

The City of New York **Mayor's Office of Management and Budget** 255 Greenwich Street - New York, New York 10007 - 2146 (212) 788-5900

Dean Fuleihan Director

November 21, 2017

TO THE FINANCIAL CONTROL BOARD

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits for review by the Financial Control Board, Modification No. 18-1 to the Financial Plan for the City and Covered Organizations for fiscal years 2018-2021 (the "Modification"). The Modification as it relates to the City is attached hereto as Exhibit A. The Plan for the Covered Organization which requires modification will be forwarded to you under separate cover.

The Four Year Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Government Accounting Standards Board ("GASB 49"), and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis.

The City hereby certifies that, in its judgment, the Modification is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

Dean Fuleihan

TABLE OF CONTENTS

CITY OF NEW YORK - FINANCIAL PLAN EXHIBIT A

- Projection of Revenues and Expenditures Projections of Cash Sources and Uses Capital Plan Funding Sources A-1
- A-2
- A-3
- Borrowing Schedule Capital Plan A-4
- A-5

Four Year Financial Plan Revenues and Expenditures (\$ in millions)

| REVENUES | | FY 2018 | | FY 2019 | | FY 2020 | | FY 2021 | |
|--|----|----------------------------------|----|-------------------------------|----|-------------------------------|----|-------------------------------|--|
| Taxes General Property Tax Other Taxes | \$ | 25,812 29,931 | \$ | 27,448 31,337 | \$ | 28,810 32,554 | \$ | 29,930 33,786 | |
| Tax Audit Revenue | | 850 | | 721 | | 721 | | 721 | |
| Subtotal: Taxes | \$ | 56,593 | \$ | 59,506 | \$ | 62,085 | \$ | 64,437 | |
| Miscellaneous Revenues Unrestricted Intergovernmental Aid | | 6,757 - (2,052) | | 6,659 - (1,745) | | 6,877 - (1,745) | | 6,864 - (1,750) | |
| Less: Intra-City Revenue Disallowances Against Categorical Grants | | (2,053) (15) | | (1,745) (15) | | (1,745) (15) | | (1,750) (15) | |
| Subtotal: City Funds | \$ | 61,282 | \$ | 64,405 | \$ | 67,202 | \$ | 69,536 | |
| Other Categorical Grants Inter-Fund Revenues Federal Categorical Grants State Categorical Grants | | 1,023 672 8,342 14,667 | | 869 668 7,087 14,894 | | 860 604 6,927 15,407 | | 855 604 6,915 15,789 | |
| Total Revenues | \$ | 85,986 | \$ | 87,923 | \$ | 91,000 | \$ | 93,699 | |
| EXPENDITURES Personal Service Salaries and Wages | \$ | 27,377 | \$ | 28,741 | \$ | 29,526 | \$ | 30,164 | |
| Pensions | | 9,587 | | 9,748 | | 9,687 | | 9,610 | |
| Fringe Benefits ¹ Subtotal: Personal Service | \$ | 9,962 46,926 | \$ | 10,658 49,147 | \$ | 11,527 50,740 | ¢ | 12,287 52,061 | |
| Other Than Personal Service Medical Assistance Public Assistance All Other ¹ | Ψ | 5,915 1,594 29,833 | Ψ | 5,915 1,605 27,771 | Ψ | 5,915 1,617 27,784 | Ψ | 5,915 1,617 28,048 | |
| Subtotal: Other Than Personal Service | \$ | 37,342 | \$ | 35,291 | \$ | 35,316 | \$ | 35,580 | |
| Debt Service ¹ FY 2017 Budget Stabilization & Discretionary Transfers ¹ Capital Stabilization Reserve General Reserve | | 6,501 (4,180) 250 1,200 | | 7,156 - 250 1,000 | | 7,712 - 250 1,000 | | 8,174 - 250 1,000 | |
| Subtotal | \$ | 88,039 | \$ | 92,844 | \$ | 95,018 | \$ | 97,065 | |
| Less: Intra-City Expenses | | (2,053) | | (1,745) | | (1,745) | | (1,750) | |
| Total Expenditures | \$ | 85,986 | \$ | 91,099 | \$ | 93,273 | \$ | 95,315 | |
| Gap To Be Closed | \$ | - | \$ | (3,176) | \$ | (2,273) | \$ | (1,616) | |

¹ Fiscal Year 2017 Budget Stabilization and Discretionary Transfers total \$4.180 billion, including GO of \$1.560 billion, TFA-PIT of \$1.909 billion, Retiree Health Benefits of \$400 million, net equity contribution in bond refunding of \$11 million and subsidies of \$300 million.

New York City Financial Plan Four Year Projections of Cash Sources and Uses (\$ in millions)

| Sources of Cash | | Y 2018 | F | Y 2019 | F | Y 2020 | FY 2021 | |
|---|----------|-----------------|----------|------------------|----------|------------------|----------|------------------|
| Funds Provided/(Used) from Operations | \$ | 718 | \$ | - | \$ | - | \$ | - |
| Proceeds from Seasonal Borrowings Capital Plan Funding Sources (see Exhibit A-3) | | - 9,636 | | - 12,562 | | - 13,306 | | - 13,193 |
| Total Sources of Cash | \$ | 10,354 | \$ | 12,562 | \$ | 13,306 | \$ | 13,193 |
| Uses of Cash | | | | | | | | |
| Capital Disbursements Repayment of Seasonal Borrowings | \$ | 9,636 - | \$ | 12,562 - | \$ | 13,306 - | \$ | 13,193 - |
| Total Uses of Cash | \$ | 9,636 | \$ | 12,562 | \$ | 13,306 | \$ | 13,193 |
| Net Sources/(Uses) of Cash | \$ | 718 | \$ | - | \$ | - | \$ | - |
| Cash Balance - Beginning of Period Cash Balance - End of Period | \$ \$ | 9,342 10,060 | \$ \$ | 10,060 10,060 | \$ \$ | 10,060 10,060 | \$ \$ | 10,060 10,060 |

New York City Financial Plan Four Year Capital Plan Funding Sources (\$ in millions)

| Sources of Capital Cash | | Y 2018 | F | Y 2019 | F | Y 2020 | FY 2021 | | |
|---|----|---------------------|----|---------------------|----|------------------|---------|------------------|--|
| | | | | | | | | | |
| New York City General Obligation Bonds | \$ | 2,200 | \$ | 4,000 | \$ | 4,770 | \$ | 4,800 | |
| Other Long-Term Sources: TFA-PIT Water Authority | | 3,540 1,855 | | 4,000 1,962 | | 4,770 1,997 | | 4,800 1,925 | |
| Subtotal Long-Term Sources | \$ | 7,595 | \$ | 9,962 | \$ | 11,537 | \$ | 11,525 | |
| Four Year Education Capital Plan TFA - Building Aid Revenue Bonds Other State Funded Financing Change in Non-City Cash | | 500 222 (289) | | 500 210 (348) | | 77 112 (1) | | 295 41 (1) | |
| Other Non-City Funds | | 803 | | 1,210 | | 1,251 | | 1,092 | |
| Subtotal Reimbursable Capital | \$ | 1,236 | \$ | 1,572 | \$ | 1,439 | \$ | 1,427 | |
| Financial Plan Adjustment | | 805 | | 1,028 | | 330 | | 241 | |
| Total Capital Plan Funding Sources | \$ | 9,636 | \$ | 12,562 | \$ | 13,306 | \$ | 13,193 | |

New York City Financial Plan FY 2018 Borrowing Schedule (\$ in millions)

| | | First uarter | - | econd uarter | | Third uarter | Fourth Quarter | | Total Financing | |
|--|----|-----------------|----|-----------------|----|-----------------|-------------------|-------|--------------------|-------|
| Short-Term Borrowing: Borrowing | \$ | _ | \$ | _ | \$ | _ | \$ | _ | \$ | _ |
| Repayment | Ψ | - | Ψ | - | Ψ | - | Ψ | - | Ψ | - |
| Total Short-Term Borrowing (Repayment) | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - |
| Capital Borrowing: | | | | | | | | | | |
| New York City General Obligation | \$ | - | \$ | 1,000 | \$ | 1,200 | \$ | - | \$ | 2,200 |
| Transitional Financial Authority (TFA-PIT) | | 1,350 | | 990 | | - | | 1,200 | | 3,540 |
| Water Authority ¹ | | 259 | | 740 | | 856 | | - | | 1,855 |
| Total Borrowing to Finance City Capital Program | \$ | 1,609 | \$ | 2,730 | \$ | 2,056 | \$ | 1,200 | \$ | 7,595 |

Notes:

1. Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

New York City Financial Plan Four Year Capital Plan (\$ in millions)

| | | | Project | ed (| Capital Co | omn | nitments | | | | |
|-------------------------------|-------|----|----------------|-----------------|-----------------|---------|-----------------|--------|-----------------|-------|-----------------|
| | | F | Y 2018 | FY 2019 FY 2020 | | Y 2020 | F | Y 2021 | Total | | |
| City | | \$ | 14,862 | \$ | 15,936 | \$ | 13,478 | \$ | 11,060 | \$ | 55,336 |
| Non-City ¹ | | | 3,296 | | 1,842 | | 986 | | 1,219 | | 7,343 |
| | Total | \$ | 18,158 | \$ | 17,778 | \$ | 14,464 | \$ | 12,279 | \$ | 62,679 |
| | | | Projec | ted | Capital E | хре | nditures | | | | |
| | | F | Y 2018 | F | Y 2019 | FY 2020 | | | Y 2021 | Total | |
| City Non-City ¹ | | \$ | 8,400 1,236 | \$ | 10,990 1,572 | \$ | 11,867 1,439 | \$ | 11,766 1,427 | \$ | 43,023 5,674 |
| | Total | \$ | 9,636 | \$ | 12,562 | \$ | 13,306 | \$ | 13,193 | \$ | 48,697 |

Notes:

1. Includes Federal, State and other Reimbursable Capital.