

# NEW YORK CITY WATER BOARD MEETING

Thursday, October 14, 2021 - 1:30 P.M.

VIA TELECONFERENCE

## **Note on meeting location and format:**

This public meeting will take place by teleconference. Members of the public can listen to the meeting by dialing phone number 347-921-5612, and entering passcode 916 551 260 #. Once prepared, it is expected that an audio recording and written transcript of the meeting will be posted to the Water Board's website, at [nyc.gov/waterboard](http://nyc.gov/waterboard).

## AGENDA

1. Roll Call
2. Resolution: Vote on Approval of Minutes of June 14, 2021 Meeting
3. Presentation: Request for Board Consent to the Transfer of Block 5649, Lot 100, Located on Hart Island, to the NYC Department of Parks and Recreation
4. Resolution: Vote on Approval of Transfer of Block 5649, Lot 100 on Hart Island to the NYC Department of Parks and Recreation
5. Presentation: Financial and Investment Update Covering Fiscal Years 2021 and the Year-to-Date 2022
6. Resolution: Vote on Acceptance of the Independent Auditors' Report on the Audited Financial Statements of the System for the Fiscal Years ended June 30, 2020 and June 30, 2021, and Authorization of the Release of Such Audited Financial Statements
7. Resolution: Vote on Approval of Investment Guidelines and Fiscal Year 2021 Report

8. Presentation: Update from the Department of Environmental Protection on Agency Activities, Including New Billing System and Response to Tropical Storm Ida

The public is reminded that this is a business meeting of the Board. As such, members of the public are asked to refrain from asking questions, and to keep their phones muted. The public is welcome to submit questions to the Board at any time, besides during public meetings, by sending an email to [nycwaterboard@dep.nyc.gov](mailto:nycwaterboard@dep.nyc.gov) or by telephone using phone number 718-595-3594.

There is a meeting accessibility option for members of the public who have difficulty in hearing, or who would otherwise like to access the meeting using real-time text captioning. To access this accessibility option, please visit this link using your internet browser:

<https://www.streamtext.net/text.aspx?event=CFI-NYCWaterBoard>. This is a text only access option, so for audio access please use the phone number and passcode listed above.

**MINUTES OF THE ANNUAL MEETING OF THE  
NEW YORK CITY WATER BOARD  
June 14, 2021**

The annual meeting of the New York City Water Board (the “Board”) was held on June 14, 2021 at approximately 9:00 a.m. via teleconference in accordance with the Governor’s Emergency Order regarding the Covid-19 pandemic. Approximately 35 members of the public dialed into the teleconference. The following members of the Board attended the meeting:

Alfonso Carney,  
Evelyn Fernandez-Ketchum,  
Adam Freed,  
Jonathan Goldin,  
Jukay Hsu, and  
Arlene Shaw

constituting a quorum. Mr. Carney chaired the meeting, and Albert Rodriguez served as Secretary of the meeting. Chair Carney thanked Dr. Demetrious Carolina for his service to the Board noting that Dr. Carolina was a terrific addition to the Board and that his membership presence will be missed.

**Approval of the Minutes**

The first item on the agenda was approval of the minutes of the Board’s previous meeting held on May 10, 2021. Member Freed asked that the minutes be updated to include the discussion on possible Federal stimulus funding for the wastewater system, as well as the discussion on the stormwater study. After those two additions were acknowledged, and upon motion duly made and seconded, the minutes of the meeting held on May 10, 2021 were unanimously adopted.

## **Adoption of the Fiscal Year 2022 Annual Budget**

The next item on the agenda was the adoption of the Board's Fiscal Year 2022 annual budget. Chair Carney requested that Treasurer Nazem detail the components of the budget. After hearing the details, there was a discussion from members Freed and Goldin regarding how a request for a rental payment by the City would impact the total revenue requirement. Treasurer Nazem answered that if it were requested it would impact the budget, but at this time there is not a sufficiently reasonable likelihood of that occurrence, and, therefore, the current budget is sufficient without a contingency for rental payment. Upon motion duly made and seconded, the following resolution adopting the Fiscal Year 2022 annual budget of the Water Board was unanimously approved by the Board.

### **RESOLUTION**

**WHEREAS**, pursuant to a Financing Agreement dated as of July 1, 1985, as amended, between the New York City Water Board (the "Board"), the New York City Municipal Water Finance Authority (the "Authority"), and The City of New York (the "City"), the Board is required to adopt an annual budget which includes, among other things, expenses of the Authority and the City relating to the operation and maintenance of the City's Water and Sewer System (the "System") and

**WHEREAS**, the Board has received certification from the Authority regarding the Authority's Budget for the fiscal year commencing July 1, 2021 ("Fiscal Year 2022") reflecting Authority Expenses and estimated Aggregate Debt Service (as such terms are defined in the Authority's General Revenue Bond Resolution); and

**WHEREAS**, the Board has received certification from the Director of Management and Budget of the City regarding the amounts that the City reasonably anticipates it will have

expended during Fiscal Year 2022 in connection with the operation and maintenance of the System as described in paragraphs (a) through (e) of Section 8.1 of the Agreement of Lease dated as of July 1, 1985, as amended, between the Board and the City (the “Lease”), and the rental payment, if any, requested by the City for the fiscal year commencing July 1, 2021 pursuant to Section 8.2 of the Lease; and

**WHEREAS**, the Board has received certification from AECOM USA, Inc., Consulting Engineer, pursuant to Section 8.3(a)(ii) of the Lease to the effect that amounts certified by the City for costs incurred or to be incurred in connection with paragraphs (a) and (b) of Section 8.1 of the Lease are reasonable and appropriate; and

**WHEREAS**, the Board has reviewed a proposed budget for the Board's own anticipated expenses for the fiscal year commencing July 1, 2021, and combined with the proposed expenses for the Authority and the City, the Board has prepared an annual budget for the ensuing fiscal year (the “Annual Budget”); and

**WHEREAS**, the Board has received certification from Amawalk Consulting Group LLC (“Amawalk”), Rate Consultant to the Board, regarding forecasted cash flows and anticipated revenues for the fiscal year commencing July 1, 2021; and

**WHEREAS**, the Board has reviewed the Rate Consultant’s forecasted cash flows and the Board’s proposed Annual Budget for the fiscal year commencing July 1, 2021 and has determined that such provision for anticipated expenditures is reasonable and appropriate to enable the Board to exercise its powers and carry out its purposes in accordance with the New York City Municipal Water Finance Authority Act; it is therefore

**RESOLVED**, that the Annual Budget of the Board for the fiscal year commencing July 1, 2021, a copy of which is attached hereto, is hereby adopted.

## **Adoption of the Rate Schedule Effective July 1, 2021**

The next item on the agenda was adoption of the Board's Rate Schedule effective July 1, 2021. Chair Carney summarized the testimony heard at the three public hearings, which were conducted remotely on the morning of June 1, 2021 and the evening of June 2, 2021 for the in-City hearings, and the afternoon of June 3, 2021 for wholesale customers. Chair Carney thanked DEP Commissioner Vincent Sapienza and his staff for their presentations at the public hearings. Chair Carney noted that there were many thoughtful comments on revisions related to water and wastewater efficiency improvements. The testimony from several sources in the engineering, legal, environmental advocacy, and the real estate development communities led the Board to consider modifications to the original proposal. Specifically, the allowable level of release of wastewater under the Private Wastewater Treatment Plant rules currently at zero percent should be set at 25 percent instead of the proposed 10 percent. In addition, the staff proposal for direct metering of discharge was modified to reflect a requirement for a certified engineer's report on wastewater discharge efficiency. Finally, the proposed requirement regarding a limitation on use of City funds was replaced by a disclosure requirement.

There being no further discussion, upon motion duly made and seconded, the following resolution adopting the Rate Schedule effective July 1, 2021 was unanimously approved.

### **RESOLUTION**

**WHEREAS**, the Board is authorized pursuant to Section 1045-g(4) of the New York City Municipal Water Finance Authority Act (the "Act") to establish, in accordance with Section 1045-j of the Act, fees, rates, rents or other charges for the use of, or services furnished,

rendered or made available by the water and wastewater system of the City of New York (the “City”); and

**WHEREAS**, in accordance with Section 1045-j (3) of the Act, and in light of the COVID-19 pandemic, public hearing concerning certain proposals regarding water and wastewater system rates and charges was held by teleconference on June 1, 2021 and on June 2, 2021, and a transcript of the hearings and all written statements submitted by June 11, 2021 have been received and reviewed by the Board; and

**WHEREAS**, in accordance with certifications received from (i) the New York City Municipal Water Finance Authority (the “Authority”) with respect to the Authority's annual budget for the fiscal year commencing July 1, 2021 (“FY 2022”), (ii) the City with respect to (a) the amounts which the City reasonably anticipates it will expend during FY 2022 in connection with the operation and maintenance of the water and sewer system and (b) rental payments, if any, requested by the City from the Board, (iii) AECOM USA, Inc., Consulting Engineer, with respect to the reasonableness of the City's certification of certain expenses, and (iv) Amawalk Consulting Group LLC, Rate Consultant to the Board, regarding forecasted cash flows and anticipated revenues for FY 2022, the Board has on this day adopted its annual budget for FY 2022; and

**WHEREAS**, based on the requirements set forth in the Board's annual budget for FY 2022 and the testimony and statements submitted at the aforementioned public hearings, the Board has determined that the rates for all customers will increase by 2.76% compared to those rates that first went into effect as of July 1, 2019; and

**WHEREAS**, the Board has further determined that the proposal recommended by staff to (1) not administer the 10% surcharge, for Fiscal Year 2022, to the bills issued to accounts

enrolled in the Multi-Family Conservation Program that have not yet established administrative compliance with the Program's requirements, (2) increase by up to 45,000 recipients, to a new total of up to 96,000 recipients, the pool of available bill credits for the Home Water Assistance Program, and to allow the program to issue a \$145 bill credit, a 25% increase to the size of the bill credit compared to the last fiscal year, to qualifying one, two, three, or four residential unit properties, based on the principal program criteria of the property in question receiving at least one of three property tax credits from the New York City Department of Finance, including a Senior Citizen Homeowners' Exemption (SCHE), or a Disabled Homeowners' Exemption (DHE), including Physically Disabled Crime Victims, or a Veteran's Exemption, or otherwise having a City Finance Department-verified income of less than \$50,000, (3) increase by 8,000 affordable apartment units, to a new total of up to 48,000 affordable apartment units, the pool of available bill credits under the Multi-Family Water Assistance Program, allowing up to 48,000 affordable apartment units to receive a bill credit of \$250 per qualifying apartment unit, and (4) make clarifications to various existing policies and procedures, as each such proposal is set forth in the proposed Water and Wastewater Rate Schedule Effective July 1, 2021; it is therefore

**RESOLVED**, that said Water and Wastewater Rate Schedule Effective July 1, 2021, as well as the new and modified billing policies and programs as described above, is hereby approved.

### **Adoption of Rates for Customers North of New York City**

The next item on the agenda was adoption of the Board's water rates for users north of New York City effective July 1, 2021. Chair Carney asked the Board's rate advisor whether there have been any changes in the methodology employed to calculate the upstate rates. Mr. Marcus of Amawalk Consulting responded that the basic methodology has remained the same consistent

with prior agreements with upstate customers. There being no further discussion, upon motion duly made and seconded, the following resolution was unanimously approved.

### **RESOLUTION**

**WHEREAS**, the Board is authorized pursuant to Section 1045-j of the New York City Municipal Water Finance Authority Act to establish rates and charges for services furnished by the Water System of the City of New York (the “City”); and

**WHEREAS**, pursuant to the Water Supply Act of 1905 as set forth in Section 24-360 of the Administrative Code of the City of New York, the City is required, upon request, to furnish a supply of water to certain municipalities and water districts north of the City at a rate determined on the basis of the total cost of the water to the City (the “Regulated Rate”) in quantities not to exceed the daily per capita consumption in the City multiplied by the number of inhabitants in each municipality or water district as documented by the final release of Federal decennial census statistics (the “Allowance Quantities”); and

**WHEREAS**, the proposal to the Board for the Regulated Rate is to increase the rate to an amount of \$2,054.63 per million gallons; and

**WHEREAS**, the proposal to the Board for the Excess Rate is to increase the rate to an amount of \$5,355.07 per million gallons; it is therefore

**RESOLVED**, that effective July 1, 2021, the Regulated Rate shall be charged in an amount equal to \$2,054.63 per million gallons, and the Excess Rate shall be charged in an amount equal to \$5,355.07 per million gallons, for water provided to wholesale customers north of the City.

**Adjournment**



## NEW YORK CITY WATER BOARD

October 14, 2021

### RESOLUTION

**WHEREAS**, the water and wastewater systems (the “Systems”) of the City of New York (the “City”) have been leased by the City to the New York City Water Board (the “Board”) pursuant to an Agreement of Lease, dated as of July 1, 1985 and as amended by Amendment No. 1 dated as of November 1, 1985, between the City and the Board (the “Lease”); and

**WHEREAS**, the City, through the New York City Department of Environmental Protection (“DEP”) operates and maintains the Systems; and

**WHEREAS**, pursuant to Section 11.1(d)(i) of the Lease, the City may, with the prior written consent of the Board, transfer property that is subject to the Lease, provided that the transfer of the property in question does not materially reduce the revenues of the Systems or otherwise impair the ability of the Board to make the payments required under the Lease; and

**WHEREAS**, the City has requested that the Board give its consent to release the Board’s leasehold on, and then transfer to the City’s Department of Parks and Recreation, the section of Hart Island, Bronx, known as Block 5649, Lot 100 in order to align the landholding with its administrative management, and to support the City’s objectives of making Hart Island more accessible to visitors, including access to sites on the Island of historical interest, and to conform with the intentions of New York City Local Law 210 of 2019; and

**WHEREAS**, by letter dated October 12, 2021, the Board has received certification from its Consulting Engineer, AECOM USA, Inc., that it has evaluated the above real property action and has confirmed that such transfer has no impact on the operations of the Systems, the collection of revenues of the Systems, or the ability of the Board to make any payments required under the Lease; and

**WHEREAS**, on October 12, 2021, representatives from the Board, the Department of Environmental Protection, and the system’s consulting engineers traveled to the Island to inspect the site; and

**WHEREAS**, the Board has determined that releasing its leasehold interest in Bronx Block 5649, Lot 100, to the City is reasonable and appropriate; it is therefore,

**RESOLVED**, that, pursuant to Section 11.1(d)(i) of the Lease, the Board hereby consents to the property release and transfer as described herein; and be it further

**RESOLVED**, that the officers of the Board be hereby authorized and empowered, in the name of, and on behalf of, the Board, to grant such consent and to take such other and further actions as the officers, or any officer individually, deems necessary or appropriate to carry out this resolution.

October 12, 2021

Mr. Joseph Murin  
Executive Director  
New York City Water Board  
59-17 Junction Boulevard, 8th Floor  
Flushing, NY 11373

Re: **DEP Transfer of Block 5649 Lot 100 on Hart Island from DEP to NYC Parks**

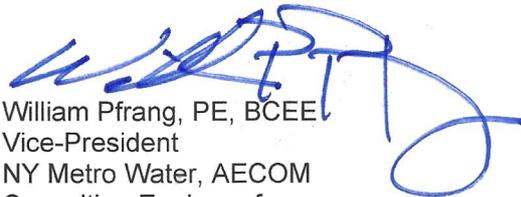
Dear Mr. Murin:

We have evaluated the above referenced transfer of property from the NYC Department of Environmental Protection (DEP) on behalf of the New York City Municipal Water Finance Authority (MWFA).

The New York City Department of Parks and Recreation (NYC Parks) has requested DEP to relinquish its jurisdiction over a Block 5649, Lot 100, on Hart Island in accordance with the objectives of Local law 210 (2019). DEP has determined that the parcel identified by NYC Parks is not necessary for their current or future operations.

Based upon our evaluation, we conclude that transferring jurisdiction and management of this plot of land to the NYC Parks has no impact on the operation of New York City's water and wastewater system, the collection of revenues or the ability of the Board to make payments under the Lease. Once the property is transferred to NYC Parks, DEP will no longer be responsible for the property.

Very truly yours,



William Pfrang, PE, BCEE  
Vice-President  
NY Metro Water, AECOM  
Consulting Engineer for  
Municipal Water Finance Authority



Donna Hager, PE  
President and CEO  
Macan Deve Engineers (MDE)  
Consulting Engineer for  
Municipal Water Finance Authority

## Memorandum

Date: 09/13/2021

To: The Chair and Members of the New York City Water Board (the Board)

From: Nicholas Molinari - Chief of Planning and Neighborhood Development  
Colleen Alderson - Chief of Parklands and Real Estate

Subject: Recommendation for the transfer of Block 5649 Lot 100 from DEP to Parks

Attachments: Local Law 210 (2019); Hart Island Tax Map

### Background

Hart Island is composed of two tax lots – Block 5649 Lot 1 is the vast majority of the Hart Island land area; Block 5649 Lot 100 is a small parcel at the southern tip of the island. The New York City Council passed Local Law 210 of 2019 (attached) mandating the transfer of Hart Island from the jurisdiction of the Department of Correction (DOC) to Parks by July 1, 2021. In the lead up to the jurisdiction transfer date, it was discovered by Parks that Lot 100 has been under the jurisdiction of the Department of Environmental Protection (DEP). This information was previously unknown to staff working on the transfer at DOC and Parks. The decision was made to proceed with the transfer of jurisdiction of Lot 1, and to return to the question of Lot 100 once more research was completed. Administrative jurisdiction of Lot 100 was subsequently extended to Parks by DEP in July 2021, while deferring completion of the inter-agency transfer of Lot 100 to Parks until later in 2021.

Parks engaged with DEP on the history of their involvement at Hart Island and learned that a wastewater treatment plant was located on Lot 100 and that the facility was demolished in the 1970s (figure 1; figure 2). Lot 100 ceased to be part of DEP's utility operations following removal of the wastewater plant, although City property records were not updated at the time to reassign the Lot to another City agency. Following the demolition, DOC used the land in Lot 100 for burials. A portion of the burials on Lot 100 are of historical significance – at the height of the AIDS epidemic in the 1980s and 1990s, victims of the disease were buried in separate plots at the southern end of the island on Lot 100 (figure 3).

### Request

We request the Board approve the transfer of Lot 100 from DEP to Parks to align with the City Council's intentions outlined in Local Law 210 (2019). Additionally, based on our understanding of the intent behind the local law – providing more respect and dignity to the process of City burials at Hart Island – we believe that completing the jurisdiction transfer for the entirety of the land that has operated as the “Potter's Field” would be consistent with the goals of City policymakers, as well as with the preferences of the public.

Figure 1 – DEP Record of Wastewater Treatment Plant (1940)

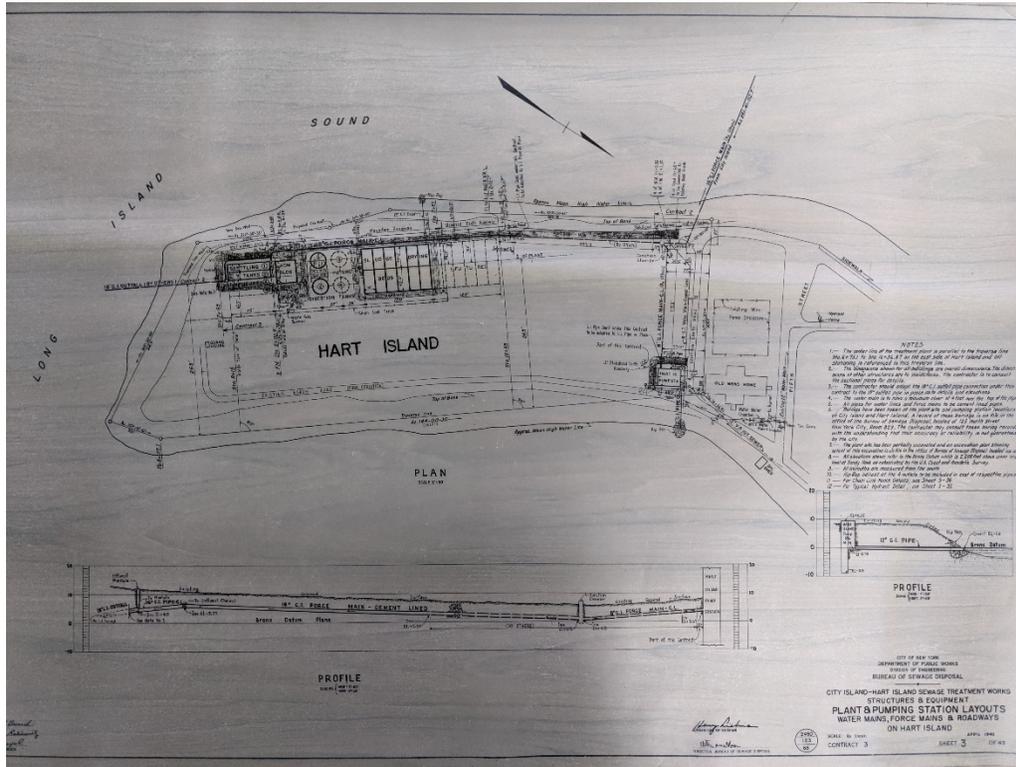


Figure 2 – Aerial Image of Wastewater Treatment Plant (1953 aerial)



Figure 3 – Current Aerial Image of Lot 100 (2021 aerial)





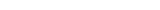
**NYC Digital Tax Map**

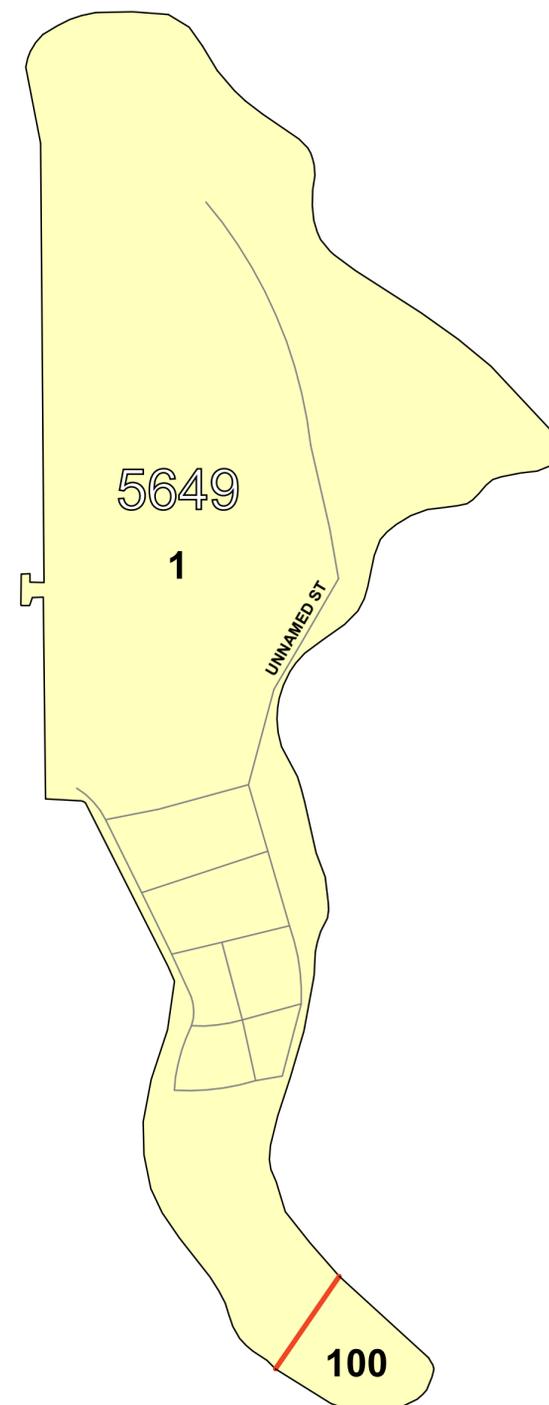
Effective Date : 12-06-2008 21:16:34

End Date : Current

Bronx Block: 5649

**Legend**

-  Streets
-  Underwater
-  Tax Lot Polygon



**LOCAL LAWS  
OF  
THE CITY OF NEW YORK  
FOR THE YEAR 2019**

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**No. 210**

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Introduced by Council Members Rodriguez, Holden, Lancman, Constantinides, Adams, Powers, Kallos, Lander, Ampy-Samuel, Cohen, Ayala, Van Bramer and Rosenthal.

**A LOCAL LAW**

**To amend the administrative code of the city of New York, in relation to a transfer of control over Hart island from the department of corrections to the department of parks and recreation, and to provide for the repeal of section 9-103 of the administrative code of the city of New York, relating to the segregation of prisoners on Hart island**

*Be it enacted by the Council as follows:*

Section 1. Section 9-103 of the administrative code of the city of New York is REPEALED.

§ 2. Section 21-110 of the administrative code of the city of New York is amended to read as follows:

§ 21-110 Potter's field. The commissioner shall have charge of the Potter's Fields, and when the necessity therefor shall arise, shall have power to lay out additional Potter's Fields or other public burial places for the poor and strangers and from time to time enclose and extend the same to make enclosures therein and to build vaults therein, and to provide all necessary labor and for interments therein. The Potter's Field on [Hart's] *Hart* island, however, shall remain under the control of the department of correction[, and the] *until the earlier of (i) the commissioner laying out additional Potter's Fields, or (ii) July 1, 2021, at which time Hart island shall be under the control of the department of parks and recreation. At such time, burial of deceased paupers [therein] at Hart island shall [continue] occur* under rules and regulations established by either the

joint action of the departments of social services[, and correction, or in case of disagreement between such departments, under such regulations as may be established] *and parks and recreation, or by action of another agency designated by the mayor.*

§ 3. This local law takes effect 180 days after it becomes law.

THE CITY OF NEW YORK, OFFICE OF THE CITY CLERK, s.s.:

I hereby certify that the foregoing is a true copy of a local law of The City of New York, passed by the Council on November 14, 2019 and approved by the Mayor on December 4, 2019.

MICHAEL M. McSWEENEY, City Clerk, Clerk of the Council.

CERTIFICATION OF CORPORATION COUNSEL

I hereby certify that the form of the enclosed local law (Local Law No. 210 of 2019, Council Int. No. 906-A of 2018) to be filed with the Secretary of State contains the correct text of the local law passed by the New York City Council and approved by the Mayor.

STEPHEN LOUIS, Acting Corporation Counsel.



# Hart Island – Lot 100

## Presentation to NYC Water Board

October 14, 2021

Parks

# Agenda

1. Hart Island Overview
2. Jurisdiction Transfer Process
3. Lot 100 Background
4. Water Board Request



5 min. to  
City Island



# Hart Island Overview - History

- Cemetery use began in 1869 for Civil War veterans and indigent individuals
- Quarantine location
- Institutional facilities: psychiatric hospital, boys reformatory, substance abuse rehabilitation
- Military uses
- DOC jail



# Hart Island Burials - Burials

- 130 Acres
- Approximately one million buried
- Currently, approximately 1,100 buried each year
- Active burials on southern half of island
- Dept. of Correction began providing regular public access in 2015



# Context



Peace Monument



Civil War Monument



Gazebo Memorial Area

# Context



Burial Plots

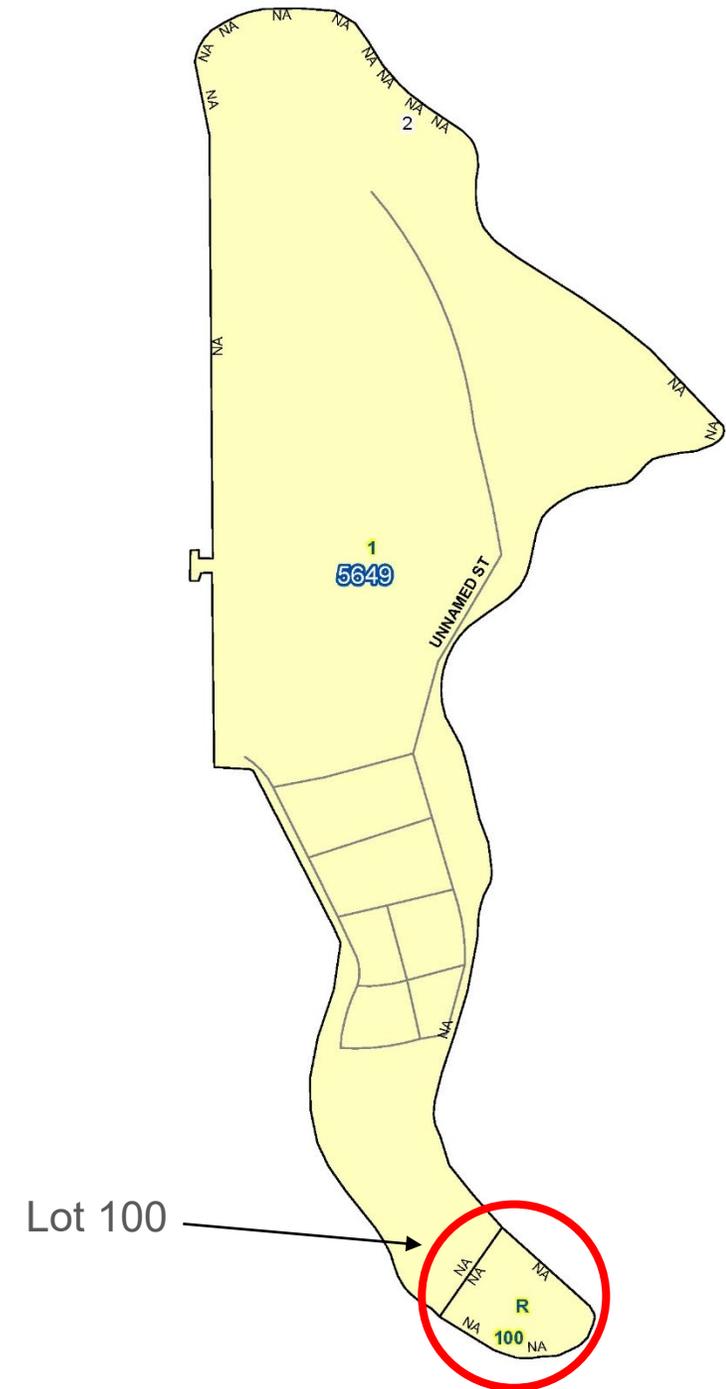
# Jurisdiction Transfer Process

- Local Law 210 (2019) directed the City to transfer jurisdiction of Hart Island from DOC to Parks by July 1, 2021.
- Hart Island is composed of two tax lots
  - Block 5649 Lot 1 – majority of Hart Island area
  - Block 5649 Lot 100 – southern tip of island
- As of July 1, 2021 Lot 1 is under the jurisdiction of Parks.
- An MOU between Parks and the Dept. of Social Services was executed outlining each agency's responsibilities on the island.
- By the end of this calendar year, DSS will hire a vendor to oversee burial operations and Parks will manage visitation on the island

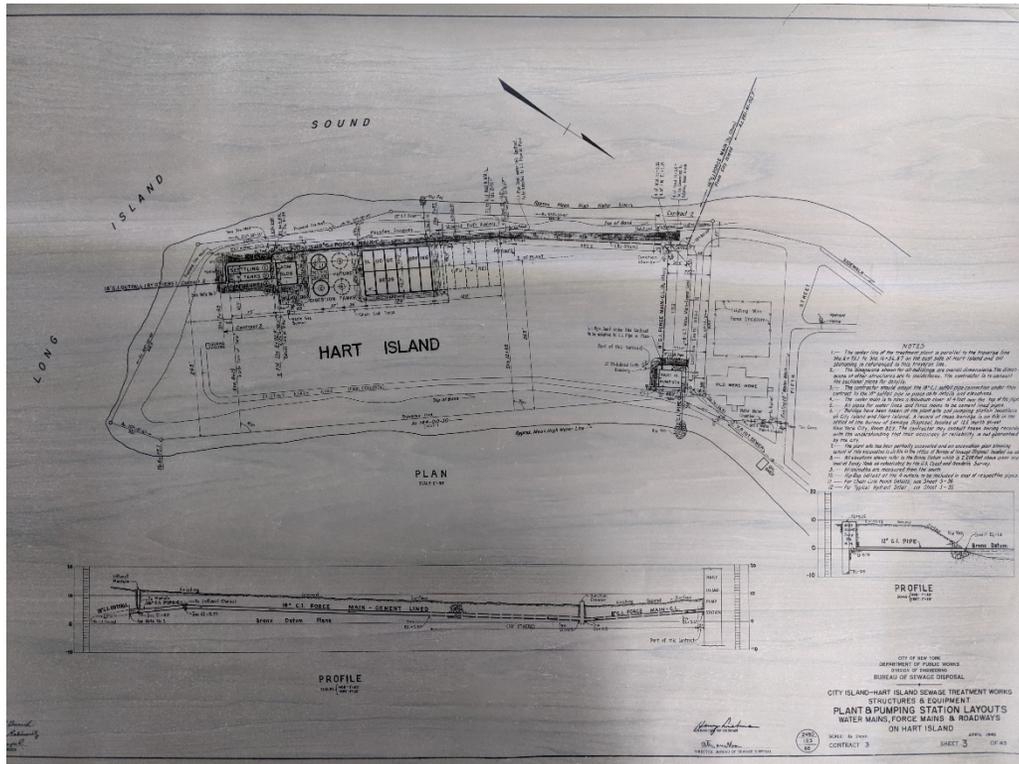


# Lot 100 Background

- During research in preparation of the jurisdiction transfer documents, Parks and DEP staff discovered that Lot 100 is under the jurisdiction of DEP.
- Action to transfer this lot to Parks with Lot 1 was paused until additional research was completed.
- Further research in DEP archives indicated that a wastewater treatment plant facility was located on this parcel until demolished in the 1970s.
- New wastewater treatment facilities built in the Bronx rendered this facility obsolete.
- Following demolition, DOC used this area for burials. Of note, some of the City's first victims of the AIDS epidemic were buried in special plots in this area.



# Lot 100 - Wastewater Treatment Plant



1940 DEP Contract Drawing



1953 Aerial

# Lot 100 - Burial Plots (2021 aerial)



# Water Board Request

- Request to transfer Block 5649 Lot 100 to Parks
- Aligns with the City Council's intent of Local Law 210 (2019) - for the full "Potter's Field" on Hart Island to be transferred to Parks
- Allows for this area to be maintained under the interagency MOU outlining Parks and DSS responsibilities on Hart Island



**NEW YORK CITY WATER BOARD**

October 14, 2021

**RESOLUTION**

**WHEREAS**, the New York City Water Board (the “Board”) and the New York City Municipal Water Finance Authority (the “Authority”) established a joint Audit Committee in light of their joint role in the financial operations of the water and wastewater system of the City of New York (the “System”); and

**WHEREAS**, pursuant to the joint Audit Committee Charter and the Board resolution of January 25, 2008 establishing the joint Audit Committee, the Board and the Authority each acting separately, after receiving a recommendation from the joint Audit Committee, shall annually approve the audited financial statements of the System; and

**WHEREAS**, on October 14, 2021, the Audit Committee met with the independent auditors and reviewed their report on the System’s audited financial statements for the fiscal years ended June 30, 2021 and June 30, 2020; and

**WHEREAS**, the Audit Committee believes the independent auditors’ report and the financial statements are reasonable and appropriate and has recommended that the Board and the Authority accept the independent auditors’ report and authorize the release of the financial statements; and

**WHEREAS**, the Board of Directors of the Authority approved the auditors’ report and authorized the release of the financial statements contingent on their approval by the Board; it is therefore

**RESOLVED**, that the Board hereby accepts the independent auditors' report on the audited financial statements of the System for the fiscal years ended June 30, 2021 and June 30, 2020 and authorizes the release of such audited financial statements, provided that both the independent auditors' report and the audited financial statements may be amended to reflect non-material changes acceptable to the Comptroller of the Authority.

**NEW YORK CITY WATER BOARD**

October 14, 2021

**RESOLUTION**

**WHEREAS**, the New York City Water Board (the “Board”) adopted Investment Guidelines to establish policies for the investment of its funds on May 2, 1986 and subsequently amended the Investment Guidelines on October 24, 1990 and February 14, 1997; and

**WHEREAS**, pursuant to the Investment Guidelines, the Board is required annually to review and approve both the Investment Guidelines and an Investment Report; and

**WHEREAS**, the Board has reviewed the Investment Guidelines as contained in the Fiscal Year 2021 Investment Report and finds both the guidelines and report to be reasonable and appropriate; it is therefore

**RESOLVED**, that the Investment Guidelines and the Fiscal Year 2021 Investment Report, copies of which will be filed with the minutes of this meeting, are hereby approved.

**New York City Water Board**  
**Fiscal Year 2021 Investment Report**  
**October 14, 2021**

I. Investment Guidelines (Schedule 1)

II. Explanation of Investment Guidelines

The New York City Water Board (the “Board”) originally adopted Investment Guidelines on May 2, 1986, with subsequent amendments of October 24, 1990 and February 14, 1997. The Investment Guidelines specify the policies and procedures relating to the investment, monitoring and reporting of funds of the Board. For purposes of the Investment Guidelines, funds of the Board are all monies and other financial resources available for investment by the Board on its own behalf or on behalf of any other entity or individual. All such monies shall be invested at all times to the fullest extent practicable, and in accordance with the requirements and restrictions set forth in the Investment Guidelines.

III. Results of the Annual Independent Audit of Investments (Schedule 2)

IV. Investment Income of Record of the Board (Schedule 3)

# SCHEDULE 1

## New York City Water Board Investment Guidelines

Adopted May 2, 1986  
Amended October 24, 1990  
Amended February 14, 1997

### I. Purpose

- A. Adoption. These Guidelines were originally adopted by the New York City Water Board (the "Board") as of May 2, 1986, and amended October 24, 1990, pursuant to Section 2925 of the Public Authorities Law of the State of New York.
- B. Scope. These Guidelines specify the policies and procedures relating to the investment, monitoring and reporting of funds of the Board, on and after February 14, 1997. For purposes of these Guidelines, funds of the Board are all monies and other financial resources available for investment by the Board on its own behalf or on behalf of any other entity or individual. All such monies shall be invested at all times to the fullest extent practicable and in accordance with the requirements and restrictions set forth in these Guidelines.
- C. Review and Amendment. These Guidelines shall be reviewed and approved by the Board annually and may be amended by the Board from time to time.

### II. Permitted Obligations

Monies held in any funds or accounts established by the Board shall be invested in:

- A. Any bonds or other obligations which as to principal and interest constitute direct obligations of, or are guaranteed by, the United States of America, including obligations of any agency thereof or corporation which has been or may hereafter be created pursuant to any Act of Congress as an agency or instrumentality of the United States of America to the extent unconditionally guaranteed by the United States of America; or
- B. Any Repurchase Agreement which is fully collateralized by any one or more of the securities described above, provided, however, that any such repurchase agreement shall:
  - 1. Not be for a period in excess 90 days,
  - 2. Provide that the Water Board (or agent of the Water Board, which agent shall not be the seller) shall take physical possession of such collateral or the Water Board shall be named the record owner thereof in the Federal Reserve Bank of New York, and

3. Be entered into between the Water Board, and either
  - a. a bank or trust company organized under the laws of the State or the United States which is a member of the Federal Reserve System and the Federal Deposit Insurance Corporation, having capital of not less than \$50,000,000 or
  - b. a government bond dealer reporting to, trading with and recognized as a primary dealer by the Federal Reserve Bank of New York and included in the then current "List of Government Securities Dealers Reporting to the Federal Reserve Bank of New York" (the "Primary Dealer List"); or
- C. Deposit accounts with banks or trust companies which have their principal place of business within the State of New York (the "State") and are designated as deposit banks by the Banking Commission of The City of New York (the "City"). To the extent such deposits in deposit accounts with banks or trust companies are not insured by the Federal Deposit Insurance Corporation, such deposits shall be continuously and fully secured by direct obligations of the City, the State or the United States of America, or obligations the principal of and interest on which are guaranteed by the State or the United States of America, of a market value at least equal at all times to the amount of such deposits.

### **III. Conditions of Investment**

- A. Maturities. All investments shall mature no later than such times as shall be necessary to provide monies needed for payments to be made from any such fund or account.
- B. Payment for Securities. Payment for investments shall be made only upon receipt of the securities purchased. In the case of book entry form securities, payment may be made only when the custodian's account at the Federal Reserve Bank is credited for the purchased securities.
- C. Concentration Guidelines. Except for amounts invested in obligations of the United States of America pursuant to clauses (1 and 2) of Part II of these Investment Guidelines, no more than 51% of the total for all accounts invested may be placed with a single institution, provided, however, that deposits aggregating less than 10% of the total for all funds invested, including funds invested in obligations of the United States of America and Repurchase Agreements may be placed with a single institution.
- D. Custodial Arrangements.
  1. All securities held by the Board's custodial bank (in bearer or book-entry form) are held solely as agent to the Board on behalf of the various accounts involved. Securities positions at the custodial bank will be audited by both internal and external auditors, including auditors of the Office of the Comptroller of The City of New York (the "Comptroller"). Payment for purchase shall not be released until the purchased securities are received by the custodial bank.

2. The custodial bank will, upon instructions of the Comptroller, release to the Treasurer of the Board all purchased securities including those subject to repurchase.
  3. Collateral securities shall not be held by the institution having a depository relationship with the Board.
- E. Standards and Qualifications. The following are standards for the qualifications of brokers, agents, dealers, investment advisors and custodians:
1. Brokers, Agents and Dealers:
    - a. In Government Securities: Any bank or trust company organized under the laws of any state of the United States of America or any national banking association or government bond dealer reporting to, trading with, and recognized as a primary dealer by the Federal Reserve Bank of New York and included in the then current Primary Dealer List.
    - b. In Municipal Securities: Any broker, agent or dealer registered with the Municipal Securities Rulemaking Board.
  2. Investment Advisors: any bank or trust company organized under the laws of any state of the United States of America or any national banking association, and any firm or person which is registered with the Securities Exchange Commission under the Investment Advisors Act of 1940.
  3. Custodians: any bank or trust company organized under the laws of any state of the United States of America or any national banking association which qualifies as a Depository under Section 512 of the General Revenue Bond Resolution of the New York City Municipal Water Finance Authority adopted on November 14, 1985.
- F. Contracts. Written contracts with respect to deposit accounts are not standard business practice and shall not be required. However, the Board shall in the case of Repurchase Agreements, implement written contracts with the permitted dealers.
- G. Repurchase Agreements. Notwithstanding any other provision of these Investment Guidelines, Repurchase Agreements for Federally Guaranteed Securities shall be considered a purchase of securities by the Board, and a contract by the dealer to repurchase the securities from the Board, and shall be subject to the following restrictions:
1. The securities must be in bearer or book-entry form so that possession is perfected immediately to fully secure investment.
  2. The securities must be 100% Federally Guaranteed securities.

3. In order to secure the repurchase of the securities, margin is required as follows:

<u>Maturity of Margin Securities</u>	<u>Original Margin Percentage</u> (Margin calculations include accrued interest, if any, of underlying securities)
3 years or less	1.00% of all Term* Specific Repurchase Agreements
Over 3 years	2.00% for Term* Specific Repurchase Agreements with Maturity 30 days or less  3.00% for Term* Specific Repurchase Agreements with Maturity over 30 days.

\* Term Repurchase Agreements are those with maturities exceeding one (1) business day. Margin percentages apply to the repurchase price, i.e. maturity value of the Repurchase Agreement.

4. The need for additional margin for term Repurchase Agreements will be evaluated at least weekly or more frequently if market volatility indicates a need.
5. Repurchase Agreements must be purchased by the Board only from dealers who 1) are on the Federal Reserve Primary Dealer List, or 2) meet minimum capital requirements as determined by the Comptroller's Office (currently \$50,000,000) and 3) have signed the Master Repurchase Agreement of the Comptroller of the City of New York.

#### **IV. Authorization of Investment of Funds**

The Board hereby authorizes the Comptroller to invest funds of the Board in accordance with these guidelines, as requested by the Executive Director, Treasurer or Deputy Treasurer.

#### **V. Reports**

- A. Quarterly. The Executive Director shall prepare and deliver to the Board once for each quarter of the Board's fiscal year a report setting forth a summary of all investments made during that quarter, the inventory of existing instruments and the selection of banks, trust companies, investment bankers, brokers, agents, dealers, custodians, investment advisors and auditors used by the Board in making or holding investments during such quarter.

B. Annually.

1. Audit Report. The Board's independent accountants shall prepare an annual audit report of the Board's investment for each fiscal year of the Board and submit such report to the Board at the time the annual audit of the financial reports and books and records is made.
2. Investment Report. Annually, the Executive Director shall prepare and the Board shall review and approve an Investment Report, covering the fiscal year of the Board, which shall include:
  - a. The Investment Guidelines;
  - b. An explanation of the guidelines and any amendments made during the fiscal year;
  - c. The independent audit report required by Subsection (1) above;
  - d. The investment income record of the Board for the fiscal year; and
  - e. A list of fees, commissions or other charges paid to each bank, trust company, investment banker, broker, agent, dealer and advisor rendering investment associated services to the Board during the fiscal year.
3. The Investment Report shall be submitted to the New York State Department of Audit and Control, and to the Mayor and Comptroller of the City of New York. Copies of the annual reports shall be made available to the public upon reasonable request.

**VI. Applicability**

These guidelines shall govern all investments initiated by the Board on and after February 14, 1997 and shall not apply to any investments initiated by the Board prior to that date. Nothing contained in these Guidelines shall be deemed to alter, affect the validity of, modify the terms of or impair any contract, agreement or investment of funds made or entered into in violation of, or without compliance with, the provisions of these Guidelines.

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**REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS**

To the Members of the Joint Audit Committee of the  
New York City Municipal Water Finance Authority and New York City Water Board

We have audited, in accordance with auditing standards generally accepted in the United States of America, the combining financial statements of the New York City Municipal Water Finance Authority and the New York City Water Board, which collectively comprise the New York City Water and Sewer System (the "System"), a component unit of The City of New York, as of and for the year ended June 30, 2021, and have issued our report thereon dated October XX, 2021.

In connection with our audit, nothing came to our attention that caused us to believe that the System failed to comply, in all material respects, with the terms, covenants, provisions or conditions of the System's Resolutions and Investment Guidelines, which is the responsibility of the System's management, insofar as they relate to financial and accounting matters. However, the objective of our audit of the combining financial statements was not to provide an opinion on overall compliance with the System's Resolutions and Investment Guidelines referred to above. Accordingly, we do not express such an opinion.

The report is intended solely for the information of the System's Joint Audit Committee, Board of Directors, and management and is not intended to be and should not be used by anyone other than these specified parties, unless permission is granted.

New York, New York  
October XX, 2021

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**SCHEDULE 3**

**New York City Water Board  
Annual Investment Report  
For the Fiscal Year ended June 30, 2021**

**Earned Investment Income for FY 2021** **\$376,521.19**

**Investment Fees and Commissions** **\$0.00**

**Assets** **Fair Value on 6/30/21**

<b>Cash</b>	
Operation and Maintenance (O&M) Reserve Fund	\$0.00
Local Water Fund Bank Account	\$8,343,669.06
Local Water Fund Investment Account	\$0.00
Refund Account	\$317,532.54
Expense Fund	\$4,250,411.71
General Account	<u>\$0.00</u>
<b>Cash</b>	<b><u>\$12,911,613.31</u></b>

**Cash Equivalents and Investments**

O&M Reserve Fund	
U.S. Treasury Bills	\$137,562,618.25
State Street Short-Term Treasury Securities Fund	\$102,492.82
Receivables for Securities Sold	\$136,291,578.22
Local Water Fund Investment Account	
Investment securities	<u>\$0.00</u>
<b>Cash Equivalents and Investments</b>	<b><u>\$273,956,689.29</u></b>

**Interest Receivable**

O&M Reserve Fund, Money Market Fund	\$0.43
-------------------------------------	--------

**Total Assets** **\$286,868,303.03**

	<b>Fair Value on 6/30</b>	<b>Maturities</b>	
		<b>Less Than One Year</b>	<b>One Year Or More</b>
<b>Cash Equivalents and Investments by Security Type</b>			
O&M Reserve Fund*			
U.S. Treasury Bills	\$137,562,618.25	\$137,562,618.25	\$0.00
U.S. Treasury Notes	\$0.00	\$0.00	\$0.00
State Street Short-Term Treasury Securities Fund	\$102,492.82	\$82,814.20	\$19,678.62
Local Water Fund Investment Account			
Investment securities	<u>\$0.00</u>	<u>\$0.00</u>	<u>\$0.00</u>
<b>Total Cash Equivalents and Investments by Security Type</b>	<b><u>\$137,665,111.07</u></b>	<b><u>\$137,645,432.45</u></b>	<b><u>\$19,678.62</u></b>

Pursuant to the Investment Guidelines, the New York City Water Board (the "Board") has authorized the Comptroller of the City of New York to invest funds of the Board as requested by an authorized Board officer.

\* Pursuant to the Financing Agreement, on June 30 of each fiscal year, the Board is required to have a reserve of two months of the budgeted O&M amount for the ensuing fiscal year, and the Board is required to pay the City one month's budgeted O&M on the first business day of the new fiscal year.

# NEW YORK CITY WATER BOARD

Investment Report for the Period April 1, 2021 to June 30, 2021

All dollars in millions

## I. Portfolio Summary as of June 30, 2021

	At Cost	At Market	Par Value	Unrealized G/L	YTM at 6/30/21
<b>State Street - O&amp;M Reserve Account:</b>					
U.S. Government Treasury bills maturing 9/9/21	137.6	137.6	137.6	0.01	0.05%
Co-mingled institutional Treasury securities fund	0.1	0.1		0.00	
Receivable for securities sold	136.3	136.3		0.02	
Interest receivable	0.0	0.0		n/a	
Total portfolio	273.9	274.0	137.6	0.03	
<b>State Street - Local Water Investment Account:</b>					
No portfolio holdings as of 6/30/21					
Total portfolio	0.0	0.0	0.0	0.0	
<b>TOTAL PORTFOLIO HOLDINGS</b>	<b>273.9</b>	<b>274.0</b>	<b>137.6</b>	<b>0.0</b>	

## II. Portfolio new investment activity during the quarter

	Maturity Date	Purchase Date	Purchase Cost	YTM at Purchase
<b>State Street - O&amp;M Reserve Account:</b>				
No securities purchases in quarter				
<b>State Street - Local Water Investment Account:</b>				
U.S. Treasury Bill	9/9/21	4/5/21	24.998	0.02%
U.S. Treasury Bill	9/9/21	4/7/21	24.997	0.03%
U.S. Treasury Bill	9/9/21	4/9/21	24.998	0.02%
U.S. Treasury Bill	9/9/21	4/13/21	24.998	0.02%
U.S. Treasury Bill	9/9/21	4/15/21	24.998	0.02%
U.S. Treasury Bill	9/9/21	4/20/21	24.998	0.02%
U.S. Treasury Bill	9/9/21	4/22/21	24.998	0.02%
U.S. Treasury Bill	9/9/21	4/27/21	24.998	0.02%
U.S. Treasury Bill	10/28/21	4/30/21	24.997	0.03%
U.S. Treasury Bill	10/28/21	5/4/21	24.996	0.03%
U.S. Treasury Bill	10/28/21	5/6/21	24.996	0.03%
U.S. Treasury Bill	10/28/21	5/10/21	24.997	0.02%
U.S. Treasury Bill	10/28/21	5/12/21	24.998	0.02%
U.S. Treasury Bill	10/28/21	5/14/21	24.999	0.01%
U.S. Treasury Bill	9/9/21	5/19/21	25.000	0.01%
U.S. Treasury Bill	10/28/21	5/21/21	24.999	0.01%
U.S. Treasury Bill	10/28/21	5/26/21	24.998	0.02%
U.S. Treasury Bill	10/28/21	5/28/21	24.999	0.01%

Note: between May 31 and June 23, new investment into the Local Water Investment Account was held in a comingled liquidity fund that the Water Board uses as a cash equivalent for managing daily liquidity. No securities purchases were made during this time.

**New York City Water Board**  
**Measurement Report – Fiscal Year 2021**

**Performance Goal:** Set rates at a level for which revenue collections will satisfy revenue requirements of the System.

**Measurement:** Were the fiscal year’s revenue requirements met?

Yes. In fiscal year 2021, cash receipts totaled \$3.575 billion, which exceeded the budget requirement by 7.8%.

**Performance Goal:** Effectively seek input on System rates.

**Measurement:** Did the Board conduct effective rate hearings at times and locations that facilitated broad public participation?

Yes. The Board convened five public meetings and three public hearings during fiscal year 2021, providing the public with a total of eight opportunities to obtain information about the Board’s activities and financial outlook. The three public hearings were conducted for the express purpose of providing the public a forum to speak publicly about prospective water rate actions by the Board, or on other topics of interest, and information about providing feedback in writing or by email was also made available to the public prior to the public hearings. In light of the COVID-19 pandemic, the Board held all meetings during FY 2021 using a digital conference call format. For that reason, two public hearings were held in the City, and one pertaining to rates outside the City, consistent with New York State executive orders relating to public meetings that were in place at the time.

**Performance Goal:** Establish rates that are fair and affordable.

**Measurement:** How did water and sewer rate increases compare to other consumer cost increases?

The Board implemented a rate increase of 2.76% for customers in the City, to take effect during FY 2022. The rate of year-over-year inflation in the greater New York City metropolitan area was 1.6% during the first

three quarters of fiscal year 2021, before increasing in the fourth quarter to 3.5%. Other water districts around the country have been implementing rate increases in the range of 4-5% in recent years.

**Measurement:** How do water and sewer charges track as a percentage of household income?

Average water and sewer consumption in New York City is 70,000 gallons per year for a single-family home, and 52,000 gallons per year for a multi-family apartment unit. The corresponding average annual water and sewer charges are \$994 and \$738, respectively. As a percentage of the median household income in New York City of \$63,998, these amounts are respectively 1.6% and 1.2% of median household income.

**Measurement:** How do water and sewer charges track as a percentage of a building’s total operating costs?

The Rent Guidelines Board 2021 Price Index states that water and sewer charges represent 7.1% of apartment buildings’ total operating charges. This percentage is in line with previous years’ contributions of water costs to overall expenses.

**Performance Goal:** Establish rates at a level that provides for sustainable, high-quality delivery of water and sewer services.

**Measurement:** Have rates resulted in sufficient, stable and predictable revenue streams that have enabled favorable financing terms and allowed for operations and maintenance of the System at a level that will ensure the System’s long-term sustainability?

Yes; the New York City Municipal Water Finance Authority issues all of the debt for the System. The Authority's bonds continue to be highly rated. At the end of Fiscal Year 2021, the Authority’s bonds were rated as follows:

	General Resolution	Second General Resolution
Fitch, Inc.	AA+	AA+
Moody’s Investors Service, Inc.	Aa1	Aa1

Standard & Poor’s Rating Services	AA+	AA+
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Further, according to AECOM, the System’s engineering consultant, “NYCDEP capital and expense budget projections for FY 2021 satisfy the immediate needs for The System including legally mandated projects”.

## **New York City Water Board**

### Activities, Operations, and Accomplishments – Fiscal Year 2021

The New York City Water Board (the “Board”) is responsible for setting water and sewer rates at a level sufficient to fund the capital, operating, and financing needs of the New York City water and sewer system (the “System”). The Board is obligated by an Agreement of Lease with the City of New York (the “City”) and a Financing Agreement among the Board, the City, and the New York City Municipal Water Finance Authority (the “Authority”) to establish rates and charges in each year at a level that will provide the required revenue. The Board collects all System revenue and disburses it as follows: 1) to fund debt service on bonds issued to finance capital improvements to the System, 2) to reimburse the City for operating and maintenance costs, 3) to pay a rental fee to the City for the lease of the System (as requested), and 4) to fund required reserves and any other required payments. Daily operations of the Board are carried out by officers and staff of the New York City Department of Environmental Protection (“DEP”) utilizing the office space of DEP.

The Board monitors billings and collections throughout the year, and Board members receive between four and six financial updates annually. In addition, the Board periodically enters into contracts to support its revenue and collection activities. Presented below are highlights of the Board’s activities, operations and accomplishments for the period of July 1, 2020 through June 30, 2021:

On October 15, 2020, the Board:

- Accepted the independent auditor’s report on the audited financial statements for the fiscal years ended June 30, 2021 and June 30, 2020 and authorized the release of the financial statements.
- Reviewed the annual fiscal year 2021 investment report and approved the ongoing adoption of the existing investment guidelines.
- Received information about water use trends in the City during the pandemic.

On November 19, 2020, the Board:

- Reviewed and approved a request for additional compensation for the Board’s rate consultant.
- Received a progress report from the Department of Environmental Protection on the project status of the Department’s efforts to install and start using a new software package for issuing water and sewer utility bills.
- Reviewed and approved a request from the Board’s staff to enter into negotiations with a new electronic payments processor, Paymentus, to work in concert with the Board’s primary bank and the new utility software billing package.

- Received a financial update on revenues and customer payment trends.

On March 23, 2021, the Board:

- Received and approved a request by the DEP and Board staff for an authorization of funds and an extension of authority to issue an RFP and negotiate with prospective vendors on behalf of the Board.
- Received an update on financial and water use trends.
- Received an update on the Board's investment portfolios.
- Received an update on the Board's portfolio of agreements with outside vendors.

On May 10, 2021, the Board:

- Reviewed and consented to the release of its leasehold on a 0.207 acre section of Block 2494, Lot 6, Brooklyn, to the New York City Department of Housing Preservation and Development to support the Greenpoint Landing development project.
- Received DEP's proposed approach to water rates for FY 2022, and agreed to take the proposal under consideration and to hold public hearings.

On June 14, 2021, the Board:

- Adopted the Board's annual budget for FY 2022.
- Adopted the Board's rate schedule effective July 1, 2021.

**DRAFT**

**Combining Financial Statements  
Together with Report of Independent  
Certified Public Accountants**

**New York City Water and Sewer System  
A Component Unit of the City of New York**

June 30, 2021 and 2020

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**GRANT THORNTON LLP**757 Third Avenue, 9<sup>th</sup> Floor  
New York, NY 10017**D** +1 212 599 0100**F** +1 212 370 4520**REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS****Audit Committees and Management**

To the Members of the Joint Audit Committee of the  
New York City Municipal Water Finance Authority and New York City Water Board

We have audited the accompanying combining financial statements of the New York City Municipal Water Finance Authority and the New York City Water Board, which collectively comprise the New York City Water and Sewer System (the "System"), a component unit of The City of New York, which collectively comprise the combining statements of net position (deficit), the related combining statements of revenues, expenses, and changes in net position (deficit), and the combining statements of cash flows as of and for the years ended June 30, 2021 and 2020, and the related notes to the combining financial statements.

**Management's responsibility for the combining financial statements**

Management is responsible for the preparation and fair presentation of these combining financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of combining financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's responsibility**

Our responsibility is to express an opinion on these combining financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the combining financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the combining financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the combining financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the System's preparation and fair presentation of the combining financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the combining financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Opinion**

In our opinion, the combining financial statements referred to above present fairly, in all material respects, the financial position of the New York City Municipal Water

Finance Authority and the New York City Water Board as of June 30, 2021 and 2020, and the results of their changes in financial position and their cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

**Other matters***Required supplementary information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 14, the schedule of changes for total OPEB plan liability and related ratios on page 66, the schedule of the Authority's proportionate share of the net pension liability on page 67, and the schedule of the Authority's pension contributions on page 67 be presented to supplement the basic combining financial statements. Such information, although not a required part of the basic combining financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic combining financial statements in an appropriate operational, economic, or historical context. This required supplementary information is the responsibility of management. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America. These limited procedures consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic combining financial statements, and other knowledge we obtained during our audit of the basic combining financial statements.

We do not express an opinion or provide any assurance on the required supplementary information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

New York, New York  
October XX, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

June 30, 2021 and 2020

***Overview of the Combining Financial Statements***

The following is an overview of the financial activities of the New York City Water and Sewer System (the "System") as of and for the fiscal years ended June 30, 2021 and 2020. The System is a joint operation consisting of two legally separate and independent entities: the New York City Municipal Water Finance Authority (the "Authority") and the New York City Water Board (the "Water Board"). The System is a component unit of the City of New York (the "City").

The combining financial statements consist of four parts: (1) management's discussion and analysis (this section), (2) the basic combining financial statements, (3) the notes to the combining financial statements and (4) required supplementary information.

The basic combining financial statements of the System, which include the combining statements of net position (deficit), the combining statements of revenues, expenses and changes in net position (deficit) and the combining statements of cash flows, are presented for the purposes of displaying entity-wide information in accordance with Governmental Accounting Standards Board ("GASB") requirements. These combining financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Accordingly, revenues are recognized when earned, and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED

June 30, 2021 and 2020

**Financial Analysis and Results of Operations**

The following summarizes the activities of the System for the fiscal years 2021, 2020, and 2019, respectively (in thousands):

	2021	2020	2019	Variance	
				2021 vs 2020	2020 vs 2019
<b>REVENUES:</b>					
Operating revenues:					
Water supply and distribution	\$ 1,375,769	\$ 1,421,636	\$ 1,416,713	\$ (45,867)	\$ 4,923
Sewer collection and treatment	2,187,473	2,260,401	2,252,574	(72,928)	7,827
Bad debt expense	(81,390)	(31,481)	852	(49,909)	(32,333)
Other operating revenues	174,139	180,336	149,660	(6,197)	30,676
Total operating revenues	<u>3,655,991</u>	<u>3,830,892</u>	<u>3,819,799</u>	<u>(174,901)</u>	<u>11,093</u>
Non-operating revenues:					
Subsidy income	154,105	165,570	176,346	(11,465)	(10,776)
Investment income	1,949	79,993	91,712	(78,043)	(11,719)
Total non-operating revenues	<u>156,054</u>	<u>245,563</u>	<u>268,058</u>	<u>(89,508)</u>	<u>(22,495)</u>
Total revenues	<u>3,812,045</u>	<u>4,076,455</u>	<u>4,087,857</u>	<u>(264,410)</u>	<u>(11,402)</u>
<b>EXPENSES:</b>					
Other operating expenses	128,064	70,994	76,051	57,070	(5,057)
Operations and maintenance	1,687,273	1,614,828	1,469,601	72,445	145,227
General and administrative	46,600	48,550	52,504	(1,950)	(3,954)
Depreciation and amortization	973,433	1,023,186	908,355	(49,753)	114,831
Capital distributions	23,090	26,566	110,750	(3,476)	(84,185)
Net loss on retirement and impairment of capital assets	3,540	3,676	2,423	(136)	1,253
(Gain)/loss on defeasance	(11,568)	(10,107)	26,058	(1,461)	(36,165)
Interest expense and cost of issuance	1,075,697	1,154,105	1,198,849	(78,408)	(44,745)
Total expenses	<u>3,926,129</u>	<u>3,931,798</u>	<u>3,844,591</u>	<u>(5,669)</u>	<u>87,207</u>
Net income (loss) before capital contributions	(114,084)	144,657	243,266	(258,741)	(98,609)
CAPITAL CONTRIBUTIONS	<u>24,463</u>	<u>48,062</u>	<u>12,448</u>	<u>(23,599)</u>	<u>35,614</u>
CHANGE IN NET POSITION (DEFICIT)	(89,621)	192,719	255,714	(282,340)	(62,995)
NET POSITION (DEFICIT) - Beginning	<u>1,532,176</u>	<u>1,339,457</u>	<u>1,083,743</u>	<u>192,719</u>	<u>255,714</u>
NET POSITION (DEFICIT) - Ending	<u>\$ 1,442,555</u>	<u>\$ 1,532,176</u>	<u>\$ 1,339,457</u>	<u>\$ (89,621)</u>	<u>\$ 192,719</u>

**MANAGEMENT’S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED**

**June 30, 2021 and 2020**

**Operating Revenues**

Operating revenues are comprised of water supply and distribution, sewer collection and treatment, bad debt expense, and other operating revenues.

**2021-2020**

Operating revenues decreased by \$175 million, or 4.6% compared to fiscal year 2020. The decrease in revenues reflects a combination of (a) no rate increase for fiscal year 2021, (b) a 3.8% year over year decline in water consumption by customers billed at metered rates and (c) an increase in customer delinquencies.

**2020-2019**

Operating revenues increased by \$11.1 million, or 0.3% compared to fiscal year 2019. The increase in revenues reflects a combination of a 2.3% rate increase adopted by the Water Board for fiscal year 2020, mostly offset by a 3.1% year over year decline in water consumption by customers billed at metered rates.

**Other Operating Revenues**

The following further details other operating revenues for fiscal years 2021, 2020, and 2019, respectively (in thousands):

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>Variance</u>	
				<u>2021 vs 2020</u>	<u>2020 vs 2019</u>
Upstate water fees	\$ 89,016	\$ 85,114	\$ 66,180	\$ 3,903	\$ 18,934
Late payment fees	31,854	39,211	38,842	(7,357)	369
Change in residual interest in sold liens	(4,653)	2,662	(11,752)	(7,315)	14,414
Connection fees and permits	13,569	11,809	18,682	1,760	(6,873)
Service line protection program	44,353	41,540	37,708	2,813	3,832
<b>Total other operating revenues</b>	<u>\$ 174,139</u>	<u>\$ 180,336</u>	<u>\$ 149,660</u>	<u>\$ (6,197)</u>	<u>\$ 30,676</u>

**2021-2020**

Upstate water fees increased by \$3.9 million. This was due primarily to a 1.6% increase in the volume of water supplied to these customers, including increases to the volume of water sold at both the entitlement and excess rates.

Late payment fees decreased by \$7.4 million compared to fiscal year 2020 due to fewer payments made for delinquent accounts. This amount fluctuates depending on the timeliness of customer payment.

The change in residual interest in sold liens decreased by \$7.3 million compared to fiscal year 2020. Due to coronavirus pandemic (COVID-19), referred to herein as “COVID-19”, the City did not complete lien sales during fiscal year 2020 and 2021, respectively.

The amounts received for the service line protection program increased by \$2.8 million. The number of effective policies decreased from approximately 278,000 on June 30, 2020 to approximately 272,500 by the end of fiscal year 2021, and a price increase for water and sewer warranties of 16.7% went into effect on January 6, 2020.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED****June 30, 2021 and 2020****2020-2019**

Upstate water fees increased by \$18.9 million. This is due primarily to a 3.8% increase in the volume of water supplied to these customers, including increases to the volume of water sold at both the entitlement and excess rates.

Late payment fees remained constant compared to fiscal year 2019. The interest rate charged on delinquent water and sewer payments remained unchanged at 7.0%.

The change in residual interest in sold liens increased by \$14.4 million compared to fiscal year 2019. This is due to fewer collection and enforcement activities being pursued during the COVID-19 pandemic, as well as the closing of the fiscal year 2019 lien sale occurring after the start of fiscal year 2020; the residual value of the liens remaining in the portfolio was higher at the end of fiscal year 2020 compared to the end of fiscal year 2019.

The amounts received for the service line protection program increased by \$3.8 million. The number of effective policies increased from approximately 274,000 on June 30, 2019 to approximately 278,000 by the end of fiscal year 2020. Also, on January 6, 2020, a combined water and sewer line protection price increase of 16.7% went into effect.

**Non-Operating Revenues**

Non-operating revenues are comprised of subsidy income and investment income.

**2021-2020**

Investment income decreased by \$78.0 million compared to fiscal year 2020. The decline was due to lower interest rates on invested assets, and a higher interest rate forward curve than a year ago, which resulted in unrealized loss on certain investment contracts. In addition, investment income in fiscal year 2020 included a one-time payment of \$7.5 million due to an early termination of an investment agreement.

**2020-2019**

Investment income decreased by \$11.7 million compared to fiscal year 2019. The decrease was due to lower interest rates on invested assets.

**Operating Expenses**

Operating expenses are comprised of operations and maintenance, general and administrative, depreciation and amortization, and other operating expenses.

**2021-2020**

Total operations and maintenance expense increased by \$72.4 million or 4.5% compared to fiscal year 2020. This is due primarily to an increase in the wastewater operating cost.

Depreciation and amortization decreased by \$49.8 million compared to fiscal year 2020.

**2020-2019**

Total operations and maintenance expense increased by \$145 million or 9.9% compared to fiscal year 2019. This is due primarily to a rental payment of \$128 million and increase in the wastewater operating cost.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED

June 30, 2021 and 2020

Depreciation and amortization expense increased by \$115 million compared to fiscal year 2019. In fiscal year 2020, a total of \$1.3 billion of completed projects were removed from construction in progress into depreciable utility plant asset in service which resulted in the higher depreciation expense in fiscal year 2020.

***Non-Operating Expenses***

Non-operating expenses are comprised of interest expense, gain (loss) on defeasance, cost of issuance, net loss on retirement of capital assets, and capital distribution.

***2021-2020***

Capital distribution decreased by \$3.5 million in fiscal year 2021 compared to fiscal year 2020. This amount varies each year based on the land acquired and then granted to the City.

Interest expense and cost of issuance decreased by \$78.4 million. This decrease was primarily due to the amortization of bond premium, and lower interest rate on variable rate bonds compared to fiscal year 2020.

Fiscal year 2021 cash defeasance resulted in an accounting gain of \$11.6 million. This represents the difference between the carrying value of the defeased bonds and the amount transferred to fund the escrow account (using current resources) to defease the bonds. This gain was reported in the System's combining statement of revenues, expenses and changes in net position (deficit).

***2020-2019***

Capital distribution decreased by \$84.2 million in fiscal year 2020 compared to fiscal year 2019. Fiscal year 2019 was exceptionally large as the System acquired additional land around the Gowanus Canal area and then granted it to the City.

Interest expense and cost of issuance decreased by \$44.7 million. This decrease was primarily due to the amortization of bond premium, lower interest rate on variable rate bonds compared to fiscal year 2019 and offset by an increase of the cost of issuance on bonds.

Fiscal year 2020 cash defeasance resulted in an accounting gain of \$10.1 million. This represents the difference between the carrying value of the defeased bonds and the amount transferred to fund the escrow account (using current resources) to defease the bonds. This gain was reported in the System's combining statement of revenues, expenses and changes in net position (deficit).

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED

June 30, 2021 and 2020

**Capital Contributions**

Capital Contributions are comprised of federal, state and other contributions to the System's capital projects.

**2021-2020**

Capital contributions decreased by \$23.6 million in fiscal year 2021. Fiscal year 2020 was notably high due to a \$30 million note, the repayment of which was forgiven by the EFC in accordance with the terms of the note.

**2020-2019**

Capital contributions increased by \$35.6 million in fiscal year 2020, mainly due to a \$30 million note that was forgiven by the EFC as per the note agreement.

**Change in Net Position (Deficit)****2021-2020**

The change in net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, and capital contributions. The change in net position (deficit) decreased by \$282 million in fiscal year 2021 compared to fiscal year 2020. As explained in more details above, in fiscal year 2021 total revenues decreased by \$264 million, partially offset by a \$5.7 million reduction in total expenses. In addition, capital contribution decreased by \$23.6 million.

**2020-2019**

The change in net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, and capital contributions. The change in net position (deficit) decreased by \$63 million in fiscal year 2020 compared to fiscal year 2019.

**Ending Net Position (Deficit)****2021-2020**

The ending net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, capital contributions, and beginning balance of net position (deficit). Ending net position (deficit) decreased by \$89.6 million in fiscal year 2021.

**2020-2019**

The ending net position (deficit) represents the net total of operating revenue and expenses, non-operating revenues and expenses, capital contributions, and beginning balance of net position (deficit). Ending net position (deficit) increased by \$193 million in fiscal year 2020.

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED

June 30, 2021 and 2020

The following is a summary of the System's assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position (deficit) as of June 30 (in thousands):

	2021	2020	2019	Variance	
				2021 vs 2020	2020 vs 2019
<b>Assets:</b>					
Current assets	\$ 3,264,799	\$ 3,591,107	\$ 2,891,584	\$ (326,308)	\$ 699,523
Residual interest in sold liens	59,831	64,484	61,822	(4,653)	2,662
Capital assets	32,525,985	31,759,472	30,975,053	766,513	784,419
Total assets	<u>35,850,615</u>	<u>35,415,063</u>	<u>33,928,459</u>	<u>435,552</u>	<u>1,486,604</u>
<b>Deferred outflows of resources:</b>					
Accumulated decrease in fair value of hedging derivative	120,682	154,950	107,158	(34,268)	47,792
Deferred changes in net pension liability	514	(263)	(385)	777	122
Unamortized asset retirement obligation	11,135	12,452	13,855	(1,317)	(1,403)
Deferred changes in OPEB liability	414	489	532	(75)	(43)
Total deferred outflows of resources	<u>132,745</u>	<u>167,628</u>	<u>121,160</u>	<u>(34,883)</u>	<u>46,468</u>
Total assets and deferred outflows of resources	<u>\$ 35,983,360</u>	<u>\$ 35,582,691</u>	<u>\$ 34,049,619</u>	<u>\$ 400,668</u>	<u>\$ 1,533,072</u>
<b>Liabilities:</b>					
Current liabilities	\$ 1,006,584	\$ 929,099	\$ 1,371,692	\$ 77,485	\$ (442,593)
Long-term liabilities	33,490,664	33,082,440	31,325,449	408,224	1,756,991
Total liabilities	<u>34,497,248</u>	<u>34,011,539</u>	<u>32,697,141</u>	<u>485,709</u>	<u>1,314,398</u>
<b>Deferred inflows of resources:</b>					
Deferred changes in net pension liability	662	8	34	654	(26)
Deferred changes in OPEB liability	590	549	598	40	(49)
Unamortized deferred bond refunding costs	42,305	38,419	12,389	3,886	26,030
Total deferred inflows of resources	<u>43,557</u>	<u>38,976</u>	<u>13,021</u>	<u>4,581</u>	<u>25,955</u>
<b>Net position (deficit):</b>					
Net investment in capital assets	598,975	481,129	437,786	117,845	43,343
Restricted for debt service	1,533,139	1,638,121	1,624,802	(104,982)	13,319
Restricted for operations and maintenance	278,207	264,178	260,102	14,029	4,076
Unrestricted (deficit)	(967,766)	(851,252)	(983,233)	(116,514)	131,981
Total net position (deficit)	<u>1,442,555</u>	<u>1,532,176</u>	<u>1,339,457</u>	<u>(89,621)</u>	<u>192,719</u>
Total liabilities, deferred inflows of resources, and net position (deficit)	<u>\$ 35,983,360</u>	<u>\$ 35,582,691</u>	<u>\$ 34,049,619</u>	<u>\$ 400,668</u>	<u>\$ 1,533,072</u>

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED

June 30, 2021 and 2020

**Current Assets**

Current assets are comprised of restricted cash and cash equivalents, restricted investments, accrued interest and subsidy receivable, receivable from the City of New York, and accounts receivable.

**2021-2020**

Current assets decreased by \$326 million or 9.1%. Restricted investments, including restricted cash and cash equivalents, decreased by \$320 million primarily in the construction fund and escrow accounts. Construction fund balances fluctuate due to the timing of bonds issuances and payments to the City for capital costs. Net receivable increased by \$78.2 million and receivable from the City decreased by \$54.8 million.

**2020-2019**

Current assets increased by \$700 million or 24%. Restricted investments, including restricted cash and cash equivalents, increased by \$469 million primarily in the construction fund. Construction fund balances fluctuate due to the timing of bonds issuances and payments to the City for capital costs. Net receivable increased by \$35 million and receivable from the City increased by \$94 million.

**Current Liabilities**

Current liabilities are comprised of accounts payable, interest payable, revenue received in advance, current portion of bonds and notes payable, payable to the City of New York, and service credits on customer accounts.

**2021-2020**

Current liabilities increased by \$77.5 million, or 8.3%, compared to fiscal year 2020. This was primarily due to an increase in the current portion of bonds and notes payable.

**2020-2019**

Current liabilities decreased by \$443 million, or 32%, compared to fiscal year 2019. This was primarily due to a decrease of \$128 million payable to the City and a decrease of \$295 million in the current portion of bonds and notes payable.

**Long-Term Liabilities**

Long-term liabilities are comprised of bonds and notes payable, pollution remediation obligation, interest rate swap agreement – net, revenue requirements payable to the Authority, net pension liability, net OPEB liability, and other long-term liability.

**2021-2020**

Long-term liabilities increased by \$408 million, or 1.2%, primarily due to the issuance of new debt to fund capital projects.

**2020-2019**

Long-term liabilities increased by \$1.8 billion, or 5.6%, primarily due to the issuance of new debt to fund capital projects offset by the defeasance of debt using current revenues.

**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED**

**June 30, 2021 and 2020**

**Capital Assets**

The System's capital assets include buildings, machinery and equipment, vehicles, water supply and wastewater treatment systems, and water distribution and sewage collection systems, as well as utility construction.

The Authority issues debt to pay for the capital improvements to the System and related costs. Costs related to the System's filtration avoidance determination, including land acquisition in the upstate watershed area and certain costs associated with pollution remediation, are financed with debt but are not recorded as the System's assets on the combining statements of net position (deficit). The cumulative amount of expenses not capitalized as assets as of June 30, 2021 was \$1.72 billion. These costs or distributions are expensed in the System's combining statements of revenues, expenses, and changes in net position (deficit) in the years incurred. The land purchased is granted to the City and becomes the City's capital asset because it is not subject to the method of capitalization under which the System reports its capital assets.

Capital assets as of June 30 are detailed as follows (in thousands):

	2021	2020	2019	Variance	
				2021 vs 2020	2020 vs 2019
<b>NONDEPRECIABLE ASSETS:</b>					
Utility construction in progress	\$ 5,769,893	\$ 5,242,563	\$ 4,717,989	\$ 527,330	\$ 524,574
<b>DEPRECIABLE ASSETS:</b>					
Utility plant in service:					
Buildings	35,821	35,821	35,821	-	-
Machinery and equipment	5,338,988	5,216,995	4,893,559	121,993	323,436
Vehicles	277,890	274,757	263,639	3,133	11,118
Water supply and distribution and wastewater treatment and sewage collection systems	38,752,739	37,674,403	36,749,341	1,078,337	925,062
Total utility plant in service	44,405,438	43,201,976	41,942,360	1,203,462	1,259,616
Less accumulated depreciation for:					
Buildings	30,618	30,335	29,602	283	733
Machinery and equipment	2,890,886	2,636,524	2,369,280	254,362	267,244
Vehicles	135,200	124,057	112,509	11,143	11,548
Water supply and distribution and wastewater treatment and sewage collection systems	14,592,642	13,894,152	13,173,905	698,491	720,247
Total accumulated depreciation	17,649,346	16,685,067	15,685,296	964,278	999,771
Total utility plant in service - net	26,756,092	26,516,909	26,257,064	239,184	259,844
Total capital assets - net	\$ 32,525,985	\$ 31,759,472	\$ 30,975,053	\$ 766,514	\$ 784,419

**2021-2020**

Total gross additions to non-depreciable assets utility construction in progress were \$1.74 billion and a total of \$1.21 billion of completed projects were moved from construction in progress into depreciable assets utility plant in service. This resulted in a \$527 million increase in construction in progress, representing a 10% net increase compared to fiscal year 2020. The System completed installation of four shafts for the Third Water Tunnel of \$125 million, upgrade and improvement of sewer pumps and infrastructure at various plants and pumping stations of \$114 million, a combined sewer installation in the South Bronx of \$81 million, and facility reconstruction of \$19 million. Total capital assets, net of depreciation, increased by \$767 million, a 2.4% increase from fiscal year 2020 (see Note 3).

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED

June 30, 2021 and 2020

**2020-2019**

Total gross additions to non-depreciable assets utility construction in progress were \$1.8 billion and a total of \$1.3 billion of completed projects were moved from construction in progress into depreciable assets utility plant in service. This resulted in a \$525 million increase in construction in progress, representing a 11% net increase compared to fiscal year 2019. Total capital assets, net of depreciation, increased by \$784 million, a 2.5% increase from fiscal year 2019 (see Note 3).

**Deferred Outflows of Resources**

Deferred outflows of resources are comprised of accumulated decrease in fair value of hedging derivative, deferred changes in net pension liability, unamortized asset retirement obligation, and deferred changes in OPEB liability.

**2021-2020**

Deferred outflows from hedging decreased by \$34.3 million, or 22.1%, compared to fiscal year 2020 due to an increase in the fair value of the hedging derivative instrument.

**2020-2019**

Deferred outflows from hedging increased by \$48 million, or 45%, compared to fiscal year 2019 due to a decline in the fair value of the hedging derivative instrument.

**Debt Administration**

The debt program of the Authority includes commercial paper notes and long-term debt issued to the public, as well as bond anticipation notes ("BANs") and interest-subsidized bonds issued to the New York State EFC. Commercial paper notes and BANs are interim financing instruments. In fiscal years 2021 and 2020, the Authority did not issue any commercial paper notes, relying instead on bond and BANs proceeds to reimburse the City for payments made for water and sewer capital projects. The Authority periodically issues long-term debt to retire outstanding BANs and commercial paper notes. The Authority also issues refunding bonds to refinance higher coupon debt and uses current revenues to defease debt.

As of June 30, 2021, the total outstanding debt of the System was \$31.0 billion, which was comprised of adjustable rate and fixed-rate long-term bonds. The following table summarize debt program activities for the fiscal year ended June 30, 2021 (in thousands) (see Note 9):

	<b>Outstanding Principal Balance at June 30, 2020</b>	<b>Issued</b>	<b>Principal Retired</b>	<b>Principal Defeased</b>	<b>Outstanding Principal Balance at June 30, 2021</b>
First Resolution Bonds	\$ 1,314,871	\$ -	\$ -	\$ (425,000)	\$ 889,871
Second Resolution Bonds	29,574,002	2,974,540	(214,664)	(2,331,980)	30,001,898
Second Resolution BANs	-	155,029	-	-	155,029
Total Bonds Payable	<u>\$ 30,888,873</u>	<u>\$ 3,129,569</u>	<u>\$ (214,664)</u>	<u>\$ (2,756,980)</u>	<u>\$ 31,046,798</u>

**MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED**

**June 30, 2021 and 2020**

In fiscal year 2021, the Authority issued \$2.64 billion of water and sewer system revenue bonds to the public, including \$1.66 billion of refunding bonds and \$981 million of new money bonds. Additionally, the Authority issued \$337 million of refunding water and sewer system revenue bonds to EFC. The Authority also drew down \$155 million of proceeds from BANs issued to EFC. The Authority used new money bond proceeds to finance capital improvements to the System and to pay for bond issuance costs.

During fiscal year 2021, the Authority issued \$1.99 billion of bonds to refund \$2.38 billion of outstanding bonds. These refundings resulted in an accounting gain of \$11.3 million. This amount is deferred and amortized over the shorter of the remaining life of the old debt or the life of the new debt. The Authority reduced its aggregate debt service for principal and interest by \$642 million and obtained an economic benefit (present value savings) of \$554 million.

During fiscal year 2021, the Authority legally defeased \$381 million of outstanding bonds using current resources. This resulted in an accounting gain of \$11.6 million and a gross debt service savings of \$409 million.

The following table summarize debt program activities for the fiscal year ended June 30, 2020 (in thousands):

	<b>Outstanding Principal Balance at June 30, 2019</b>	<b>Issued</b>	<b>Principal Retired</b>	<b>Principal Defeased</b>	<b>Outstanding Principal Balance at June 30, 2020</b>
First Resolution Bonds	\$ 1,580,766	\$ -	\$ (81,550)	\$ (184,345)	\$ 1,314,871
Second Resolution Bonds	28,437,542	3,959,301	(400,836)	(2,422,005)	29,574,002
Second Resolution BANs	27,598	467,219	-	(494,816)	-
Total Bonds Payable	<u>\$ 30,045,906</u>	<u>\$ 4,426,520</u>	<u>\$ (482,386)</u>	<u>\$ (3,101,166)</u>	<u>\$ 30,888,873</u>

In fiscal year 2020, the Authority issued \$3.2 billion of water and sewer system revenue bonds to the public, including \$1.5 billion of refunding bonds and \$1.7 billion of new money bonds. Additionally, the Authority issued \$425 million of new money and \$352 million of refunding water and sewer system revenue bonds to EFC. The Authority used new money bond proceeds to finance capital improvements to the System to provide long-term financing of BANs that previously financed capital improvements to the System, and to pay for bond issuance costs.

During fiscal year 2020, the Authority issued \$1.9 billion of bonds to refund \$2.3 billion of outstanding bonds. These refundings resulted in an accounting gain of \$31.7 million. The Authority reduced its aggregate debt service for principal and interest by \$693 million and obtained an economic benefit (present value savings) of \$544 million.

During fiscal year 2020, the Authority legally defeased \$350 million of outstanding bonds using current resources. This resulted in an accounting gain of \$11 million and a gross debt service savings of \$352 million.

During fiscal year 2020, \$30 million of Fiscal 2012 Series 1 Bond anticipation note principal was forgiven by EFC in accordance with the terms of the note.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - CONTINUED

June 30, 2021 and 2020

***Economic Outlook***

The outbreak of COVID-19 has been declared a pandemic by the World Health Organization. The Governor of the State of New York declared a state of emergency in the state on March 7, 2020 and the Mayor of the City of New York declared a state of emergency in the city on March 12, 2020, each of which is still in effect. The City of New York (the "City") was an epicenter of the outbreak at its onset. The outbreak of COVID-19 has altered the behavior of businesses and people in a manner that has had, and is expected to continue to have, negative effects on the City and its economy. Drinking water quality, water supply and wastewater treatment have not been affected by the outbreak of the virus; however, the impact of the virus is projected to negatively affect revenues of the System. In addition, after not requesting base rental payments from the System in fiscal years 2017, 2018 and 2019, as a result of the outbreak of COVID-19, the City requested base rental payments of \$128 million and \$137 million in fiscal years 2020 and 2021, respectively, as permitted under its lease with the Water Board (the "Lease"). No assurance can be provided that the COVID-19 pandemic and resulting economic disruption will not negatively impact the System's combining financial position in the future, including, but not limited to, the City's decision to request additional base rental payments up to the maximum amounts set forth in the Lease.

***Request for Information***

This financial report is provided as an overview of the System's finances. Questions concerning any of the information in this report or requests for additional information should be directed to Investor Relations, New York City Municipal Water Finance Authority, 255 Greenwich Street, New York, New York 10007 or to NYWInvestors@omb.nyc.gov.

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New York City Water and Sewer System

DRAFT

COMBINING STATEMENT OF NET POSITION (DEFICIT)

June 30, 2021

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	New York City Municipal Water Finance Authority			Eliminations	Total
	Water Board				
	(in thousands)				
<b>ASSETS:</b>					
<b>CURRENT ASSETS:</b>					
Restricted cash and cash equivalents	\$ 12,697	\$ 1,638,984	\$ -	\$ 1,651,681	
Restricted investments	273,854	450,265	-	724,119	
Accrued interest and federal subsidy receivable	-	6,180	-	6,180	
Accounts receivable:					
Billed - less allowance for uncollectable water and sewer receivables of \$516,709	526,612	-	-	526,612	
Unbilled - less allowance for uncollectable water and sewer receivables of \$27,235	317,329	-	-	317,329	
Receivable from The City of New York	38,878	-	-	38,878	
<b>Total current assets</b>	<b>1,169,370</b>	<b>2,095,429</b>	<b>-</b>	<b>3,264,799</b>	
<b>NON-CURRENT ASSETS:</b>					
Utility plant in service - less accumulated depreciation of \$17,649,346	26,756,092	-	-	26,756,092	
Utility plant construction	5,769,893	-	-	5,769,893	
<b>Total capital assets</b>	<b>32,525,985</b>	<b>-</b>	<b>-</b>	<b>32,525,985</b>	
Residual interest in sold liens	59,831	-	-	59,831	
Revenue required to be billed by and received from the Water Board	-	10,913,505	(10,913,505)	-	
<b>Total non-current assets</b>	<b>32,585,816</b>	<b>10,913,505</b>	<b>(10,913,505)</b>	<b>32,585,816</b>	
<b>Total assets</b>	<b>33,755,186</b>	<b>13,008,934</b>	<b>(10,913,505)</b>	<b>35,850,615</b>	
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>					
Accumulated decrease in fair value of hedging derivative	-	120,682	-	120,682	
Deferred changes in net pension liability	-	514	-	514	
Unamortized asset retirement obligations	11,135	-	-	11,135	
Deferred changes in OPEB liability	-	414	-	414	
<b>Total deferred outflows of resources</b>	<b>11,135</b>	<b>121,610</b>	<b>-</b>	<b>132,745</b>	
<b>Total assets and deferred outflows of resources</b>	<b>\$ 33,766,321</b>	<b>\$ 13,130,544</b>	<b>\$ (10,913,505)</b>	<b>\$ 35,983,360</b>	

See notes to combining financial statements.

(Continued)

New York City Water and Sewer System

DRAFT

COMBINING STATEMENT OF NET POSITION (DEFICIT) - CONTINUED

June 30, 2021

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION (DEFICIT)	New York City			Total
	Water Board	Municipal Water Finance Authority	Eliminations	
	(in thousands)			
<b>LIABILITIES:</b>				
<b>CURRENT LIABILITIES:</b>				
Accounts payable	\$ 8,305	\$ 7,789	\$ -	\$ 16,094
Interest payable	-	51,079	-	51,079
Revenue received in advance	8,336	-	-	8,336
Current portion of bonds and notes payable	-	297,665	-	297,665
Payable to the City of New York	-	565,434	-	565,434
Service credits on customer accounts	67,976	-	-	67,976
<b>Total current liabilities</b>	<b>84,617</b>	<b>921,967</b>	<b>-</b>	<b>1,006,584</b>
<b>LONG-TERM LIABILITIES:</b>				
Bonds and notes payable	-	33,300,223	-	33,300,223
Pollution remediation obligation	45,432	-	-	45,432
Interest rate swap agreement - net	-	120,682	-	120,682
Revenue requirements payable to the Authority	10,913,505	-	(10,913,505)	-
Net pension liability	-	342	-	342
Net OPEB liability	-	1,928	-	1,928
Other long-term liability	17,751	4,306	-	22,057
<b>Total long-term liabilities</b>	<b>10,976,688</b>	<b>33,427,481</b>	<b>(10,913,505)</b>	<b>33,490,664</b>
<b>Total liabilities</b>	<b>11,061,305</b>	<b>34,349,448</b>	<b>(10,913,505)</b>	<b>34,497,248</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unamortized deferred bond refunding costs	-	42,305	-	42,305
Deferred changes in net pension liability	-	662	-	662
Deferred changes in OPEB liability	-	590	-	590
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>43,557</b>	<b>-</b>	<b>43,557</b>
<b>NET POSITION (DEFICIT):</b>				
Net investment in capital assets	32,525,985	(31,927,010)	-	598,975
Restricted for debt service	-	1,533,139	-	1,533,139
Restricted for operations and maintenance	278,207	-	-	278,207
Unrestricted (deficit)	(10,099,176)	9,131,410	-	(967,766)
<b>Total net position (deficit)</b>	<b>22,705,016</b>	<b>(21,262,461)</b>	<b>-</b>	<b>1,442,555</b>
<b>Total liabilities, deferred inflows of resources and net position (deficit)</b>	<b>\$ 33,766,321</b>	<b>\$ 13,130,544</b>	<b>\$ (10,913,505)</b>	<b>\$ 35,983,360</b>

See notes to combining financial statements.

(Concluded)

New York City Water and Sewer System

DRAFT

COMBINING STATEMENT OF NET POSITION (DEFICIT)

June 30, 2020

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	New York City			Total
	Water Board	Municipal Water Finance Authority	Eliminations	
	(in thousands)			
<b>ASSETS:</b>				
<b>CURRENT ASSETS:</b>				
Restricted cash and cash equivalents	\$ 13,094	\$ 1,778,177	\$ -	\$ 1,791,272
Restricted investments	264,152	640,096	-	904,248
Accrued interest and subsidy receivable	3	36,114	-	36,116
Accounts receivable:				
Billed - less allowance for uncollectable water and sewer receivables of \$435,199	457,646	-	-	457,646
Unbilled - less allowance for uncollectable water and sewer receivables of \$27,355	308,140	-	-	308,140
Receivable from The City of New York	93,685	-	-	93,685
<b>Total current assets</b>	<b>1,136,720</b>	<b>2,454,387</b>	<b>-</b>	<b>3,591,107</b>
<b>NON-CURRENT ASSETS:</b>				
Utility plant in service - less accumulated depreciation of \$16,685,067	26,516,909	-	-	26,516,909
Utility plant construction	5,242,563	-	-	5,242,563
<b>Total capital assets</b>	<b>31,759,472</b>	<b>-</b>	<b>-</b>	<b>31,759,472</b>
Residual interest in sold liens	64,484	-	-	64,484
Revenue required to be billed by and received from the Water Board	-	10,997,726	(10,997,726)	-
<b>Total non-current assets</b>	<b>31,823,956</b>	<b>10,997,726</b>	<b>(10,997,726)</b>	<b>31,823,956</b>
<b>Total assets</b>	<b>32,960,676</b>	<b>13,452,113</b>	<b>(10,997,726)</b>	<b>35,415,063</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>				
Accumulated decrease in fair value of hedging derivative	-	154,950	-	154,950
Deferred changes in net pension liability	-	(263)	-	(263)
Unamortized asset retirement obligations	12,452	-	-	12,452
Deferred changes in OPEB liability	-	489	-	489
<b>Total deferred outflows of resources</b>	<b>12,452</b>	<b>155,176</b>	<b>-</b>	<b>167,628</b>
<b>Total assets and deferred outflows of resources</b>	<b>\$ 32,973,128</b>	<b>\$ 13,607,289</b>	<b>\$ (10,997,726)</b>	<b>\$ 35,582,691</b>

See notes to combining financial statements.

(Continued)

New York City Water and Sewer System

DRAFT

COMBINING STATEMENT OF NET POSITION (DEFICIT) - CONTINUED

June 30, 2020

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION (DEFICIT)	New York City Municipal Water Finance			Total
	Water Board	Authority	Eliminations	
	(in thousands)			
<b>LIABILITIES:</b>				
<b>CURRENT LIABILITIES:</b>				
Accounts payable	\$ 4,068	\$ 7,580	\$ -	\$ 11,648
Interest payable	-	51,495	-	51,495
Revenue received in advance	10,477	-	-	10,477
Current portion of bonds and notes payable	-	214,664	-	214,664
Payable to the City of New York	-	567,644	-	567,644
Service credits on customer accounts	73,171	-	-	73,171
<b>Total current liabilities</b>	<b>87,716</b>	<b>841,383</b>	<b>-</b>	<b>929,099</b>
<b>LONG-TERM LIABILITIES:</b>				
Bonds and notes payable	-	32,875,741	-	32,875,741
Pollution remediation obligation	29,068	-	-	29,068
Interest rate swap agreement - net	-	154,950	-	154,950
Revenue requirements payable to the Authority	10,997,726	-	(10,997,726)	-
Net pension liability	-	422	-	422
Net OPEB liability	-	1,929	-	1,929
Other long-term liability	17,760	2,570	-	20,330
<b>Total long-term liabilities</b>	<b>11,044,554</b>	<b>33,035,612</b>	<b>(10,997,726)</b>	<b>33,082,440</b>
<b>Total liabilities</b>	<b>11,132,270</b>	<b>33,876,995</b>	<b>(10,997,726)</b>	<b>34,011,539</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>				
Unamortized deferred bond refunding costs	-	38,419	-	38,419
Deferred changes in net pension liability	-	8	-	8
Deferred changes in OPEB liability	-	549	-	549
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>38,976</b>	<b>-</b>	<b>38,976</b>
<b>NET POSITION (DEFICIT):</b>				
Net investment in capital assets	31,759,472	(31,278,343)	-	481,129
Restricted for debt service	-	1,638,121	-	1,638,121
Restricted for operations and maintenance	264,178	-	-	264,178
Unrestricted (deficit)	(10,182,792)	9,331,540	-	(851,252)
<b>Total net position (deficit)</b>	<b>21,840,858</b>	<b>(20,308,682)</b>	<b>-</b>	<b>1,532,176</b>
<b>Total liabilities, deferred inflows of resources and net position (deficit)</b>	<b>\$ 32,973,128</b>	<b>\$ 13,607,289</b>	<b>\$ (10,997,726)</b>	<b>\$ 35,582,691</b>

See notes to combining financial statements.

(Concluded)

New York City Water and Sewer System

**DRAFT**

**COMBINING STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION (DEFICIT)**

For the year ended June 30, 2021

	New York City		
	Water Board	Municipal Water Finance Authority	Total
	(in thousands)		
<b>OPERATING REVENUES:</b>			
Water supply and distribution	\$ 1,375,769	\$ -	\$ 1,375,769
Sewer collection and treatment	2,187,473	-	2,187,473
Bad debt expense	(81,390)	-	(81,390)
Other operating revenues	174,139	-	174,139
<b>Total operating revenues</b>	<b>3,655,991</b>	<b>-</b>	<b>3,655,991</b>
<b>OPERATING EXPENSES:</b>			
Operations and maintenance	1,687,273	-	1,687,273
General and administrative	1,272	45,328	46,600
Other operating expenses	128,064	-	128,064
Depreciation and amortization	973,433	-	973,433
<b>Total operating expenses</b>	<b>2,790,042</b>	<b>45,328</b>	<b>2,835,370</b>
<b>OPERATING INCOME (LOSS)</b>	<b>865,949</b>	<b>(45,328)</b>	<b>820,621</b>
<b>NON-OPERATING REVENUES (EXPENSES):</b>			
Interest expense	-	(1,059,183)	(1,059,183)
Gain on defeasance	-	11,568	11,568
Cost of issuance	-	(16,514)	(16,514)
Net loss on retirement and impairment of capital assets	(3,540)	-	(3,540)
Subsidy income	-	154,105	154,105
Capital distributions	(23,090)	-	(23,090)
Investment income	376	1,573	1,949
<b>NET INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS</b>	<b>839,695</b>	<b>(953,779)</b>	<b>(114,084)</b>
Capital contributions	24,463	-	24,463
<b>CHANGE IN NET POSITION (DEFICIT)</b>	<b>864,158</b>	<b>(953,779)</b>	<b>(89,621)</b>
<b>NET POSITION (DEFICIT) - Beginning of year</b>	<b>21,840,858</b>	<b>(20,308,682)</b>	<b>1,532,176</b>
<b>NET POSITION (DEFICIT) - End of year</b>	<b>\$ 22,705,016</b>	<b>\$ (21,262,461)</b>	<b>\$ 1,442,555</b>

See notes to combining financial statements.

New York City Water and Sewer System

**DRAFT**

**COMBINING STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION (DEFICIT) - CONTINUED**

For the year ended June 30, 2020

	New York City		
	Water Board	Municipal Water Finance Authority	Total
	(in thousands)		
<b>OPERATING REVENUES:</b>			
Water supply and distribution	\$ 1,421,636	\$ -	\$ 1,421,636
Sewer collection and treatment	2,260,401	-	2,260,401
Bad debt expense	(31,481)	-	(31,481)
Other operating revenues	180,336	-	180,336
<b>Total operating revenues</b>	<b>3,830,892</b>	<b>-</b>	<b>3,830,892</b>
<b>OPERATING EXPENSES:</b>			
Operations and maintenance	1,614,828	-	1,614,828
General and administrative	1,069	47,481	48,550
Other operating expenses	70,994	-	70,994
Depreciation and amortization expense	1,023,186	-	1,023,186
<b>Total operating expenses</b>	<b>2,710,077</b>	<b>47,481</b>	<b>2,757,558</b>
<b>OPERATING INCOME (LOSS)</b>	<b>1,120,815</b>	<b>(47,481)</b>	<b>1,073,334</b>
<b>NON-OPERATING REVENUES (EXPENSES):</b>			
Interest expense	-	(1,128,023)	(1,128,023)
Gain on defeasance	-	10,107	10,107
Cost of issuance	-	(26,082)	(26,082)
Net loss on retirement and impairment of capital assets	(3,676)	-	(3,676)
Subsidy income	-	165,570	165,570
Capital distributions	(26,566)	-	(26,566)
Investment income	6,451	73,542	79,993
<b>NET INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS</b>	<b>1,097,024</b>	<b>(952,367)</b>	<b>144,657</b>
Capital contributions	48,062	-	48,062
<b>CHANGE IN NET POSITION (DEFICIT)</b>	<b>1,145,086</b>	<b>(952,367)</b>	<b>192,719</b>
<b>NET POSITION (DEFICIT) - Beginning of year</b>	<b>20,695,772</b>	<b>(19,356,315)</b>	<b>1,339,457</b>
<b>NET POSITION (DEFICIT) - End of year</b>	<b>\$ 21,840,858</b>	<b>\$ (20,308,682)</b>	<b>\$ 1,532,176</b>

See notes to combining financial statements.

**New York City Water and Sewer System**  
**COMBINING STATEMENT OF CASH FLOWS**

**DRAFT**

**For the year ended June 30, 2021**

	New York City		Total
	Water Board	Municipal Water Finance Authority (in thousands)	
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from customers	\$ 3,575,152	\$ -	\$ 3,575,152
Payments for operations and maintenance	(1,674,516)	-	(1,674,516)
Payments for administration	(1,035)	(45,855)	(46,890)
<b>Net cash provided by (used in) operating activities</b>	<b>1,899,601</b>	<b>(45,855)</b>	<b>1,853,746</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Proceeds from issuing bonds, notes and other borrowings - net of issuance costs	-	3,704,071	3,704,071
Receipts from contribution made by other organization	503	-	503
Acquisition and construction of capital assets	-	(1,809,168)	(1,809,168)
Payments by the Water Board to the Authority	(1,891,178)	1,891,178	-
Repayments of bonds, notes and other borrowings	-	(3,011,606)	(3,011,606)
Interest paid on bonds, notes and other borrowings	-	(1,062,136)	(1,062,136)
<b>Net cash used in capital and related financing activities</b>	<b>(1,890,675)</b>	<b>(287,661)</b>	<b>(2,178,336)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Sales and maturities of investments	342,878	209,213	552,091
Purchases of investments	(353,617)	(35,013)	(388,630)
Interest on investments	1,416	20,123	21,539
<b>Net cash (used in) provided by investing activities</b>	<b>(9,323)</b>	<b>194,323</b>	<b>185,000</b>
<b>NET DECREASE IN CASH AND CASH EQUIVALENTS</b>	<b>(397)</b>	<b>(139,193)</b>	<b>(139,590)</b>
<b>CASH AND CASH EQUIVALENTS - Beginning of year</b>	<b>13,094</b>	<b>1,778,177</b>	<b>1,791,271</b>
<b>CASH AND CASH EQUIVALENTS - End of year</b>	<b>\$ 12,697</b>	<b>\$ 1,638,984</b>	<b>\$ 1,651,681</b>

See notes to combining financial statements.

(Continued)

New York City Water and Sewer System

DRAFT

COMBINING STATEMENT OF CASH FLOWS - CONTINUED

For the year ended June 30, 2021

	New York City		Total
	Water Board	Municipal Water Finance Authority (in thousands)	
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:</b>			
Operating income (loss)	\$ 865,949	\$ (45,328)	\$ 820,621
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Amortization	1,308	-	1,308
Depreciation	972,125	-	972,125
Other operating expenses			
paid for with bond proceeds	60,484	-	60,484
Pollution remediation expense	5,166	-	5,166
Changes in assets and liabilities:			
Pollution remediation liability	16,364	-	16,364
Receivables - net	(78,156)	-	(78,156)
Receivable from the City	54,807	-	54,807
Residual interest in sold liens	4,653	-	4,653
Accounts payable	4,237	(527)	3,710
Revenues received in advance	(2,141)	-	(2,141)
Refunds payable	(5,195)	-	(5,195)
<b>NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>	<b>\$ 1,899,601</b>	<b>\$ (45,855)</b>	<b>\$ 1,853,746</b>

The following are the noncash capital and related financing activities (in thousands):

Interest expense includes the amortization of net (premium) and discount in the amount of \$179,318 at June 30, 2021.

Capital expenditures in the amount of \$565,434 had been incurred but not paid at June 30, 2021.

The Water Board received federal, state, and other capital contributions of \$23,961 in fiscal year 2021.

See notes to combining financial statements.

(Concluded)

New York City Water and Sewer System

DRAFT

COMBINING STATEMENT OF CASH FLOWS - CONTINUED

For the year ended June 30, 2020

	New York City		Total
	Water Board	Municipal Water Finance Authority (in thousands)	
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from customers	\$ 3,799,880	\$ -	\$ 3,799,880
Payments for operations and maintenance	(1,777,701)	-	(1,777,701)
Payments for administration	(1,160)	(47,581)	(48,741)
<b>Net cash provided by (used in) operating activities</b>	<b>2,021,019</b>	<b>(47,581)</b>	<b>1,973,438</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Proceeds from issuing bonds, notes and other borrowings - net of issuance costs	-	5,180,518	5,180,518
Receipts from contribution made by other organization	82	-	82
Acquisition and construction of capital assets	-	(1,978,169)	(1,978,169)
Payments by the Water Board to the Authority	(2,022,671)	2,022,671	-
Repayments of bonds, notes and other borrowings	-	(3,575,196)	(3,575,196)
Interest paid on bonds, notes and other borrowings	-	(1,140,609)	(1,140,609)
<b>Net cash (used in) provided by capital and related financing activities</b>	<b>(2,022,589)</b>	<b>509,215</b>	<b>(1,513,374)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES:</b>			
Sales and maturities of investments	432,716	60,033	492,749
Purchases of investments	(442,654)	(109,564)	(522,218)
Interest on investments	8,938	59,697	68,635
<b>Net cash (used in) provided by investing activities</b>	<b>(1,000)</b>	<b>10,166</b>	<b>9,166</b>
<b>NET (DECREASE) INCREASE IN CASH AND CASH EQUIVALENTS</b>	<b>(2,570)</b>	<b>471,800</b>	<b>469,230</b>
<b>CASH AND CASH EQUIVALENTS - Beginning of year</b>	<b>15,664</b>	<b>1,306,377</b>	<b>1,322,041</b>
<b>CASH AND CASH EQUIVALENTS - End of year</b>	<b>\$ 13,094</b>	<b>\$ 1,778,177</b>	<b>\$ 1,791,271</b>

See notes to combining financial statements.

(Continued)

New York City Water and Sewer System

DRAFT

COMBINING STATEMENT OF CASH FLOWS - CONTINUED

For the year ended June 30, 2020

	New York City		Total
	Water Board	Municipal Water Finance Authority (in thousands)	
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:</b>			
Operating income (loss)	\$ 1,120,815	\$ (47,481)	\$ 1,073,334
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Amortization	1,329	-	1,329
Depreciation	1,021,856	-	1,021,856
Other operating expenses			
paid for with bond proceeds	25,935	-	25,935
Pollution remediation expense	5,998	-	5,998
Changes in assets and liabilities:			
Pollution remediation liability	(3,954)	-	(3,954)
Receivables - net	(34,948)	-	(34,948)
Receivable from the City	(113,590)	-	(113,590)
Residual interest in sold liens	(2,662)	-	(2,662)
Accounts payable	(6,690)	(100)	(6,790)
Revenues received in advance	(4,907)	-	(4,907)
Refunds payable	11,839	-	11,839
<b>NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b>	<b>\$ 2,021,020</b>	<b>\$ (47,581)</b>	<b>\$ 1,973,439</b>

The following are the noncash capital and related financing activities (in thousands):

Interest expense includes the amortization of net (premium) and discount in the amount of \$141,590 at June 30, 2020.

Capital expenditures in the amount of \$567,644 had been incurred but not paid at June 30, 2020.

The Water Board received federal, state, and other capital contributions of \$47,981 in fiscal year 2020.

See notes to combining financial statements.

(Concluded)

## NOTES TO COMBINING FINANCIAL STATEMENTS

June 30, 2021 and 2020

**NOTE 1 - ORGANIZATION**

The New York City Water and Sewer System (the "System") provides water supply, treatment and distribution, and sewage collection, treatment, and disposal for the citizenry of the City of New York (the "City"). The System, as presented in the accompanying combining financial statements, began operations on July 1, 1985, and is a joint operation consisting of two legally separate and independent entities: the New York City Municipal Water Finance Authority (the "Authority") and the New York City Water Board (the "Water Board"). The Authority is a public benefit corporation created in accordance with the New York City Municipal Water Finance Act (the "Act"), duly enacted into law as Chapter 513 of the laws of 1984 of the State of New York (the "State"), as amended by Chapter 514 of the laws of 1984 of the State of New York. The Water Board was created by Chapter 515 of the laws of 1984 of the State of New York. The Act also empowers the Authority to issue debt to finance the cost of capital improvements to the System and to refund any and all outstanding bonds and general obligation bonds that the City issued for water and sewer purposes. The Act empowers the Water Board to lease the System from the City and to set and collect water rates, fees, rents and other charges for use of, or for services furnished, rendered, or made available by, the System to generate enough revenue to pay debt service on the Authority's debt and to place the System on a self-sustaining basis.

The Financing Agreement by and among the City of New York, the New York City Municipal Water Finance Authority and the New York City Water Board dated as of July 1, 1985 (the "Agreement") provides that the Authority will issue bonds to finance the cost of capital investment and related costs of the System. It also sets forth the funding priority for debt service costs of the Authority, operating costs of the System, and the rental payment to the City.

The physical operation and capital improvements of the System are performed by the City's Department of Environmental Protection ("DEP") subject to contractual agreements with the Authority and the Water Board.

In accordance with Governmental Accounting Standards Board ("GASB") standards, the Water Board and the Authority are considered to be part of the same reporting entity (the "System") since they are fiscally interdependent. Accordingly, the accompanying combining financial statements for the System present the individual financial statements of the Water Board and the Authority as major funds. In addition, the accompanying combining financial statements present a total column, which represents the entity-wide financial statements of the System. Transactions and balances between the Water Board and the Authority are eliminated in the entity-wide combining financial statements.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the System have been prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. Other significant accounting policies are:

***Component Unit***

The System is a component unit of the City. The System leases the water and sewer-related capital assets from the City, which is responsible for the operations, maintenance and capital improvement of the System. The System reimburses the City for costs incurred for operations and maintenance and issues debt to pay for capital improvements.

**NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED**

**June 30, 2021 and 2020**

***Investments and Cash Equivalents***

Investments and cash equivalents primarily consist of securities of the United States and its agencies, guaranteed investment contracts, forward purchase agreements, and the State of New York obligations. All investments are carried at fair value with the exception of money market funds that are carried at cost plus accrued interest. For purposes of the combining statements of cash flows and combining statements of net position (deficit), the System generally considers all highly liquid debt instruments purchased with an original maturity of three months or less to be cash equivalents.

***Restricted Assets***

Proceeds from the issuance of debt and monies set aside for debt service and operation and maintenance of the System are classified as restricted cash and cash equivalents and restricted investments in the combining statements of net position (deficit). These restrictions are based on the requirements of the applicable bond resolutions.

***Lien Sales and Residual Interest in Sold Liens***

The City periodically sells tax liens secured by water and sewer rents and surcharges, for which the Water Board receives the applicable sale proceeds. At the time of sale, the Water Board recognizes the proceeds as operating revenue and removes the related receivables. The Water Board maintains a residual interest in the liens, which represents the amount estimated to be received by the Water Board if and when liens held by the purchasing trusts generate cash flows above the amounts needed by the trusts to pay their operating costs, bondholders, and satisfy reserve requirements.

***Bond Premium and Discount and Bond Issuance Cost***

Bond premiums and discounts are capitalized and amortized over the life of the related bond issue, using the effective yield method. Bond premiums and discounts are presented as additions or reductions to the face amount of the long-term bonds payable on the combining statements of net position (deficit). The amortized bond premiums and discounts are an off-set to interest expense on the combining statements of revenues, expenses and changes in net position (deficit). Bond issuance costs are recognized and expensed in the period incurred, except for bond insurance premiums that are amortized over the life of the related bonds.

***Utility Plant***

Utility plant acquired through purchase or internal construction is recorded at cost, net of retirements. It is the Water Board's policy to capitalize assets with a cost of \$35,000 or more and a useful life of five years or longer. Contributed utility plant is recorded at its estimated historical cost based on appraisals or other methods when historical cost information is not available, net of accumulated depreciation. Depreciation is computed using the straight-line method based upon estimated useful lives, as follows:

	<u>Years</u>
Assets:	
Buildings	40-50
Water supply and wastewater treatment systems	15-50
Water distribution and sewage collection systems	15-75
Machinery and equipment	5-35
Vehicles	10

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

Maintenance and repairs of property are recorded as maintenance expense. Replacements and betterments are recorded as additions to utility plant. The System pays for certain improvements of assets that are not owned by the City or the System, as well as certain pollution remediation activities, through bond proceeds. These costs are shown as other operating expenses in the System's combining statements of revenues, expenses and changes in net position (deficit).

***Contributed Capital***

The System received federal, state and other capital contributions of \$24.5 million and \$48 million in fiscal years 2021 and 2020, respectively. These amounts are reported in the System's combining statements of revenues, expenses and changes in net position (deficit) below net income (loss) before capital contributions. In addition, the System received \$503 thousand and \$82 thousand in fiscal years 2021 and 2020, respectively, from Westchester County (the "County") to compensate the System for constructing a water conduit that provides treated water to the County. The County payments are reported as capital contributions in the System's combining statements of revenues, expenses and changes in net position (deficit) below net income (loss) before capital contributions and as receipts from contribution made by other organization in the System's combining statements of cash flows.

***Operating Revenues and Operating Expenses***

Operating revenues consist of services provided to customers of the System. Revenues are reported net of allowances, discounts and refunds and are based on billing rates imposed by the Water Board and upon customers' water and sewer usage or, in some cases, characteristics of customer properties. The System records unbilled revenue at year end based on meter readings collected as of June 30. As of June 30, 2021 and 2020, the System reported credits of \$18.8 million and \$20.5 million, respectively.

Operating expenses include, but are not limited to costs incurred for maintenance, repair, and operations of the System; administration costs of the Water Board and the Authority; and rental payments to the City, if requested. In fiscal years 2021 and 2020, the System made rental payments of \$137 million and \$128 million, respectively.

***Revenues Received in Advance***

Revenues received in advance of the period to which they relate are unearned and recorded as revenue when earned. Customer account credit balances are reported as a current liability "service credits on customer accounts" and are not included in accounts receivable.

***Unamortized Deferred Bond Refunding Costs***

Deferred bond refunding costs represent the accounting gains or losses incurred in bond refundings. They are reported as deferred outflows of resources or deferred inflows of resources and are amortized over the lesser of the remaining life of the old debt or the life of the new debt. The amortized deferred bond refunding cost is an off-set to interest expense on the combining statements of revenues, expenses and changes in net position (deficit).

***Use of Estimates***

The preparation of the combining financial statements in accordance with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions in determining the amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosure of contingent liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

***Pensions***

Net pension liabilities are required to be recognized and disclosed using the accrual basis of accounting. The Authority recognizes a net pension liability for New York City Employee Retirement System Qualified Pension Plan (“NYCERS QPP” or “Pension Plan”) in which it participates, which represents the Authority’s proportional share of excess total pension liability over the Pension Plan assets, actuarially calculated, of a cost-sharing multiple-employer plan, measured as of the fiscal year end.

Changes in the net pension liability during the period are recorded as pension expense, or as deferred inflows of resources or deferred outflows of resources depending on the nature of the change, in the period incurred. Those changes in net pension liability that are recorded as deferred inflows of resources or deferred outflows of resources are amortized over the weighted-average remaining service life of all participants in the qualified Pension Plan and recorded as a component of pension expense beginning with the period in which they are incurred. The change in the Authority’s proportion of the collective net pension liability and collective deferred outflows of resources and deferred inflows of resources related to the pension since the prior measurement date is recognized in current reporting period over a closed period that is equal to the average of the expected remaining service lives of all employees provided with a pension through the Pension Plan.

For the contribution to the Pension Plan, the difference during the measurement period between the total amount of the Authority’s contribution and the amount of the Authority’s proportionate share of the total of such contributions from all employers and all nonemployee contributing entities is recognized in the Authority’s pension expense, beginning in the current reporting period, over a closed period that is equal to the average of the expected remaining service lives of all employees provided with pension through the Pension Plan. The amount not recognized in pension expense is reported as deferred outflow of resources or deferred inflow of resources related to the pension.

Projected earnings on qualified Pension Plan investments are recognized as a component (reduction) of pension expense. Differences between projected and actual investment earnings are reported as deferred inflows of resources or deferred outflows of resources and amortized as a component of pension expense on a closed basis over a five-year period beginning with the period in which the difference occurred.

Changes in total pension liability arising from changes of benefit terms are required to be included in pension expense in the period the change is first reported in the net pension liability. The changes in the total pension liability resulting from (1) differences between expected and actual experience with regard to economic and demographic factors and (2) changes of assumptions regarding the expected future behavior of economic and demographic factors or other inputs are recognized as deferred outflows of resources or deferred inflows of resources related to the pension and included in the pension expense over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the Pension Plan.

***Recent Accounting Pronouncements***

As a component unit of the City, the System implements new GASB standards in the same fiscal year as they are implemented by the City. The following are discussions of the standards requiring implementation in the current year and standards that may impact the System in future years.

- In June 2017, GASB issued Statement No. 87, *Leases* (“GASB 87”). The objective of GASB 87 is to improve accounting and financial reporting for leases by governments. This statement increases the usefulness of governments’ financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are a financing of

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use a lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of GASB 87 are effective for fiscal years beginning after December 15, 2019 (Postponed to fiscal years beginning after June 25, 2021, see GASB 95 below). The System has not completed the process of evaluating GASB 87, but it does not expect it to have an impact on its combining financial statements.

- In January 2020, GASB issued Statement No. 92, *Omnibus 2020* ("GASB 92"). GASB 92 enhances the comparability in accounting and financial reporting as well as improves the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. The requirements for GASB 92 are effective for reporting periods beginning after June 15, 2021. The System has not completed the process of evaluating GASB 92 but it does not expect it to have an impact on the System's combining financial statements.
- In March 2020, GASB issued Statement No. 93, *Replacement of Interbank Offered Rates* ("GASB 93"). GASB 93 addressed accounting and financial reporting implications that result from the replacement of an interbank offered rate ("IBOR") – most notably, the London Interbank Offered Rate ("LIBOR") resulting from global reference rate reform. LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions related to the reference rate. The removal of LIBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021. All other requirements of GASB 93 are effective for reporting periods beginning after June 15, 2020 (Postponed to fiscal years beginning after June 25, 2021, see GASB 95 below). The System has not completed the process of evaluating GASB 93. It is currently unclear what the impact, if any, of such a transition could be on the Authority and its Interest-Rate Exchange Agreements. The Authority is monitoring all developments related to the potential LIBOR discontinuation in order to understand how it may affect the System's combining financial statements going forward.
- In March 2020, GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* ("GASB 94"). GASB 94 improves financial reporting by addressing issues related to public-private and public-public partnership arrangements ("PPPs"). The requirements for GASB 94 are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The System has not completed the process of evaluating GASB 94, but it does not expect GASB 94 to have an impact on the System's combining financial statements as it does not enter into PPPs.
- In May 2020, GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance* ("GASB 95"). GASB 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.
- In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements* ("GASB 96"). GASB 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements ("SBITAs") for government end users (governments). The requirements GASB 96 are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. The System has not completed the process of evaluating GASB 96, but does not expect it to have an impact on the System's combining financial statements as it does not enter into SBITAs.

**NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED**

**June 30, 2021 and 2020**

- In June 2020, GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans* (“GASB 97”). The objectives of GASB 97 are to: (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (“OPEB”) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (“IRC”) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The System has not completed the process of evaluating GASB 97 but does not expect it to have an impact on the System’s combining financial statements.

**NOTE 3 - UTILITY PLANT**

The following is a summary of utility plant activity for the fiscal years ended June 30, 2021 and 2020, respectively (in thousands):

	Balance at June 30, 2019	Additions	Deletions	Balance at June 30, 2020	Additions	Deletions	Balance at June 30, 2021
<b>NONDEPRECIABLE ASSETS:</b>							
Utility construction in progress	\$ 4,717,989	\$ 1,809,951	\$ 1,285,377	\$ 5,242,563	\$ 1,742,179	\$ 1,214,849	\$ 5,769,893
<b>DEPRECIABLE ASSETS:</b>							
Utility plant in service:							
Buildings	35,821	-	-	35,821	-	-	35,821
Machinery and equipment	4,893,559	330,110	6,674	5,216,995	127,664	5,671	5,338,988
Vehicles	263,639	11,137	19	274,757	3,133	-	277,890
Water supply and distribution and wastewater treatment and sewage collection systems	36,749,341	944,130	19,068	37,674,403	1,084,052	5,716	38,752,739
Total utility plant in service	41,942,360	1,285,377	25,761	43,201,976	1,214,849	11,387	44,405,438
Less accumulated depreciation for:							
Buildings	29,602	733	-	30,335	283	-	30,618
Machinery and equipment	2,369,280	272,481	5,237	2,636,524	257,873	3,511	2,890,886
Vehicles	112,509	11,564	17	124,056	11,144	-	135,200
Water supply and distribution and wastewater treatment and sewage collection systems	13,173,905	737,078	16,831	13,894,152	702,827	4,337	14,592,642
Total accumulated depreciation	15,685,296	1,021,856	22,085	16,685,067	972,127	7,848	17,649,346
Total utility plant in service - net	26,257,064	263,521	3,676	26,516,909	242,722	3,539	26,756,092
<b>Total capital assets - net</b>	<b>\$ 30,975,053</b>	<b>\$ 2,073,472</b>	<b>\$ 1,289,053</b>	<b>\$ 31,759,472</b>	<b>\$ 1,984,901</b>	<b>\$ 1,218,388</b>	<b>\$ 32,525,985</b>

**NOTE 4 - DEPOSITS AND INVESTMENTS**

**Cash and Cash Equivalents**

The System maintains deposits only at the depository banks designated by the New York City Banking Commission. Further, as required by the Authority’s bond resolutions, every bank that holds the Authority’s cash deposits is required to have its principal office in the State of New York and have capital stock, surplus, and undivided earnings aggregating at least \$100 million. As of June 30, 2021 and 2020, cash was comprised of bank deposits and there was no difference between the carrying amounts and bank balances.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

At June 30, 2021 and 2020, the cash deposit balances were \$177 million and \$176 million, respectively. Of the June 30, 2021 and 2020 cash deposits, \$500,000 was covered by federal depository insurance, \$250,000 per depository, and the remaining balance was collateralized with the securities held by the Trustee in their name.

Restricted cash and cash equivalents were comprised of the following at June 30, 2021 and 2020, respectively (in thousands):

	2021	2020
<b>Restricted cash and cash equivalents:</b>		
Cash	\$ 176,719	\$ 175,603
Cash equivalents	1,474,962	1,615,669
<b>Total restricted cash and cash equivalents</b>	<b>\$ 1,651,681</b>	<b>\$ 1,791,272</b>

***Custodial Credit Risk***

Custodial credit risk is the risk that, in the event of the failure of the custodian, the System may not be able to recover the value of its deposits or collateral securities that are in the possession of an outside party. Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the government's name. As of June 30, 2021 and 2020, the System had \$177 million and \$176 million, respectively, of deposits that were collateralized with securities held by the trustee's trust department in the trustee's name.

***Investments***

The System invests funds that are not immediately required for operations, debt service, or capital expenses. Funds held by the Authority are invested pursuant to the Authority's bond resolutions and in accordance with its investment guidelines, which restrict investments to obligations of, or guaranteed by, the United States of America, to certain highly rated obligations of the State of New York, to certain certificates of deposit and similar instruments issued by highly rated commercial banks, to certain highly rated corporate securities or commercial paper securities, to certain repurchase agreements with highly rated institutions, to certain investment agreements with highly rated institutions, to certain highly rated money market funds, and to certain highly rated municipal obligations. All accounts held by the Water Board are invested in accordance with the Water Board's investment guidelines, which restrict investments to obligations of, or guaranteed by, the United States of America and to certain repurchase agreements with highly rated institutions.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The System had the following restricted investments at June 30, 2021 and 2020 (in thousands):

Restricted Investments	2021			2020		
	Water Board	Municipal Water Finance Authority	Total	Water Board	Municipal Water Finance Authority	Total
U.S. Agencies securities	\$ -	\$ 149,757	\$ 149,757	\$ -	\$ 172,229	\$ 172,229
U.S. Treasury securities	273,854	475,959	749,813	264,152	763,583	1,027,735
New York State instrumentalities	-	49,393	49,393	-	56,069	56,069
Money market funds	102	1,131,610	1,131,712	23	1,130,758	1,130,781
Guaranteed investment contracts	-	95,096	95,096	-	99,754	99,754
Forward Purchase Agreements	-	23,310	23,310	-	33,349	33,349
Total investments including cash equivalents	273,956	1,925,125	2,199,081	264,175	2,255,742	2,519,917
Less amounts reported as cash equivalents	(102)	(1,474,860)	(1,474,962)	(23)	(1,615,646)	(1,615,669)
<b>Total Restricted Investments</b>	<b>\$ 273,854</b>	<b>\$ 450,265</b>	<b>\$ 724,119</b>	<b>\$ 264,152</b>	<b>\$ 640,096</b>	<b>\$ 904,248</b>

**Fair Value Hierarchy**

The System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The System has the following recurring fair value measurements as of June 30, 2021 and 2020 (in thousands):

- U.S. Agencies securities of \$150 million and \$172 million, respectively, are valued using a matrix-pricing model (Level 2 inputs).
- U.S. Treasury securities of \$750 million and \$1 billion, respectively, are valued using a matrix-pricing model (Level 2 inputs).
- New York State instrumentalities of \$49 million and \$56 million, respectively, are valued using a matrix-pricing model (Level 2 inputs).
- Money Market Funds of \$1.10 billion and \$1.10 billion, respectively, are valued using a matrix-pricing model (Level 2 inputs).
- Guaranteed Investment Contracts (“GIC”) of \$95.1 million and \$99.8 million, respectively, are valued using the market approach, with observable inputs and using a matrix pricing technique (Level 2 inputs).
- Forward Purchase Agreements of \$23.3 million and \$33.3 million, respectively, are valued using the market approach, with observable inputs and using a matrix pricing technique (Level 2 inputs).
- Interest Rate Derivatives of (\$121) million and (\$155) million, respectively, are valued using the income approach (Level 2 inputs).

**Credit Risk**

Both the Water Board and the Authority have Board of Directors approved investment guidelines and policies in place designed to protect principal by limiting credit risk. This is accomplished through ratings, collateral, and diversification requirements that vary according to the type of investment. Investments held by the System at June 30, 2021, and 2020 include obligations of, or guaranteed by, the United States of

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

America, the Federal Home Loan Mortgage Corporation, the Federal Home Loan Bank, the Federal National Mortgage Association, the Federal Agriculture Mortgage Corporation, and the Federal Farm Credit Bank. Also, held by the Authority, are direct obligations of agencies or public authorities of the State of New York, which at the time of purchase were rated in one of the two highest rating categories. In addition, the Authority has entered into investment agreements and a guaranteed investment contract with financial institutions whose long-term debt obligations, or whose obligations under such an investment agreement or guaranteed investment contract, are guaranteed by a financial institution whose senior long-term debt obligations were rated in one of the two highest rating categories for comparable types of obligations by each rating agency at the time such agreement or contract was entered into.

**Interest Rate Risk**

Changes in interest rates impact fair value of investments. Investments by the System are not expected to be liquidated prior to maturity and investment agreements are not expected to be terminated prior to their expiration dates, thereby limiting cash flow exposure from rising interest rates.

**Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the System's investment in a single issuer. The System's investment policy limits the amount the System may invest in any particular issuer. As of June 30, 2021, the System had 34% of restricted investments invested in Federally Guaranteed Securities, 7% in U.S. Agency Securities, 2% in Municipal Bonds, 5% in Guaranteed Investment Contract, and 52% of First American Government Obligation Money Market Fund.

Segmented time distribution on investments and cash equivalents as of June 30, 2021 (in thousands):

<b><u>Maturity Date</u></b>	<b><u>Fair Value Amount</u></b>
Under 6 months	\$ 1,788,188
Over 6 months to 1 year	108,881
Over 1 year to 3 years	229,387
Over 1 year to 3 years (GIC Adj.) <sup>1</sup>	9,059
Over 3 years and beyond	40,256
Over 3 years and beyond (Forward Purchase Agreement adj.) <sup>1</sup>	23,310
<b>Total</b>	<b>\$ 2,199,081</b>

<sup>1</sup> Includes the fair value of \$23.3 million related to Forward Purchase Agreements and \$9.1 million related to a GIC agreement.

**Custodial Credit Risk**

With respect to investments, custodial credit risk is the risk that, in the event of the failure of the custodian, the System may not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of their government, and are held by either the counterparty or the counterparty's trust department or agent but not in the name of the government. All of the investments, except for the GIC, which had a fair value of \$95.1 million and \$99.8 million at June 30, 2021 and 2020, respectively, were not registered in the System's name. The types and amounts of investments are listed in the table on page 32.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

## NOTE 5 - DERIVATIVE INSTRUMENTS

As of June 30, 2021, the Authority had the following (in thousands):

Type	Notional Amount	Effective Date	Maturity Date	Terms	Fair Value	Counterparty Credit Rating (Moody's/S&P/Fitch)
<b>Hedging Derivatives</b>						
Synthetic fixed rate	\$ 240,600	10/24/07	6/15/36	Pay 3.439% receive 67% of 1-month LIBOR	\$ (72,409)	Aa2/AA-/NR
Synthetic fixed rate	160,400	10/24/07	6/15/36	Pay 3.439% receive 67% of 1-month LIBOR	(48,273)	Aa2/A+/AA
Totals	<u>\$ 401,000</u>				<u>\$ (120,682)</u>	

As of June 30, 2020, the Authority had the following (in thousands):

Type	Notional Amount	Effective Date	Maturity Date	Terms	Fair Value	Counterparty Credit Rating (Moody's/S&P/Fitch)
<b>Hedging Derivatives</b>						
Synthetic fixed rate	\$ 240,600	10/24/07	6/15/36	Pay 3.439% receive 67% of 1-month LIBOR	\$ (92,970)	Aa2/AA-/NR
Synthetic fixed rate	160,400	10/24/07	6/15/36	Pay 3.439% receive 67% of 1-month LIBOR	(61,980)	Aa2/A+/AA-
Totals	<u>\$ 401,000</u>				<u>\$ (154,950)</u>	

LIBOR: London Interbank Offered Rate Index

**Hedging Derivative Instruments**

Effective October 24, 2007, the Authority executed two interest rate exchange agreements, in conjunction with its sale of \$401 million of Adjustable Rate Fiscal 2008 Series BB Second Resolution Bonds. Under these agreements, the Authority pays a fixed interest rate of 3.439% in exchange for a floating rate based on 67% of one-month LIBOR on the combined notional amount of \$401 million. The agreements are with two separate counterparties: one agreement with Goldman Sachs Mitsui Marine Derivative Products in the amount of \$241 million and the second agreement with Bank of America in the amount of \$160 million. These agreements allowed the Authority to achieve a fixed rate cost lower than the cost of conventional fixed rate debt at the time of issuance. The Authority's obligations under these interest rate exchange agreements are payable on a parity with the related Second Resolution revenue bonds.

**Credit Risk**

The risk that the counterparty (or its guarantor) will default under its agreement and the Authority would be left with unhedged variable rate debt. To continue to be hedged, the Authority may have to pay another entity to assume the position of the defaulting counterparty while not receiving an offsetting payment from the defaulting counterparty (full or in part). The Authority seeks to limit credit risk by contracting with highly rated counterparties or requiring highly rated guarantees of the counterparty's obligations. In the event that

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

a counterparty loses its high rating, the Authority has built in two forms of protection into its swap agreements. First, the Authority has required the counterparty to post collateral if its ratings fall below "Aa3" by Moody's and "AA-" by Standard and Poor's and the mark-to-market in the Authority's favor exceeds specified threshold amounts. Second, the Authority has the right to terminate the Interest Rate Exchange Agreement if the counterparty is downgraded below "A3" and "A-" by Moody's and S&P, respectively. In addition, the Authority monitors the credit ratings and overall financial condition of its counterparties and may exercise its right to assign the agreement to another counterparty if necessary, in its judgment, to mitigate credit risk, even in the absence of a significant credit rating downgrade.

***Termination Risk***

The counterparties can terminate the agreements upon the occurrence of certain events, when the mark-to-market value is such that the Authority would owe a termination payment to the counterparty. The counterparties may terminate the agreement only upon the occurrence of certain events, such as payment defaults by the Authority, other defaults which remain uncured for 30 days after notice, bankruptcy or insolvency of the Authority (or similar events), or a downgrade of the Authority's credit rating below "Baa2" and "BBB" by Moody's and Standard & Poor's, respectively.

***Basis Risk***

Basis risk is the risk of a mismatch between two floating rates. For example, the amount the Authority receives under an Interest Rate Exchange Agreement may be lower than the amount the Authority is required to pay on the bonds associated with the transaction, which would require the Authority to make up the shortfall.

***Interest Rate Risk***

Interest rate risk is the risk that changes in long-term interest rates will adversely affect the mark-to-market values of the Authority's swap instruments which may result in termination payments.

***Potential Discontinuation of LIBOR Risk***

The United Kingdom's Financial Conduct Authority has announced that it will no longer require LIBOR panel banks to provide quotes to set the LIBOR benchmark as of the end of 2021. More recently it was announced that LIBOR administrators are considering ceasing publication of certain tenors of LIBOR, including a 1-month LIBOR, at a later date of June 30, 2023. The Authority's Interest Rate Exchange Agreements are scheduled to still be in effect at such time. Following this date, it is unclear whether banks will continue to provide quotes voluntarily, or if LIBOR will continue to be deemed a viable index by market participants.

In the United States, the Alternative Reference Rates Committee ("ARRC") has developed the Secured Overnight Financing Rate ("SOFR") as an alternative risk-free rate, and subsequently identified SOFR as a possible replacement rate for LIBOR. SOFR is a broad measure of the cost of borrowing U.S. Treasury securities overnight. The International Swaps and Derivatives Association ("ISDA") developed LIBOR replacement or fallback language for transition into SOFR, in the event LIBOR is no longer published or utilized.

It is currently unclear what the impact, if any, of such a transition could be on the Authority and its Interest Rate Exchange Agreements. The Authority is monitoring all developments related to the potential LIBOR discontinuation and transition to an alternative index, which is currently expected to be SOFR.

***Financial Statements Effect***

The fair value of hedging derivatives at June 30, 2021 and 2020 was a negative \$121 million and negative \$155 million, respectively. The Authority does not currently own investment derivatives.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

**NOTE 6 - LEASE AGREEMENT**

The Water Board is a party to a long-term lease (the "Lease") with the City, which transfers the water and sewer related property to the Water Board for the term of the Lease. The Lease term commenced on July 1, 1985, and continues until the later of the fortieth anniversary of the commencement of the Lease or the date on which all bonds, notes or other obligations of the Authority are paid in full or provision for such payment has been made pursuant to the applicable debt instrument. The Lease provides for payments to the City to cover the following:

- a. An amount sufficient to pay the cost of administration, maintenance, repair, and operation of the leased property, which includes overhead costs incurred by the City that are attributable to the leased property, net of the amount of any federal, the State, or other operating grants received by the City; and
- b. An amount sufficient to reimburse the City for capital costs incurred by the City for the construction of capital improvements to the leased property that are not paid or reimbursed from any other source.

In addition to the payments described above, the Water Board pays rent to the City, if requested, each fiscal year in an amount not to exceed the greater of: (a) the principal and interest payable on general obligation bonds issued by the City for water and sewer purposes certified by the City to be paid within such fiscal year; or (b) 15% of principal and interest payable on the bonds of the Authority to be paid within such fiscal year. Rental payments to the City totaled \$137 million and \$128 million as of June 30, 2021 and 2020, respectively.

A summary of operations and maintenance and rental expenses for the years ended June 30 is as follows (in thousands):

	<u>2021</u>	<u>2020</u>
Water supply, treatment, transmission and distribution	\$ 528,347	\$ 539,908
Sewer collection and treatment systems	705,823	662,437
The City agency support cost	65,845	52,772
Fringe benefits	235,694	242,053
Judgments and claims	17,552	2,836
Reversal of prior year payables	(2,988)	(13,178)
Operation and maintenance	1,550,273	1,486,828
Rental payments to the City	137,000	128,000
<b>Total operations and maintenance expenses</b>	<b>\$ 1,687,273</b>	<b>\$ 1,614,828</b>

**NOTE 7 - PAYABLE TO AND RECEIVABLE FROM THE CITY**

As of June 30, 2021 and 2020, all utility construction and other projects financed by the Authority debt and recorded by the System, which have not been reimbursed to the City, are recorded as a payable to the City. The Authority had a payable to the City of \$565 million and \$568 million as of June 30, 2021 and 2020, respectively, net of the amount of state or federal and other capital grants recognized by the City.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

As of June 30, 2021 and 2020, the Water Board had a receivable from the City of \$39 million and \$94 million, respectively. The receivable from the City is a result of the difference between budget estimates and actual expenses.

**NOTE 8 - OTHER OPERATING EXPENSES**

A summary of other operating expenses for the years ended June 30 is as follows (in thousands):

	<u>2021</u>	<u>2020</u>
Pollution remediation	\$ 21,529	\$ 2,045
Payments for watershed improvements	58,164	24,032
Asset retirement obligation	-	(16)
Program expense	48,371	44,933
<b>Total other operating expenses</b>	<b>\$ 128,064</b>	<b>\$ 70,994</b>

The City's DEP manages both the System's operations and its capital program, and it also manages other projects with long-term benefits to the System, which do not result in capital assets of the System and that are paid for using the Authority's bond proceeds. Such long-term benefit projects include payment for environmental protection, related improvement in the watershed areas, and pollution remediation projects throughout the System. The System has estimated these amounts based on the current value of outlays expected to be incurred for pollution remediation, which it is currently obligated to perform. Actual future outlays will differ from the estimated amounts if the prices or techniques for remediation measures change or differ from the estimates.

The System offers its residential customers the option to enroll into a protection program on their water and sewer lines against any breakage for a monthly fee. The fee is included in the participating customer utility bill. This protection program is offered by American Water Resources. In fiscal years 2021 and 2020, the System incurred program expenses of \$48.4 million and \$45 million, respectively.

**NOTE 9 - LONG-TERM LIABILITIES*****Debt Program Description***

The Authority issues debt to finance the capital needs of the System. The Authority's debt is issued under two bond resolutions, the Water and Sewer System General Revenue Bond Resolution (the "First Resolution") and the Water and Sewer System Second General Revenue Bond Resolution ("the Second Resolution", each a "Resolution"). Bonds and notes issued by the Authority are special obligations of the Authority payable solely from and secured by a pledge of and lien on the gross revenues of the System, subject to the priorities set forth in each Resolution, and from money and securities in any of the funds and accounts defined and established under each Resolution, other than the arbitrage rebate fund, subject to the priorities set forth in each Resolution. The Water Board is obligated to set rates and collect revenues sufficient to fund principal and interest requirements, as well as to meet certain debt service coverage and operating cost funding requirements. Each Resolution specifies certain events of default, such as failure to pay debt service, the Authority's filing or otherwise seeking relief in bankruptcy court, failure to comply with the certain provisions of each respective Resolution and certain other governing documents, that under certain conditions could, upon the written request of the holders of not less than a majority in principal amount of the bonds outstanding under each Resolution, result in acceleration of debt service payments.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The debt program of the Authority includes commercial paper notes and long-term debt, as well as bond anticipation notes (“BANs”) and interest-subsidized bonds issued to the New York State Environmental Facilities Corporation (“EFC”). While historically, proceeds of commercial paper notes were the main source of funds to reimburse the City for payments made for water and sewer capital projects, in fiscal years 2021 and 2020, the Authority exclusively relied on proceeds from BANs and long-term bond issuances to reimburse the City for the System’s capital expenditures. The Authority issues long-term debt to retire commercial paper notes and BANs. The Authority also periodically issues refunding bonds to refinance higher-coupon debt and defeases bonds using current revenues.

The Authority is currently authorized to have outstanding up to \$600 million of commercial paper notes. As of June 30, 2021 and 2020, none were outstanding. As of June 30, 2021 and 2020, there was \$155 million and \$0 of BANs outstanding, respectively. As of June 30, 2021 and 2020, the BANs principal balance of \$410 million and \$130 million, respectively, was available for future draw down.

**Changes in Long-Term Liabilities**

In fiscal years 2021 and 2020, the long-term debt was as follows (in thousands):

Bonds/BANs Payable	Balance at June 30, 2020	Additions	Deletions	Balance at June 30, 2021	Due Within One Year
First Resolution Bonds	\$ 1,314,871	\$ -	\$ (425,000)	\$ 889,871	\$ -
Second Resolution Bonds Issued to the Public	23,009,914	2,637,980	(1,920,340)	23,727,554	-
Second Resolution Bonds Issued to EFC	6,064,088	336,560	(626,304)	5,774,344	297,665
Second Resolution Notes Issued to EFC	-	155,029	-	155,029	-
Second Resolution Bonds-Direct Placement	500,000	-	-	500,000	-
<b>Total before premium and discounts</b>	<b>30,888,873</b>	<b>3,129,569</b>	<b>(2,971,644)</b>	<b>31,046,798</b>	<b>297,665</b>
Premium (discounts) - net	2,201,532	591,232	(241,674)	2,551,090	-
<b>Total debt</b>	<b>\$ 33,090,405</b>	<b>\$ 3,720,801</b>	<b>\$ (3,213,318)</b>	<b>\$ 33,597,888</b>	<b>\$ 297,665</b>

Bonds/BANs Payable	Balance at June 30, 2019	Additions	Deletions	Balance at June 30, 2020	Due Within One Year
First Resolution Bonds	\$ 1,580,766	\$ -	\$ (265,895)	\$ 1,314,871	\$ -
Second Resolution Bonds Issued to the Public	21,849,449	3,182,875	(2,022,410)	23,009,914	-
Second Resolution Bonds Issued to EFC	6,088,093	776,426	(800,431)	6,064,088	214,664
Second Resolution Notes Issued to EFC	27,598	467,219	(494,817)	-	-
Second Resolution Bonds-Direct Placement	500,000	-	-	500,000	-
<b>Total before premium and discounts</b>	<b>30,045,906</b>	<b>4,426,520</b>	<b>(3,583,552)</b>	<b>30,888,873</b>	<b>214,664</b>
Premium (discounts) - net	1,626,343	780,220	(205,031)	2,201,532	-
<b>Total debt</b>	<b>\$ 31,672,249</b>	<b>\$ 5,206,740</b>	<b>\$ (3,788,583)</b>	<b>\$ 33,090,405</b>	<b>\$ 214,664</b>

**Debt Program Administration**

In fiscal year 2021, the Authority issued \$981 million of new money bonds to the public. The Authority used new money bond proceeds to finance capital improvements to the System and to pay for bond issuance costs. In addition, in fiscal year 2021, the Authority drew down \$155 million of BANs proceeds and applied them to finance capital improvements to the System.

During fiscal year 2021, as further detailed in the bullets below, the Authority issued \$1.99 billion of bonds to refund \$2.38 billion of outstanding bonds. These refunding transactions resulted in a cumulative accounting gain of \$11.3 million. The Authority reduced its aggregate debt service for principal and interest by \$642 million and obtained an economic benefit (present value savings) of \$554 million.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The following details the Authority's refunding activity in fiscal year 2021:

On September 30, 2020, the Authority issued \$650 million of tax-exempt fixed rate Second Resolution bonds, Fiscal 2021 Series AA. \$370 million of the Fiscal 2021 Series AA bonds refunded the following fixed Second Resolution bonds: \$200 million of Fiscal 2006 Series AA, \$147 million of Fiscal 2011 Series EE, and \$108 million of Fiscal 2011 Series CC outstanding Build American Bonds. The Authority reduced its overall debt service by \$179 million and obtained an economic benefit of \$144 million.

On December 15, 2020, the Authority issued \$534 million of tax-exempt fixed rate Second Resolution bonds, Fiscal 2021 Series BB. \$229 million of the Fiscal 2021 Series BB bonds refunded \$100 million of the First Resolution Fiscal 2008 Series B-1 variable rate demand bonds and \$167 million of Fiscal 2011 Series CC outstanding Build American Bonds. The Authority reduced its overall debt service by \$64.4 million and obtained an economic benefit of \$50.7 million.

On March 18, 2021, the Authority issued \$553 million of fixed rate Second Resolution bonds, Fiscal 2021 Series CC. \$157 million of the Fiscal 2021 Series CC bonds refunded the following fixed rate Second Resolution bonds \$159 million of Fiscal 2011 Series HH and \$50.7 million of Fiscal 2012 Series AA. The Authority reduced its overall debt service by \$81.4 million and obtained an economic benefit of \$69.9 million.

On March 18, 2021, the Authority issued \$575 million of fixed rate Second Resolution bonds, Fiscal 2021 Series DD. The bonds refunded the following fixed rate Second Resolution bonds: \$74.6 million of Fiscal 2011 Series GG, \$504 million of Fiscal 2011 Series HH, \$54.1 million of Fiscal 2012 Series AA, and \$85.9 million of Fiscal 2016 Series CC-2. The Authority reduced its overall debt service by \$203 million and obtained an economic benefit of \$185 million.

On March 31, 2021, the Authority issued \$326 million of tax-exempt adjustable rate Second Resolution bonds, Fiscal 2021 Series EE. The bonds refunded \$325 million of the First Resolution Adjustable Rate Fiscal 2012 Series B bonds. The Authority increased its overall debt service by \$1.0 million and realized an economic loss of \$0.5 million.

On June 30, 2021, the Authority issued the following fixed rate Second Resolution bonds to EFC: \$285 million of Fiscal 2021 Series 2 and \$51.8 million of Fiscal 2021 Series 3. Proceeds of the bonds were used to refund \$350 million of Fiscal 2011 Series 1 and \$51.8 million of Fiscal 2011 Series 2. The Authority reduced its overall debt service by \$114 million and obtained an economic benefit of \$105 million.

During fiscal year 2021, the Authority legally defeased \$26.0 million of Fiscal 2012 EE bonds, \$35.3 million of Fiscal 2012 FF bonds, \$107 million of Fiscal 2014 DD bonds, \$10.1 million of Fiscal 2016 Series 5 bonds, \$111 million of Fiscal 2019 AA bonds, and \$91.8 million of Fiscal 2020 CC bonds using current revenue by depositing \$407 million into defeasance escrows. The defeasance transaction resulted in an accounting gain of \$11.6 million that is reported in the System's combining statements of revenues, expenses and changes in net position (deficit) and aggregate reduction of debt service of \$409 million.

In fiscal year 2020, the Authority issued \$1.7 billion of new money bonds to the public and issued an additional \$425 million of new money bonds to EFC. The Authority used new money bond proceeds to finance capital improvements to the System, to provide long-term financing of BANs that previously financed capital improvements to the System, and to pay for bond issuance costs. In addition, in fiscal year 2020, the Authority drew down \$467 million of BANs proceeds and applied them to finance capital improvement to the System.

During fiscal year 2020, the Authority issued \$1.9 billion of bonds to refund \$2.3 billion of outstanding bonds. These refunding transactions resulted in a cumulative accounting gain of \$31.7 million. The Authority reduced its aggregate debt service for principal and interest by \$693 million and obtained an economic benefit (present value savings) of \$544 million.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

During fiscal year 2020, the Authority legally defeased \$25.0 million of Fiscal 1997 A bonds, \$24.3 million accreted value of Fiscal 2001 D bonds, \$2.0 million of Fiscal 2010 FF bonds, \$27.1 million of Fiscal 2011 GG bonds, \$9.2 million of Fiscal 2012 EE bonds, \$20.0 million of Fiscal 2012 FF bonds, \$33.9 million of Fiscal 2014 DD bonds, \$7.7 million of Fiscal 2016 CC bonds, \$9.1 million of Fiscal 2016 A bonds, \$27.6 million of Fiscal 2017 A bonds, \$6.0 million of Fiscal 2017 E bonds, \$33.8 million of Fiscal 2018 A bonds, \$30.3 million of Fiscal 2018 DD, \$55.8 million of Fiscal 2018 FF bonds, \$10.7 million of Fiscal 2020 AA bonds, \$4.7 million of Fiscal 2019 B bonds, and \$6.7 million of Fiscal 2020 CC bonds using current revenue by depositing \$350 million into defeasance escrows. The defeasance transaction resulted in an accounting gain of \$11 million that is reported in the System's combining statements of revenues, expenses and changes in net position (deficit) and aggregate reduction of debt service of \$352 million.

The Authority defeased some of its bonds by placing proceeds of refunding bonds or current revenue in irrevocable escrow accounts to provide for all future debt service payments on the defeased bonds. The escrow account assets and the liability for the defeased bonds are not included in the System's combining financial statements. As of June 30, 2021 and 2020, \$770 million and \$1.7 billion, of the Authority's defeased bonds, respectively, were still outstanding.

***Index Rate Bonds***

As of June 30, 2021 and 2020, the Authority had outstanding \$500 million of index rate bonds, which were purchased by a bank through direct placement. The index rate bonds are adjustable rate bonds that pay interest based on a specified market index. The terms of the index rate bonds provide for a 9% rate of interest, commencing on an identified step-up date, if such bonds are not converted or refunded prior to such date. Interest rates on the Authority's index rate bonds cannot exceed 9%. In fiscal years 2021 and 2020, interest rates on the Authority's index rate bonds averaged 0.75% and 1.83%, respectively.

***Variable Rate Demand Bonds***

As of June 30, 2021 and 2020, the Authority had \$4.2 billion and \$4.5 billion of adjustable rate demand bonds ("VRDBs") outstanding, respectively. VRDBs may be tendered at the option of their holders prior to their maturity. VRDBs are remarketed by remarketing agents on a daily or weekly basis. Interest rates determined by such remarketing agents for such periods represent the lowest rate of interest that would cause the VRDBs to have a market value equal to par. VRDBs interest rates cannot exceed 9%. In fiscal years 2021 and 2020, interest rates on the Authority's variable rate demand bonds averaged 0.07% and 1.4%, respectively.

The VRDBs are backed by either a Standby Bond Purchase Agreement ("SBPA") or a Letter of Credit ("LOC"), providing for the purchase of the VRDBs by a bank in the event they cannot be remarketed. In such case, the interest rate on the VRDBs would typically increase and would be determined by reference to specified index rates plus a spread (in some cases, with a minimum rate), up to a maximum rate of 25%. No VRDBs were held by such banks during the fiscal years ended June 30, 2021 and 2020. SBPAs and LOCs may be terminated by the respective banks upon the occurrence of specified events of default. None of the SBPAs or LOCs supporting adjustable rate demand bonds provides for acceleration. However, in connection with such LOCs, the Authority has agreed that, following a specified period of time in which the LOC bank holds unremarketed VRDBs, the Authority will exchange such VRDBs for refunding bonds maturing within five years and providing for amortization during such period.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The Authority had the following adjustable rate demand bonds at June 30, 2021:

Series	Outstanding Principal Amount	SBPA or LOC Provider	Expiration or Optional Termination by Provider
2019 BB	\$ 100,000,000	Industrial and Commercial Bank of China Limited, New York Branch	09/10/21
2008 BB-1	100,000,000	Bank of Tokyo-Mitsubishi UFJ, Ltd.	09/13/21
2013 AA-2	150,000,000	Bank of Tokyo-Mitsubishi UFJ, Ltd.	09/13/21
2014 AA-1	125,000,000	JPMorgan Chase Bank, N.A.	09/17/21
2014 AA-2	125,000,000	JPMorgan Chase Bank, N.A.	09/17/21
2013 AA-1	50,000,000	PNC Bank, NA	10/02/21
2007 CC-1	160,500,000	Sumitomo Mitsui Banking Corporation	10/05/21
2017 BB-1A	100,000,000	State Street Bank and Trust Company	10/05/21
2017 BB-1B	100,000,000	State Street Bank and Trust Company	10/05/21
2017 BB-3	39,500,000	Sumitomo Mitsui Banking Corporation	10/05/21
2003 F-2	101,655,000	Citibank, N.A.	10/26/21
2016 AA-2	100,000,000	PNC Bank, NA	10/26/21
2011 DD-2	75,000,000	JPMorgan Chase Bank, N.A.	11/12/21
2001-F1	100,000,000	Mizuho Bank, Ltd.	06/10/22
2015 BB-2	100,000,000	Mizuho Bank, Ltd.	06/14/22
2003 F-1-A	50,000,000	Barclays Bank PLC	06/17/22
2015 BB-4	100,000,000	Barclays Bank PLC	06/17/22
2014 AA-5	100,435,000	Mizuho Bank, Ltd.	08/19/22
2014 AA-6	100,435,000	Mizuho Bank, Ltd.	08/19/22
2012 A-1	100,000,000	Mizuho Bank, Ltd.	09/27/22
2012 A-2	100,000,000	Mizuho Bank, Ltd.	09/27/22
2011 DD-3A	50,000,000	US Bank, N.A.	10/16/22
2011 DD-3B	50,000,000	State Street Bank and Trust Company	10/16/22
2010 CC	200,000,000	Barclays Bank PLC	12/13/22
2001-F2	84,130,000	JPMorgan Chase Bank, N.A.	04/11/23
2009 BB-1	100,435,000	UBS AG	05/26/23
2009 BB-2	100,435,000	UBS AG	05/26/23
2015 BB-3	100,000,000	Sumitomo Mitsui Banking Corporation	07/07/23
2014 AA-4	100,000,000	Bank of Montreal	08/11/23
2014 AA-3	100,000,000	TD Bank, N.A.	09/17/23
2007 CC-2	50,000,000	Bank of Montreal	10/05/23
2017 BB-2	50,000,000	Bank of Montreal	10/05/23
2008 BB-2	101,000,000	Bank of America, N.A.	10/20/23
2008 BB-5	50,000,000	Bank of America, N.A.	10/20/23
2016 AA-1	100,000,000	Bank of America, N.A.	10/27/23
2011 DD-1	100,000,000	TD Bank, N.A.	11/16/23
2003 F-1-B	50,000,000	US Bank, N.A.	02/27/24
2021 EE-1	100,000,000	US Bank, N.A.	03/06/24
2011 FF-1	100,000,000	Bank of America, N.A.	03/15/24
2000-C	107,500,000	Sumitomo Mitsui Banking Corporation	05/04/25
2015 BB-1	100,000,000	Bank of America, N.A.	07/09/25
2021 EE-2	225,500,000	State Street Bank and Trust Company	03/06/26
2011 FF-2	100,000,000	JPMorgan Chase Bank, N.A.	05/27/26
	<b>\$ 4,196,525,000</b>		

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The Authority had the following adjustable rate demand bonds at June 30, 2020:

Series	Outstanding Principal Amount	SBPA or LOC Provider	Expiration or Optional Termination by Provider
2014 AA-4	\$ 100,000,000	Bank of Montreal	08/11/20
2007 CC-2	50,000,000	Bank of Montreal	10/05/20
2017 BB-2	50,000,000	Bank of Montreal	10/05/20
2006 AA-1A	100,000,000	State Street Bank and Trust Company	10/07/20
2006 AA-1B	100,000,000	State Street Bank and Trust Company	10/07/20
2008 B-1A	100,000,000	Sumitomo Mitsui Banking Corporation	03/03/21
2012 B-1	100,000,000	US Bank, N.A.	03/06/21
2012 B-2	100,000,000	State Street Bank and Trust Company	03/06/21
2012 B-3	75,000,000	State Street Bank and Trust Company	03/06/21
2012 B-4	50,000,000	State Street Bank and Trust Company	03/06/21
2009 BB-1	100,435,000	Landesbank Hessen-Thuringen Girozentrale	06/15/21
2009 BB-2	100,435,000	Landesbank Hessen-Thuringen Girozentrale	06/15/21
2011 FF-2	100,000,000	Landesbank Hessen-Thuringen Girozentrale	06/15/21
2015 BB-1	100,000,000	Bank of America, N.A.	07/09/21
2019 BB	100,000,000	Industrial and Commercial Bank of China Limited	09/10/21
2008 BB-1	100,000,000	Bank of Tokyo-Mitsubishi UFJ, Ltd.	09/13/21
2013 AA-2	150,000,000	Bank of Tokyo-Mitsubishi UFJ, Ltd.	09/13/21
2014 AA-1	125,000,000	JPMorgan Chase Bank, N.A.	09/17/21
2014 AA-2	125,000,000	JPMorgan Chase Bank, N.A.	09/17/21
2013 AA-1	50,000,000	PNC Bank, N.A.	10/02/21
2007 CC-1	160,500,000	Sumitomo Mitsui Banking Corporation	10/05/21
2017 BB-1A	100,000,000	State Street Bank and Trust Company	10/05/21
2017 BB-1B	100,000,000	State Street Bank and Trust Company	10/05/21
2017 BB-3	39,500,000	Sumitomo Mitsui Banking Corporation	10/05/21
2003 F-2	101,655,000	Citibank, N.A.	10/26/21
2016 AA-2	100,000,000	PNC Bank, N.A.	10/26/21
2011 DD-2	75,000,000	JPMorgan Chase Bank, N.A.	11/12/21
2001 F-1	100,000,000	Mizuho Bank, Ltd.	06/10/22
2015 BB-2	100,000,000	Mizuho Bank, Ltd.	06/14/22
2003 F-1-A	50,000,000	Barclays Bank PLC	06/17/22
2015 BB-4	100,000,000	Barclays Bank PLC	06/17/22
2014 AA-5	100,435,000	Mizuho Bank, Ltd.	08/19/22
2014 AA-6	100,435,000	Mizuho Bank, Ltd.	08/19/22
2012 A-1	100,000,000	Mizuho Bank, Ltd.	09/27/22
2012 A-2	100,000,000	Mizuho Bank, Ltd.	09/27/22
2011 DD-3A	50,000,000	US Bank, N.A.	10/16/22
2011 DD-3B	50,000,000	State Street Bank and Trust Company	10/16/22
2010 CC	200,000,000	Barclays Bank PLC	12/13/22
2001 F-2	84,130,000	JPMorgan Chase Bank, N.A.	04/11/23
2015 BB-3	100,000,000	Sumitomo Mitsui Banking Corporation	07/07/23
2014 AA-3	100,000,000	TD Bank, N.A.	09/17/23
2008 BB-2	101,000,000	Bank of America, N.A.	10/20/23
2008 BB-5	50,000,000	Bank of America, N.A.	10/20/23
2016 AA-1	100,000,000	Bank of America, N.A.	10/27/23
2011 DD-1	100,000,000	TD Bank, N.A.	11/16/23
2003 F-1-B	50,000,000	US Bank, N.A.	02/27/24
2011 FF-1	100,000,000	Bank of America, N.A.	03/15/24
2000-C	107,500,000	Sumitomo Mitsui Banking Corporation	05/04/25
	<b>\$ 4,496,025,000</b>		

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

Debt service requirements to maturity, including amounts relating to BANs with maturities greater than one year at June 30, 2021 are as follows (in thousands):

Year ending June 30,	Bonds		Bonds and Notes from Direct Borrowings and Direct Placements		Total
	Principal	Interest <sup>1</sup>	Principal	Interest <sup>1</sup>	
2022	\$ -	\$ 971,688	\$ 297,665	\$ 240,429	\$ 1,509,782
2023	122,105	971,688	460,314	229,012	1,783,119
2024	357,945	965,921	280,620	216,060	1,820,546
2025	427,020	948,950	285,058	204,116	1,865,144
2026	436,145	928,236	282,232	192,064	1,838,677
2027-2031	2,418,910	4,302,506	1,431,455	779,667	8,932,538
2032-2036	3,298,105	3,741,607	1,255,925	498,475	8,794,112
2037-2041	4,937,925	2,998,452	807,280	295,069	9,038,726
2042-2046	6,738,070	1,779,284	802,703	138,884	9,458,941
2047-2051	5,881,200	428,430	526,121	21,576	6,857,327
<b>Total</b>	<b>\$ 24,617,425</b>	<b>\$ 18,036,762</b>	<b>\$ 6,429,373</b>	<b>\$ 2,815,352</b>	<b>\$ 51,898,912</b>

<sup>1</sup> Projected interest expense for adjustable rate demand bonds for fiscal year 2022 and thereafter is calculated using weighted-average interest rate as of June 30, 2021 of 0.03%. Projected interest expense for direct placement index rate bonds for fiscal year 2022 and thereafter is calculated using weighted-average interest rate as of June 30, 2021 of 0.7%. Interest rates on adjustable rate demand bonds and index rate bonds are determined on a daily or weekly basis in accordance with the terms of such bonds.

**Asset Retirement Obligations ("ARO")**

Existing laws and regulations require the System to take specific action when retiring chemical and petroleum storage tanks. The System has 461 above and underground tanks with a capacity ranging from 10 to 100,000 gallons. The New York State Department of Conservation Under Title 6 of the New York Codes, Rules and Regulations requires that the System take specific steps to permanently take out the service including the removal, transportation and disposal of liquid, sludge, hazardous waste, piping and the tanks themselves; and to take remedial actions on the area surrounding the tanks. Based on contract estimates and invoice for similar projects, the System's ARO for storage tanks was \$15 million as of June 30, 2021 and 2020, respectively, with tanks having a remaining useful life ranging from 0 to 39 years.

DEP has entered into office space lease agreements requiring the removal of affixed furnishings including condensed filing systems, HVAC units, and distributions systems and the restoration of premises to original condition existing prior to installation of fixtures for which the System is responsible for paying. Based on engineer and architectural estimates, the ARO for leases was \$2.8 million as of June 30, 2021 and 2020, respectively. The remaining lease terms range from two to three years.

**Commitments and Contingencies**

**Construction** - The System had contractual commitments of approximately \$5.1 billion and \$5.5 billion at June 30, 2021 and 2020, respectively, for water and sewer projects.

**Risk Financing Activities** - The System is self-insured and carries no commercial or insurance policies other than directors and officer's insurance for the Authority. Any claims made against the System are resolved through the City's legal support, and the amounts of the maximum liability for such judgments are described in the claims and litigation section below. The System is subject to claims for construction delays, property damage, personal injury, and judgments related to delays in construction deadlines under consent agreements.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

*Claims and Litigation* - In accordance with the Lease, the Water Board is required to reimburse the City for any judgment or settlement paid by the City arising out of a tort claim to the extent that the City's liability is related to capital improvements and the operation or maintenance of the System. However, in no event shall the payment made to the City, in any fiscal year, exceed an amount equal to 5% of the aggregate revenues shown on the prior year's audited combining financial statements of the System. In addition, the System is required to reimburse the City, to the extent requested by the City, for the payment of any judgment or settlement arising out of a contract claim with respect to the construction of capital improvements of the System. In addition, the City has agreed, subject to certain conditions, to indemnify the Authority, the Water Board, and their staffs against any and all liability in connection with any act done or omitted in the exercise of their powers, which is taken or omitted in good faith in pursuance of their purposes under the Act. Currently, the City is a defendant in a significant number of lawsuits pertaining to the System. The litigation includes, but is not limited to, actions commenced and claims asserted against the City arising out of alleged torts, alleged breaches of contract, condemnation proceedings, and other alleged violations of law. As of June 30, 2021, the potential future liability attributable to the System for claims outstanding against the City was estimated to be \$363 million. This amount is included in the estimated liability for unsettled claims, which is reported in the City's statement of net position (deficit). The potential future liability is the City's best estimate based on available information. The estimate maybe revised as further information is obtained and as pending cases are litigated.

*Arbitrage Rebate* - To maintain the exemption from federal income tax of interest on bonds issued subsequent to January 1, 1986, the System will fund amounts required to be rebated to the Federal Government pursuant to Section 148 of the IRC of 1986, as amended (the "Code"). The Code requires the payment to the United States Treasury of the excess amount earned on all non-purpose obligations over the amount that would have been earned if the gross proceeds of the issue were invested at a rate equal to the yield on the issue, together with any earnings attributable to such excess. Construction funds, debt service funds, or any other funds or accounts funded with proceeds of such bonds, including earnings, or pledged to or expected to be used to pay interest on such bonds are subject to this requirement. Payment is to be made after the end of the fifth bond year and after every fifth bond year thereafter and within 60 days after retirement of the bonds. During fiscal years 2021 and 2020, the System paid \$280 thousand and \$460 thousand, respectively, in arbitrage rebates. At June 30, 2021 and 2020, the Authority had a liability of \$4.3 million and \$2.6 million, respectively. These amounts are included in accounts payable in the combining statements of net position (deficit).

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

**NOTE 10 - RESTRICTED ASSETS**

As of June 30, 2021 and 2020, certain cash, investments, and accrued interest of the System were restricted as follows (in thousands):

	<u>2021</u>	<u>2020</u>
<b>The Water Board</b>		
Operation and maintenance reserve fund	\$ 278,207	\$ 264,178
Local water fund	8,344	13,070
Subtotal - The Water Board	<u>286,551</u>	<u>277,248</u>
<b>The Authority</b>		
Revenue fund	1,072,000	1,067,906
Debt service reserve fund	389,571	414,141
Construction fund	378,290	573,228
Arbitrage rebate fund	1,768	45
Escrow accounts	247,620	362,952
Subtotal - The Authority	<u>2,089,249</u>	<u>2,418,272</u>
<b>Total restricted assets</b>	<u><b>\$ 2,375,800</b></u>	<u><b>\$ 2,695,520</b></u>

The operation and maintenance reserve fund is established as a depository to hold a reserve as required by the First Resolution. At June 30 of each year, the reserve fund is required to hold one-sixth of the operating expenses as set forth in the following year's annual budget. It is funded through the cash receipts of the Water Board.

The local water fund is established as the account to which all revenues are deposited. Its assets are subject to the payment priority set forth in the Resolutions.

The revenue fund is established as a depository to fund the debt service, the Authority's expenses, debt service reserve, and escrow accounts. It is funded through cash transfers from the Water Board.

The debt service reserve fund is established as a depository to hold the First Resolution bond maximum annual debt service requirement for the next or any future fiscal year. It is funded through revenue bond proceeds and the revenue fund.

The debt service fund is established as a depository to pay all principal and interest payments on the Authority's debt for the current fiscal year. It is funded through the revenue fund. On or prior to June 30, the balances in the debt service fund are transferred to the revenue fund.

The construction fund is established as a depository to pay all capital construction costs incurred by the City and reimbursed by the Authority. It is funded through the proceeds of commercial paper, bond, and note sales.

The escrow accounts are established as a depository to refund debt in future years. It is funded through bond proceeds or the revenue fund.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

**NOTE 11 - PENSION PLANS*****General information about the Pension Plan***

*Plan Description* - The Authority's eligible employees are provided with pension benefits through the New York City Employee Retirement System Qualified Pension Plan ("NYCERS QPP" or "Pension Plan"). The Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan administered by NYCERS.

The Pension Plan functions in accordance with existing State statutes and the City laws which are the basis by which benefit terms and the Authority's and its members' contribution requirements are established and amended. NYCERS issues a publicly-available financial report that can be obtained at [www.nycers.org](http://www.nycers.org).

*Benefits Provided* - The Pension Plan provides pension benefits to retired employees generally based on the salary, length of service, member contributions, and membership tier ("Tier"). For certain members, voluntary member contributions also impact pension benefits provided. In addition, the Pension Plan provides automatic cost-of-living-adjustments ("COLA") and other supplemental pension benefits to certain retirees and beneficiaries. Subject to certain conditions, members become fully vested as to benefits upon the completion of five years of service for Tier I to Tier IV and ten years of service for Tier VI. Upon termination of employment before retirement, certain members are entitled to refunds of their own contributions, including accumulated interest, less any outstanding loan balances. In the event of disability during employment, participants may receive retirement allowances based on satisfaction of certain service requirements and other provisions. The Pension Plan also provides death benefits.

The State Constitution provides that pension rights of public employees are contractual and shall not be diminished or impaired. In 1973, 1976, 1983, and 2012, significant amendments made to the State Retirement and Social Security Law ("RSSL") modified certain benefits for employees joining the Pension Plan on or after the effective date of such amendments, creating membership tiers. Currently, there are several Tiers, referred to as Tier I, Tier II, Tier III, Tier IV, and Tier VI. Members are assigned a Tier based on membership date. Chapter 18 of the Laws of 2012 (Chapter 18/12) amended the retirement benefits of public employees who establish membership in the Pension Plan on or after April 1, 2012. Chapter 18/12 is commonly referred to as Tier VI. Tier VI is expected to reduce future employer pension contributions.

Certain members of Tier I and Tier II of the NYCERS QPP have the right to make voluntary excess contributions, which are supplemental voluntary contributions. Members can elect to direct these contributions to an investment program under which such accumulated contributions are credited with interest at rates set by statute ("Statutory Rates"). The Authority does not have any Tier I, Tier II, or Tier III members.

*Contributions and Funding Policy* - Contribution requirements of participating employers and active members are determined in accordance with State statutes and City laws and are generally funded within the appropriate fiscal year. Effective with fiscal year 2006, employer contributions are actuarially determined under the One-Year Lag Methodology ("OYLM"). Actuarial valuations of the NYCERS are performed using a June 30, XX-2 actuarial valuation due to determine Fiscal Year XX employer contribution (e.g. June 30, 2020 (Lag) actuarial valuations are used to determine Fiscal Year 2022 employer contributions). This is referred to as OYLM.

In general, Tier III and Tier IV members make basic contributions of 3.0% of salary regardless of age at membership. Effective October 1, 2000, in accordance with Chapter 126 of the Laws of 2000, Tier III and Tier IV members are not required to make any contributions after the 10th anniversary of their membership date or completion of 10 years of credited service, whichever is earlier. Tier VI members who joined between April 1, 2012 and March 31, 2013 contribute 3% of salary. Beginning April 1, 2013, when Tier VI took effect, joining members contribute between 3.0% and 6.0% of salary, depending on their salary level.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

Employer contributions are determined annually to be an amount that, together with member contributions and investment income, provides for the Pension Plan assets to be sufficient to pay benefits when due. The aggregate statutory contribution due to NYCERS QPP from all participating employers for fiscal years 2021 and 2020 was \$3.8 billion and \$3.7 billion, respectively, and the amount of the Authority's contribution to the Pension Plan for such fiscal years 2021 and 2020 was \$201 thousand and \$75 thousand, respectively.

**Information on the Employer's Proportionate Share of the Collective Net Pension Liability**

The Authority's net pension liabilities reported at June 30, 2021 and 2020 were measured as of those fiscal year-end dates. The total pension liability used to calculate those net pension liabilities were determined by actuarial valuations as of June 30, 2020 and June 30, 2019, respectively, based on the OYLM described above, and rolled forward to the respective fiscal year-end measurement dates.

Information about the Authority net position and additions to and deductions from NYCERS QPP fiduciary net position has been determined on the same basis as that reported by NYCERS QPP. For this purpose, benefits and refunds are recognized when due and payable in accordance with the terms of the respective qualified pension plan, and investments are reported at fair value.

**Actuarial Assumptions**

Measurement of the total net pension liability, on which the net pension liability is based, requires the use of assumptions about numerous future events that affect the benefit payments that will be made to employees in retirement.

The following table provides a brief description of the significant assumptions used in the June 30, 2020 actuarial valuation to determine the updated preliminary fiscal year 2022 Authority's contributions:

<b>Actuarial Assumptions used for determining updated preliminary fiscal year 2022 Authority's Contributions</b>	
<b>Item</b>	<b>Updated Preliminary Fiscal Year 2022 Authority's Contributions</b>
Valuation Date	June 30, 2020 (Lag).
Assumed Rate of Return on Investment	7.0% per annum, net of investment expense.
Post-Retirement Mortality	Tables adopted by the Boards of Trustees during fiscal year 2019.
Active Service:	
Withdrawal, Death, Disability, and Retirement	Tables adopted by the Boards of Trustees during fiscal year 2019.
World Trade Center Benefit	Estimates of certain obligations.
Salary Increases	Tables adopted by the Boards of Trustees during fiscal year 2019. In general, Merit and Promotion Increases plus assumed General Wage Increase of 3.0% per year.
Inflation	Consumer Price Index (CPI) of 2.5% per year.
Assumed Cost-of-Living Adjustments	1.5% per year for Tier I, Tier II, Tier IV and certain Tier III and Tier VI retirees. 2.5% per year for certain Tier III and Tier VI retirees.
Liability Loads	Estimates of certain obligations.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

In accordance with the Administrative Code of the City of New York and with appropriate practice, the NYCERS Board of Trustees of the actuarially-funded the Pension Plan is to periodically review and adopt certain actuarial assumptions as proposed by the Chief Actuary of the New York City Retirement Systems (the "Actuary") for use in the determination of Employer Contributions, which are also generally used to determine the total pension liability, as applicable.

The fiscal year 2021 results reflect changes in the actuarial assumptions and methods since the prior year. The changes are primarily the result of an experience study performed by Bolton, Inc. which compared actual experience of the systems to that expected based on the prior set of actuarial assumptions and methods. These new actuarial assumptions and methods were adopted by each of the NYCRS retirement boards in early calendar year 2021.

The long-term expected rate of return was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of the Pension Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Asset Allocation</b>	<b>Long-Term Expected Real Rates of Return</b>
U.S. Public Market Equities	27.00%	7.10%
Developed Public Market Equities	12.00%	7.20%
Emerging Public Market Equities	5.00%	9.00%
Fixed Income	30.50%	1.80%
Private Equities	8.00%	11.30%
Private Real Estate	7.50%	6.90%
Infrastructure	4.00%	6.00%
Opportunistic Fixed Income	6.00%	7.10%
<b>Total</b>	100.00%	

**Discount Rate**

The discount rate used to measure the total pension liability of the Pension Plan as of June 30, 2021 and 2020, was 7% per annum. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the rates applicable to the current Tier for each member and that employer contributions will be made based on rates determined by the actuary. Based on those assumptions, the Pension Plan fiduciary net position is projected to be available to make all projected future benefit payments of current active and non-active members. Therefore, the long-term expected rate of return on the pension fund investments was applied to all periods of projected benefit payments to determine the total pension liability.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

***Sensitivity of the Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate***

The following table presents the Authority's proportionate share of the net pension liability using the discount rate of 7.0%, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage point lower (6.0%) or one-percentage point higher (8.0%) than the current rate (in thousands):

	<b>Sensitivity Analysis</b>		
	<b>Net Pension Liability as of June 30, 2021</b>		
	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
Net Pension Liability	\$ 901	\$ 342	\$ (130)

***Pension Liability***

At June 30, 2021 and 2020, the Authority reported a liability of \$342 thousand and \$422 thousand, respectively, for its proportionate share of the net pension liability. The Authority's portion of the net pension liability was based on projection of the Authority's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating City governments and their component units, actuarially determined. At June 30, 2021 and 2020, the Authority's proportion was 0.005% and 0.002%, respectively.

***Pension Expense***

For the years ended June 30, 2021 and 2020, the Authority recognized pension expense of \$0 and (\$44) thousand, respectively.

***Deferred Outflows and Inflows of Resources***

At June 30, 2021, the Authority reported total deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 88,115	\$ 39,709
Changes of assumptions	317	42,585
Net difference between projected and actual earnings on pension plan investments	-	503,750
Changes in proportion and difference between the Authority's contributions and proportionate share of contributions	425,455	75,786
<b>Total</b>	<b>\$ 513,887</b>	<b>\$ 661,830</b>

**NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED**

**June 30, 2021 and 2020**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions at June 30, 2021 will be recognized in pension expense as follows:

Year ending June 30,	<u>Amount</u>
2022	\$ (112,247)
2023	(78,027)
2024	(29,093)
2025	106,805
2026	103,831
2027	4,139

**NOTE 12 - OTHER POST-EMPLOYMENT BENEFITS**

***Plan Description***

The Authority's Other Postemployment Benefits Plan ("OPEB Plan") is a single-employer defined benefit plan administered by the New York City Office of Labor Relations.

<https://www1.nyc.gov/site/actuary/reports/reports.page>

The plan provides certain health and related benefits to eligible retirees and their beneficiaries/dependents of the New York City Municipal Water Finance Authority in accordance with GASB Statement No. 75 ("GASB 75") *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

The OPEB Plan consists of three programs: (1) the New York City Health Benefits Program; (2) Welfare Fund Program; and (3) Medicare Part B Program. The Authority's policy is to follow the eligibility criteria applicable to retirees of the City and to provide benefits substantially the same as those provided to the City retirees and eligible beneficiaries/dependents.

There are three classes of employees: active, inactive and retirees.

The following presents a summary of the Authority's census data used in the June 30, 2021 and 2020 OPEB actuarial valuations:

<b>Group</b>	<u><b>2021</b></u>	<u><b>2020</b></u>
Active	11	11
Active off payroll	-	1
Deferred Vested	1	1
Retired	5	5
<b>Total</b>	<u><b>17</b></u>	<u><b>18</b></u>

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

***Funding Policy***

The Authority is not required to provide funding for the OPEB Plan, other than the pay-as-you-go amount necessary to provide current benefits to retirees and eligible beneficiaries/dependents. For the years ended June 30, 2021 and 2020, the Authority had five retirees and made contributions of \$18.7 thousand and \$20.5 thousand, respectively. Members are not required to contribute; although, retirees may elect basic health insurance programs and/or optional coverage that requires contributions. Plan retiree participants who opt for other basic or enhanced coverage must contribute 100% of the incremental costs above the premiums for the benchmark plan. The OPEB Plan also reimburses covered employees for 100% of the Medicare Part B premium rate applicable to a given year, and there is no retiree contribution to the welfare fund (the "Welfare Fund") that covers retirees for various health care benefits not provided through the basic coverage.

***Annual OPEB Cost and Net OPEB Liability***

The Authority's annual OPEB cost is calculated based on the annual expense ("Expense"), an amount that was actuarially determined in accordance with the parameters of GASB 75. Actuarial valuations involve estimates and assumptions about the probability of events far into the future. The entry age actuarial cost method was used in the actuarial valuation prepared as of June 30, 2020 for the fiscal year ended June 30, 2021, which was the basis for the fiscal year 2021 Expense calculation. Under this method, as used in this OPEB Plan valuation, the actuarial present value ("APV") of benefits ("APVB") of each individual included in actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age(s). The employer portion of this APVB allocated to the valuation year is the employer normal cost. The portion of this APVB that is not provided for on the valuation date by the APV of future employer normal cost or future member contributions is the total OPEB Plan liability. The excess of the total OPEB Plan liability over the plan fiduciary net position, which represents the assets of the plan, is the net OPEB Plan liability.

All changes in the net OPEB Plan liability as of June 30, 2021 and 2020 are being amortized over the future working lifetime of all plan participants for purposes of calculating the expense except for the amount of change in plan assets, which would be amortized over a five-year period using level-dollar amortization. This plan however, is not assumed to have any assets.

***Total OPEB Liability***

The Authority's total OPEB Plan liabilities of \$1.9 million and \$1.9 million were measured as of June 30, 2021 and 2020, respectively, and were determined by actuarial valuations as of those dates.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The following table shows changes in the Authority's net OPEB Plan liability for fiscal years 2021 and 2020 (in thousands):

	<u>2021</u>	<u>2020</u>
Balance at beginning of the year	\$ 1,929	\$ 1,828
Changes for the year:		
Service cost	112	97
Interest	54	53
Difference between expected and actual experience	(114)	(43)
Changes in assumptions or other inputs	(34)	33
Actual benefit payments	(19)	(21)
Other changes <sup>1</sup>	-	(18)
Net changes	<u>(1)</u>	<u>101</u>
<b>Net OPEB Plan liability - end of the year</b>	<b><u>\$ 1,928</u></b>	<b><u>\$ 1,929</u></b>

<sup>1</sup>Repeal of Cadillac Tax

The Authority's annual OPEB Plan expense for fiscal years 2021 and 2020 were as follows (in thousands):

	<u>2021</u>	<u>2020</u>
<b>Components</b>		
Service costs	\$ 112	\$ 97
Interest on the total OPEB Plan liability	54	53
Changes of assumptions	26	(56)
Difference between expected and actual experience	(59)	39
Other changes in total OPEB liability <sup>1</sup>	-	(18)
<b>Total OPEB Plan Expense</b>	<b><u>\$ 133</u></b>	<b><u>\$ 115</u></b>

<sup>1</sup>Repeal of Cadillac Tax

***Funded Status and Funding Progress***

As of June 30, 2021, the most recent actuarial measurement date, the cost was 0% funded. The total OPEB Plan liability for benefits was \$1.9 million, and the plan fiduciary net position was \$0, resulting in a net OPEB Plan liability of \$1.9 million. The covered payroll (annual payroll of active employees covered by the OPEB Plan) was \$1.2 million, and the ratio of the net OPEB Plan liability to the covered payroll was 159.4%. The impact on the net OPEB Plan liability of a 1% increase or decrease in the discount rate and trend is included in on page 61.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

***Actuarial Methods Assumptions and Other Inputs***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future, such as assumptions about future employment, demographic, salary increase, mortality, and the healthcare cost trend. The actuarial assumptions used in the fiscal year 2021 and the fiscal year 2020 OPEB Plan valuations are a combination of those used in the New York City Employee Retirement Systems (“NYCERS”) pension actuarial valuations and those specific to the OPEB Plan valuations.

Amounts determined regarding the funded status of the OPEB Plan and the annual Expense of the Authority are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the types of benefits provided at the time of each valuation and the historical pattern of the sharing of benefit costs between the employer and employees to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in total OPEB Plan liability, consistent with the long-term perspective of the calculations.

Certain actuarial assumptions used in the pension actuarial valuations of the NYCERS that were adopted by the Boards of the NYCERS during fiscal year 2019. The actuarial assumptions used in the fiscal year 2020 OPEB valuation are a combination of those used in the NYCERS pension actuarial valuations and those specific to the OPEB valuations.

For fiscal year 2019, the OA conducted a full review of the actuarial assumptions and methods used to fund the NYCERS. These reviews led to formalized recommendations titled “Proposed Changes in Actuarial Assumptions and Methods Used in Determining Employer Contributions for Fiscal Years Beginning on and After July 1, 2018 for [NYCERS],” and were adopted by all five of the NYCERS Boards. These are available on the Reports page of the OA website ([www.nyc.gov/actuary](http://www.nyc.gov/actuary)).

On July 27, 2021, the actuary issued a memorandum titled “Proposed Changes to Actuarial Assumptions and Methods.” The actuarial assumptions and methods described in that memorandum amend certain assumptions and methods from the 2019 A&M. This revised set of actuarial assumptions and methods are referred to as the “Revised 2021 A&M.”

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The OPEB Plan-specific actuarial assumptions used in the fiscal year 2021 OPEB Plan valuation are as follows:

Valuation Date	June 30, 2020
Measurement Date	June 30, 2021
Discount Rate	2.18% per annum for the June 30, 2021 measurement date. 2.66% for the June 30, 2020 valuation date. <sup>1</sup>
Actuarial Cost Method	Entry Age Normal cost method, level percent of pay calculated on an individual basis.
Salary Increase	3.00% per annum which includes an inflation rate of 2.50% and a general wage increase rate of 0.50%. For more information see the 2019 Assumptions and Methods reports.
Inflation	2.50%
Per-Capita Claims Costs	GHI/EBCBS plans are insured via a Minimum Premium arrangement while the HIP and many of the Other HMOs are community-rated. Costs reflect age-adjusted premiums for all plans.  Based on the 2020 State Report, the costs were projected with trend to the fiscal year starting at the valuation date. This valuation relies on the costs developed for the State valuation as communicated by the State's actuary, which were assumed to be suitable for this purpose.

<sup>1</sup> Rates are based solely on the S&P Municipal Bond 20-Year High Grade Rate Index, since the plan has no assets, as per guidance under GASB 75.

Employer premium contribution schedules for the months of July 2020 and January 2021 were reported by the New York City Office of Labor Relations (“OLR”). In most cases, the premium contributions remained the same throughout the year. HIP HMO Medicare rates varied by date and by specific Plan options. These variations are the result of differing Medicare reimbursements. The various monthly rates were blended by proportion of enrollment. For other rates, where the January 2021 premium rate was different than the July 2020 premium rate, the valuation assumed that the January 2021 premium rate was more representative of the long-term cost of the arrangement.

These assumptions are generally unchanged from the previous valuation except as noted below. The NYCERS pension assumptions are provided in the five “Silver Books” available on the Reports page of The Office of the Actuary website ([www.nyc.gov/actuary](http://www.nyc.gov/actuary)).

The probability of retirement set out in the 2019 Assumptions and Methods Report (2019 A&M) is assumed to be 100% at either age 63 or 70, depending upon the program of benefits for the individual employee. For the OPEB Plan valuation, 100% of the individuals remaining in service at these ages are assumed to either retire with a benefit or to terminate employment without a benefit, depending upon whether they have attained the requisite service.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

Based on those assumptions, the City’s OPEB Plan’s fiduciary net position was projected to be available to make all projected OPEB Plan payments for current active and inactive employees until 2028. After that time, benefit payments will be funded on a pay-as-you-go basis. The discount rate is the single equivalent rate which results in the same present value as discounting future benefit payments made from assets at the long-term expected rate of return and discounting future benefit payments funded on a pay-as-you-go basis at the Municipal Bond 20-year Index Rate.

Results for the OPEB Plans for Component Units are presented using a discount rate of the Municipal Bond 20-year Index Rate, since there is no pre-funding assumed for these plans.

The initial monthly premium rates used in the valuations are shown in the following table:

Plan	Monthly Rates	
	2021	2020
HIP HMO		
Non-Medicare Single	\$ 776.01	\$ 753.40
Non-Medicare Family	1,901.23	1,845.83
Medicare	181.58	174.52
GHI/EBCBS		
Non-Medicare Single	775.66	710.74
Non-Medicare Family	2,035.61	1,866.41
Medicare	194.14	188.20
Other HMOs <sup>1</sup>		
Non-Medicare Single	1,160.34	1,102.40
Non-Medicare Family	2,701.42	2,521.20
Medicare Single	291.83	307.58
Medicare Family	576.92	607.20

<sup>1</sup> Other HMO premiums represent the total premium for medical (not prescription drug) coverage, including retiree contributions.

**Welfare Fund**

For the fiscal year 2020 valuation, the Welfare Fund contribution reported for fiscal year 2020, including any reported retroactive amounts, was used as the per capita cost for valuation purposes.

The calculations reflect an additional one-time \$100 contribution for fiscal year 2020 in July 2019.

Reported annual contribution amounts for the last two years are shown in Section VII-b to VII-f of the OPEB Plan valuation report dated September 10, 2021.

Welfare Fund rates are based on actual reported union Welfare Fund code for current retirees.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

The weighted-average annual contribution rates used for future retirees is shown below.

	Annual Rate	
	2021	2020
NYCERS	\$ 1,894	\$ 1,897

Medicare Part B Premiums are as follows:

<u>Calendar Year</u>	<u>Monthly Premium</u>
2013 - 2015	\$ 104.90
2016	109.97
2017	113.63
2018	125.85
2019	134.43
2020	143.21
2021	146.97

Medicare Part B premium reimbursement amounts have been updated to reflect the actual premium rates announced for calendar years through 2021. Due to limited cost-of-living increase in Social Security benefits, some Medicare Part B participants will not be charged the Medicare Part B premium originally projected or ultimately announced for those years. Thus, the valuation uses a blended estimate as a better representation of future Part B premium costs.

For the fiscal year 2020 OPEB Plan valuation, the annual premium used was \$1,741.11, which is equal to 12 times an average of the calendar year 2020 and 2021 monthly premiums shown.

For calendar year 2021, the monthly premium of \$146.97 was determined as follows:

- (a) 3.5% of the basic \$104.90 monthly hold-harmless amount, assuming that there would be no claims made for the slight increase in Part B premiums for continuing retirees; and
- (b) 96.5% of the announced premiums of \$148.50 for calendar year 2021, representing the proportion of the Medicare population that will pay the announced amount.

An additional 11.4% load is added to the base Medicare Part B premium amounts each year to account for the income-related Medicare Part B premiums for high-income individuals. This assumption was updated from the previous valuation to reflect more recent experience.

**Medicare Part B Premium Reimbursement Assumption**

90% of Medicare participants are assumed to claim reimbursement; based on historical data.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

**Health Care Cost Trend Rate (“HCCTR”)**

HCCTR ASSUMPTIONS

Fiscal Year Ending	Pre-Medicare Plans	Medicare Plans	Medicare Part B Premiums	Welfare Fund Contributions
2021	6.75%	4.90%	3.83% <sup>1</sup>	3.50%
2022	6.50	4.90	5.00	3.50
2023	6.25	4.80	5.00	3.50
2024	6.00	4.80	5.00	3.50
2025	5.75	4.70	5.00	3.50
2026	5.50	4.70	5.00	3.50
2027	5.25	4.60	5.00	3.50
2028	5.00	4.60	5.00	3.50
2029	4.75	4.50	5.00	3.50
2030 and Later	4.50	4.50	5.00	3.50

<sup>1</sup> Reflects actual calendar year premium for the first 6 months of FY22 (July 2021 to December 2021) and 5.0% trend for the remaining 6 months.

**Age and Gender-Related Morbidity**

The premiums are age and gender adjusted for GHI/EBCBS, HIP and Other HMOs. The assumed relative costs of coverage are consistent with information presented in the 2013 study *Health Care Costs - From Birth to Death*, sponsored by the Society of Actuaries.

For non-Medicare costs, a sample of factors used are:

Age	Male	Female	Age	Male	Female
20	0.170	0.225	45	0.355	0.495
25	0.146	0.301	50	0.463	0.576
30	0.181	0.428	55	0.608	0.671
35	0.227	0.466	60	0.783	0.783
40	0.286	0.467	64	0.957	0.917

Children costs assumes a factor of 0.229.

The premiums are age and gender adjusted for GHI/EBCBS, HIP, and other HMOs. The assumed relative costs of coverage are consistent with information presented in the 2013 study “Health Care Costs - From Birth to Death”, sponsored by the Society of Actuaries.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

Medicare costs prior to age 65 assume an additional disability-related morbidity factor. A sample of factors are:

Age	Male	Female	Age	Male	Female
20	0.323	0.422	65	0.919	0.867
25	0.278	0.565	70	0.946	0.885
30	0.346	0.804	75	1.032	0.953
35	0.432	0.876	80	1.122	1.029
40	0.545	0.878	85	1.217	1.116
45	0.676	0.929	90	1.287	1.169
50	0.883	1.082	95	1.304	1.113
55	1.159	1.260	99 and Older	1.281	0.978
60	1.493	1.470			

The age adjustment for the non-Medicare GHI/EBCBS premium reflects a 4% reduction in the GHI portion of the monthly premium (with the GHI portion representing \$366.18 out of the \$775.66 for single coverage and \$970.95 out of the \$2,035.61 for family coverage for fiscal year 2021 rates) and a 2% reduction in the EBCBS portion of the premium (with the EBCBS portion representing the remainder of the premiums) for the estimated margin that is expected to be returned.

**Mortality Rates**

The mortality improvement scale was updated to MP-2020 to reflect more recent information published by the Society of Actuaries in October 2020.

**Participation**

Active participation assumptions are based on actual elections for current retirees. Portions of current retirees not eligible for Medicare are assumed to change elections upon attaining age 65 based on the patterns of elections of Medicare-eligible retirees. For current retirees who appear to be eligible for health coverage but have not made an election (i.e., non-filers), the valuation reflects single GHI/EBCBS coverage and Part B premium and benefits only, to approximate the obligation if these individuals were to file for coverage.

**NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED**

**June 30, 2021 and 2020**

For future retirees, the portion assumed not to file for future benefits. Detailed assumptions appear in the following table.

**PLAN PARTICIPATION ASSUMPTIONS**

<b>Benefits</b>	<b>NYCERS</b>
Pre-Medicare	
- GHI/EBCBS	72%
- HIP HMO	20
- Other HMO	4
- Waiver	4
Medicare	
- GHI	72
- HIP HMO	20
- Other HMO	4
- Waiver	4
Post-Medicare Migration	
- Other HMO to GHI	0
- HIP HMO to GHI	0
- Pre-Med. Waiver	
- To GHI @ 65	0
- To HIP @ 65	0

This non-filer group also includes some participants who do not qualify for coverage because they were working less than 20 hours a week at termination.

***Dependent Coverage***

Dependent coverage is assumed to terminate when a retiree dies.

***Dependents***

Dependent assumptions based on distribution of coverage of recent retirees are shown in the following table. Actual spouse data is shown for current retirees. Child dependents of current retirees are assumed to receive coverage until age 26.

Based on experience under the OPEB Plan for NYCERS, male retirees were assumed to be four years older than their wives, and female retirees were assumed to be two years younger than their husbands.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

Children are assumed to be covered for eight years after retirement. For employees eligible to retire based only on service, children are assumed to be covered for an additional five years.

**DEPENDENT COVERAGE ASSUMPTIONS**

Group	NYCERS
Male	
- Single Coverage	35
- Spouse	35
- Child/No Spouse	5
- Spouse and Child	25
<b>Total</b>	<b>100%</b>
Female	
- Single Coverage	70
- Spouse	20
- Child/No Spouse	5
- Spouse and Child	5
<b>Total</b>	<b>100%</b>

**Demographic Assumptions**

The actuarial assumptions used in the Fiscal Year 2021 OPEB valuation are a combination of those used in the NYCERS pension actuarial valuations and those specific to the OPEB valuations.

For Fiscal Year 2019, the Office of the Actuary (“OA”) conducted a full review of the actuarial assumptions and methods used to fund the NYCERS. These revised assumptions are available on the Reports page of the OA website ([www.nyc.gov/actuary](http://www.nyc.gov/actuary)) and are referred to as the 2019 A&M Reports.

On July 27, 2021, the Actuary issued a memorandum titled “Proposed Changes to Actuarial Assumptions and Methods.” The actuarial assumptions and methods described in the memorandum amend certain assumptions and methods from the 2019 A&M. This revised set of actuarial assumptions and methods are referred to as the “Revised 2021 A&M.”

**COBRA Benefits**

Although COBRA beneficiaries contribute 102% of “premiums,” the valuation includes an additional estimated cost above the value of their COBRA contribution because CORBA participants typically utilize services at a much higher rate than active participants.

There is no cost to the Authority for COBRA beneficiaries who enroll in community-rated HMOs, including HIP, since these individuals pay their full community rate. However, the City’s costs under the experience-rated GHI/EBCBS coverage are affected by the claims for COBRA-covered individuals.

In order to reflect the cost of COBRA coverage, the cost of excess claims for GHI-covered individuals and families is estimated assuming that 15% of employees not eligible for other benefits elect COBRA coverage for 15 months. A lump-sum COBRA cost of \$1,350 was assumed for terminations during fiscal year 2021.

**NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED**

**June 30, 2021 and 2020**

This lump-sum amount is increased by the Pre-Medicare HCCTR for future years but is not adjusted for age-related morbidity.

**Active/Inactive Liabilities**

40% of the measured liability of the Active/Inactive population. This is roughly equivalent to assuming that 60% of the Active/Inactive members will terminate membership prior to vesting and not receive OPEB.

**Sensitivity of the Net OPEB Plan Liability to Changes in the Discount Rate**

The following table presents the Authority's proportionate share of the net OPEB Plan liability using the discount rate of 2.18%, as well as what the Authority's proportionate share of the net OPEB Plan liability would be if it were calculated using a discount rate that is 1% lower (1.18%) or 1% higher (3.18%) than the current rate (in thousands):

	<b>Sensitivity Analysis</b>		
	<b>Net OPEB Plan Liability as of June 30, 2021</b>		
	1% Decrease (1.18%)	Current Discount Rate (2.18%)	1% Increase (3.18%)
Total OPEB Plan Liability	\$ 2,169	\$ 1,928	\$ 1,719

**Sensitivity of the Net OPEB Plan Liability to Changes in the Healthcare Cost Trend Rate**

The following presents the total OPEB Plan liability of the Authority, as well as what the Authority's total OPEB Plan liability would be if it were calculated using healthcare cost trend rates that are 1% lower or 1% higher than the current healthcare cost trend rates:

	<b>Sensitivity Analysis</b>		
	<b>Net OPEB Plan Liability as of June 30, 2021</b>		
	1% Decrease (5.75% decreasing to 3.50%)	Healthcare Cost Trend Rates (6.75% decreasing to 4.50%)	1% Increase (7.75% decreasing to 5.50%)
Total OPEB Plan Liability	\$ 1,598	\$ 1,928	\$ 2,363

**Deferred Outflows of Resources and Deferred Inflows of Resources Related to the OPEB Plan**

At June 30, 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to the OPEB Plan from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Difference between expected and actual experience	\$ 370	\$ 240
Changes of assumptions or other inputs	44	350
<b>Total</b>	<b>\$ 414</b>	<b>\$ 590</b>

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB Plan will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,	Amount
2021	\$ (32.8)
2022	(32.8)
2023	(32.8)
2024	(32.8)
2025	(32.1)
2026	(4.1)
2027	(2.9)
2028	(16.3)
2029	(15.8)
2030	(6.2)

**NOTE 13 - POLLUTION REMEDIATION OBLIGATIONS**

The System reports pollution remediation obligations (“PROs”) as required by the GASB. The System’s PROs may arise as a result of: (1) federal, state, and local laws and regulations; (2) violations of pollution-related permits or licenses; (3) a determination by the System that there is an imminent endangerment to public health and safety as a result of an existing pollution condition; (4) the System being named in a lawsuit to compel remediation or being identified by a regulator as a party responsible or potentially responsible for remediation; and/or (5) the System’s voluntarily commencement of remediation. As of June 30, 2021 and 2020, the System reported \$45.4 million and \$29.1 million of liabilities for known PROs, respectively.

The System has estimated these amounts based on the current value of outlays expected to be incurred for pollution remediation, which it is currently obligated to perform. Actual future outlays will differ from the estimated amounts if the prices or techniques for remediation measures change or differ from estimates, if and when additional information about existing pollution conditions becomes known to the System in the future and/or if applicable laws or regulations change.

Remediation outlays for certain pollution conditions currently known to the System are not included in the reported liabilities because they are not yet reasonably estimable. These include certain locations that the System has been informed have been designated under federal law as Superfund sites to address alleged hazardous substances, pollutants, or contaminants at these sites and for which the System may be named as a potentially responsible party for the remediation because there are the System’s facilities operated at these locations.

**NOTE 14 - SUBSEQUENT EVENTS**

On July 14, 2021, the Authority issued \$450 million of fixed rate tax-exempt Second General bonds, Fiscal 2022 Series AA (the “Fiscal 2022 Series AA Bonds”). The proceeds of the Fiscal 2022 Series AA bonds were used to pay for the costs of capital improvements to the System and to pay for the cost of issuance.

## NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

On August 5, 2021, the Standby Bond Purchase Agreement between the Authority and MUFG Bank Ltd. under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2008 Series BB Subseries BB-1, which was scheduled to expire on September 13, 2021 was extended to September 13, 2024.

On August 5, 2021, the Standby Bond Purchase Agreement between the Authority and JPMorgan Chase Bank, National Association under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2014 Series AA, which was scheduled to expire on September 17, 2021 was extended to September 17, 2026.

On August 5, 2021, the Standby Bond Purchase Agreement between the Authority and JPMorgan Chase Bank, National Association under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2011 Series DD Subseries DD-2, which was scheduled to expire on November 12, 2021 was extended to November 12, 2026.

On August 5, 2021, the Standby Bond Purchase Agreement between the Authority and MUFG Bank Ltd. under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2013 Series AA Subseries AA-2, which was scheduled to expire on September 13, 2021 was extended to September 13, 2024.

On August 25, 2021, the Standby Bond Purchase Agreement between the New York City Municipal Water Finance Authority and the Industrial and Commercial Bank of China Limited, New York Branch, which was scheduled to expire on September 10, 2021, was extended to August 24, 2026.

On September 9, 2021, the Authority extended its \$121 million in Fiscal 2017 Series 1 (Lot A) Bond Anticipation Notes and \$9.1 million in Fiscal 2017 Series 1 (Lot B) Bond Anticipation to now expire on December 31, 2022.

On September 15, 2021, the Standby Letter of Credit and Reimbursement Agreement between the Authority and Sumitomo Mitsui Banking Corporation under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2007 Series CC Subseries CC-1, which was scheduled to expire on October 5, 2021 was extended to September 14, 2026.

On September 15, 2021, the Standby Bond Purchase Agreement between the Authority and PNC Bank, National Association under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2013 Series AA Subseries AA-1, which was scheduled to expire on October 2, 2021 was extended to October 2, 2024.

On September 15, 2021, the Standby Bond Purchase Agreement between the Authority and PNC Bank, National Association under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2016 Series AA Subseries AA-2, which was scheduled to expire on October 26, 2021 was extended to October 25, 2024.

On September 15, 2021, the Standby Bond Purchase Agreement between the Authority and State Street Bank and Trust Company, National Association under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2017 Series BB Subseries BB-1A and BB-1B, which was scheduled to expire on October 5, 2021 was extended to October 5, 2026.

NOTES TO COMBINING FINANCIAL STATEMENTS - CONTINUED

June 30, 2021 and 2020

On September 15, 2021, the Standby Letter of Credit and Reimbursement Agreement between the Authority and Sumitomo Mitsui Banking Corporation under which liquidity support is provided for the Authority's Water and Sewer System Second General Resolution Revenue Bonds, Adjustable Rate Fiscal 2017 Series BB Subseries BB-3, which was scheduled to expire on October 5, 2021 was extended to September 14, 2026.

On September 23, 2021, the Authority issued \$630 million of fixed rate tax-exempt Second Resolution bonds, Fiscal 2022 Series BB (the "Fiscal 2022 Series BB Bonds"). The proceeds of the Fiscal 2022 Series BB Bonds were used to refund \$335 million Second Resolution bonds, Fixed Rate Fiscal 2012 Series BB, \$297 million in Second Resolution bonds, Fixed Rate Fiscal 2012 Series CC, \$15.0 million in Second General Resolution bonds, Fixed Rate Fiscal 2012 Series DD, and \$88.3 million in Second Resolution bonds, Fixed Rate Fiscal 2017 Series CC Subseries CC-2. The proceeds of the Fiscal 2022 Series BB bonds also paid for the cost of issuance.

**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

**SCHEDULE OF CHANGES FOR TOTAL OPEB PLAN LIABILITY AND RELATED RATIOS  
As of June 30\*, (in thousands):**

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Total OPEB Plan Liability</b>					
Service cost	\$ 112	\$ 97	\$ 111	\$ 94	\$ 101
Interest	54	53	47	42	43
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(114)	(43)	572	(106)	(96)
Changes of assumptions	(34)	33	(336)	35	(222)
Benefits payments	(19)	(21)	(23)	(20)	(15)
Cadillac tax repeal	-	(18)	-	-	-
<b>Net change in total OPEB Plan Liability</b>	<b>(1)</b>	<b>102</b>	<b>371</b>	<b>45</b>	<b>(189)</b>
Total OPEB Plan liability - beginning	1,929	1,828	1,457	1,412	1,601
<b>Total OPEB Plan Liability - ending</b>	<b>\$ 1,928</b>	<b>\$ 1,929</b>	<b>\$ 1,828</b>	<b>\$ 1,457</b>	<b>\$ 1,412</b>
Covered payroll	\$ 1,209	\$ 1,187	\$ 942	\$ 859	\$ 1,038
Total OPEB Plan Liability as a percentage of covered payroll	159.4%	162.4%	193.9%	169.6%	135.9%

**Notes to the Schedule:**

*Changes of assumption:* Changes of assumption and other inputs reflect the effects of changes in the discount rate each period.

The following are the discount rates used in each period:

2021	2.18%
2020	2.66%
2019	2.79%
2018	2.98%
2017	3.13%

The Authority funds OPEB benefits on a pay-as-you-go basis and contributions are not actuarially determined. Therefore, the required supplementary information related to actuarially determined contributions for the 10 most current fiscal years is not applicable.

\* This data is presented for those years for which information is available.

**REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)**

**SCHEDULE OF THE AUTHORITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
Last 10 Fiscal Years\* (in thousands):**

		<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Authority's proportion of the net pension liability	%	0.005	0.002	0.002	0.003	0.004	0.005	0.005	0.005	0.005
Authority's proportionate share of the net pension liability	\$	343	422	393	516	828	1,215	1,012	901	1,154
Authority's covered payroll	\$	1,209	1,187	942	859	1,038	1,148	1,289	1,181	1,124
Authority's proportionate share of the net pension liability as percentage of its covered employee payroll	%	28.37	35.55	41.72	60.07	79.77	105.84	78.51	76.29	102.67
Plan fiduciary net position as a percentage of the total pension liability	%	93.1	76.9	78.8	78.8	74.8	69.6	73.1	75.3	67.2

\*This data is presented for those years for which information is available.

**SCHEDULE OF THE AUTHORITY'S PENSION CONTRIBUTIONS  
Last 10 Fiscal Years (in thousands):**

		<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
Actuarially determined contribution	\$	201	75	78	111	136	170	161	141	136	157
Contribution in relation to the actuarially determined contribution	\$	(201)	(75)	(78)	(111)	(136)	(170)	(161)	(141)	(136)	(157)
Contribution deficiency (excess)	\$	-	-	-	-	-	-	-	-	-	-
Authority's covered payroll <sup>1</sup>	\$	1,209	1,187	942	859	1,038	1,148	1,289	1,181	1,124	919
Contribution as a percentage of covered payroll	%	16.63	6.32	8.28	12.92	13.10	14.81	12.49	11.94	12.10	17.08

<sup>1</sup>Covered payroll data from the actuarial valuation date with one-year lag.