

#### The City of New York

Michael R. Bloomberg, Mayor

# Financial Plan Summary

Fiscal Years 2009 - 2013

Office of Management and Budget Mark Page, Director

January 30, 2009

### **Financial Plan Summary**

Fiscal Years 2009 - 2013

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# **Overview**

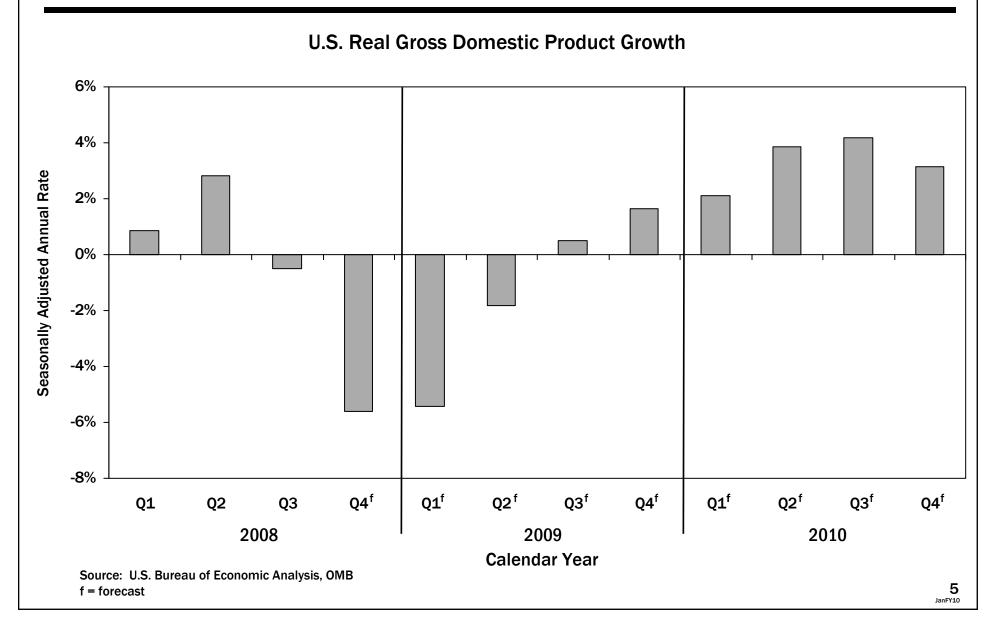
- The national and local economies have deteriorated since we adopted the budget last June.
- What began as a national housing crisis has become a global financial crisis which has damaged our local finance sector and led to significant job losses on Wall Street and beyond.
- Our tax revenues have fallen dramatically. We are now forecasting that our tax revenue will fall to an annual rate \$3.3 billion lower in FY 2009 than FY 2008, and will fall further to an annual rate \$1.7 billion lower in FY 2010 than FY 2009. This means a total \$5 billion less in tax revenue in FY 2010.
- Before our actions, we faced a projected budget gap of \$6.4 billion. Our November Plan addressed \$2.4 billion of this gap and our current Plan now closes the remaining \$4 billion budget gap.
- Through our hard work to identify cost-saving measures, we have been able to keep our controllable expenses virtually flat between FY 2009 and FY 2010.
- We also address our non-controllable expenses which have continued to increase with especially large increases in pension, health benefit, and debt service costs.

# **Overview**

- Our current plan for balance relies on spending reductions and other actions, as follows:
  - > We are proposing an additional \$955 million of Agency Gap Closing Actions.
  - Our plan for balance relies on \$1 billion of help from our partners in organized labor and the State.
  - > We have also included \$1 billion in aid from the Federal Government.
  - > Our plan also includes over \$900 million of possible sales tax revenue increases.
- With this plan, we now have a balanced budget for FY 2009 and a balanced Preliminary Budget for FY 2010.

## I. Economic Update

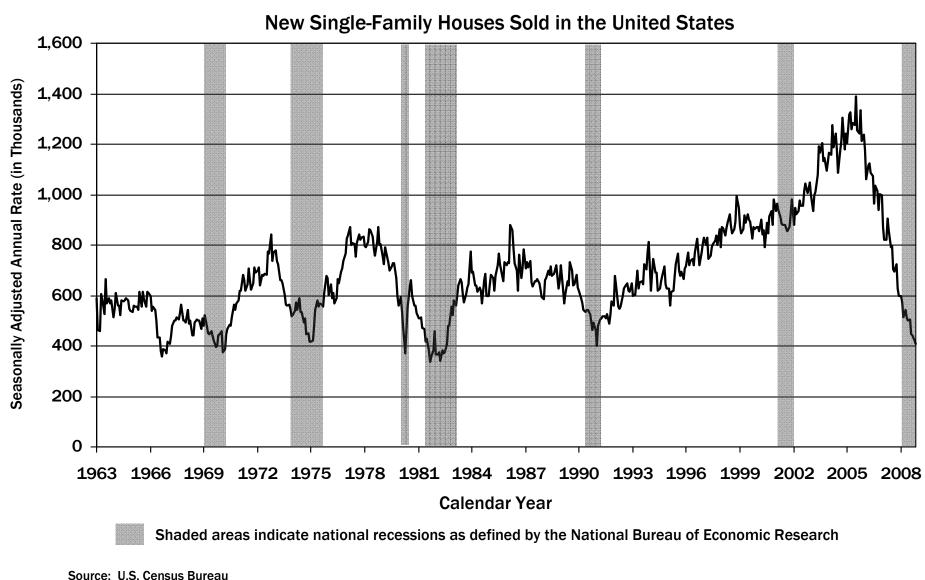
#### The Outlook for the Nation's Economy Has Deteriorated. The National Bureau of Economic Research Announced that a Recession Began in December 2007



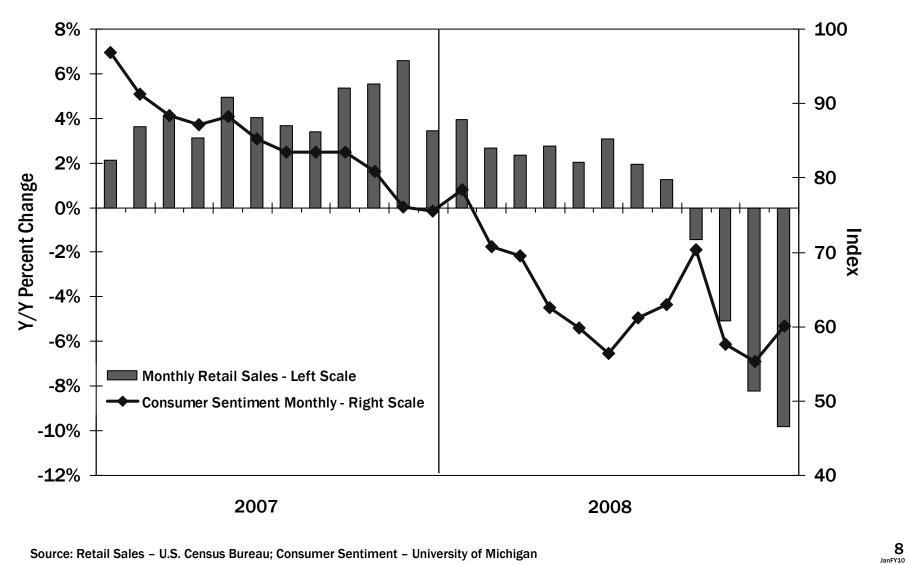
## All Major Forecasters Expect the U.S. Economy to Shrink this Year

	Forecast as of January 2009
<u>S. Real GDP, Annual Growth (%)</u>	
obal Insight	(2.5%)
oody's Economy.com	(1.7%)
ue Chip	(1.6%)
oldman Sachs	(1.6%)
ongressional Budget Office	(2.2%)
/IB Forecast	(2.5%)
<u>S. Total Employment, Annual Growth (%)</u>	
obal Insight	(2.6%)
oody's Economy.com	(2.5%)
AB Forecast	(2.6%)

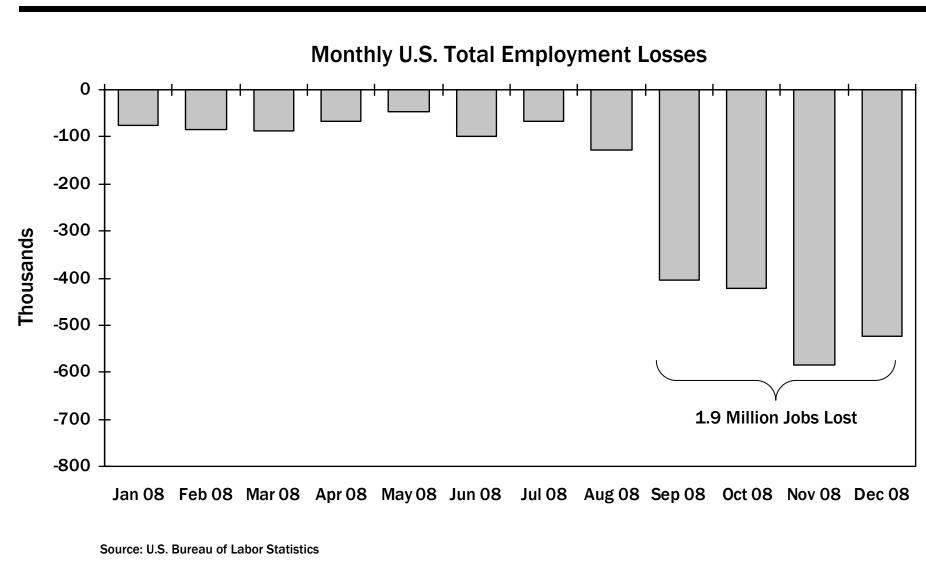
#### The U.S. Housing Market Decline Was the Leading Cause of the Economic Downturn and Has Yet to Stabilize



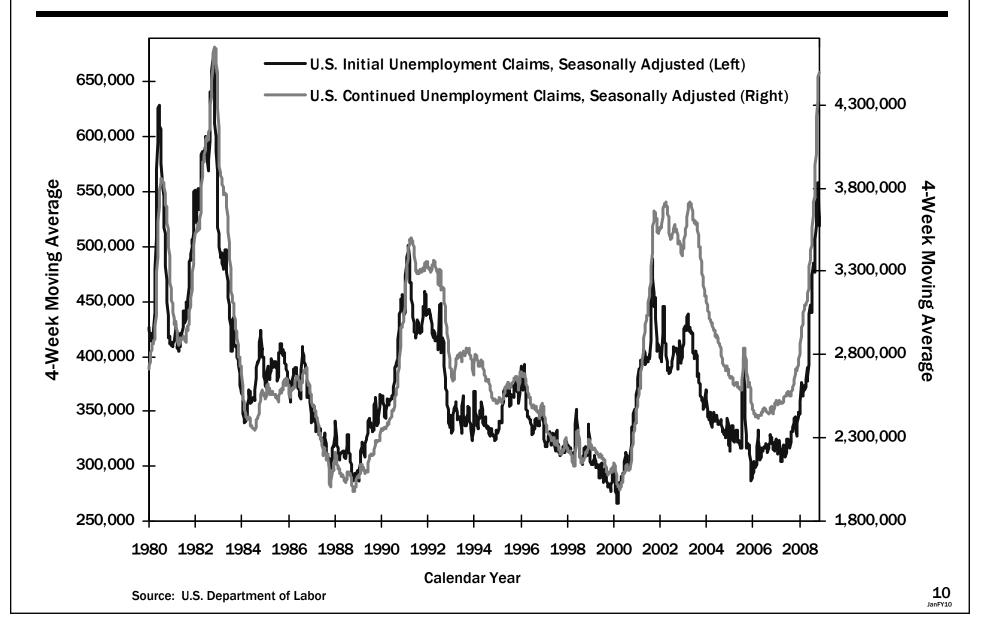
### Weakness in the U.S. Economy Has Led to a Drop in **Consumer Sentiment, and a Sharp Decline in Retail Sales**



#### U.S. Total Employment Has Decreased by 2.6 Million Jobs Since December 2007; 1.9 Million Jobs Have Been Lost in the Last Four Months Alone

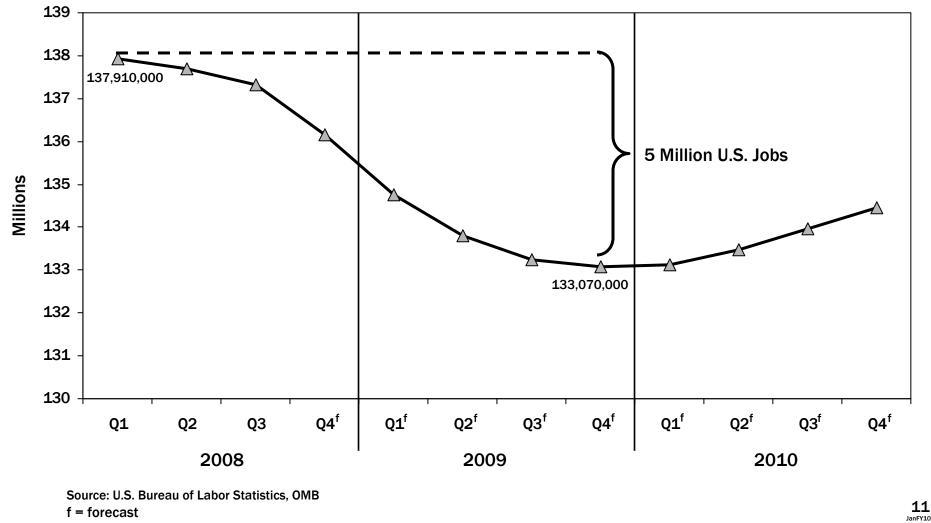


#### U.S. Unemployment Claims Have Already Surpassed the 1990 and 2001 Recession Levels

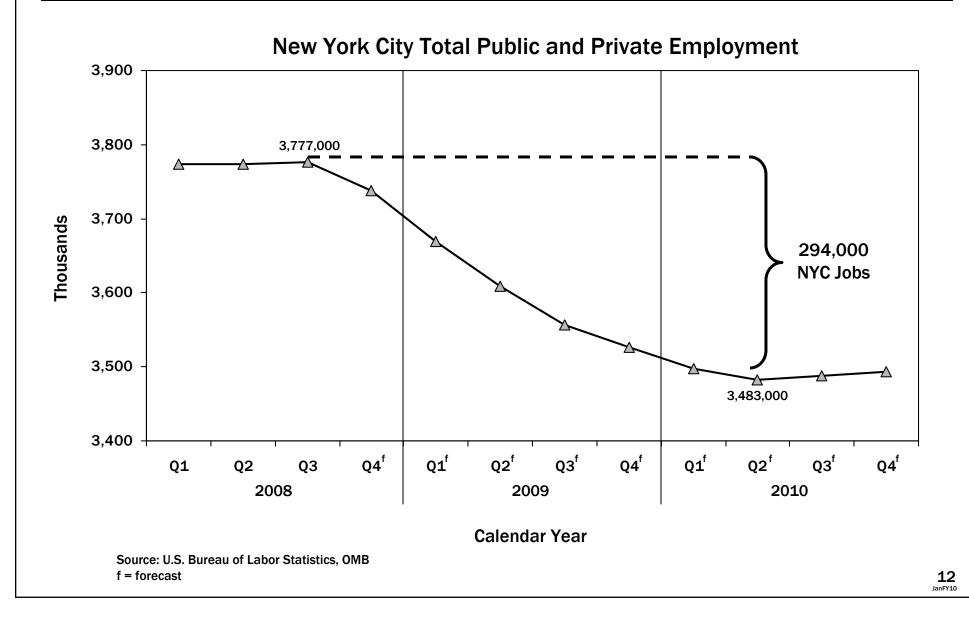


## The Nation Is Now Projected to Lose 5 Million Jobs Through Q4 2009





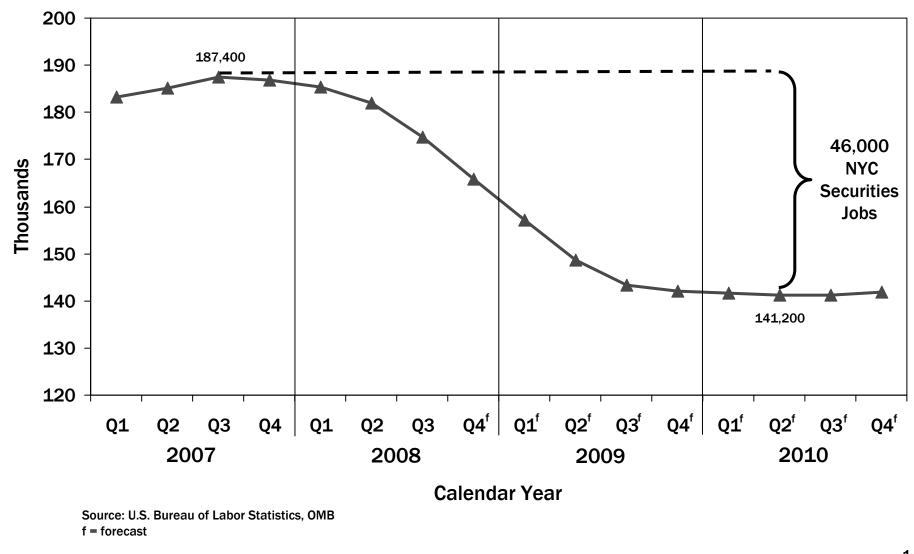
# New York City Is Now Expected to Lose 294,000 Jobs Through Q2 2010



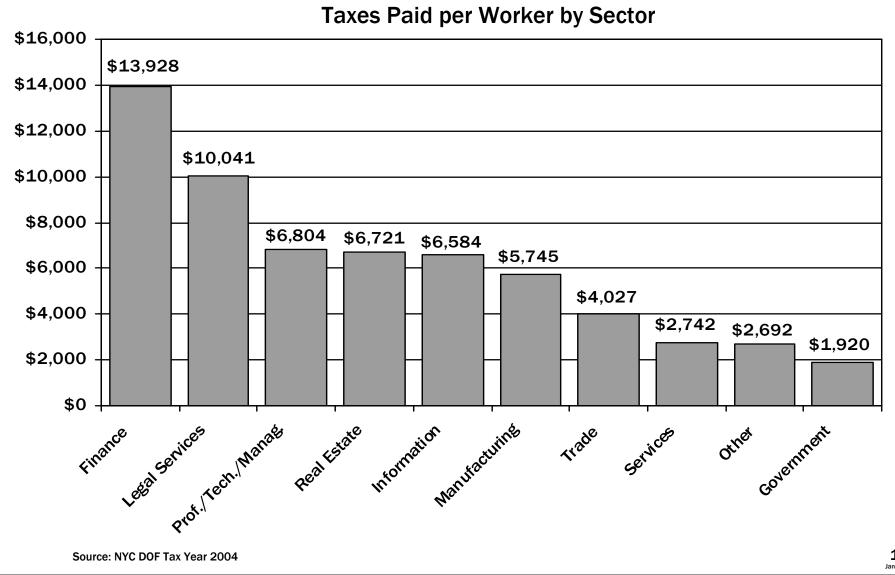
## New York City Wage Earnings Are Expected to Decline By \$33 Billion in 2009 and by an Additional \$6 Billion in 2010



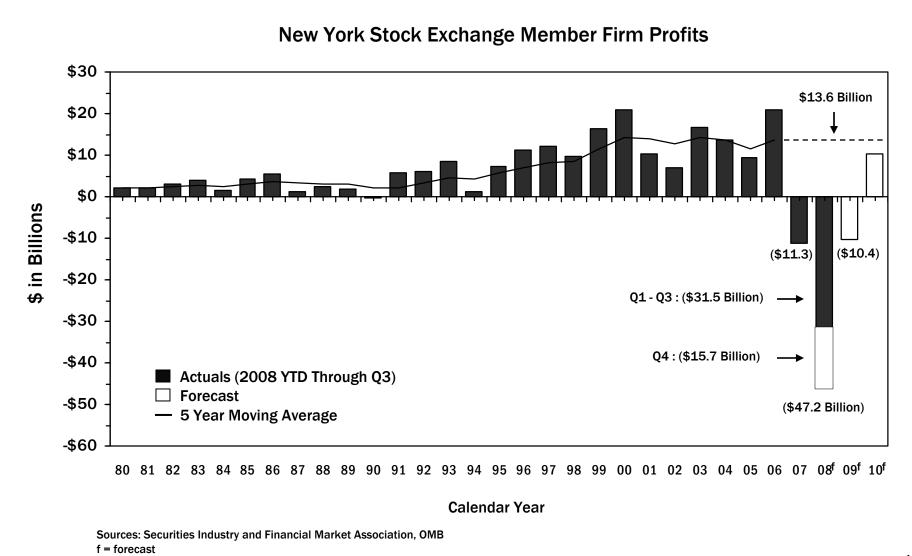
# Wall Street Is Now Expected to Cut 46,000 Jobs in New York City Through Q2 2010



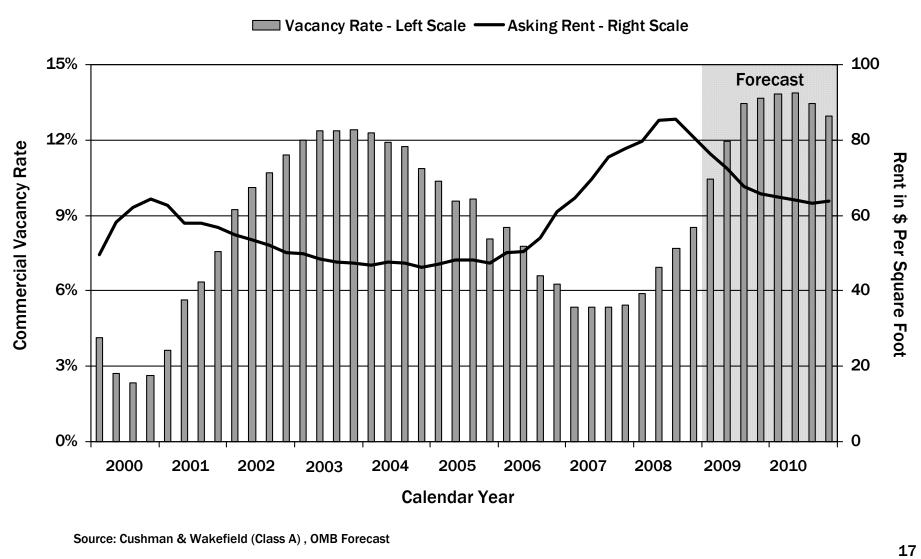
#### The Loss of Finance Sector Jobs in New York City Has a Disproportionate Impact on the Local Economy



15 JanFY10 Wall Street Lost \$31.5 Billion in the First Three Quarters of 2008 and Is Expected to Lose \$15.7 Billion in the Fourth Quarter. Further Losses Are Anticipated in 2009

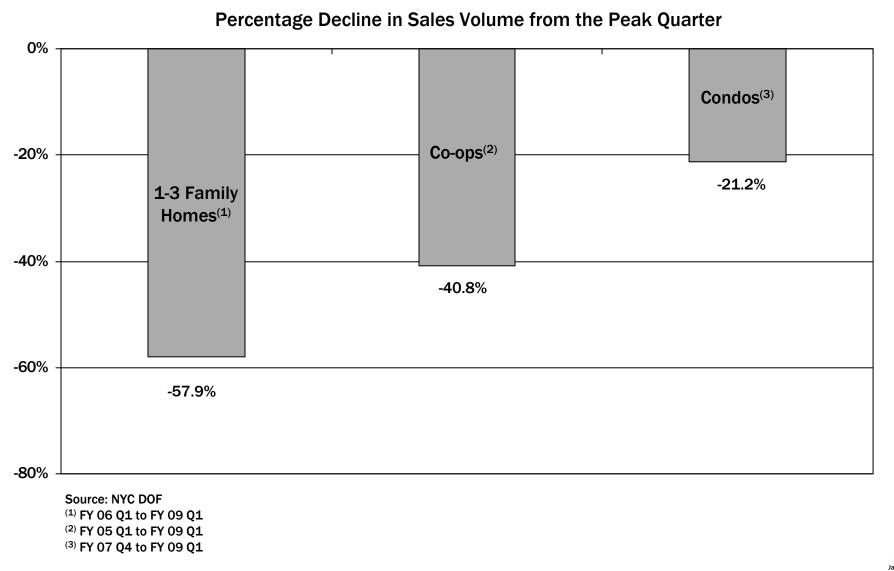


#### The Commercial Vacancy Rate in New York City Is Going Up and Asking Rents Are Falling

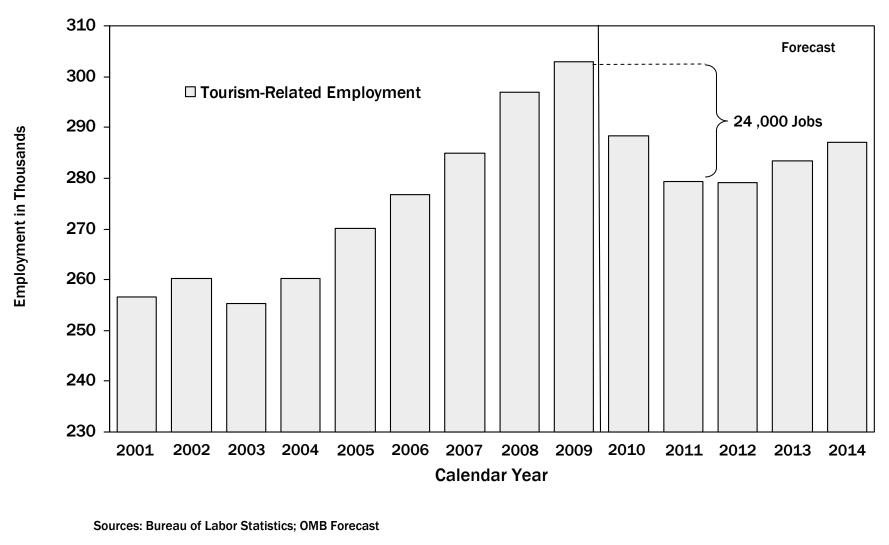


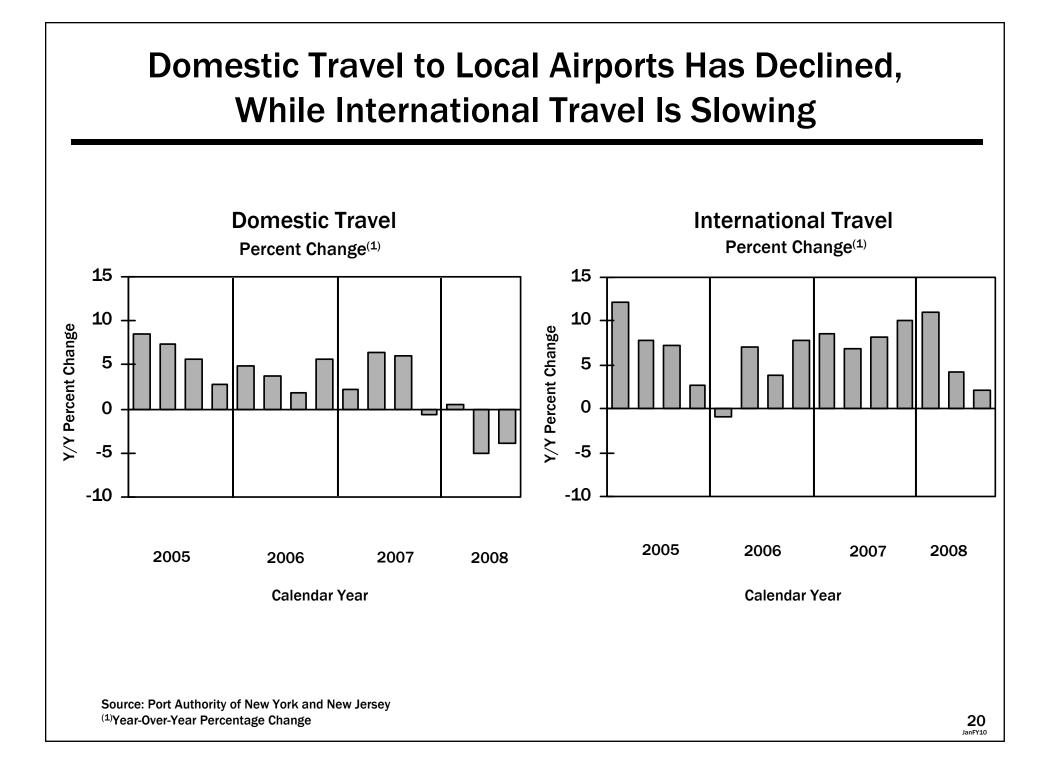
JanFY10

#### The Recession and the Ongoing Credit Market Freeze Have Battered Residential Sales Volume in New York City

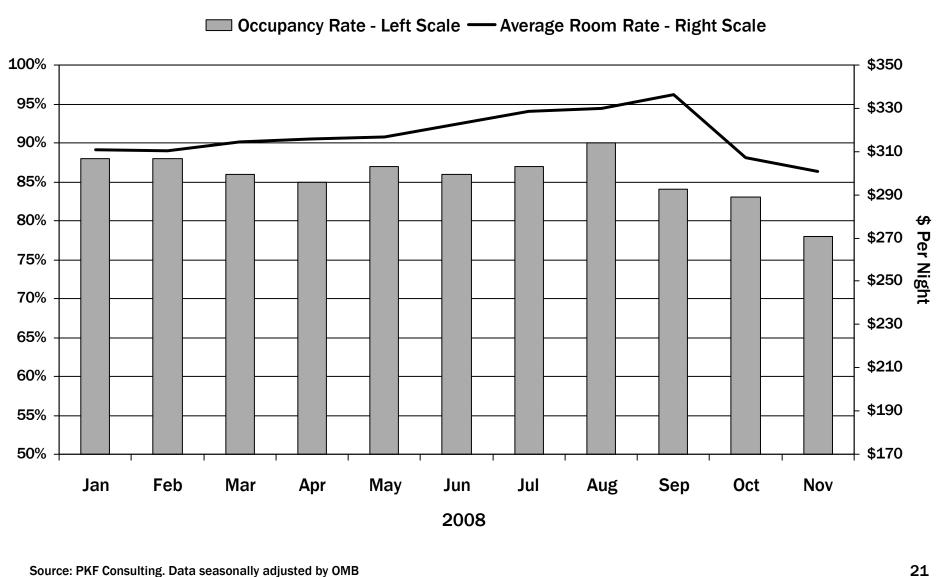


# The City's Leisure and Hospitality Sector Is Forecast to Lose 24,000 Jobs Over the Next Two Years





#### Since Last Summer the Hotel Occupancy Rate in New York City Has Been Dropping Along with the Average Room Rate



### The Second Quarter FY 2009 Non-Property Tax Collections Are Down by \$1.38 Billion From the Prior Year

			\$ in M	lillions	⊢ Second
		October	November	December	Quarter Total
on-Property Taxes					
PIT Before NYS Adjustment		(\$91)	\$6	(\$103)	(\$188)
NYS Adjustment			173	(173)	
PIT After NYS Adjustment <sup>(1)</sup>		(\$91)	\$179	(\$276)	(\$188)
	% Change	(15.7%)	35.2%	(33.3%)	(9.8%)
Business Taxes <sup>(2)</sup>		(128)	2	(89)	(215)
	% Change	(191.0%)	11.6%	(10.2%)	(22.5%)
Sales Tax		16	(17)	(62)	(62)
	% Change	4.8%	(4.5%)	(12.2%)	(5.1%)
Fransaction Taxes <sup>(3)</sup>		(135)	(123)	(153)	(411)
	% Change	(51.8%)	(56.2%)	(63.2%)	(57.0%)
All Other Taxes <sup>(4)</sup>		(5)	(112)	(384)	(502)
	% Change	(8.5%)	(70.9%)	(55.7%)	(54.7%)
otal Non-Property Taxes		(\$343)	(\$71)	(\$964)	(\$1,378)
	% Change	(26.0%)	(5.6%)	(30.7%)	(24.0%)

<sup>(1)</sup> Before TFA retention.

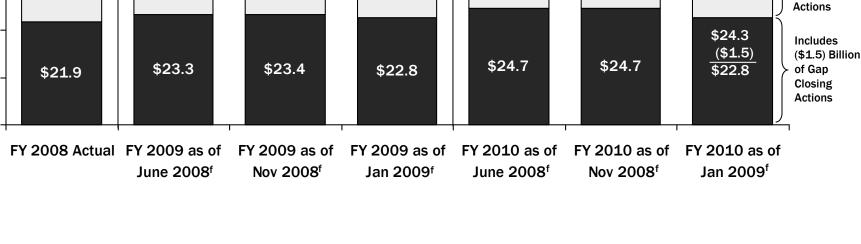
<sup>(2)</sup> Includes general corporation, banking corporation and unincorporated business taxes.

<sup>(3)</sup> Includes real property transfer tax and mortgage recording tax.

<sup>(4)</sup> Includes hotel, commercial rent, utility, cigarette, STAR Aid and other taxes.

## II. Budget Update

#### **Our City Funded Expenses Have Grown by 5%** Between FY 2008 and FY 2009, But Are Virtually Flat Between FY 2009 and FY 2010 **Total City Funds Expenses - \$ in Billions** Non-Controllable Agency Expenses Controllable Agency Expenses \$60.0 FY 2008 FY 2009 FY 2010 \$50.0 \$46.8 \$45.9 \$44.3 \$44.0 \$43.4 \$43.3 \$41.2 \$40.0 \$22.3 Includes \$22.1 \$21.2 \$21.0 (\$1.7) Billion \$20.6 (\$1.7) \$20.5 \$19.3 of Gap \$30.0 \$20.6



Note: Excludes the impact of prepayments and debt defeasances f = forecast

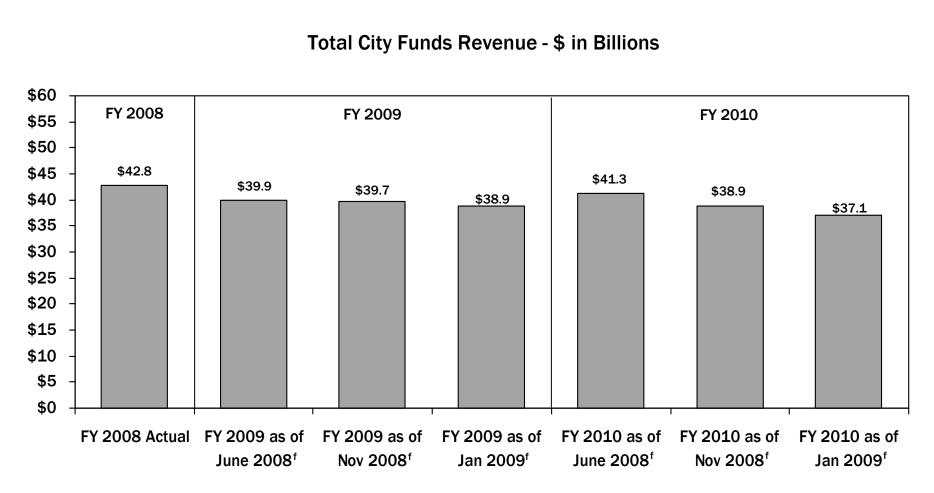
\$20.0

\$10.0

\$0.0

Closing

Without Action\* Our City Revenues Would Have Fallen to an Annual Rate \$3.9 Billion Lower in FY 2009 Than FY 2008 and Have Fallen Further to an Annual Rate \$1.8 Billion Lower in FY 2010 Than FY 2009, for a Total Decline of \$5.7 Billion

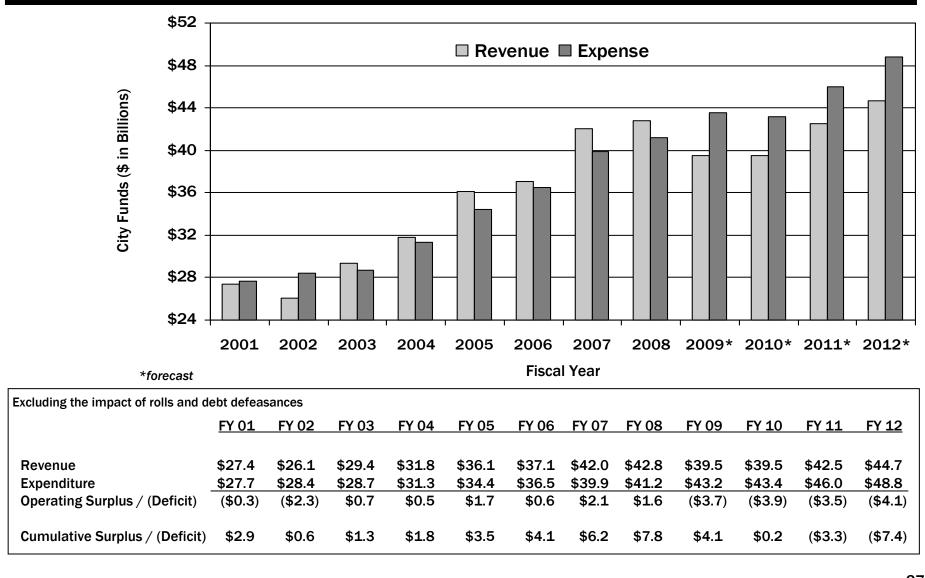


Note: Excludes the impact of prepayments and debt defeasances

f = forecast

\*Actions excluded are rescinding the 7% property tax rate cut, the possible sales tax increase program and the \$400 property tax rebate

## Revenue and Expenses January 2009 Plan



City Funds Changes Between June 2008 Plan and January 2009 Plan (6 Months)									
•	Janua	Ty 20	(\$ in M			Untra	5)		
	FY 2008			FY 2009				FY 2010	
	Actuals	Jun 2008 Plan	Nov 2008 Plan	Jan 2009 Plan	Changes Jun-Jan	Jun 2008 Plan	Nov 2008 Plan	Jan 2009 Plan	Changes Jun-Jan
Revenues <sup>(1)</sup>	\$42,836	\$39,877	\$39,677	\$38,883	(\$994)	\$41,251	\$38,932	\$37,111	(\$4,140)
Year-to-Year Change:		(\$2,959) (6.9%)	(\$3,159) (7.4%)	(\$3,953) (9.2%)		\$1,374 3.4%	(\$745) (1.9%)	(\$1,772) (4.6%)	
November Gap Closing Revenue Actions		\$	\$832	\$576	\$576	\$	\$1,479	\$1,479	\$1,479
January Sales Tax Increase Program		\$	\$	\$77	\$77	\$	\$	\$894	\$894
Adjusted Revenues (See pages 31-32)	\$42,836	\$39,877	\$40,509	\$39,536	(\$341)	\$41,251	\$40,411	\$39,484	(\$1,767)
Year-to-Year Change:		(\$2,959) (6.9%)	(\$2,327) (5.4%)	(\$3,300) (7.7%)		\$1,374 3.4%	(\$98) (0.2%)	(\$52) (0.1%)	
Expenditures <sup>(1)</sup>									
Controllable Agency Expenses (See page 35)	\$19,335	\$20,971	\$20,634	\$20,513	(\$458)	\$22,048	\$21,247	\$20,568	(\$1,480)
Year-to-Year Change:		\$1,636 8.5%	\$1,299 6.7%	\$1,178 6.1%		\$1,077 5.1%	\$613 3.0%	\$55 0.3%	
Non-Controllable Agency Expenses (See page 40)	\$21,894	\$23,370	\$23,348	\$22,746	(\$624)	\$24,704	\$24,649	\$22,814	(\$1,890)
Year-to-Year Change:		<b>\$1,476</b> 6.7%	\$1,454 6.6%	\$852 3.9%		<b>\$1,334</b> 5.7%	\$1,301 5.6%	\$68 0.3%	
Total Expenditures	\$41,229	\$44,341	\$43,982	\$43,259	(\$1,082)	\$46,752	\$45,896	\$43,382	(\$3,370)
Year-to-Year Change:		\$3, <b>112</b> 7.5%	\$2,753 6.7%	\$2,030 4.9%		\$2,411 5.4%	\$1,914 4.4%	\$123 0.3%	
Operating Surplus/(Deficit)	\$1,607	(\$4,464)	(\$3,473)	(\$3,723)	\$741	(\$5,501)	(\$5,485)	(\$3,898)	\$1,603
Current Year Roll (Cost)	(\$4,635)	(\$812)	(\$1,803)	(\$1,553)	(\$741)	(\$350)	(\$350)	(\$350)	\$
Prior Year Roll (Benefit)	\$4,600	\$4,635	\$4,635	\$4,635	\$	\$812	\$1,803	\$1,553	\$741
Net Impact of Debt Defeasances <sup>(2)</sup>	(\$1,567)	\$641	\$641	\$641	\$	\$2,695	\$2,695	\$2,695	\$
Gap to be Closed	\$5	\$	\$	\$	\$	(\$2,344)	(\$1,337)	\$	\$2,344

(2) Debt defeasances of \$350 million, \$1.254 billion & \$1.986 billion in FY 06 to FY 08 respectively, which impacts FY 07 to FY 10

## **III. Revenues**

## City Revenue January 2009 Plan

				\$ in Millions		
		Actuals		Plar	ı	
		FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Property Tax		\$13,062	\$13,781	\$14,767	\$15,624	\$16,152
	Year-to-Year Change:		719 5.5%	986 7.2%	857 5.8%	528 3.4%
Economically Sensitive Taxes (See page 32)	Year-to-Year Change:	\$24,602	\$20,549 (4,053) (16.5%)	\$17,828 (2,721) (13.2%)	\$19,698 1,870 10.5%	\$21,228 1,530 7.8%
Subtotal		\$37,664	\$34,330	\$32,595	\$35,322	\$37,380
	Year-to-Year Change:		(3,334) (8.9%)	(1,735) (5.1%)	2,727 8.4%	2,058 5.8%
June - November 2008 Gap Closing Revenue A	ctions		\$576	\$1,479	\$1,554	\$1,615
January 2009 Sales Tax Increase Program			\$77	\$894	\$920	\$972
Total Tax Revenue		\$37,664	\$34,983	\$34,968	\$37,796	\$39,967
	Year-to-Year Change:		(2,681) (7.1%)	(15)	2,828 8.1%	2,171 5.7%
Non-Tax Revenue	Year-to-Year	\$5,172	\$4,553 (619) (12.0%)	\$4,516 (37) (0.8%)	\$4,685 169 3.7%	\$4,753 68 1.5%
	Change:	<u>+ 10 000</u>				
Total Revenue (From Page 28)	Year-to-Year Change:	\$42,836	\$ <b>39,536</b> (3,300) (7.7%)	<b>\$39,484</b> (52) (0.1%)	<b>\$42,481</b> 2,997 7.6%	<b>\$44,720</b> 2,239 5.3%
Notes: Excludes the impact of prepayments and debt defeasan	ces					

## **Economically Sensitive Taxes**

			\$ in Millions		
	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Personal Income	\$8,760	\$7,154	\$5,707	\$6,854	\$7,458
Year-to-Year Change:		(1,606) (18.3%)	(1,447) (20.2%)	1,147 20.1%	604 8.8%
Sales	\$4,868	\$4,555	\$4,139	\$4,341	\$4,637
Year-to-Year Change:		(313) (6.4%)	(416) (9.1%)	202 4.9%	296 6.8%
Business Year-to-Year Change:	\$5,412	\$4,619 (793) (14.7%)	\$ <b>4,232</b> (387) (8.4%)	<b>\$4,632</b> 400 9.5%	<b>\$5,181</b> 549 11.9%
Real Estate Transaction Taxes Year-to-Year Change:	\$2,546	\$1,507 (1,039) (40.8%)	\$1,159 (348) (23.1%)	<b>\$1,246</b> 87 7.5%	<b>\$1,320</b> 74 5.9%
Other* Year-to-Year Change:	\$3,016	<b>\$2,714</b> (302) (10.0%)	<b>\$2,591</b> (123) (4.5%)	\$2,625 34 1.3%	<b>\$2,632</b> 7 0.3%
Total Economically Sensitive Taxes	\$24,602	\$20,549	\$17,828	\$19,698	\$21,228
(From page 31) Year-to-Year Change:	i	(4,053) (16.5%)	(2,721) (13.2%)	1,870 10.5%	1,530 7.8%

Note: Excludes the impact of prepayments and debt defeasances. \*Includes Tax Audits, Commercial Rent, Utility, Hotel, Cigarette, and RPT STAR.

## IV. Controllable and Non-Controllable Agency Expenses

#### Controllable Agency Expenses January 2009 Plan

City Funds - \$ in Millions

		FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Iniformed Forces						
Police Department		\$3,735	\$4,031	\$4,054	\$4,161	\$4,23
Fire Department		1,323	1,399	1,411	1,428	1,42
Department of Correction		927	985	949	987	1,00
Sanitation Department		1,206	1,258	1,291	1,396	1,42
Subtotal: Uniformed Forces		\$7,191	\$7,673	\$7,705	\$7,972	\$8,09
	Year- To-Year:		482	32	267	11
	Change:		6.7%	0.4%	3.5%	1.59
lealth and Welfare						
Social Services		\$438	\$509	\$535	\$541	\$54
Children's Services		830	789	716	710	71
Homeless Services		360	332	276	277	27
Health and Mental Hygiene		570	662	615	619	62:
HHC Subsidy		128	95	89	88	8
ubtotal: Health and Welfare		\$2,326	\$2,387	\$2,231	\$2,235	\$2,24
	Year- To-Year:		61	(156)	4	1
	Change:		2.6%	(6.5%)	0.2%	0.59
)ther Mayoral	-					
Housing Preservation & Development		\$75	\$80	\$61	\$58	\$5
Environmental Protection		850	971	883	879	87
Finance		210	212	199	197	19
Transportation		422	478	471	494	50
Parks and Recreation		277	275	255	255	25
Citywide Administrative Services		196	210	200	199	19
All Other Mayoral		1,572	1,736	1.436	1,395	1,40
Energy, Leases & OTPS Inflators		,	(97)	(25)	151	31
ubtotal: Other Mayoral		\$3,602	\$3,865	\$3, <b>4</b> 8Ó	\$3,628	\$3,80
•	Year -To-Year:		263	(385)	148	17
	Change:		7.3%	(10.0%)	4.3%	4.9
ducation	8			()		
Department of Education		\$4.780	\$5.160	\$5.193	\$5.761	\$5.66
CUNY		445	456	416	408	41
ubtotal: Education		\$5,225	\$5,616	\$5,609	\$6,169	\$6,07
	Year -To-Year:	+ - ,===	391	(7)	560	(95
	Change:		7.5%	(0.1%)	10.0%	(1.5%
lected Officials	onunge.		1.5%	(0.170)	20.070	(1.57
Mayoralty		\$64	\$68	\$66	\$66	\$6
All Other Elected		398	395	391	364	36
Subtotal: Elected Officials		\$462	\$463	\$457	\$430	\$42
	Year- To-Year:	<b><i>4102</i></b>	φ <del>4</del> 03 1	(6)	(27)	(1
	Change:		0.2%	(1.3%)	(5.9%)	(0.2%
abor Reserve		\$529	\$509	\$1.086	\$1.465	\$1,86
	Year -To-Year:	Ψ <b>5</b> 23	(20)	577	379	39
	Change:		(3.8%)	113.4%	34.9%	27.09
otal Controllable Agency Spending	change.	\$19,335	\$20,513	\$20,568	\$21,899	\$22,50
From page 28)	Year -To-Year:	<b>\$</b> 20,000	1.178	<b>420,000</b> 55	1.331	φ <b>22,5</b> 0
10111 habo 20)	Change:		6.1%	0.3%	6.5%	2.89

## January 2009 Plan Agency Programs to Reduce the Gap Increases the Gap / (Decreases the Gap)

	Fiscal Year 2009 City Funds - \$ in Millions			Fiscal Year 2010 City Funds - \$ in Millions				
_	Expense	Revenue	Total	Percentage	Expense	Revenue	Total	Percentag
Uniformed Forces								
Police	\$8		\$8	0.2%	(\$93)		(\$93)	(2.3%)
Fire				0.0%	(39)		(39)	(2.8%)
Correction				0.0%	(18)		( <b>1</b> 8)	( <b>1.9%</b> )
Sanitation				0.0%	(35)		(35)	(2.7%)
Health and Welfare								
Administration for Children's Services				0.0%	(45)		(45)	(6.0%)
Social Services	(12)		(12)	(2.1%)	(45)		(45)	(8.2%)
Homeless Services				<b>`0.0%</b> ́	(20)		(20)	(6.9%)
Youth & Community Development	1		1	0.5%	(12)		( <b>12</b> )	(7.0%)
Health & Mental Hygiene				0.0%	(18)	(7)	(25)	(7.1%)
Other Mayoral								
Housing Preservation & Development		(1)	(1)	(0.7%)	(2)	(2)	(4)	(6.4%)
Finance				<b>`0.0%</b>	(6)	(8)	(14)	(6.8%)
Transportation	(1)	(8)	(9)	(1.9%)	(3)	(28)	( <b>31</b> )	(7.1%)
Parks & Recreation				<b>`0.0%</b> ́	(14)	<b>(4</b> )	(18)	(7.0%)
Libraries				0.0%	(20)		(20)	(7.0%)
Department of Cultural Affairs				0.0%	(10)		(10)	(7.0%)
Citywide Administrative Services	(1)	(10)	(11)	(5.4%)		(7)	<b>(</b> 7)	(3.6%)
All Other Agencies	(18)	<b>(5</b> )	(23)	(1.6%)	(56)	(18)	(74)	(5.6%)
Major Organizations								
Education	4		4	0.1%	(306)		(306)	(4.1%)
CUNY	5		5	2.4%	(3)	(10)	<b>`(13</b> )	(7.0%)
HHC				0.0%	(5)		<b>(5</b> )	(5.3%)
Other								
Procurement Savings								
Fleet Reduction								
Consumer Plastic Bag Use Fee						(84)	(84)	
Data Mining to Improve Billing and Collection						′		
Total Agency Programs	(\$14)	(\$24)	(\$38)	(0.2%)	(\$750)	(\$168)	(\$918)	(4.5%)

# Since January 2008, We Have Taken \$1.6 Billion of Agency Actions in FY 2009, and \$3.1 Billion of Agency Actions in FY 2010 to Help Close the Budget Gap in FY 2010 Increases the Gap / (Decreases the Gap)

Expense         Revenue         Total         Percentage           Police         (\$163)         (\$10)         (\$173)         (4.6%)           Fire         (50)         (12)         (62)         (4.6%)           Correction         (30)          (30)         (32.2%)           Sanitation         (89)         (23)         (112)         (8.8%)           Health and Welfare			ear 2010 \$ in Millions	
Police       (\$163)       (\$10)       (\$173)       (4.6%)         Fire       (50)       (12)       (62)       (4.6%)         Correction       (30) $\cdots$ (30)       (3.2%)         Sanitation       (89)       (23)       (112)       (8.8%)         Health and Welfare       (50)       (23)       (112)       (8.8%)         Administration for Children's Services       (76) $\cdots$ (76)       (9.6%)         Social Services       (32) $\cdots$ (32)       (10.9%)         Homeless Services       (32) $\cdots$ (32)       (10.4%)         Youth & Community Development       (13) $\cdots$ (13)       (5.3%)         Health & Mental Hygiene       (30)       (9)       (39)       (9.6%)         Other Mayoral       Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (400)       (47)       (23.4%)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (21)       (68)       (284) </th <th>Expense</th> <th>Revenue</th> <th>Total</th> <th>Percentage</th>	Expense	Revenue	Total	Percentage
Fire $(50)$ $(12)$ $(62)$ $(4.6\%)$ Correction $(30)$ $(30)$ $(3.2\%)$ Sanitation $(89)$ $(23)$ $(112)$ $(8.8\%)$ Health and Welfare $(89)$ $(23)$ $(112)$ $(8.8\%)$ Health and Welfare $(65)$ $(1)$ $(66)$ $(10.9\%)$ Social Services $(65)$ $(1)$ $(66)$ $(10.9\%)$ Homeless Services $(32)$ $(32)$ $(10.4\%)$ Youth & Community Development $(13)$ $(13)$ $(5.3\%)$ Health & Mental Hygiene $(30)$ $(9)$ $(39)$ $(9.6\%)$ Other Mayoral $(7)$ $(40)$ $(47)$ $(23.4\%)$ Finance $(7)$ $(40)$ $(47)$ $(23.4\%)$ Finance $(11)$ $$ $(11)$ $(11.3\%)$ Parks & Recreation $(14)$ $(17)$ $(31)$ $(11.4\%)$ Libraries $(11)$ $$ $(11)$ $(7.2\%)$ Cultural Affairs $(11)$ $$ $(11)$ $(7.2\%)$ All Other Agencies $(216)$ $(68)$ $(284)$ $(18.9\%)$ Major Organizations $Education$ $(479)$ $$ $(50)$ $(5.2\%)$ Other $$ $(55)$ $(5.2\%)$ $(56)$ $$ $(56)$ Fleet Reduction $$ $$ $(56)$ $(5.2\%)$ Other $$ $$ $$ $$ $$ Procurement Savings $(56)$ $$ $$ $$ Consume				
Correction $(30)$ $\cdots$ $(30)$ $(3.2\%)$ Sanitation $(89)$ $(23)$ $(112)$ $(8.8\%)$ Health and Welfare         Administration for Children's Services $(76)$ $\cdots$ $(76)$ $(9.6\%)$ Social Services $(65)$ $(1)$ $(66)$ $(10.9\%)$ Homeless Services $(32)$ $\cdots$ $(32)$ $(10.4\%)$ Youth & Community Development $(13)$ $\cdots$ $(13)$ $(5.3\%)$ Health & Mental Hygiene $(30)$ $(9)$ $(39)$ $(9.6\%)$ Other Mayoral         Housing Preservation & Development $(8)$ $(2)$ $(10)$ $(12.8\%)$ Finance $(7)$ $(40)$ $(47)$ $(23.4\%)$ $(11.3\%)$ Parks & Recreation $(14)$ $(17)$ $(31)$ $(11.4\%)$ Libraries $(17)$ $\cdots$ $(17)$ $(54)$ $(11.3\%)$ Cultural Affairs $(11)$ $\cdots$ $(11)$ $\cdots$ $(11)$ $(12.8\%)$ All Other Agencies	(\$315)	(\$76)	(\$391)	(10.2%)
Sanitation $(89)$ $(23)$ $(112)$ $(8.8\%)$ Health and Welfare Administration for Children's Services $(76)$ $\cdots$ $(76)$ $(9.6\%)$ Social Services $(65)$ $(1)$ $(66)$ $(10.9\%)$ Homeless Services $(32)$ $\cdots$ $(32)$ $(10.4\%)$ Youth & Community Development $(13)$ $\cdots$ $(13)$ $(5.3\%)$ Health & Mental Hygiene $(30)$ $(9)$ $(39)$ $(9.6\%)$ Other Mayoral Housing Preservation & Development $(8)$ $(2)$ $(10)$ $(12.8\%)$ Finance $(7)$ $(40)$ $(47)$ $(23.4\%)$ Transportation $(25)$ $(29)$ $(54)$ $(11.3\%)$ Parks & Recreation $(14)$ $(17)$ $(31)$ $(11.4\%)$ Libraries $(17)$ $\cdots$ $(17)$ $(5.4\%)$ Cultural Affairs $(11)$ $\cdots$ $(11)$ $(7.2\%)$ Citywide Administrative Services $(8)$ $(27)$ $(35)$ $(19.1\%)$ All Other Agencies $(216)$ $(68)$ $(284)$ $(18.9\%)$ Major Organizations Education $(479)$ $\cdots$ $(5)$ $(5.2\%)$ Other 	(96)	(35)	(131)	(9.7%)
Health and Welfare         Administration for Children's Services       (76)        (76)       (9.6%)         Social Services       (65)       (1)       (66)       (10.9%)         Homeless Services       (32)        (32)       (10.4%)         Youth & Community Development       (13)        (13)       (5.3%)         Health & Mental Hygiene       (30)       (9)       (39)       (9.6%)         Other Mayoral        (13)       (5.3%)         Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations        (10)	(74)		(74)	(7.8%)
Administration for Children's Services       (76)        (76)       (9.6%)         Social Services       (65)       (1)       (66)       (10.9%)         Homeless Services       (32)        (32)       (10.4%)         Youth & Community Development       (13)        (13)       (5.3%)         Health & Mental Hygiene       (30)       (9)       (39)       (9.6%)         Other Mayoral        (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations        (10)        (479)       (6.5%)         CUNY       (10)        (5)       (5.2%)       (5.2	(106)	(37)	(143)	(10.7%)
Social Services       (65)       (1)       (66)       (10.9%)         Homeless Services       (32)        (32)       (10.4%)         Youth & Community Development       (13)        (13)       (5.3%)         Health & Mental Hygiene       (30)       (9)       (39)       (9.6%)         Other Mayoral       (30)       (9)       (39)       (9.6%)         Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (479)       (6.5%)         CUNY       (10)        (55)       (5.2%)       (52.2%)         Other        (56)				
Homeless Services       (32)        (32)       (10.4%)         Youth & Community Development       (13)        (13)       (5.3%)         Health & Mental Hygiene       (30)       (9)       (39)       (9.6%)         Other Mayoral        (10)       (12.8%)         Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations        (5)       (5)       (5.2%)         Other        (5)       (5)       (5.2%)         Other         (5)       (5)       (5.2%)         Other Reduction         (5)       (5.2%)       (56)	(142)		(142)	(18.1%)
Youth & Community Development       (13)        (13)       (5.3%)         Health & Mental Hygiene       (30)       (9)       (39)       (9.6%)         Other Mayoral        (10)       (12.8%)         Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (5)       (5.2%)         CUNY       (10)        (5)       (5.2%)       (52.2%)         Other        (5)       (5)       (5.2%)       (52.2%)         Other         (5)       (5)<	(114)		(114)	(18.9%)
Health & Mental Hygiene       (30)       (9)       (39)       (9.6%)         Other Mayoral	(56)		(56)	(18.3%)
Other Mayoral       (1)       (12.8%)         Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)       HHC        (5)       (5)       (5.2%)         Other       Procurement Savings       (56)        (56)       Fleet Reduction         C56)       Fleet Reduction         C56)        Consumer Plastic Bag Use Fee	(36)		(36)	(20.0%)
Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other        (5)       (5)       (5.2%)         Procurement Savings       (56)        (56)          Consumer Plastic Bag Use Fee	(54)	(18)	(72)	(19.0%)
Housing Preservation & Development       (8)       (2)       (10)       (12.8%)         Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other        (5)       (5)       (5.2%)         Other             Procurement Savings       (56)        (56)          Fleet Reduction             Consumer Plastic Bag Use Fee				
Finance       (7)       (40)       (47)       (23.4%)         Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)       HHC        (5)       (5)       (5.2%)         Other        (5)       (5)       (5.2%)            Other	(12)	(2)	(14)	(22.7%)
Transportation       (25)       (29)       (54)       (11.3%)         Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)       HHC        (5)       (5)       (5.2%)         Other        (50)        (56)            Other  <	( <b>18</b> )	(47)	(65)	(32.7%)
Parks & Recreation       (14)       (17)       (31)       (11.4%)         Libraries       (17)        (17)       (31)       (11.4%)         Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations	(34)	(53)	(87)	( <b>19.6</b> %)
Libraries       (17)        (17)       (5.4%)         Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations        (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other             Procurement Savings       (56)        (56)         Fleet Reduction            Consumer Plastic Bag Use Fee	(34)	(20)	(54)	(20.5%)
Cultural Affairs       (11)        (11)       (7.2%)         Citywide Administrative Services       (8)       (27)       (35)       (19.1%)         All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations        (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other         (56)          Procurement Savings       (56)        (56)         Fleet Reduction            Consumer Plastic Bag Use Fee	(61)		(61)	(20.0%)
All Other Agencies       (216)       (68)       (284)       (18.9%)         Major Organizations       Education       (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other         (56)          Procurement Savings       (56)        (56)         Fleet Reduction            Consumer Plastic Bag Use Fee	(29)		(29)	(20.1%)
Major Organizations       (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other         (56)        (56)         Fleet Reduction              Consumer Plastic Bag Use Fee	(12)	(22)	(34)	(19.0%)
Education       (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other         (56)          Procurement Savings       (56)        (56)         Fleet Reduction            Consumer Plastic Bag Use Fee	(267)	(71)	(338)	(24.7%)
Education       (479)        (479)       (6.5%)         CUNY       (10)        (10)       (4.2%)         HHC        (5)       (5)       (5.2%)         Other         (56)          Procurement Savings       (56)        (56)         Fleet Reduction            Consumer Plastic Bag Use Fee				
CUNY HHC       (10)        (10)       (4.2%)         Other        (5)       (5)       (5.2%)         Other         (56)          Procurement Savings       (56)        (56)         Fleet Reduction            Consumer Plastic Bag Use Fee	(944)		(944)	(11.9%)
HHC(5)(5)(5.2%)Other(56)Procurement Savings(56)(56)Fleet ReductionConsumer Plastic Bag Use Fee	(27)	(9)	(36)	(19.1%)
Procurement Savings(56)(56)Fleet ReductionConsumer Plastic Bag Use Fee	<b>`(6</b> )	(15)	(21)	(22.6%)
Procurement Savings(56)(56)Fleet ReductionConsumer Plastic Bag Use Fee				
Fleet Reduction        Consumer Plastic Bag Use Fee	(111)		(111)	
Consumer Plastic Bag Use Fee	(20)		(20)	
	(20)	(84)	(84)	
		(25)	(25)	
Fotal Agency Programs         (\$1,399)         (\$245)         (\$1,644)         (8.0%)	(\$2,568)	(\$514)	(\$3,082)	<u>(14.7%)</u> 3

# Examples of New Agency Programs to Eliminate the Gap in FY 2010 as of January 2009

January	2009 Agency Programs	Increase the Gap / (Decrease the Gap) City Funds - \$ In Millions FY 2010
Police:	Reduce Uniformed Officer Headcount by 1,000	(\$48.9)
Parks:	Reduce Seasonal Aides by 167	(\$5.6)
Fire:	Eliminate 30 Basic Life Support Ambulance Tours	(\$3.3)
Fire:	Eliminate 5 <sup>th</sup> Firefighter on 64 Engines <sup>(1)</sup> or Eliminate Companies in Dual Company Fire Houses	(\$17.0)
Citywide:	Plastic Carry Bag Fee of 5 Cents per Bag	(\$84.0)
Transportation:	Increase Rates for Single Space Parking Meters	(\$16.8)
Libraries:	7% Reduction in Subsidies	(\$20.1)
ACS:	Reduce Foster Care Boarding Home Rates	(\$5.7)
ACS:	Reduce Low Priority Child Care Services	(\$7.1)
ACS:	Eliminate 549 Child Welfare Positions	(\$15.5)
DHS:	Reduce Funding for Homeless Prevention	(\$5.1)
Correction:	Supervised Release of Low-Risk Defendants to Probation	(\$3.4)
DFTA:	Reduce Senior Center Funding by 5%	(\$5.3)
Health:	Increase Health Code Enforcement on Unsanitary Restaurants	(\$3.7)
Education:	Reduce 1,440 Pedagogical Employees in the Schools	(\$91.2)

<sup>(1)</sup>Items Requiring Negotiations with Labor Unions

### FY 2010 Full-Time Headcount Reduction City Funded

			<u>Nov Plan</u>			<u>Jan Plan</u>		To	tal Reducti	ion
		Layoffs	Attrition	Total	Layoffs	Attrition	Total	Layoffs	Attrition	Total
MAYORAL AGENCIES:										
Uniform Forces										
Police	- Uniform		(1,067)	(1,067)		(1,000)	(1,000)		(2,067)	(2,067)
	- Civilian		(127)	(127)		(342)	(342)		(469)	(469)
Fire	- Uniform					(451)	(451)		(451)	(451)
	- Civilian	(3)		(3)		(198)	(198)	(3)	(198)	(201)
Sanitation	- Uniform		(191)	(191)		(31)	(31)		(222)	(222)
	- Civilian		2	2		(20)	(20)		(18)	(18)
Correction	- Uniform		(671)	(671)		(161)	(161)		(832)	(832)
	- Civilian		(16)	(16)					(16)	(16)
	Subtotal	(3)	(2,070)	(2,073)		(2,203)	(2,203)	(3)	(4,273)	(4,276)
Health and Welfare:										
Social Services			(110)	(110)		(379)	(379)		(489)	(489)
Admin. For Childre	en Services		(127)	(127)	(608)	(234)	(842)	(608)	(361)	(969)
Homeless Service	s		50	50	(222)	(43)	(265)	(222)	7	(215)
Health and Menta	l Hygiene	(57)		(57)		(2)	(2)	(57)	(2)	(59)
	Subtotal	(57)	(187)	(244)	(830)	(658)	(1,488)	(887)	(845)	(1,732)
Other Agencies:										
Housing Preservat	tion and Development		(8)	(8)		(43)	(43)		(51)	(51)
Environmental Pro	otection					12	12		12	12
Finance			10	10	(17)	25	8	(17)	35	18
Transportation			5	5		(5)	(5)			
Parks			(214)	(214)		(109)	(109)		(323)	(323)
Citywide Administ	rative Services		64	64					64	64
All Other		(21)	(316)	(337)	(31)	(158)	(189)	(52)	(474)	(526)
	Subtotal	(21)	(459)	(480)	(48)	(278)	(326)	(69)	(737)	(806)
Department of Educati	on:									
Pedagogical (City	Funds)					(1,440)	(1,440)		(1,440)	(1,440)
Pedagogical (Non	Categorical State Educ. Aid)				(13,930)	(260)	(14,190)	(13,930)	(260)	(14,190)
Civilian		(344)	(131)	(475)				(344)	(131)	(475)
	Subtotal	(344)	(131)	(475)	(13,930)	(1,700)	(15,630)	(14,274)	(1,831)	(16,105)
Total		(425)	(2.847)	(3,272)	(14,808)	(4,839)	(19,647)	(15,233)	(7.686)	(22,919)

### Non-Controllable Agency Expenses January 2009 Plan

		City	/ Funds - \$ in Millio	ns	
	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012
Non-Controllable Agency Expenses					
Pensions	\$5,571	\$6,215	\$6,325	\$6,850	\$7,098
Includes Tier 5 Proposal	Year-to-Year	\$644	\$110	\$525	\$248
	Change:	11.6%	1.8%	8.3%	3.6%
Fringe Benefits	\$5,642	\$5,784	\$5,388	\$5,421	\$5,545
Includes Health Benefits Cost Containment	Year-to-Year	\$142	(\$396)	\$33	\$124
	Change:	2.5%	(6.8%)	0.6%	2.3%
Subtotal: Employee-Related Costs	\$11,213	\$11,999	\$11,713	\$12,271	\$12,643
	Year-to-Year	\$786	(\$286)	\$558	\$372
	Change:	7.0%	(2.4%)	4.8%	3.0%
Debt Service	\$3,592	\$3,734	\$4,214	\$4.646	\$5,076
Includes Capital Reduction	Year-to-Year	\$142	\$480	\$432	\$430
	Change:	4.0%	12.9%	10.3%	9.3%
Medicaid	\$5,621	\$5,469	\$4,623	\$4,783	\$5,956
Includes Federal Matching Percent	Year-to-Year	(\$152)	(\$846)	\$160	\$1,173
for Medicaid	Change:	(2.7%)	(15.5%)	3.5%	24.5%
Re-estimate of Prior Year Expenses	(\$399)	(\$500)	\$	\$	\$
	Year-to-Year	(\$101)	\$500	\$	\$
	Change:	(25.3%)	100.0%	0.0%	0.0%
General Reserve	\$	\$100	\$300	\$300	\$300
	Year-to-Year	\$100	\$200	\$	\$
	Change:	0.0%	200.0%	0.0%	0.0%
All Other <sup>(1)</sup>	\$1,867	\$1,944	\$1,964	\$2,143	\$2,278
	Year-to-Year	\$77	\$20	\$179	\$135
_	Change:	4.1%	1.0%	9.1%	6.3%
Total Non-Controllable Expenses	\$21,894	\$22,746	\$22,814	\$24,143	\$26,253
(From page 28)	Year-to-Year	\$852	\$68	\$1,329	\$2,110
	Change:	3.9%	0.3%	5.8%	8.7%

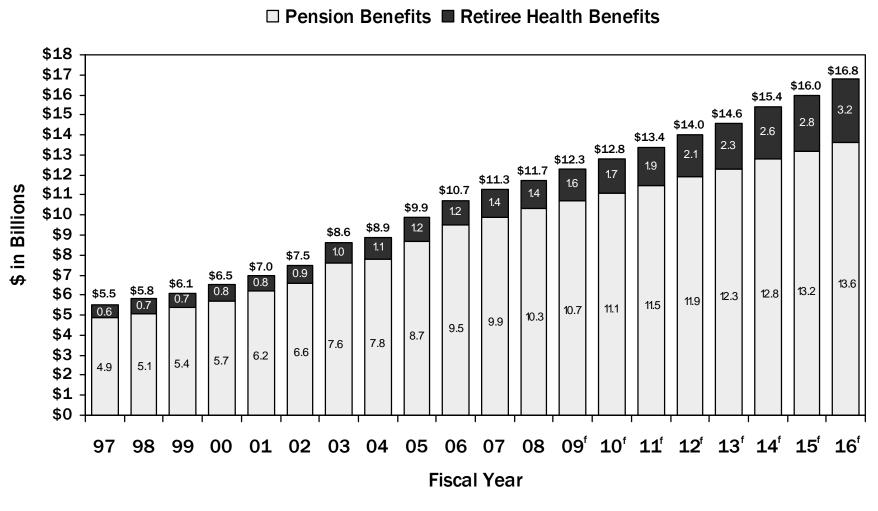
Note: Excludes the impact of prepayments and debt defeasances

<sup>(1)</sup>Includes Public Assistance, Judgments & Claims, Indigent Defense Service, Contractual, Criminal Justice and Water & Sewer for City Facilities.

Our Measures for Slowing the Growth of the Uncontrollable Expenses Require the Assistance of Our Partners in Organized Labor, State Government and the Federal Government

- Pensions New NYS legislation proposes a new Tier 5 for City employees which would eventually save the City cumulatively \$7 billion by FY 2030. Annual savings of \$200 million are included in the Financial Plan beginning in FY 2010.
- Employee Health Benefits Our plan relies on \$200 million of savings annually from health care cost containment. In addition, we will work with our partners in organized labor to secure a contribution from City employees toward the increasing cost of health benefits. A 10% contribution would generate over \$350 million in savings to the City for FY 2010.
- Medicaid The plan put forth by the U.S. Congress to increase federal participation in Medicaid will save the City \$1 billion in FY 2010.

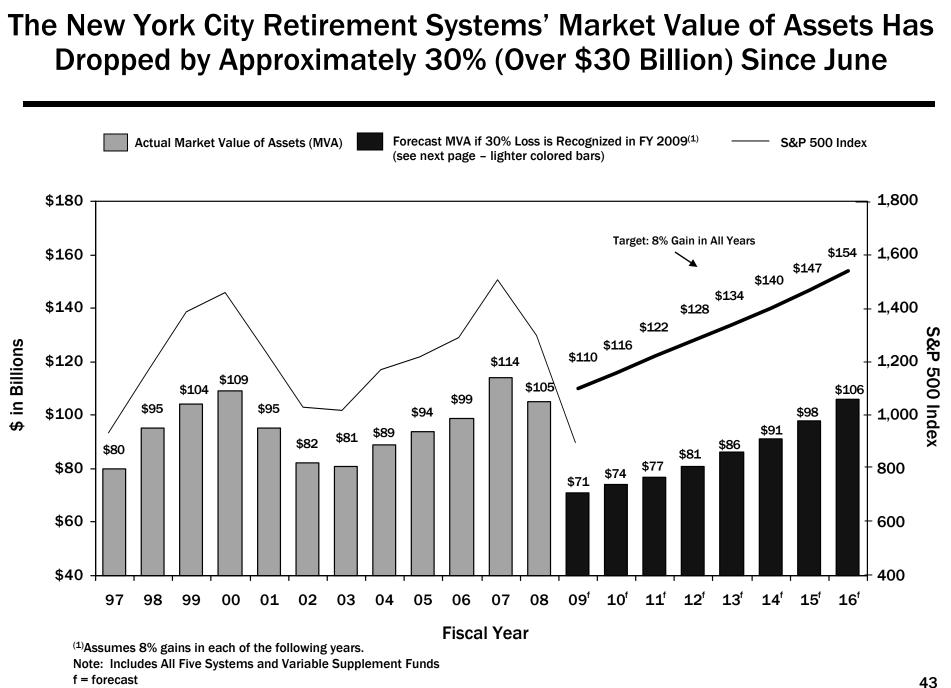
### Payments To Retirees for Pensions and Health Benefits (Not Direct New York City Budget Expense) Grow From \$11.7 Billion to \$16.8 Billion Between FY 2008 and FY 2016



Note: Pension Benefits include covered organizations and benefit payments from variable supplement funds.

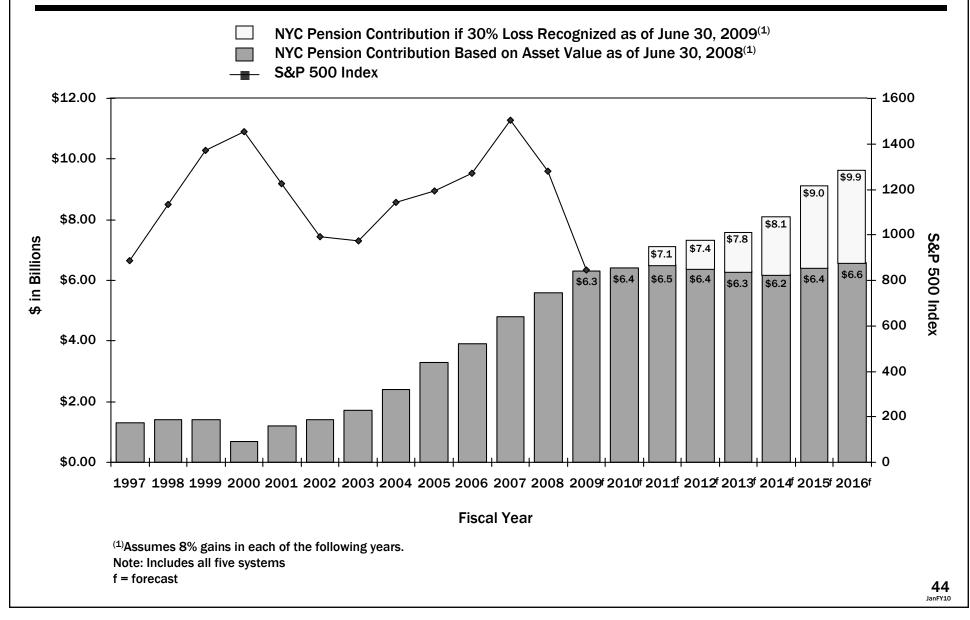
Retiree Health Benefits exclude covered organizations.

f = forecast



43 JanFY10

#### If the Current 30% Loss in Asset Value Continues, NYC Retirement Systems' Employer Contributions Will Increase by \$10.9 Billion Through FY 2016 to Cover the Loss in Corpus Value



## V. State and Federal Aid

### New York City Would Lose \$1.5 Billion of Funding if the New York State Executive Budget Is Adopted as Proposed

	Loss to NYC (\$ in Millions)
Revenue Sharing Elimination	(\$656)
Reduced State Funding for Education 🔹	(\$771)
Reduced State Funding for Social Services	(\$221)
Reduced State Funding for Uniform Services	(\$84)
Reduced State Funding for Health and Mental Health	(\$69)
Reduced State Funding for Transportation and Labor	(\$48)
Increased Revenue from Red Light Cameras	\$100
Pension Reform	\$200
Mandate Relief	\$49
Total Cost to New York City	(\$1,500)

✤ A \$771 million reduction in state funding for education in New York City would lead to almost 14,000 lay-offs at the NYC Department of Education.

#### Since FY 2002 New York City Has Increased Its Commitment to Education While the New York State Commitment to Our School Children Has Lagged Behind

	Edu	cation Funding	
	FY 2002	FY 2010	Increase FY 2002 - FY 2010
New York City	\$5.85 Billion	\$10.88 Billion	\$5.03 Billion
New York State	\$5.65 Billion	\$8.71 Billion	\$3.06 Billion

- In FY 2002, New York City paid 45.2% of the cost of educating our school children while the State of New York paid 43.6% of this cost.
- By FY 2010, New York City increased its contribution by over \$5 billion and we now pay for 51% of the cost of educating our school children. The State's share of this cost has dropped to 41% during this period.

### The NYS Executive Budget, if Adopted as Proposed, Shifts Many State Responsibilities onto the City's Ledger

#### Examples of State FY 2009-10 Executive Budget Cost Shifts

- Child Welfare The State Executive Budget would require the City to pay more for child welfare prevention and protection services which the State paid for in the past, costing the City \$20 million in FY 2009 and \$40 million in FY 2010.
- Foster Care The State Executive Budget eliminates flexibility in the provision of preventive services, costing the City \$7.5 million in FY 2009 and \$15 million in FY 2010.
- Juvenile Detention The State Executive Budget reduces funding to care for juvenile offenders, costing the City \$7 million in FY 2009 and \$13 million in FY 2010.
- Homeless Shelter The State Executive Budget reduces funding for homeless adult services by \$13 million, shifting this cost to the City.
- Pre-K Special Education The State Executive Budget reduces the State reimbursement for mandated Pre-K Special Education services, a total loss of \$181 million to the City for the period FY 2009–10.

## Federal American Recovery and Reinvestment Act

- ✤ We are relying on \$1 billion of federal funding in our plan for balance in FY 2010.
- We have assumed that this funding comes from an increase in the federal share of Medicaid, which is included in the bill drafted by the U.S. Congress.
- There are a number of proposals for additional funding for localities in education and other areas in this bill, and New York City has significant needs in these areas. We will be working with the State and our federal legislators to ensure that New York City receives its fair share of funds. It is important that New York State not supplant other funds with this federal funding.

### **Possible Sales Tax Increase Program**

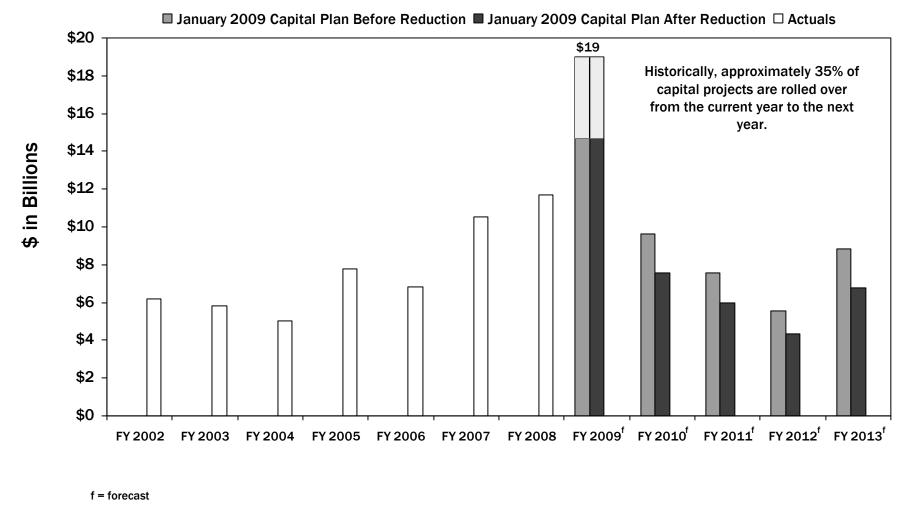
#### \$ in Millions

	FY 2009	FY 2010	FY 2011	FY 2012
Possible Sales Tax Increase				
<b>Repeal Sales Tax Clothing Exemption</b>				
(Includes Two Tax-Free Weeks)	\$36	\$394	\$409	\$439
Additional 1/4% Sales Tax Rate Increase	25	302	304	316
NYS Base Broadeners	16	198	207	217
Total Possible Sales Tax Increase	\$77	\$894	\$920	\$972

# **VI.** Capital

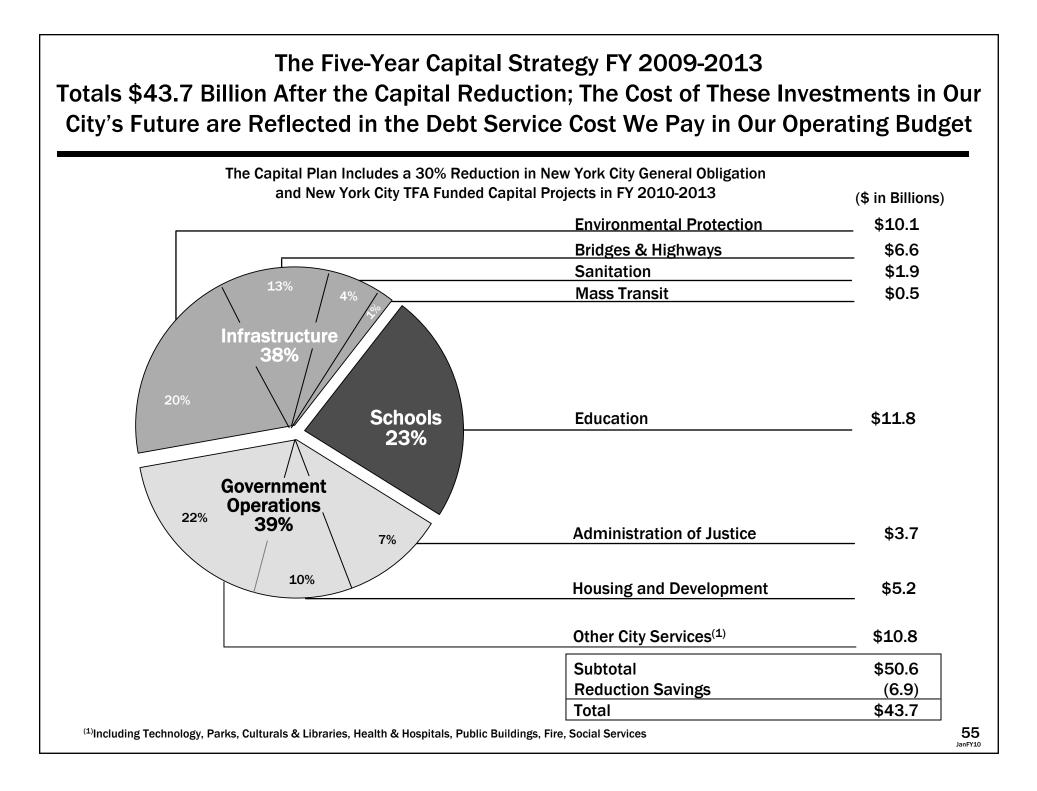
#### We Will Cut the Rate of Growth in Debt Service Costs to the Rate of Growth Forecast for the City's Revenues by Reducing the 10-Year Capital Commitment Plan for FY 2010 – FY 2019

The FY 2009 – 2013 Five-Year Capital Plan Includes a 30% Reduction in New York City General Obligation and TFA Funded Capital Projects in FY 2010 -2013

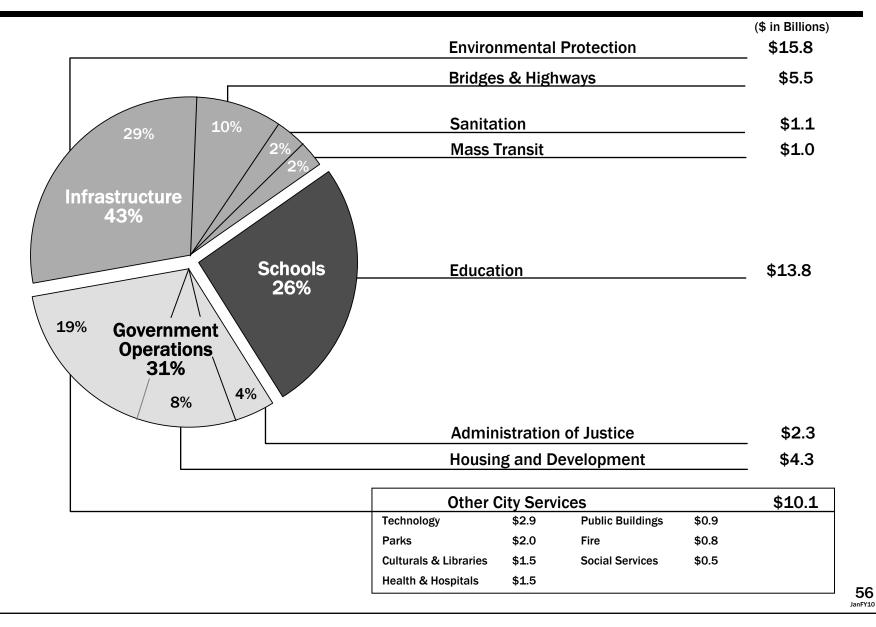


#### The Reduction in the Ten-Year Capital Plan FY 2010 – FY 2019 Will Reduce the Long-Term Average Annual Growth in Debt Service Costs to the Level of Forecast Growth in City Revenues

-	Annual Average % Growth in Debt Service Cost	Annual Average % Growth in City Revenue
November 2008 Capital Plan	4.8%	4.5%
January 2009 Capital Plan Before Reduction	4.8%	3.4%
January 2009 Capital Plan After Reduction	3.4%	3.4%



## Our Capital Commitments FY 2002 – FY 2008 Totaled \$53.9 Billion



## **Capital Highlights**

- We have invested \$15.8 billion in our water and sewer system since FY 2002 including the Third Water Tunnel.
- We have invested \$5.5 billion in our bridges and highways since FY 2002 including retrofitting the East River bridges.

## **VII.** Tables

## Fiscal Year 2009 Budget

#### \$ in Millions

		Personal S	Service Cos	sts		Other Tha	an Perso	onal Servio	ce Costs	5	Gross	Net	
	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES Police Department	\$4.011	\$1.436	\$2.055	\$7.502	\$431		\$43	\$124	\$69	\$667	\$8.169	\$7.953	\$7.656
Fire Department	1,451	504	913	2.868	175		φ <del>-</del> 0 6	24	66	271	3,139	3.128	2.855
Dept. of Correction	854	316	277	1.447	145		7	20	165	337	1,784	1.782	1,740
Dept. of Sanitation	726	305	208	1.239	545		7	31	214	797	2,036	2.033	1,987
Subtotal	\$7.042	\$2.561	\$3.453	\$13.056	\$1.296		\$63	\$199	\$514	\$2.072	\$15.128	\$14.896	\$14,238
HEALTH AND WELFARE	+ . ,	+_,	+-,	+_0,000				+=		+=,=	+	+= .,== =	+= .,===
Administration for Children's Services	\$406	\$115	\$52	\$573	\$2.351		\$2	\$2		\$2.355	\$2.928	\$2.896	\$907
Department of	\$400	φττο	φJZ	<b>4010</b>	φ2,331		ΨZ	ΨZ		φ2,300	φ2,526	φ <b>2</b> ,850	<b>\$307</b>
Social Services Department of	713	269	105	1,087	1,024	6,957	5	4	86	8,076	9,163	9,155	6,749
Homeless Services	120	37	15	172	723		1	1		725	897	793	374
Department of Health and Mental Hygiene	419	109	45	573	1,311		1	3	23	1,338	1,911	1,900	820
Health and Hospitals Corporation <sup>(1)</sup>		23		23	203		5	190	134	532	555	463	235
Subtotal	\$1.658	\$553	\$217	\$2.428	\$5.612	\$6.957	\$14	\$200	\$243	\$13.026	\$15.454	\$15.207	\$9,085
EDUCATION	+_,		+	+_,	+-,	+ -,	+	+===	+=	+==,===	+,	+,	+-,
Dept. of Education	\$9,793	\$2,791	\$2,313	\$14.897	\$5,121		\$20	\$39	\$892	\$6.072	\$20,969	\$20,833	\$10,488
City University	376	83	46	505	248			1	49	298	803	768	554
Subtotal	\$10,169	\$2,874	\$2,359	\$15,402	\$5,369		\$20	\$40	\$941	\$6,370	\$21,772	\$21,601	\$11,042
OTHER AGENCIES	\$2.196	\$677	\$296	\$3.169	\$4.456		\$82	\$198	\$1.727	\$6,463	\$9.632	\$8,654	\$6.775
ELECTED OFFICIALS	\$445	\$109	\$58	\$612	\$101		\$7	\$1	· · ·	\$109	\$721	\$718	\$648
MISC. BUDGET	\$509			\$509		<b>\$1,419</b> <sup>(2)</sup>			\$304	\$1,723	\$2,232	\$2,232	\$1,892
DEBT SERVICE COSTS (unallocated)									\$100	\$100	\$100	\$100	\$79
RE-ESTIMATE OF PRIOR YEAR'S EXPENSES					(\$500)					(\$500)	(\$500)	(\$500)	(\$500)
TOTAL (3)	\$22.019	\$6.774	\$6.383	\$35.176	\$16.334	\$8.376	\$186		\$3.829		. ,	() = = = /	. ,
								• • • •		\$29,363	\$64,539	\$62,908	\$43,259
City Funds	\$12,465	\$5,784	\$6,215	\$24,464	\$7,392	\$7,044	\$177	\$448	\$3,734	\$18,795	\$43,259		
Less: Prepayments Total After		\$460		\$460	\$225	(\$270)			\$2,400	\$2,355	\$2,815	\$2,815	\$2,815
Prepayments	\$22,019	\$6,314	\$6,383	\$34,716	\$16,109	\$8,646	\$186	\$638	\$1,429	\$27,008	\$61,724	\$60,093	\$40,444

<sup>(1)</sup>Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services.

<sup>(3)</sup>Excludes the impact of prepayments and debt defeasances.

## Fiscal Year 2010 Budget

#### \$ in Millions

		Personal S	Service Cos	sts			an Perso	onal Servio	ce Costs	5	Gross	Net	
AGENCY	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	Total (Including Intra-City)	Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES													
Police Department	\$4,015	\$1,351	\$2,017	\$7,383	\$274		\$42	\$136	\$78	\$530	\$7,913	\$7,695	\$7,578
Fire Department	1,440	469	910	2,819	131		7	26	74	238	3,057	3,047	2,840
Dept. of Correction	816	298	262	1,376	144		6	22	184	356	1,732	1,731	1,690
Dept. of Sanitation	738	297	202	1,237	550		6	34	240	830	2,067	2,064	2,025
Subtotal	\$7,009	\$2,415	\$3,391	\$12,815	\$1,099		\$61	\$218	\$576	\$1,954	\$14,769	\$14,537	\$14,133
HEALTH AND WELFARE			•••				-						
Administration for Children's Services	\$372	\$103	\$40	\$515	\$2,229		\$2	\$2		\$2,233	\$2,748	\$2,742	\$814
Department of Social Services	713	264	109	1,086	953	6,056	4	5	96	7,114	8,200	8,196	5,992
Department of Homeless Services Department of Health	116	37	15	168	531		1	1		533	701	667	318
and Mental Hygiene Health and Hospitals	400	104	49	553	1,193		1	3	26	1,223	1,776	1,774	774
Corporation <sup>(1)</sup>		25		25	169		5	190	167	531	556	483	257
Subtotal	\$1,601	\$533	\$213	\$2,347	\$5,075	\$6,056	\$13	\$201	\$289	\$11,634	\$13,981	\$13,862	\$8,155
EDUCATION													
Dept. of Education	\$9,225	\$2,696	\$2,480	\$14,401	\$5,280		\$17	\$40	\$998	\$6,335	\$20,736	\$20,604	\$10,541
City University	373	78	50	501	188			1	37	226	727	714	500
Subtotal	\$9.598	\$2.774	\$2.530	\$14.902	\$5.468		\$17	\$41	\$1,035	\$6.561	\$21.463	\$21.318	\$11.041
OTHER AGENCIES	\$2.100	\$627	\$309	\$3.036	\$3.740		\$73		\$2.011	\$6.038	\$9.074	\$8.110	\$6.651
ELECTED OFFICIALS	\$423	\$102	\$59	\$584	\$89		\$5	\$1	Ψ <b>L</b> , <b>UL</b>	\$95	\$679	\$677	\$634
MISC. BUDGET	\$1.086	÷	+00	\$1.086		<b>\$1,771</b> <sup>(2)</sup>			\$341	\$2.112	\$3,198	\$3.198	\$2,700
DEBT SERVICE COSTS (unallocated)						÷=,=			\$101	\$101	\$101	\$101	\$68
<b>RE-ESTIMATE OF PRIOR</b>													
YEAR'S EXPENSES													
TOTAL <sup>(3)</sup>	\$21,817	\$6,451	\$6,502	\$34,770	\$15,471	\$7,827	\$169	\$675	\$4,353	\$28,495	\$63,265	\$61,803	\$43,382
City Funds	\$12,748	\$5,388	\$6,325	\$24,461	\$7,664	\$6,396	\$162	\$485	\$4,214	\$18,921	\$43,382		
Less: Prepayments					]				\$2,970	\$2,970	\$2,970	\$2,970	\$2,970
Total After Prepayments	\$21,817	\$6,451	\$6,502	\$34,770	\$15,471	\$7,827	\$169	\$675	\$1,383	\$25,525	\$60,295	\$58,833	\$40,412

<sup>(1)</sup> Only reflects funding in the City's Budget.

<sup>(2)</sup> Includes subsidies to MTA, general reserve, indigent defense services and other contractual services.

<sup>(3)</sup> Excludes the impact of prepayments and debt defeasances.

### Changes Between FY 2009 and FY 2010 Budgets \$ in Millions

		Personal S	ervice Cos	its		Other Tha	an Perso	onal Servic	e Costs	6	]	Net	
AGENCY	Salaries & Wages	Fringe Benefits	Pensions	PS Subtotals	Agency OTPS	PA, MA & Other Mandates	Legal Services	Judgments & Claims	Debt Service	OTPS Subtotal	Gross Total (Including Intra-City)	Net Total (Excluding Intra-City)	City Funds Total
UNIFORM AGENCIES Police Department	\$4	(\$85)	(\$38)	(\$119)	(\$157)		(\$1)	\$12	\$9	(\$137)	(\$256)	(\$258)	(\$78)
Fire Department	(11)	(35)	(438)	(49)	(44)		(Ψ1)	2	ΨJ 8	(33)	(\$200)	(\$200)	(15)
Dept. of Correction	(38)	(18)	(15)	(71)	(1)		(1)	2	19	19	(52)	(51)	(50)
Dept. of Sanitation	12	(8)	<b>(6</b> )	(2)	5		( <b>1</b> )	3	26	33	31	31	38
Subtotal	(\$33)	(\$146)	(\$62)	(\$241)	(\$197)		(\$2)	\$19	\$62	(\$118)	(\$359)	(\$359)	(\$105)
HEALTH AND WELFARE								-	-				
Administration for Children's Services	(\$34)	(\$12)	(\$12)	( <b>\$58)</b>	(\$122)					( <b>\$122)</b>	(\$180)	(\$154)	(\$93)
Department of Social Services		(5)	4	(1)	(71)	(901)	(1)	1	10	(962)	(963)	(959)	(757)
Department of Homeless Services	(4)			(4)	(192)					(192)	(196)	(126)	(56)
Department of Health and Mental Hygiene	(19)	(5)	4	(20)	(118)				3	(115)	(135)	(126)	(46)
Health and Hospitals Corporation <sup>(1)</sup>		2		2	(34)				33	(1)	1	20	22
Subtotal	(\$57)	(\$20)	(\$4)	(\$81)	(\$537)	(\$901)	(\$1)	\$1	\$46	(\$1,392)	(\$1,473)	(\$1,345)	(\$930)
EDUCATION													
Dept. of Education	(\$568)	(\$95)	\$167	( <b>\$496)</b>	\$159		(\$3)	\$1	\$106	\$263	(\$233)	(\$229)	\$53
City University	(3)	(5)	4	(4)	(60)				(12)	(72)	(76)	(54)	(54)
Subtotal	(\$571)	(\$100)	\$171	(\$500)	\$99		(\$3)	\$1	\$94	\$191	(\$309)	(\$283)	(\$1)
OTHER AGENCIES	(\$96)	(\$50)	\$13	(\$133)	(\$716)		(\$9)	\$16	\$284	(\$425)	(\$558)	(\$544)	(\$124)
ELECTED OFFICIALS	(\$22)	(\$7)	\$1	(\$28)	(\$12)		(\$2)			(\$14)	(\$42)	(\$41)	(\$14)
MISC. BUDGET	\$577			\$577		<b>\$352</b> <sup>(2)</sup>			\$37	\$389	\$966	\$966	\$808
DEBT SERVICE COSTS (unallocated)									\$1	\$1	\$1	\$1	(\$11)
REESTIMATE OF PRIOR YEAR'S EXPENSES					\$500					\$500	\$500	\$500	\$500
											• • • •		· · · · · ·
TOTAL <sup>(3)</sup>	(\$202)	(\$323)	\$119	(\$406)	(\$863)	(\$549)	(\$17)	\$37	\$524	(\$868)	(\$1,274)	(\$1,105)	\$123
City Funds	\$283	(\$396)	\$110	(\$3)	\$272	(\$648)	(\$15)	\$37	\$480	\$126	\$123		
Less: Prepayments Total After		(\$460)		(\$460)	(\$225)	\$270			\$570	\$615	\$155	\$155	\$155
Prepayments	(\$202)	\$137	\$119	\$54	(\$638)	(\$819)	(\$17)	\$37	(\$46)	(\$1,483)	(\$1,429)	(\$1,260)	(\$32)

<sup>(1)</sup>Only reflects funding appropriated in the City's Budget.

<sup>(2)</sup>Includes subsidies to the MTA, General Reserve, Indigent Defense Services and Other Contractual Services.

<sup>(3)</sup>Excludes the impact of prepayments and debt defeasances.

### Changes Since the June 2008 Plan (Increase Gap) / Decrease Gap

#### City Funds - \$ in Millions

	FY 2009	FY 2010	FY 2011	FY 2012	
Gap To Be Closed – June 2008 Plan	\$	(\$2,344)	(\$5,158)	(\$5,108)	
Revenue Changes					
Revenue Forecast Changes Included in the November 2008 Plan	(\$280)	(\$1,312)	(\$1,134)	(\$1,035)	
Revenue Forecast Changes Since the November 2008 Plan					
Property Tax Revenue		32	(49)	(267)	
Economically Sensitive Tax Revenue	(807)	(2,036)	(1,743)	(1,732)	
State Budget Revenue Impact	(327)	(194)	(139)	(75)	
Non-Tax Revenue	75	(33)	(15)	(2)	
Total Revenue Changes Since the June 2008 Plan	(\$1,339)	(\$3,543)	(\$3,080)	(\$3,111)	
Expense Changes					
Expense Changes Included in the November 2008 Plan	(\$23)	(\$11)	(\$23)	(\$25)	
Expense Changes Since the November 2008 Plan					
Pension	(87)	202	50	60	
State Budget Expense Impact		(32)	(51)	(67)	
Energy	97	137	56	13	
Reduced General Reserve	200				
Re-estimate of Prior Year Expenses	500				
Debt Service	15	9	33	138	
Other Expense Changes	(16)	(109)	(100)	(107)	
Total Expense Changes Since the June 2008 Plan	\$686	\$196	(\$35)	\$12	
Surplus / (Gap) to be Closed January 2009 Plan	(\$653)	(\$5,691)	(\$8,273)	(\$8,207)	
Gap Closing Programs					
Agency Programs Identified in the November 2008 Plan	\$462	\$1,083	\$1,032	\$991	
November 2008 Plan Revenue Program	576	256	256	256	
Total Gap Closing Programs	\$1,038	\$1,339	\$1,288	\$1,247	
Remaining Gap	\$385	(\$4,352)	(\$6,985)	(\$6,960)	
Additional Gap Closing Program Since the November 2008 Plan					
Agency Programs Since the November 2008 Plan	\$37	\$918	\$1,026	\$1,089	
Reduced Uncontrollable Expenses					
Federal Matching Percent for Medicaid	\$	\$1,000	\$1,000	\$	
Tier 5 Pension Legislation		200	200	200	
10% Premium Copay / Conform Retiree Health Vesting to State Proposal		357	386	418	
Revenue Initiative					
Restore Revenue Sharing to FY 2008 Level	\$242	\$242	\$242	\$242	
Sales Tax Increase Program	77	894	920	972	
Total Additional Gap Closing Program	\$356	\$3,611	\$3,774	\$2,921	
Prepayments of FY 2010 Expenses	(\$741)	\$741	\$	\$	
Gap to be Closed January 2009 Plan	\$	\$	(\$3,211)	(\$4,039)	

## Five-Year Financial Plan Revenues and Expenditures

(All Funds)

			\$ in Millions		
Revenues	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013
Taxes					
General Property Tax	\$14,357	\$16,246	\$17,178	\$17,767	\$18,155
Other Taxes	19,869	17,232	19,102	20,633	22,141
Discretionary Transfers <sup>(1) (2)</sup>	546	546			
Debt Defeasance <sup>(4)</sup>	362	382			
Tax Audit Revenue	680	596	596	595	594
Sales Tax Increase Program	77	894	920	972	1,023
Subtotal: Taxes	\$35,891	\$35,896	\$37,796	\$39,967	\$41,913
liscellaneous Revenues	5,945	5,739	5,908	5,976	5,992
Inrestricted Intergovernmental Aid	254	254	254	254	254
ess: Intra-City Revenue	(1,631)	(1,462)	(1,462)	(1,462)	(1,462)
Disallowances Against Categorical Grants	(15)	(15)	(15)	(15)	(15)
Subtotal: City Funds	\$40,444	\$40,412	\$42,481	\$44,720	\$46,682
Other Categorical Grants	1,104	1,021	1,023	1,026	1,025
nter-Fund Revenues	477	445	437	434	433
fotal City, Capital IFA & Other Categorical Funds	\$42,025	\$41,878	\$43,941	\$46,180	\$48,140
ederal Categorical Grants	6.037	5,326	5,323	5,334	5,334
State Categorical Grants	12.031	11,629	12.127	12,390	12,833
Total Revenues	\$60,093	\$58,833	\$61,391	\$63,904	66,307
	400,093	400,000	401,391	403,904	00,307
Expenditures					
Personal Service					
Salaries and Wages	\$22,019	\$21,817	\$22,980	\$23,203	23,472
Pensions	6,383	6,502	7,031	7,280	7,554
Fringe Benefits <sup>(1)</sup>	6,774	6,451	6,504	6,767	7,711
Subtotal: Personal Service	\$35,176	\$34,770	\$36,515	\$37,250	\$38,737
Other Than Personal Service					
Medical Assistance	\$5,644	\$4,756	\$4,916	\$6,089	\$6,270
Public Assistance	1,313	1,299	1,299	1,299	1,299
All Other <sup>(1) (2)</sup>	18,477	17,787	18,601	19,256	19,834
Subtotal: Other Than Personal Service	\$25,434	\$23,842	\$24,816	\$26,644	\$27,403
Seneral Obligation and Lease Debt Service (1) (2) (3)	3,829	4,353	4,783	5,211	5,496
eneral Obligation and TFA Debt Defeasances (4)	(279)	(2,313)		·	
Y 2008 Budget Stabilization & Discretionary Transfers (1)	(4,089)				
Y 2009 Budget Stabilization & Discretionary Transfers (2)	1,553	(1,007)			
Y 2010 Budget Stabilization <sup>(3)</sup>		350	(350)		
General Reserve	100	300	300	300	300
Subtotal	\$61,724	\$60,295	\$66,064	\$69,405	\$71,936
ess: Intra-City Expenses	(1,631)	(1,462)	(1,462)	(1,462)	(1,462)
Total Expenditures	\$60,093	\$58,833	\$64,602	\$67,943	\$70,474

(1) Fiscal Year 2008 Budget Stabilization and Discretionary Transfers total \$4.635 billion, including prepayments of subsidies of \$500 million, Budget Stabilization of \$3.073 billion, Retiree Health Benefits of \$460 million, Lease Debt Service of \$46 million, net equity contribution in bond refunding of \$10 million, and a TFA grant which increases FY2009 revenues by \$546 million.

(2) Fiscal Year 2009 Budget Stabilization and Discretionary Transfers total \$1.553 billion, including Budget Stabilization of \$1.007 billion and a TFA Grant which increases FY2010 revenues by \$546 million.

<sup>(3)</sup> Fiscal Year 2010 Budget Stabilization totals \$350 million.

<sup>(4)</sup> FY2007 GO Debt Defeasance of \$1.986 billion reduced debt service by \$27 million, \$279 million and \$277 million in FY2008 through FY2010, respectively. FY2008 GO Debt Defeasance of \$1.986 billion reduced debt service by \$2.036 billion in FY2010. FY2007 TFA Debt defeasance of \$718 million increases revenues by \$33 million, \$362 million and \$382 million in FY2008 through FY2010, respectively.



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