipated to remain open in the pre- and post-match condition.