

# The City of New York Mayor's Office of Management and Budget

255 Greenwich Street - New York, New York 10007 - 2146 (212) 788-5900

Jacques Jiha, Ph.D. Director

April 26, 2023

#### TO THE FINANCIAL CONTROL BOARD

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits for review by the Financial Control Board, Modification No. 23-3 to the Financial Plan for the City and Covered Organizations for fiscal years 2023-2027 (the "Modification") as such plan relates to fiscal year 2023. The fiscal year 2023 Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Governmental Accounting Standards Board ("GASB 49") and without regard to changes in certain fund balances described in General Municipal Law 25, and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis. The Modification as it relates to the City is attached hereto as Exhibit A. The Plans for the Covered Organizations which require modification will be forwarded to you under separate cover.

The City hereby certifies that, in its judgment, the Modification is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

Jacques Jiha, Ph.D.

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# FY 2023 Financial Plan Revenues and Expenditures (\$ in millions)

REVENUES		Plan		Revised Plan		Increase/ (Decrease)		
Taxes General Property Tax Other Taxes Tax Audit Revenue	\$	31,277 37,004 721	\$	31,432 38,456 1,200	\$	155 1,452 479		
Subtotal: Taxes	\$	69,002	\$	71,088	\$	2,086		
Miscellaneous Revenues Unrestricted Intergovernmental Aid Less: Intra-City Revenue Disallowances Against Categorical Grants		7,983 252 (2,213) (15)		8,251 297 (2,361) (15)		268 45 (148)		
Subtotal: City Funds	\$	75,009	\$	77,260	\$	2,251		
Other Categorical Grants Inter-Fund Revenues Federal Categorical Grants State Categorical Grants		1,172 726 12,424 17,057		1,109 706 11,721 18,113		(63) (20) (703) 1,056		
Total Revenues	\$	106,388	\$	108,909	\$	2,521		
EXPENDITURES								
Personal Service Salaries and Wages Pensions Fringe Benefits  Subtotal: Personal Service	\$	31,497 9,414 12,535 53,446		33,461 9,414 12,375 55,250	\$	1,964 - (160) 1,804		
Other Than Personal Service  Medical Assistance Public Assistance All Other	Ψ 	6,564 1,650 41,430	Ψ	6,297 1,970 43,238	Ψ	(267) 320 1,808		
Subtotal: Other Than Personal Service	\$	49,644	\$	51,505	\$	1,861		
Debt Service <sup>1,2</sup> FY 2022 Budget Stabilization and Discretionary Transfers <sup>1</sup> FY 2023 Budget Stabilization <sup>2</sup> Capital Stabilization Reserve General Reserve Less: Intra-City Expenses		7,654 (6,114) 2,166 250 1,555 (2,213)	•	7,544 (6,114) 3,035 - 50 (2,361)		(110) - 869 (250) (1,505) (148)		
Total Expenditures	\$	106,388	Þ	108,909	\$	2,521		
Gap To Be Closed	\$	-	\$	-	\$	-		

<sup>&</sup>lt;sup>1</sup> Fiscal Year 2022 Budget Stabilization and Discretionary Transfers total \$6.114 billion, including GO of \$3.318 billion, TFA-FTS of \$1.964 billion, lease debt service of \$40 million and Retiree Health Benefits of \$792 million.

<sup>&</sup>lt;sup>2</sup> Fiscal Year 2023 Budget Stabilization total \$3.035 billion, including GO of \$868 million and TFA-FTS of \$2.167 billion.

# New York City Financial Plan FY 2023 Projections of Cash Sources and Uses (\$ in millions)

Sources of Cash		Plan		Revised Plan	_	ncrease/ Decrease)
Funds Provided/(Used) from Operations	\$	1,194	\$	3,293	\$	2,099
Proceeds from Seasonal Borrowings Capital Plan Funding Sources (see Exhibit A-3)		- 11,651		- 11,488		(163)
Total Sources of Cash	\$	12,845	\$	14,781	\$	1,936
Uses of Cash						
Capital Disbursements Repayment of Seasonal Borrowings	\$	11,651 -	\$	11,488 -	\$	(163) -
Total Uses of Cash	\$	11,651	\$	11,488	\$	(163)
Net Sources/(Uses) of Cash	\$	1,194	\$	3,293	\$	2,099
Cash Balance - Beginning of Period Cash Balance - End of Period	\$ \$	8,159 9,353	\$ \$	8,159 11,452	\$ \$	2,099

# New York City Financial Plan FY 2023 Capital Plan Funding Sources (\$ in millions)

Sources of Capital Cash	Plan	Revised Plan	Increase/ (Decrease)		
New York City General Obligation Bonds	\$ 4,025	\$ 3,915	\$	(110)	
Other Long-Term Sources: TFA-FTS Water Authority	\$ 3,850 1,357	\$ 3,800 1,163	\$	(50) (194)	
Subtotal Long-Term Sources	\$ 9,232	\$ 8,878	\$	(354)	
Other Non-City Funds	1,294	1,242		(52)	
Subtotal Reimbursable Capital	\$ 1,294	\$ 1,242	\$	(52)	
Financial Plan Adjustment	1,125	1,368		243	
Total Capital Plan Funding Sources	\$ 11,651	\$ 11,488	\$	(163)	

## New York City Financial Plan FY 2023 Borrowing Schedule (\$ in millions)

		First uarter	_	econd uarter		Third uarter		ourth iarter		Total nancing
Short-Term Borrowing:	Φ.		<b>ው</b>		<b>ተ</b>		ф		ф	
Borrowing Repayment	\$	-	\$	-	\$	-	\$	-	\$	-
Total Short-Term										
Borrowing (Repayment)	\$	-	\$	-	\$	-	\$	-	\$	-
Capital Borrowing:										
New York City General Obligation	\$	1,375	\$	1,350	\$	1,190	\$	-	\$	3,915
Transitional Financial Authority (TFA-FTS)		1,250		1,300		1,250		-		3,800
Water Authority <sup>1</sup>		334		429		200		200		1,163
Total Borrowing to Finance										
City Capital Program	\$	2,959	\$	3,079	\$	2,640	\$	200	\$	8,878

Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

# New York City Financial Plan FY 2023 Capital Plan (\$ in millions)

## **Projected Capital Commitments**

		Revised										
		Plan Plan (				Change						
City		\$ 13,850	\$	13,073	\$	(777)						
City Non-City <sup>1</sup>		1,357		1,030		(327)						
	Total	\$ 15,207	\$	14,103	\$	(1,104)						

## **Projected Capital Expenditures**

		Revised									
			Plan		Plan		Change				
City Non-City <sup>1</sup>		\$	10,357 1,294	\$	10,246 1,242	\$	(111) (52)				
	Total	\$	11,651	\$	11,488	\$	(163)				

<sup>1.</sup> Includes Federal, State and other Reimbursable Capital.



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## TO THE FINANCIAL CONTROL BOARD

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits the Four Year Financial Plan for the City and Covered Organizations for fiscal years 2024-2027 (the "Plan"). The Plans for the Covered Organizations will be forwarded to you under separate cover.

The Four Year Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Governmental Accounting Standards Board ("GASB 49") and without regard to changes in certain fund balances described in General Municipal Law 25, and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis.

The City hereby certifies that, in its judgment, the Plan is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

Jacques Jiha, Ph.D.

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# Four Year Financial Plan Revenues and Expenditures (\$ in millions)

REVENUES	ı	Y 2024	FY 2025	FY 2026	FY 2027
Taxes General Property Tax Other Taxes Tax Audit Revenue	\$	32,269 38,149 721	\$ 32,232 39,881 721	\$ 32,501 41,250 721	\$ 33,108 43,092 721
Subtotal: Taxes	\$	71,139	\$ 72,834	\$ 74,472	\$ 76,921
Miscellaneous Revenues Unrestricted Intergovernmental Aid Less: Intra-City Revenue Disallowances Against Categorical Grants		7,793 - (1,996) (15)	7,624 - (1,987) (15)	7,562 - (1,989) (15)	7,518 - (1,986) (15)
Subtotal: City Funds	\$	76,921	\$ 78,456	\$ 80,030	\$ 82,438
Other Categorical Grants Inter-Fund Revenues Federal Categorical Grants State Categorical Grants		1,082 720 10,411 17,555	1,075 725 8,060 17,540	1,070 732 7,052 17,304	1,070 732 7,026 17,367
Total Revenues	\$	106,689	\$ 105,856	\$ 106,188	\$ 108,633
Personal Service Salaries and Wages Pensions Fringe Benefits Subtotal: Personal Service	\$	32,661 9,634 13,300 55,595	\$ 33,793 10,415 14,155 58,363	35,090 10,878 14,913 60,881	\$ 36,297 11,060 15,529 62,886
Other Than Personal Service Medical Assistance Public Assistance All Other		6,651 1,650 38,559	6,385 1,650 35,925	 6,385 1,650 34,729	 6,535 2,000 35,000
Subtotal: Other Than Personal Service	\$	,	\$ 43,960	\$ 42,764	\$ 43,535
Debt Service <sup>1</sup> FY 2023 Budget Stabilization <sup>1</sup> Capital Stabilization Reserve General Reserve Less: Intra-City Expenses		7,815 (3,035) 250 1,200 (1,996)	8,266 - 250 1,200 (1,987)	9,034 - 250 1,200 (1,989)	9,725 - 250 1,200 (1,986)
Total Expenditures	\$	106,689	\$ 110,052	\$ 112,140	\$ 115,610
Gap To Be Closed	\$	-	\$ (4,196)	\$ (5,952)	\$ (6,977)

<sup>&</sup>lt;sup>1</sup> Fiscal Year 2023 Budget Stabilization total \$3.035 billion, including GO of \$868 million and TFA-FTS of \$2.167 billion.

# New York City Financial Plan Four Year Projections of Cash Sources and Uses (\$ in millions)

Sources of Cash	F	Y 2024	F	Y 2025	F	Y 2026	F	Y 2027
Funds Provided/(Used) from Operations	\$	-	\$	-	\$	-	\$	-
Proceeds from Seasonal Borrowings Capital Plan Funding Sources (see Exhibit A-3)		- 12,498		- 14,425		- 15,432		- 16,544
Total Sources of Cash	\$	12,498	\$	14,425	\$	15,432	\$	16,544
Uses of Cash								
Capital Disbursements Repayment of Seasonal Borrowings	\$	12,498	\$	14,425	\$	15,432 -	\$	16,544 -
Total Uses of Cash	\$	12,498	\$	14,425	\$	15,432	\$	16,544
Net Sources/(Uses) of Cash	\$	-	\$	-	\$	-	\$	-
Cash Balance - Beginning of Period Cash Balance - End of Period	\$ \$	11,452 11,452	\$ \$	11,452 11,452	\$ \$	11,452 11,452	\$ \$	11,452 11,452

# New York City Financial Plan Four Year Capital Plan Funding Sources (\$ in millions)

Sources of Capital Cash	F	Y 2024	F	Y 2025	F	Y 2026	FY 2027	
New York City General Obligation Bonds	\$	4,820	\$	5,650	\$	6,050	\$	6,530
Other Long-Term Sources: TFA-FTS Water Authority	\$	4,820 1,557	\$	5,650 1,849	\$	6,050 2,054	\$	6,530 2,270
Subtotal Long-Term Sources	\$	11,197	\$	13,149	\$	14,154	\$	15,330
Other Non-City Funds		981		955		954		880
Subtotal Reimbursable Capital	\$	981	\$	955	\$	954	\$	880
Financial Plan Adjustment		320		321		324		334
Total Capital Plan Funding Sources	\$	12,498	\$	14,425	\$	15,432	\$	16,544

## New York City Financial Plan FY 2024 Borrowing Schedule (\$ in millions)

	First uarter		econd uarter		Third uarter	_	ourth luarter	Fi	Total nancing
Short-Term Borrowing:		_		_		_		_	
Borrowing	\$ -	\$	-	\$	-	\$	-	\$	-
Repayment Total Short-Term	 -		-		-		-		
Borrowing (Repayment)	\$ -	\$	-	\$	-	\$	-	\$	-
Capital Borrowing:									
New York City General Obligation	\$ 2,410	\$	-	\$	2,410	\$	-	\$	4,820
Transitional Financial Authority (TFA-FTS)	2,410		-		1,205		1,205		4,820
Water Authority <sup>1</sup>	389		389		389		390		1,557
Total Borrowing to Finance City Capital Program	\$ 5,209	\$	389	\$	4,004	\$	1,595	\$	11,197

Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

# New York City Financial Plan Four Year Capital Plan (\$ in millions)

## **Projected Capital Commitments**

		FY 2024		FY 2025		FY 2026		FY 2027		Total	
City		<b>c</b>	10.020	φ	10.006	ď	17 110	φ	16.050	¢	74 440
City		\$	18,920	\$	18,226	\$	17,413	\$	16,853	\$	71,412
Non-City <sup>1</sup>			1,223		607		671		841		3,342
	Total	\$	20,143	\$	18,833	\$	18,084	\$	17,694	\$	74,754
Projected Capital Expenditures											
		F	Y 2024	2024 FY 2025		FY 2026		FY 2027		Total	
City		\$	11,517	\$	13,470	\$	14,478	\$	15,664	\$	55,129
Non-City 1			981		955		954		880		3,770
	Total	\$	12,498	\$	14,425	\$	15,432	\$	16,544	\$	58,899

<sup>1.</sup> Includes Federal, State and other Reimbursable Capital.