# 4.1 INTRODUCTION

This chapter assesses the potential effects on open space that could result from the Proposed Action. Open space is defined as publicly or privately owned land that is publicly accessible and operates, functions, or is available for leisure, play, or sport, or set aside for the protection and/or enhancement of the natural environment. Open space that is used for sports, exercise, or active play is classified as active, while open space that is used for relaxation, such as sitting or strolling, is classified as passive. According to the *CEQR Technical Manual*, an analysis of open space is conducted to determine whether a proposed action would have a direct impact resulting from the elimination or alteration of open space and/or an indirect impact resulting from overtaxing available open space.

The Proposed Action would rezone an area encompassing approximately 70 blocks in the East Midtown area of Manhattan to establish the East Midtown Subdistrict within the Midtown Special District. Under the reasonable worst-case development scenario (RWCDS), the Proposed Action would result in approximately 10,340,972 gross square feet (gsf) of office floor area, 648,990 gsf of retail floor area, 2,134,234 gsf of hotel floor area, 207,029 gsf of residential floor area, as well as 140,200 gsf of parking floor area. Compared to the No-Action condition, the RWCDS would result in a net increase in the number of employees and a net decrease in the number of residents. Therefore, in accordance with CEQR guidelines, the open space analysis of the Proposed Action evaluated the change in non-residential population relative to the total amount of passive open space in the study area; while active open spaces were identified, these open spaces. Since the study area's existing conditions are characterized by a low open space ratio (i.e., below the citywide average of 0.15 acres of passive open space per 1,000 non-residential users), the anticipated decrease in the open space ratio resulting with the Proposed Action warranted a detailed analysis.

# 4.2 PRINCIPAL CONCLUSIONS

The Proposed Action would not result in a significant adverse impact on open space.

Open space resources would not be displaced. Construction and operation of the projected developments would not cause the physical loss of public open space, would not change the use of any open space so that it no longer serves the same user population, and would not limit public access to any open space. As described in Chapter 5, "Shadows," incremental shadows on open space resources would not be significant. Moreover, as discussed in Chapter 15, "Noise," the Proposed Action would not cause

increased noise that would significantly affect the usefulness of any study area open spaces, whether on a permanent or temporary basis. Therefore, the Proposed Action would not have a direct effect on open space resources.

Since the Proposed Action would introduce additional workers to the area, which would place demands on passive open space resources, the indirect effects analysis focused on passive open space resources. According to the CEQR Technical Manual, projects that reduce the open space ratio by more than 5 percent may result in a significant adverse impact. For areas that are currently underserved, a smaller reduction may be considered significant. Based on maps in the Open Space Appendix of the CEQR Technical Manual, the open space study area is neither well served nor underserved by open space resources. Although the study area's existing conditions are characterized by a low open space ratio (i.e., below the citywide average of 0.15 acres of passive open space per 1,000 non-residential users), CEQR guidelines recognize that the goals for open space ratios are not feasible for areas such as Midtown Manhattan, and therefore do not constitute an impact threshold. The indirect effects analysis demonstrated that the Proposed Action would decrease passive open space ratios by 1.37 percent for the non-residential population and 1.54 percent for the combined non-residential and residential population. While the acreage of passive open space resources in the study area is and would continue to be deficient in comparison to the CEQR benchmark, the deficiency would not be substantially exacerbated given the small incremental decreases in the open space ratios resulting from the Proposed Action. Therefore, in accordance with the CEQR Technical Manual, since the open space study area is neither well served nor underserved by open space resources, these reductions in the open space ratios resulting from the Proposed Action are not considered significant.

## 4.3 METHODOLOGY

Per guidance in the *CEQR Technical Manual*, an open space analysis is generally conducted if a proposed project would generate more than 200 new residents or 500 new employees. However, the need for an analysis varies in certain areas of the City that have been identified as either well served or underserved by open space.<sup>1</sup> If a project is located in an underserved area, the threshold for an open space analysis is 50 new residents or 125 new employees. If a project is located in a well-served area, the threshold for an open space analysis is 350 new residents or 750 new employees. Maps in the Open Space Appendix of the *CEQR Technical Manual* identify the northern blocks of the proposed rezoning area—specifically, from East 54<sup>th</sup> Street to East 57<sup>th</sup> Street generally between Fifth and Park Avenues—as well served; however, the other

<sup>&</sup>lt;sup>1</sup> The *CEQR Technical Manual* defines underserved areas as areas of high population density in the city that are generally the greatest distance from parkland, where the amount of open space per 1,000 residents is currently less than 2.5 acres. Well-served areas are defined as having an open space ratio above 2.5 accounting for existing parks that contain developed recreational resources, or are located within 1/4-mile (i.e., approximately a 10-minute walk) from developed and publicly accessible portions of regional parks.

blocks of the proposed rezoning area, which contain most of the projected development sites, are neither well served nor underserved. Thus, to be conservative, the threshold used in this analysis was for an area that is neither well served nor underserved (i.e., a threshold of 200 residents or 500 employees).

As shown in Table 4-1, the RWCDS would not introduce a new residential population, and thus a residential open space analysis was not necessary. However, the RWCDS would result in a net increase in the number of employees compared with the No-Action condition, which exceeds the *CEQR Technical Manual* threshold for requiring a non-residential open space analysis.

| USE                                  | Existing<br>Conditions (gsf) | Future<br>No-Action<br>Condition (gsf) | Future with<br>Action<br>Condition (gsf) | No-Action to<br>With-Action<br>Increment (gsf) |
|--------------------------------------|------------------------------|--|--|--|
| Office                               | 6,617,617                    | 6,519,633                              | 10,340,972                               | 3,821,339                                      |
| Retail                               | 469,964                      | 529,328                                | 648,990                                  | 119,662  |
| Hotel                                | 1,750,258                    | 2,010,947                              | 2,134,234                                | 123,286  |
| Hotel Rooms                          | 2,693                        | 3,094                                  | 3,285                                    | 190  |
| Residential                          | 10,725                       | 772,705                                | 207,029                                  | -565,675                                       |
| Residential Units                    | 22                           | 776                                    | 208                                      | -568   |
| Parking                              | 113,940                      | 29,400                                 | 140,200                                  | 110,800  |
| Parking Spaces                       | 570                          | 147                                    | 701                                      | 554  |
| POPULATION/EMPLOYMENT <sup>(1)</sup> |                              |  |  |  |
| Residents                            | 35                           | 1,234                                  | 331                                      | -903   |
| Workers                              | 28,901                       | 28,860                                 | 44,563                                   | 15,703   |

# TABLE 4-1: RWCDS AND POPULATION/EMPLOYMENT SUMMARIES FOR PROJECTED DEVELOPMENT SITES, COMPARED TO NO-ACTION CONDITIONS

(1) Assumes 1.59 persons per residential unit (based on 2010 census data for rezoning area), 200 sf per parking space, 650 sf per hotel room, 1 employee per 250 sf of office, 3 employees per 1,000 sf of retail, 1 employee per 2.67 hotel rooms, 1 employee per 25 residential units, and 1 employee per 10,000 sf of parking floor area.

The open space analysis was conducted in accordance with the methodology outlined in the *CEQR Technical Manual.* The purpose of the analysis was to provide an evaluation of the study area's existing open space conditions relative to the open space needs of the study area's open space users, and to predict and compare open space conditions relative to open space needs in the future without and with the Proposed Action. Since the Proposed Action would introduce additional workers to the area, which would place demands on the study area's passive open space resources, the analysis examined the amount of passive open space available in the future without and with the Proposed Action in order to quantify the potential Proposed Action-related impact.

## 4.3.1 Open Space Study Area

According to the *CEQR Technical Manual*, the first step in an open space analysis is to define and map a study area. The open space study area is defined to allow analysis of both the open spaces and the

population using those open spaces within a specified distance of a proposed action. The size of the study area is based on the distance a person may be reasonably assumed to walk to reach a local open space. Workers typically use passive open spaces within a 1/4-mile of their workplace, while residents use both passive and active open spaces and are more likely to travel farther—up to a 1/2-mile from their places of residence—to reach open spaces. Since the Proposed Action would not generate a net increase in residents compared to the future No-Action condition, only a non-residential study area was defined, which comprises the area within a 1/4-mile distance from the proposed rezoning area. Nevertheless, the open space analysis accounted for both existing non-residents and residents within this study area.

Pursuant to CEQR guidelines, the study area was defined to include all census tracts in their entirety that have at least 50 percent of their area within a 1/4-mile distance of the proposed rezoning area. Those census tracts that have less than 50 percent of their area within this 1/4-mile distance were excluded from the study area. As shown in Figure 4-1, the study area includes Census Tracts 78, 80, 82, 84, 86.02, 88, 90, 92, 94, 96, 98, 100, 102, 104, 108, 112.01, 112.02, 112.03, 114.01, and 114.02.

For purposes of the quantitative open space analysis, the study area was also adjusted to include the southeastern portion of Central Park that falls within the 1/4-mile distance of the proposed rezoning area. Figure 4-1 shows the resulting open space study area boundary. The open space analysis addressed all publicly accessible passive open space resources, as well as both non-resident and resident populations, within this defined study area.

#### 4.3.2 Preliminary Assessment

According to the *CEQR Technical Manual*, a preliminary assessment may be useful when the open space assessment can be targeted to a particular user group, or if it is not clear whether a detailed open space analysis is necessary. However, if a study area is characterized by a low ratio of open space acreage to user population in the existing conditions, which indicates a current quantitative shortfall of open space, a detailed analysis of a proposed project would be warranted. As discussed in this chapter, the study area for the Proposed Action exhibits a low open space ratio in the existing conditions (i.e., below the citywide average of 0.15 acres of passive open space per 1,000 non-residential users), and thus a detailed analysis was undertaken. The detailed analysis examined passive open space ratio for non-residents and residents.



FIGURE 4-1: OPEN SPACE STUDY AREA

Sources: DCP; U.S. Census 2010

#### 4.3.3 Framework for Detailed Analysis

## 4.3.3.1 Direct Effects Analysis

Per the *CEQR Technical Manual* guidelines, a proposed project or action may have a direct effect on an open space in a number of ways, as follows: if it results in the physical loss of public open space by encroaching on or displacing the space; it if changes the use of an open space so that it no longer serves the same user population; if it limits public access to an open space; or if it causes increased noise or air pollutant emissions, odors, or shadows on a public open space that would affect its usefulness, whether on a permanent or temporary basis. Most proposed projects or actions that may directly affect open space require some level of assessment, particularly if obtaining more information about the open space users is warranted, or if there is uncertainty about whether the proposed project or action would reduce open space usability, detract from its aesthetic qualities, or impair its operation.

The analysis of the Proposed Action's potential direct effects on open space in the study area incorporates conclusions of the following chapters: Chapters 5, "Shadows"; 13, "Air Quality"; 15, "Noise"; and 18, "Construction," respectively. The direct effects analysis is included in Section 4.4.3.1.

## 4.3.3.2 Indirect Effects Analysis

The *CEQR Technical Manual* states that indirect effects may occur when the population generated by a proposed project would overtax the capacity of open spaces so that their service to the future population of the affected area would be substantially or noticeably diminished. This Proposed Action would result in a net increase of 15,703 employees, and a net decrease of 903 residents compared to the future No-Action condition. Therefore, only a non-residential analysis of indirect effects was prepared, with a study area encompassing an approximately 1/4-mile distance around the proposed rezoning area, while defining the open space user population to comprise both non-residents and residents. The purpose of the indirect effects analysis was to quantitatively assess the adequacy of open space in the study area for existing and potential future users based on an inventory of open space resources and the effect of the non-residential population increase anticipated with the Proposed Action. The indirect effects analysis is provided in Section 4.4.3.2.

Specifically, the indirect effects analysis included:

• Identification of the two open space user groups: residents and non-residents. To determine the number of residents to be included in the analysis, population data from the 2010 U.S. Census were compiled for census tracts comprising the study area. The number of workers in the study area was calculated based on private-sector employment data compiled by the New York City Department of City Planning (DCP) from the New York State Department of Labor, Quarterly Census of Employment and Wages, Quarter 3, 2010. In addition to workers, the non-residential population also includes the daytime student population of colleges and other post-secondary educational institutions

in the study area, as well as visitors to the study area, which were estimated as part of the detailed analysis.

- An inventory of all publicly accessible open spaces in the study area, using secondary sources supplemented with field surveys.
- A quantitative assessment of the open space ratio in the study area—calculated as the ratio of open space acreage to user population—compared to benchmarks established in the *CEQR Technical Manual*. These include the optimal ratio for worker populations, which is 0.15 acres of passive open space per 1,000 non-residents. For the combined residential and non-residential populations, the benchmark is determined by creating a weighted average of 0.50 acres of passive open space per 1,000 residents and 0.15 acres of passive open space per 1,000 non-residents. This blended ratio changes depending on the proportion of residents and non-residents in the study area.

According to the *CEQR Technical Manual*, projects that may result in significant quantitative impacts on open space resources, or projects that would exacerbate an existing underserved area in relation to open space, are typically further assessed in a qualitative assessment to determine the overall significance of the impact. Since the open space study area is not underserved, and the quantitative assessment concluded that there would be no significant adverse impacts on open space resources, a qualitative assessment was not warranted.

## 4.3.3.3 Impact Assessment

CEQR guidelines recognize that the goals for open space ratios are not feasible for areas such as Midtown Manhattan, and therefore do not constitute an impact threshold. Rather, the ratios serve as benchmarks that represent how well an area is served by its open space. According to the *CEQR Technical Manual*, projects that directly displace existing open space, or reduce the open space ratio by more than 5 percent, may result in a significant adverse impact. For areas that are currently underserved, a smaller reduction in open space ratios may be considered significant.

# 4.4 DETAILED ANALYSIS

## 4.4.1 Existing Conditions

## 4.4.1.1 Study Area Population

#### a. Non-residential Population

As shown in Table 4-2, the existing worker population in the study area totals 487,845 persons. In addition to workers, the non-residential population includes the daytime student population of colleges and other post-secondary educational institutions in the study area, as well as visitors to the study area.

| Census Tract            | Worker<br>Population <sup>(1)</sup> | College/Post-<br>Secondary Student<br>Population <sup>(2)</sup> | Visitor<br>Population <sup>(3)</sup> | Total Non-<br>Residential<br>Population |  |
|-------------------------|-------------------------------------|---|--------------------------------------|---|--|
| 78                      | 4,095                               | 0   | 336                                  | 4,431                                   |  |
| 80                      | 25,873                              | 40  | 2,048                                | 27,961                                  |  |
| 82                      | 44,200                              | 821   | 2,342                                | 47,363                                  |  |
| 84                      | 25,195                              | 534   | 1,216                                | 26,945                                  |  |
| 86.02                   | 14                                  | 0   | 0                                    | 14                                      |  |
| 88                      | 23,839                              | 0   | 2,486                                | 26,325                                  |  |
| 90                      | 11,719                              | 0   | 1,724                                | 13,443                                  |  |
| 92                      | 58,697                              | 0   | 7,764                                | 66,461                                  |  |
| 94                      | 48,547                              | 5,202   | 2,080                                | 55,829                                  |  |
| 96                      | 41,384                              | 387   | 2,880                                | 44,651                                  |  |
| 98                      | 7,926                               | 0   | 770                                  | 8,696                                   |  |
| 100                     | 34,179                              | 125   | 7,186                                | 41,490                                  |  |
| 102                     | 42,310                              | 1,567   | 3,208                                | 47,085                                  |  |
| 104                     | 41,535                              | 0   | 2,268                                | 43,803                                  |  |
| 108                     | 10,287                              | 0   | 126                                  | 10,413                                  |  |
| 112.01                  | 13,206                              | 0   | 3,408                                | 16,614                                  |  |
| 112.02                  | 17,891                              | 0   | 1,546                                | 19,437                                  |  |
| 112.03                  | 17,120                              | 0   | 524                                  | 17,644                                  |  |
| 114.01                  | 11,828                              | 0   | 3,496                                | 15,324                                  |  |
| 114.02                  | 8,000                               | 0   | 616                                  | 8,616                                   |  |
| <b>Fotal Population</b> | 487,845                             | 8,676   | 46,024                               | 542,545                                 |  |

| <b>TABLE 4-2:</b> | <b>EXISTING NON-RESIDENTIAL POPULATION IN THE OPEN SPACE STUDY AREA</b> |
|-------------------|---|
|-------------------|---|

Sources: See notes below.

(1) Worker population was calculated based on private-sector employment data compiled by DCP from the New York State Department of Labor, Quarterly Census of Employment and Wages, Quarter 3, 2010.

(2) College/post-secondary student population was aggregated from data provided in the 2011 *Manhattan Community District Profiles* for Districts 5 and 6, supplemented with information obtained from the administrative offices of additional educational institutions identified within the study area.

(3) Visitor population represents an estimate of the number of hotel guests, calculated as the number of hotel rooms (from New York Hotel Guide) multiplied by an 89.2 percent occupancy rate (from New York City Economic Development Corporation, November 2012 Economic Snapshot) multiplied by 2 people per occupied hotel room (from Special West Chelsea District Rezoning and High Line Open Space Environmental Impact Statement, 2004).

The number of existing college/post-secondary students in the study area was compiled from data provided in the 2011 *Manhattan Community District Profiles* for Districts 5 and 6, supplemented with information obtained from the administrative offices of additional educational institutions identified within the study area. All students (100 percent of the enrollment) at all of the schools were included in the analysis, even though they do not comprise a year-round population and only a portion of the entire student population visits the campuses in the study area on any given day. For schools with multiple campuses, only those students who attend campuses located within the study area were included as part of the non-residential population. In total, 8,676 college/post-secondary students at 11 institutions were included in the non-residential population, as shown in Table 4-3.

| C                       | Name of College/Post-Secondary Educational |                    |  |  |
|-------------------------|--|--------------------|--|--|
| Census Tract            | Institution/Campus                         | Student Population |  |  |
| 78                      | N/A  | 0                  |  |  |
| 80                      | New York Business Institute                | 40                 |  |  |
|                         | Gemological Institute of America           | 140                |  |  |
| 82                      | Shillington School of Graphics             | 46                 |  |  |
|                         | Wood Tobe-Coburn School                    | 635                |  |  |
| 84                      | Katherine Gibbs School                     | 234                |  |  |
| 04                      | The New Community College at CUNY          | 300                |  |  |
| 86.02                   | N/A  | 0                  |  |  |
| 88                      | N/A  | 0                  |  |  |
| 90                      | N/A  | 0                  |  |  |
| 92                      | N/A  | 0                  |  |  |
| 94                      | Berkeley College                           | 5,202              |  |  |
| 06                      | Christie's Education, Inc.                 | 84                 |  |  |
| 96                      | New York State College of Optometry (SUNY) | 303                |  |  |
| 98                      | N/A  | 0                  |  |  |
| 100                     | Sotheby's Institute of Art                 | 125                |  |  |
| 102                     | Laboratory Institute of Merchandising      | 1,567              |  |  |
| 104                     | N/A  | 0                  |  |  |
| 108                     | N/A  | 0                  |  |  |
| 112.01                  | N/A  | 0                  |  |  |
| 112.02                  | N/A  | 0                  |  |  |
| 112.03                  | N/A  | 0                  |  |  |
| 114.01                  | N/A  | 0                  |  |  |
| 114.02                  | N/A  | 0                  |  |  |
| <b>Total Population</b> | N/A  | 8,676              |  |  |

# TABLE 4-3: EXISTING COLLEGE/POST-SECONDARY STUDENT POPULATION IN THE OPEN SPACE STUDY AREA AREA

Sources: Manhattan Community District Profiles, Districts 5 and 6; Administrative offices of colleges and other post-secondary educational institutions in the study area.

An estimate of hotel occupancy in study area hotels was used as a proxy measure for the study area's average daily visitor population. There are 95 hotels in the study area, which collectively have 25,745 rooms. According to the "November 2012 Economic Snapshot," prepared by the New York City Economic Development Corporation, the Manhattan hotel occupancy rate in September 2012 was 89.2 percent. Using the assumption of two people per occupied hotel room, as was used in the *Special West Chelsea District Rezoning and High Line Open Space Environmental Impact Statement* (EIS), hotel occupancy in the study area was estimated at 46,024 persons, which was used in the open space analysis as a surrogate for the study area's visitor population. Therefore, as shown in Table 4-2, the total adjusted non-residential population in the 1/4-mile study area—including workers, college/post-secondary students, and visitors—was estimated at 542,545 persons.

#### b. Residential Population

Table 4-4 shows the existing residential population in the study area, based on population data at the census tract level from the 2010 U.S. Census. The total residential population of the census tracts that comprise the study area is 61,754.

| Census Tract     | <b>Residential Population</b> |
|------------------|-------------------------------|
| 78               | 8,391                         |
| 80               | 5,377                         |
| 82               | 3,262                         |
| 84               | 1,595                         |
| 86.02            | 0                             |
| 88               | 7,026                         |
| 90               | 7,883                         |
| 92               | 1,806                         |
| 94               | 73                            |
| 96               | 155                           |
| 98               | 7,316                         |
| 100              | 1,992                         |
| 102              | 230                           |
| 104              | 966                           |
| 108              | 9,039                         |
| 112.01           | 992                           |
| 112.02           | 441                           |
| 112.03           | 1,401                         |
| 114.01           | 1,412                         |
| 114.02           | 2,397                         |
| Total Population | 61,754                        |

| TABLE 4-4: | <b>EXISTING RESIDENTIAL POPULATION IN THE OPEN SPACE STUDY AREA</b> |
|------------|---|
|            |   |

Source: U.S. Census Bureau, 2010

#### c. Total User Population

As shown in Table 4-5, the total user population (i.e., residents plus non-residents) within the study area is estimated at 604,299. The analysis conservatively assumed that residents and non-residents are separate populations, although it is possible that some of the employees and students counted among the non-residential population also reside in the study area. As a result, there was likely some double-counting of the daily user population in the study area, resulting in a more conservative analysis.

| User Group    |       | Study Area Population |
|---------------|-------|-----------------------|
| Non-residents |       | 542,545               |
| Residents     |       | 61,754                |
|               | TOTAL | 604,299               |

#### TABLE 4-5: SUMMARY OF OPEN SPACE USER GROUPS WITHIN THE STUDY AREA

## 4.4.1.2 Inventory of Publicly Accessible Open Space

Open space that is accessible to the public on a constant and regular basis, including for designated daily periods, is defined as publicly accessible and is analyzed as such per *CEQR Technical Manual* guidance. Publicly accessible open space may be under government or private jurisdiction and includes open space designated through regulatory approvals, such as public plazas. Private open space—that which is not publicly accessible or is available only to limited users and is not available to the public on a constant and regular basis—is not included in CEQR-compliant quantitative open space analyses.

In addition to the distinction between public and private open spaces, individual spaces may also be classified as either active or passive, according to the types of activities for which the space is primarily used. Open space that is used for sports, exercise, or active play is classified as active and consists mainly of recreational facilities, while open space that is used for relaxation, such as a plaza, is classified as passive. Some types of open space facilities, such as esplanades, may be devoted to both active and passive uses.

In conducting the open space analysis of the Proposed Action, an inventory of all publicly accessible open spaces within the study area was compiled. The open space resources were identified by their location, owner, features, hours of access, total acreage, percentage and acreage of passive and active areas, condition, and utilization. The secondary sources for this analysis included land use and geographic PLUTO data at the tax lot level, additional data provided by the New York City Department of Parks and Recreation (DPR), and *Privately Owned Public Space: The New York City Experience* (2000), a collaboration of DCP, Jerold S. Kayden, and the Municipal Art Society. To supplement the secondary sources, field surveys of open space resources were conducted in October and November 2012. The field surveys were conducted on weekdays in good weather and during the peak hours of open space use—which, for commercial areas, are between noon and 2:00 p.m.—in order to provide a conservative assessment of open space utilization levels.

The utilization level of each open space resource was categorized as low, moderate, or heavy, based on *CEQR Technical Manual* guidance. The condition of each open space resource was categorized as excellent, good, fair, or poor; these determinations were made subjectively, based on visual assessment during the field surveys. At each inventoried open space, both active and passive areas were noted during the field surveys, but only passive areas were included in the quantitative analysis, which is consistent with

*CEQR Technical Manual* guidance for non-residential analyses. According to the *CEQR Technical Manual*, public open space does not include greenstreets, malls without seating, or sidewalks; consistent with that, sidewalk widenings were also excluded from this analysis.

All of the publicly accessible open space resources that include passive open space within the study area are shown in Figure 4-2 and listed in Table 4-6. Resources within the study area that comprise 100 percent active open space are not included, as the quantitative analysis that follows is based on the availability of passive open space. The study area contains 98 open space resources, including six resources that are not currently publicly accessible due to construction. These 98 resources comprise 39.15 total acres of open space, of which approximately 38.94 acres (99 percent) are passive open space and 0.21 acres (1 percent) is active open space. There are a few City-owned plazas, vest-pocket parks, and larger City parks within the study area, but the vast majority of the open space resources are privately owned public spaces (POPS) that are located along the street frontage of high-density commercial and residential buildings. These POPS, as well as some of the additional prominent open space resources in the study area, are described below.

## a. Privately Owned Public Spaces (POPS)

Of the 98 open space resources in the study area, 86 are POPS that include a variety of indoor and outdoor public plazas, arcades, through-block connections, and seating areas. Most of the POPS are small outdoor plazas located between the associated building and sidewalk, and only seven of the POPS are larger than 0.5 acres. The POPS in the study area collectively comprise 19.36 acres of open space (or approximately 50 percent of the total publicly accessible open space in the study area), are 100 percent passive open space, and provide a range of amenities for the user populations. As documented in *Privately Owned Public Space: The New York City Experience* (2000), and verified by field surveys, many of the POPS offer limited amenities, although there are often steps or plantings with ledges that can be used informally as seats. Other POPS include some combination of seating, tables, garbage cans, drinking fountains, artwork, vendors, and water features. Most of the POPS were created as amenities by developers in exchange for the right to construct additional floor area, in keeping with the concept of incentive zoning, which was introduced in the 1961 New York City Zoning Resolution. The plaza at the Seagram Building (#36 in Figure 4-2) served as a model for the original 1961 POPS design standards, which have subsequently been revised and updated, for instance, to require all plazas to provide at least two seating types. Many of the POPS in the study area were built to the original 1961 standards.

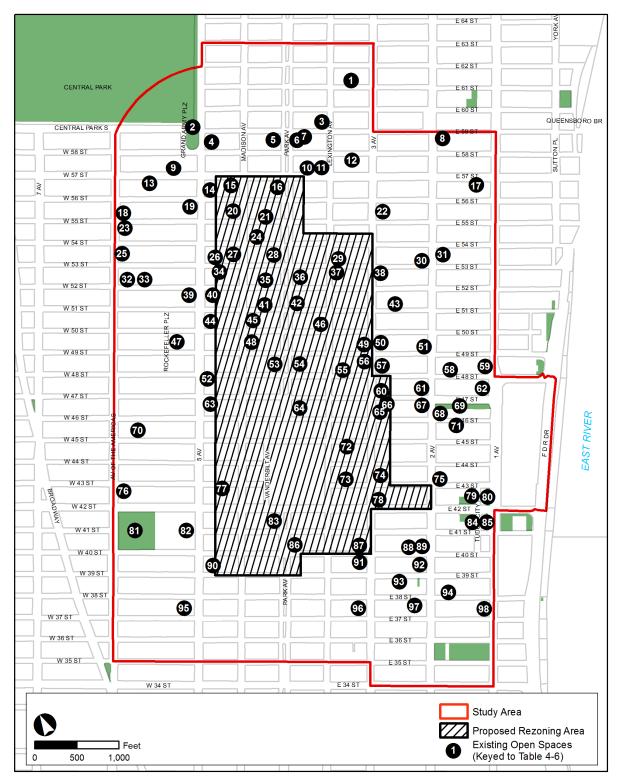


FIGURE 4-2: EXISTING OPEN SPACE RESOURCES INCLUDED IN THE QUANTITATIVE ANALYSIS

Sources: DCP; DPR open space database; Privately Owned Public Spaces: The New York City Experience (2000); Parsons Brinckerhoff field surveys, conducted October and November 2012

## TABLE 4-6: Inventory of Existing Open Space Resources Included in the Quantitative Analysis

| Мар |  |   |   |  | Total | %       | Passive | %      | Active | <b>a</b> 11.1                        |             |
|-----|--|---|---|--|-------|---------|---------|--------|--------|--------------------------------------|-------------|
| No. | Name/Location  | Owner   | Description   | Hours of Access                                    | Acres | Passive | Acres   | Active | Acres  | Condition                            | Utilization |
| 1   | Trump Plaza,<br>167 East 61st<br>Street  | Ruth, Donald S./<br>Trump Plaza<br>Owners, Inc.                         | Plaza, trees, benches, seat wall<br>/ ledges, planters with seating<br>ledges, lighting, garbage cans,<br>water feature   | 8 a.m.–8 p.m. or<br>dark, whichever is<br>later    | 0.16  | 100%    | 0.16    | 0%     | 0.00   | Good                                 | Low         |
| 2   | Central Park /<br>Grand Army Plaza,<br>Central Park South<br>to 62nd Street <sup>(1)</sup> | NYCDPR  | Park and plaza, trees / planted<br>areas with benches and<br>walking paths, pond, nature<br>sanctuary, vehicular drive,<br>travel lane for horse-drawn<br>cabs, vendors, garbage cans | 6 a.m.–1 a.m.; plaza<br>open 24 hours/day          | 9.83  | 100%    | 9.83    | 0%     | 0.00   | Good                                 | Heavy       |
| 3   | International Plaza,<br>750 Lexington<br>Avenue  | International<br>Plazas / 750<br>Lexington<br>Avenue<br>Associates, LLC | Plaza, garbage cans   | 24 hours/day                                       | 0.17  | 100%    | 0.17    | 0%     | 0.00   | Good                                 | Low         |
| 4   | General Motors<br>Building,<br>767 Fifth Avenue  | 767 Fifth<br>Partners, LLC  | Plaza/arcade, potted plants,<br>trees, seat wall / ledges, tables<br>and movable chairs, garbage<br>cans, water feature   | 24 hours/day                                       | 0.59  | 100%    | 0.59    | 0%     | 0.00   | Good                                 | Moderate    |
| 5   | 500 Park Tower,<br>500 Park Avenue   | Lancelot A. Frick<br>/ Edward<br>Bramson                                | Plaza/arcade, awning, stairs  | 24 hours/day                                       | 0.10  | 100%    | 0.10    | 0%     | 0.00   | Good                                 | Low         |
| 6   | 499 Park Avenue  | Eli Acquisition,<br>LLC   | Indoor plaza with connection<br>between Park Avenue and<br>59th Street, trees, plantings,<br>seat wall / ledges, artwork  | 24 hours/day                                       | 0.05  | 100%    | 0.05    | 0%     | 0.00   | Excellent                            | Low         |
| 7   | 110 East 59th<br>Street  | Sara E. Fuks  | Plaza/arcade  | 24 hours/day                                       | 0.21  | 100%    | 0.21    | 0%     | 0.00   | Under<br>construction <sup>(2)</sup> | N/A         |
| 8   | The Landmark,<br>300 East 59th<br>Street   | Landmark<br>Owners, Inc.  | Plaza/arcade, trees, planters<br>with seating ledges, benches,<br>seat wall / ledges, lighting,<br>garbage cans   | 24 hours/day                                       | 0.31  | 100%    | 0.31    | 0%     | 0.00   | Excellent                            | Low         |
| 9   | Solow Building,<br>9 West 57th Street  | Solovieff Realty<br>Co.   | Plaza/arcade, plantings, sculpture  | 24 hours/day                                       | 0.61  | 100%    | 0.61    | 0%     | 0.00   | Good                                 | Low         |
| 10  | The Galleria,<br>115 East 57th<br>Street   | The Galleria<br>Condo   | Indoor plaza, trees, planters,<br>benches, tables and movable<br>chairs, lighting, heating  | Mon–Sat, 8 a.m.–<br>10 p.m.; Sun 8 a.m.–<br>6 p.m. | 0.17  | 100%    | 0.17    | 0%     | 0.00   | Excellent                            | Heavy       |

| <b>TABLE 4-6:</b> | INVENTORY OF EXISTING OPEN SPACE RESOURCES INCLUDED IN THE QUANTITATIVE ANALYSIS (CONTINUED) |
|-------------------|--|
|-------------------|--|

| Мар |  |                                      |   |   | Total | %       | Passive | %      | Active |   |             |
|-----|--|--------------------------------------|---|---|-------|---------|---------|--------|--------|---|-------------|
| No. | Name/Location  | Owner                                | Description   | Hours of Access   | Acres | Passive | Acres   | Active | Acres  | Condition                                 | Utilization |
| 11  | 135 East 57th<br>Street  | Wallace,<br>Stratford CT             | Plaza, benches, seat wall /<br>ledges, lighting   | 8 a.m. –sunset  | 0.17  | 100%    | 0.17    | 0%     | 0.00   | Fair / partially<br>under<br>construction | Low         |
| 12  | Architects and<br>Designers Building,<br>150 East 58th<br>Street | Bloom, as<br>Trustee                 | Indoor plaza, tables and<br>movable chairs, garbage cans,<br>lighting, heating, vendors   | 24 hours/day  | 0.08  | 100%    | 0.08    | 0%     | 0.00   | Excellent                                 | Heavy       |
| 13  | 40 West 57th<br>Street   | Lefrak SBN<br>Limited<br>Partnership | Plaza/arcade, through-block<br>connection between 56th and<br>57th Streets, sculptures  | 24 hours/day<br>(plaza); 8 a.m. –<br>midnight (through–<br>block connection)  | 0.22  | 100%    | 0.22    | 0%     | 0.00   | Excellent                                 | Moderate    |
| 14  | Trump Tower,<br>725 Fifth Avenue                                 | Condominium                          | Indoor plaza with tables and<br>movable chairs, garbage cans,<br>lighting, heating, water<br>feature; outdoor landscaped<br>terraces with trees, planters,<br>benches, seat wall / ledges | 8 a.m10 p.m.,<br>closed for events<br>(indoor plaza); open<br>during store hours<br>(outdoor<br>landscaped<br>terraces) | 0.36  | 100%    | 0.36    | 0%     | 0.00   | Excellent                                 | Moderate    |
| 15  | 590 Madison<br>Avenue  | 590 Madison<br>Ave, LLC              | Indoor plaza/arcade, trees,<br>planters, tables and movable<br>chairs, sculpture, lighting,<br>heating  | 8 a.m.–10 p.m.,<br>closing for events   | 0.42  | 100%    | 0.42    | 0%     | 0.00   | Excellent                                 | Moderate    |
| 16  | 450 Park Avenue  | 450 Park<br>Avenue, LLC              | Plaza, planters, benches, garbage cans, gates   | 24 hours/day  | 0.09  | 100%    | 0.09    | 0%     | 0.00   | Good                                      | Low         |
| 17  | The Morrison,<br>360 East 57th<br>Street                         | Condominium                          | Plaza, trees, planters, garden,<br>benches, seat wall / ledges,<br>lighting   | 24 hours/day  | 0.03  | 100%    | 0.03    | 0%     | 0.00   | Good                                      | Low         |
| 18  | 1370 Sixth Avenue  | Avenue of<br>Americas, LLC           | Plaza   | 24 hours/day  | 0.10  | 100%    | 0.10    | 0%     | 0.00   | Good                                      | Moderate    |
| 19  | 712 Fifth Avenue   | 712 Fifth<br>Avenue, LP              | Plaza with planters;<br>passageway  | 24 hours/day<br>(plaza); Mon-Sat,<br>8 a.m8 p.m.<br>(passageway)  | 0.07  | 100%    | 0.07    | 0%     | 0.00   | Good                                      | Low         |

| Мар |  | _                                   |   |  | Total | ~       | Passive | %      | Active | e 11.1    |             |
|-----|--|-------------------------------------|---|--|-------|---------|---------|--------|--------|-----------|-------------|
| No. | Name/Location                                | Owner                               | Description   | Hours of Access  | Acres | Passive | Acres   | Active | Acres  | Condition | Utilization |
| 20  | Sony Plaza,<br>550 Madison<br>Avenue         | 550 Madison<br>Avenue Trust,<br>LTD | Indoor plaza with tables and<br>movable chairs, benches,<br>garbage cans, plantings,<br>lighting, vendors, exhibition<br>space, through-block<br>connection between 55th and<br>56th Streets; outdoor arcade<br>with potted plants, garbage<br>cans | 7 a.m.–11 p.m.<br>(Indoor plaza); 24<br>hours/day (Outdoor<br>arcade)                      | 0.32  | 100%    | 0.32    | 0%     | 0.00   | Excellent | Moderate    |
| 21  | Park Avenue<br>Tower,<br>65 East 55th Street | NY-Midtown<br>Properties            | Plaza, planters with seating<br>ledges, garbage cans  | 24 hours/day   | 0.15  | 100%    | 0.15    | 0%     | 0.00   | Excellent | Low         |
| 22  | 919 Third Avenue                             | 919 Ground<br>Lease, LLC            | Plaza, planters, seat wall,<br>lighting, garbage cans   | 24 hours/day   | 0.43  | 100%    | 0.43    | 0%     | 0.00   | Good      | Low         |
| 23  | 1350 Sixth Avenue                            | SL Green Realty<br>Corp.            | Plaza, seating ledges,<br>sculpture   | 24 hours/day   | 0.13  | 100%    | 0.13    | 0%     | 0.00   | Good      | Low         |
| 24  | 535 Madison<br>Avenue                        | Madison Tower<br>Association        | Plaza/arcade, tables and<br>movable chairs, trees, planters<br>with seating ledges  | 24 hours/day   | 0.15  | 100%    | 0.15    | 0%     | 0.00   | Excellent | Low         |
| 25  | 1330 Sixth Avenue                            | 1330 Acquisition<br>Co.             | Plaza, seat wall / ledges,<br>seating steps, potted plants,<br>sculpture  | 24 hours/day   | 0.14  | 100%    | 0.14    | 0%     | 0.00   | Good      | Low         |
| 26  | Paley Park,<br>3 East 53rd Street            | Greenpark<br>Foundation, Inc.       | Vest-pocket park, trees,<br>plantings, tables and movable<br>chairs, drinking fountain,<br>garbage cans, water feature  | Dawn to dusk   | 0.10  | 100%    | 0.10    | 0%     | 0.00   | Excellent | Low         |
| 27  | 520 Madison<br>Avenue                        | Eli Acquisition,<br>LLC             | Plaza, trees, tables and movable chairs   | 24 hours/day   | 0.06  | 100%    | 0.06    | 0%     | 0.00   | Good      | Low         |
| 28  | Lever House,<br>390 Park Avenue              | 390 Park Avenue<br>Associates       | Plaza, trees, planters, benches,<br>lighting, sculpture   | 24 hours/day   | 0.26  | 100%    | 0.26    | 0%     | 0.00   | Excellent | Moderate    |
| 29  | Citigroup Center,<br>153 East 53rd<br>Street | Citibank N A                        | Indoor plaza with planters,<br>tables and movable chairs,<br>garbage cans, lighting, heat,<br>piano, WiFi; outdoor plaza<br>with trees, planters, garbage<br>cans, water feature, vendors,<br>lighting  | 7 a.m.–11 p.m.,<br>closed for events<br>(Indoor plaza); 24<br>hours/day (Outdoor<br>plaza) | 0.45  | 100%    | 0.45    | 0%     | 0.00   | Excellent | Heavy       |

| <b>TABLE 4-6:</b> | INVENTORY OF EXISTING OPEN SPACE RESOURCES INCLUDED IN THE QUANTITATIVE ANALYSIS (CONTINUED) |
|-------------------|--|
|-------------------|--|

| Мар |  | -   |   |  | Total | %       | Passive | %      | Active |   |             |
|-----|--|---|---|--|-------|---------|---------|--------|--------|---|-------------|
| No. | Name/Location  | Owner   | Description   | Hours of Access  | Acres | Passive | Acres   | Active | Acres  | Condition                                 | Utilization |
| 30  | The Brevard,<br>245 East 54th<br>Street                | Brevard Owners<br>Corp.                             | Plaza, trees, planters, lighting,<br>tables and movable chairs,<br>bench walls, garbage cans  | 24 hours/day   | 0.21  | 100%    | 0.21    | 0%     | 0.00   | Good                                      | Low         |
| 31  | Connaught Tower,<br>300 East 54th<br>Street            | Connaught<br>Tower AKA 3                            | Plaza/park, trees, planters<br>with seating ledges, garbage<br>cans, sculpture  | 24 hours/day   | 0.28  | 100%    | 0.28    | 0%     | 0.00   | Good                                      | Low         |
| 32  | CBS,<br>51 West 52nd<br>Street                         | CBS, Inc.   | Plaza, seat wall / ledges   | 24 hours/day   | 0.22  | 100%    | 0.22    | 0%     | 0.00   | Under<br>construction <sup>(2)</sup>      | N/A         |
| 33  | Morgan Stanley<br>Smith Barney, 31<br>West 52nd Street | 40 West 53rd<br>Partners                            | Plaza, trees, plantings, seat<br>wall / ledges, garbage cans,<br>sculptures, through-block<br>connection between 52nd<br>and 53rd Streets   | 24 hours/day   | 0.28  | 100%    | 0.28    | 0%     | 0.00   | Good /<br>partially under<br>construction | Moderate    |
| 34  | HarperCollins<br>Publishers,<br>10 East 53rd Street    | Millennium<br>Estates, LTD /<br>10E53 Owner,<br>LLC | Plaza/arcade with planters;<br>through-block connection to<br>52nd Street with retail, seat<br>wall / ledges  | 24 hours/day   | 0.15  | 100%    | 0.15    | 0%     | 0.00   | Excellent                                 | Low         |
| 35  | Park Avenue Plaza,<br>55 East 52nd Street              | Park Avenue<br>Plaza Owner,<br>LLC                  | Indoor plaza, tables and<br>movable chairs, garbage cans,<br>lighting, heating, vendors,<br>exhibition space, waterfall,<br>piano, artwork  | 8 a.m.–10 p.m.   | 0.30  | 100%    | 0.30    | 0%     | 0.00   | Excellent                                 | Heavy       |
| 36  | Seagram Building,<br>375 Park Avenue                   | 375 Park Ave, LP                                    | Plaza, seat wall / ledges,<br>sculpture, water feature  | 24 hours/day   | 0.37  | 100%    | 0.37    | 0%     | 0.00   | Excellent                                 | Low         |
| 37  | 599 Lexington<br>Avenue                                | BP 599<br>Lexington<br>Avenue                       | Plaza, planters, benches,<br>lighting   | 24 hours/day   | 0.34  | 100%    | 0.34    | 0%     | 0.00   | Good                                      | Low         |
| 38  | 875 Third Avenue                                       | Eli Acquisition,<br>LLC                             | Indoor plaza with planters,<br>tables and movable chairs,<br>garbage cans, lighting, heat,<br>food court, bathrooms;<br>outdoor plaza/arcade with<br>tables and movable chairs,<br>planters with seating ledges | Mon–Sat, 7 a.m.–<br>11 p.m. / Sun and<br>holidays, 11 a.m.–<br>7 p.m. (Indoor<br>plaza); 24 hours/day<br>(Outdoor<br>plaza/arcade) | 0.66  | 100%    | 0.66    | 0%     | 0.00   | Excellent                                 | Moderate    |

| Мар |  |  |   |   | Total | %       | Passive | %      | Active |                                 |             |
|-----|--|--|---|---|-------|---------|---------|--------|--------|---------------------------------|-------------|
| No. | Name/Location  | Owner                                    | Description   | Hours of Access   | Acres | Passive | Acres   | Active | Acres  | Condition                       | Utilization |
| 39  | 650 Fifth Avenue   | 650 Fifth<br>Avenue<br>Company           | Ground-level plaza with<br>planters; below-ground level<br>plaza with tables and<br>movable chairs, fixed<br>individual seats, garbage cans,<br>food vendor, lighting, potted<br>plants | 24 hours/day<br>(above–ground<br>plaza); 7 a.m.–<br>midnight (below–<br>ground level plaza) | 0.10  | 100%    | 0.10    | 0%     | 0.00   | Good                            | Moderate    |
| 40  | The Olympic<br>Tower, 645 Fifth<br>Avenue  | Olympic Tower<br>Condominium             | Indoor plaza with planters,<br>tables and movable chairs,<br>piano, artwork, restrooms,<br>telephones   | 7 a.m.–midnight   | 0.20  | 100%    | 0.20    | 0%     | 0.00   | Excellent                       | Heavy       |
| 41  | 40 East 52nd Street  | 40 East 52nd<br>Street, LP               | Plaza, seat wall / ledges,<br>planters, sculptures, garbage<br>cans, lighting   | 24 hours/day  | 0.09  | 100%    | 0.09    | 0%     | 0.00   | Excellent                       | Low         |
| 42  | 345 Park Avenue  | 345 Park<br>Avenue, LP                   | Plaza, trees, planters with<br>seating ledges, benches, seat<br>wall / ledges, sculpture  | 24 hours/day  | 0.47  | 100%    | 0.47    | 0%     | 0.00   | Good                            | Low         |
| 43  | Greenacre Park,<br>217 East 51st<br>Street   | Greenacre<br>Foundation                  | Vest-pocket park, sculptures,<br>trees, plantings, gazebo,<br>tables and movables chairs,<br>marble benches, waterfall  | Dawn to dusk  | 0.15  | 100%    | 0.15    | 0%     | 0.00   | Excellent                       | Low         |
| 44  | St. Patrick's<br>Cathedral,<br>460 Madison<br>Avenue                                       | Diocese of New<br>York                   | Plaza, steps  | 24 hours/day  | 0.74  | 100%    | 0.74    | 0%     | 0.00   | Good /<br>construction<br>above | Moderate    |
| 45  | New York Palace<br>Hotel,<br>457 Madison<br>Avenue   | New York Palace<br>Hotel                 | Courtyard, plantings  | 24 hours/day  | 0.14  | 100%    | 0.14    | 0%     | 0.00   | Good /<br>construction<br>above | Low         |
| 46  | 560 Lexington<br>Avenue  | Archbishop of<br>New York / 560<br>Lexco | Indoor plaza with trees,<br>planters, tables and movable<br>chairs, garbage cans, artwork,<br>vendors, heating; outdoor<br>arcade with benches, lighting                                | 24 hours/day  | 0.14  | 100%    | 0.14    | 0%     | 0.00   | Excellent                       | Moderate    |
| 47  | Rockefeller Plaza,<br>48th Street to 51st<br>Street, between<br>Fifth and<br>Sixth Avenues | Rockefeller<br>Group                     | Plaza, trees, plantings,<br>through-block connections,<br>garbage cans, ice skating rink<br>(seasonal), retail frontage   | 24 hours/day<br>(plaza); 7 a.m. –<br>midnight (ice<br>skating rink,<br>seasonal)            | 0.83  | 75%     | 0.62    | 25%    | 0.21   | Excellent                       | Heavy       |

| Map<br>No. | Name/Location  | Owner   | Description  | Hours of Access            | Total<br>Acres | %<br>Passive | Passive<br>Acres | %<br>Active | Active<br>Acres | Condition | Utilization |
|------------|--|---|--|----------------------------|----------------|--------------|------------------|-------------|-----------------|-----------|-------------|
| 48         | Wells Fargo<br>Building,<br>437 Madison                      | Madison Avenue<br>Leasehold, LLC                          | Plaza/arcade, seat wall /<br>ledges, seating steps, lighting   | 24 hours/day               | 0.28           | 100%         | 0.28             | 0%          | 0.00            | Fair      | Low         |
| 49         | Avenue<br>800 Third Avenue                                   | 800 Third<br>Avenue<br>Association                        | Plaza/arcade, trees, planters<br>with seating ledges, garbage<br>cans, bicycle racks                                 | 24 hours/day               | 0.04           | 100%         | 0.04             | 0%          | 0.00            | Good      | Low         |
| 50         | Crystal Pavilion,<br>805 Third Avenue                        | 805 Third New<br>York, LLC                                | Indoor plaza with tables and movable chairs, piano   | Mon–Fri, 8 a.m.–<br>7 p.m. | 0.39           | 100%         | 0.39             | 0%          | 0.00            | Excellent | Heavy       |
| 51         | Sterling Plaza,<br>255 East 49th<br>Street                   | Sterling Plaza<br>Condominium                             | Plaza, trees, planters with<br>seating ledges, benches, seat<br>wall / ledges, lighting,<br>sculpture, bicycle racks | 24 hours/day               | 0.11           | 100%         | 0.11             | 0%          | 0.00            | Good      | Moderate    |
| 52         | Tower 49,<br>12 East 49th Street                             | Kato Kagaku Co.,<br>LTC                                   | Plaza/arcade, trees, planters,<br>marble benches, seat wall /<br>ledges  | 24 hours/day               | 0.27           | 100%         | 0.27             | 0%          | 0.00            | Excellent | Low         |
| 53         | 280 Park Avenue  | Broadway 280<br>Park Fee                                  | Plaza, trees, planters with<br>seating ledges, tables and<br>movable chairs, lighting                                | 24 hours/day               | 0.40           | 100%         | 0.40             | 0%          | 0.00            | Good      | Low         |
| 54         | 299 Park Avenue  | Fisher-Park Lane<br>Owner, LLC                            | Plaza/arcade, trees, planters, benches, garbage cans   | 24 hours/day               | 0.36           | 100%         | 0.36             | 0%          | 0.00            | Good      | Low         |
| 55         | Cosmopolitan<br>Condominiums,<br>141 East 48th<br>Street     | The Cosmo<br>Condo  | Plaza, trees, planters with seating ledges, seat wall / ledges   | 24 hours/day               | 0.06           | 100%         | 0.06             | 0%          | 0.00            | Good      | Low         |
| 56         | 780 Third Avenue   | Teachers<br>Insurance and<br>Annuity Assoc.<br>of America | Plaza, seat wall / ledges,<br>lighting, food trucks  | 24 hours/day               | 0.09           | 100%         | 0.09             | 0%          | 0.00            | Good      | Moderate    |
| 57         | 777 Third Avenue   | 7 Third Ave<br>Leasehold, LLC                             | Plaza/arcade, benches,<br>seating swing, trees, planters   | 24 hours/day               | 0.27           | 100%         | 0.27             | 0%          | 0.00            | Good      | Moderate    |
| 58         | Libya House,<br>309 East 48th<br>Street                      | Government<br>Socialstetal                                | Plaza/arcade, planters   | 24 hours/day               | 0.07           | 100%         | 0.07             | 0%          | 0.00            | Good      | Low         |
| 59         | 100 United Nations<br>Plaza /<br>871 United Nations<br>Plaza | Condominium   | Plaza, trees, planters with<br>seating ledges, seat wall /<br>ledges, sculpture, water<br>feature                    | 24 hours/day               | 0.28           | 100%         | 0.28             | 0%          | 0.00            | Excellent | Moderate    |

| Map<br>No. | Name/Location   | Owner                        | Description   | Hours of Access  | Total<br>Acres | %<br>Passive | Passive<br>Acres | %<br>Active | Active<br>Acres | Condition | Utilization |
|------------|---|------------------------------|---|--|----------------|--------------|------------------|-------------|-----------------|-----------|-------------|
| 60         | 767 Third Avenue  | 767 Third<br>Avenue, LLC     | Plaza/arcade, seat wall /<br>ledges, seating steps,<br>benches, tables and chairs,<br>garbage cans  | 24 hours/day   | 0.16           | 100%         | 0.16             | 0%          | 0.00            | Good      | Low         |
| 61         | 1 Dag<br>Hammarskjold<br>Plaza,<br>885 Second<br>Avenue | Plaza Tower, LLC             | Plaza, trees, planters, benches,<br>seat wall / ledges, garbage<br>cans   | 24 hours/day   | 0.38           | 100%         | 0.38             | 0%          | 0.00            | Good      | Low         |
| 62         | Trump World<br>Tower,<br>845 First Avenue               | Condominium                  | Plaza, trees, planters with<br>seating ledges, seat wall /<br>ledges, benches, lighting   | 24 hours/day   | 0.15           | 100%         | 0.15             | 0%          | 0.00            | Good      | Low         |
| 63         | 575 Fifth Avenue  | Condominium                  | Indoor plaza with tables and<br>movable chairs, garbage cans,<br>lighting, heating; outdoor<br>arcade   | 7 a.m.–midnight<br>(indoor plaza); 24<br>hours/day (outdoor<br>arcade) | 0.23           | 100%         | 0.23             | 0%          | 0.00            | Excellent | Moderate    |
| 64         | 245 Park Avenue   | Brookfield<br>Financial      | Plaza/arcade  | 24 hours/day   | 0.76           | 100%         | 0.76             | 0%          | 0.00            | Good      | Low         |
| 65         | 747 Third Avenue  | 4 Third Avenue<br>Fee        | Plaza, tables and fixed chairs,<br>seat wall / ledges, lighting,<br>gazebo, artwork   | 24 hours/day   | 0.10           | 100%         | 0.10             | 0%          | 0.00            | Good      | Low         |
| 66         | 212 East 47th<br>Street                                 | Condominium                  | Plaza, benches, lighting,<br>garbage cans   | 24 hours/day   | 0.12           | 100%         | 0.12             | 0%          | 0.00            | Excellent | Heavy       |
| 67         | Dag Hammarskjold<br>Tower,<br>240 East 47th<br>Street   | Dag<br>Hammarskjold<br>Tower | Plaza, trees, planters with<br>seating ledges, benches,<br>lighting, garbage cans, water<br>feature   | 24 hours/day   | 0.24           | 100%         | 0.24             | 0%          | 0.00            | Good      | Low         |
| 68         | Dag Hammarskjold<br>Plaza,<br>866 Second<br>Avenue      | Condominium                  | Plaza/arcade, planters with seating ledges  | 24 hours/day   | 0.04           | 100%         | 0.04             | 0%          | 0.00            | Good      | Low         |
| 69         | Dag Hammarskjold<br>Plaza,<br>833 First Avenue          | NYCDPR                       | Plaza, trees, garden, benches,<br>lighting, garbage cans,<br>sculptures, steel lattice dome   | 24 hours/day   | 1.59           | 100%         | 1.59             | 0%          | 0.00            | Good      | Low         |
| 70         | 1166 Sixth Avenue                                       | A of A Condo                 | Plaza/arcade, tables and<br>movable chairs, benches, seat<br>walls / ledges, garbage cans,<br>lamps, trees, plantings,<br>sculpture, through-block<br>connection between 45th and<br>46th Streets | 24 hours/day   | 0.63           | 100%         | 0.63             | 0%          | 0.00            | Excellent | Low         |

| <b>TABLE 4-6:</b> | INVENTORY OF EXISTING OPEN SPACE RESOURCES INCLUDED IN THE QUANTITATIVE ANALYSIS (CONTINUED) |
|-------------------|--|
|-------------------|--|

| Мар |  |   |  |   | Total | %       | Passive | %      | Active |                                      |             |
|-----|--|---|--|---|-------|---------|---------|--------|--------|--------------------------------------|-------------|
| No. | Name/Location  | Owner   | Description  | Hours of Access   | Acres | Passive | Acres   | Active | Acres  | Condition                            | Utilization |
| 71  | Belmont Public<br>Plaza,<br>320 East 46th<br>Street  | E. 46th Realty,<br>LLC                            | Plaza, trees, planters, benches,<br>lighting, garbage cans   | 8 a.m.–8 p.m. or<br>dark, whichever is<br>later           | 0.17  | 100%    | 0.17    | 0%     | 0.00   | Good                                 | Low         |
| 72  | Two Grand Central<br>Tower,<br>140 East 45th<br>Street   | 2 GCT Partners,<br>LLC                            | Plaza/arcade, planters,<br>garbage cans  | 24 hours/day  | 0.11  | 100%    | 0.11    | 0%     | 0.00   | Under<br>construction <sup>(2)</sup> | N/A         |
| 73  | 425 Lexington<br>Avenue  | Hines 425<br>Lexington<br>Avenue, LLC             | Plaza, seat wall / ledges,<br>planters with seating ledges,<br>garbage cans  | 5/1-9/30, 7 a.m<br>11:30 p.m.; 10/1-<br>4/30, 7 a.m7 p.m. | 0.10  | 100%    | 0.10    | 0%     | 0.00   | Good                                 | Low         |
| 74  | 685 Third Avenue   | Pfizer, Inc.                                      | Vest-pocket park, trees,<br>benches  | 10 a.m.–dusk  | 0.09  | 100%    | 0.09    | 0%     | 0.00   | Good                                 | Low         |
| 75  | International Plaza,<br>303 East 43rd<br>Street  | 43 St Second<br>Ave, Corp.                        | Plaza, trees, planters, seats, garbage cans  | 24 hours/day  | 0.08  | 100%    | 0.08    | 0%     | 0.00   | Under<br>construction <sup>(2)</sup> | N/A         |
| 76  | Grace Plaza,<br>1114 Sixth Avenue  | 1114<br>Trizechahn-<br>Swig, LLC                  | Plaza/arcade, trees, plantings,<br>tables and movable chairs,<br>benches, garbage cans, water<br>fountain, food vendor | 24 hours/day  | 0.52  | 100%    | 0.52    | 0%     | 0.00   | Good                                 | Low         |
| 77  | Emigrant Savings<br>Bank,<br>6 East 43rd Street  | 6 East 43rd<br>Street Corp.                       | Plaza, planters with seating ledges, statue  | 24 hours/day  | 0.03  | 100%    | 0.03    | 0%     | 0.00   | Excellent                            | Low         |
| 78  | 201 East 42nd<br>Street  | Staples The<br>Office<br>Superstore East,<br>Inc. | Plaza, trees, planters, seat wall<br>/ ledges  | 24 hours/day  | 0.03  | 100%    | 0.03    | 0%     | 0.00   | Fair                                 | Low         |
| 79  | Tudor City Greens<br>(1 of 2),<br>Tudor City Place,<br>East 42nd Street to<br>East 43rd Street | NYCDP / Trust<br>for Public Land                  | Park/plaza, plantings, trees,<br>lamps, benches, movable<br>chairs, walking path                                       | 7 a.m11 p.m.  | 0.25  | 100%    | 0.25    | 0%     | 0.00   | Under<br>construction <sup>(2)</sup> | N/A         |
| 80  | Ralph Bunche Park,<br>741 First Avenue   | NYCDPR  | Park/plaza, plantings, benches, sculpture  | 24 hours/day  | 0.42  | 100%    | 0.42    | 0%     | 0.00   | Good                                 | Moderate    |

| TABLE 4-6:         Inventory of Existing Open Space Resources Included in the Quantitative Analysis (continued) |
|---|
|---|

| Map |  |                                     |  |  | Total | %       | Passive | %      | Active |           |             |
|-----|--|-------------------------------------|--|--|-------|---------|---------|--------|--------|-----------|-------------|
| No. | Name/Location  | Owner                               | Description  | Hours of Access  | Acres | Passive | Acres   | Active | Acres  | Condition | Utilization |
| 81  | Bryant Park,<br>Sixth Avenue from<br>West 40th Street to<br>West 42nd Street                   | NYCDPR                              | Tables and movable chairs,<br>benches, lighting, trees,<br>monuments / fountains,<br>drinking fountain, garbage<br>cans, vendors, carrousel,<br>game area, petanque courts,<br>ping pong area, reading area,<br>piano, ice rink (seasonal),<br>subway access (B, D, F, M, 7) | opens at 7 a.m.<br>daily; closing time<br>varies with month,<br>ranging from 7 p.m.<br>to midnight                 | 4.58  | 100%    | 4.58    | 0%     | 0.00   | Excellent | Moderate    |
| 82  | New York Public<br>Library,<br>Fifth Avenue at<br>42nd Street                                  | New York Public<br>Library          | Plaza/terrace, tables and<br>movable chairs, seating steps,<br>statues, trees, plantings   | 24 hours/day   | 1.01  | 100%    | 1.01    | 0%     | 0.00   | Excellent | Moderate    |
| 83  | Sculpture Court at<br>Phillip Morris<br>International,<br>120 Park Avenue                      | 120 Park Avenue<br>Associates, LLC  | Indoor arcade with tables and<br>movable chairs, plantings,<br>seat wall / ledges, garbage<br>cans; outdoor arcade with<br>seat wall / ledges  | Mon–Sat, 7:30 a.m.–<br>9:30 p.m., / Sun,<br>11 a.m.–7 p.m.<br>(indoor arcade); 24<br>hours/day (outdoor<br>arcade) | 0.21  | 100%    | 0.21    | 0%     | 0.00   | Good      | High        |
| 84  | Tudor City Greens<br>(2 of 2), Tudor City<br>Place, East 41st<br>Street to East 42nd<br>Street | NYCDPR / Tudor<br>City Greens, Inc. | Park/plaza, plantings, trees,<br>lamps, benches, movable<br>chairs, walking path   | 7 a.m.–11 p.m.   | 0.20  | 100%    | 0.20    | 0%     | 0.00   | Excellent | Low         |
| 85  | Trygve Lie Plaza,<br>725 First Avenue  | NYCDPR                              | Plaza, trees, planters with<br>seating ledges, benches,<br>lighting  | 24 hours/day   | 0.10  | 100%    | 0.10    | 0%     | 0.00   | Good      | Low         |
| 86  | 101 Park Avenue  | 101 Park Avenue<br>Associates, LLC  | Plaza/arcade, plantings, seat<br>wall / ledges, seating steps  | 24 hours/day   | 0.34  | 100%    | 0.34    | 0%     | 0.00   | Excellent | Low         |

| <b>TABLE 4-6:</b> | INVENTORY OF EXISTING OPEN SPACE RESOURCES INCLUDED IN THE QUANTITATIVE ANALYSIS (CONTINUED) |
|-------------------|--|
|-------------------|--|

| Мар |  |                                     |   |  | Total | %       | Passive | %      | Active |  |             |
|-----|--|-------------------------------------|---|--|-------|---------|---------|--------|--------|--|-------------|
| No. | Name/Location  | Owner                               | Description   | Hours of Access  | Acres | Passive | Acres   | Active | Acres  | Condition                                      | Utilization |
| 87  | Grand Central<br>Plaza,<br>622 Third Avenue            | 622 Third Ave<br>Company, LLC       | Outdoor plaza with trees,<br>planters with seating ledges,<br>benches, seat wall / ledges,<br>garbage cans; indoor arcade<br>with benches, seat wall /<br>ledges, lighting, heating;<br>landscaped terrace with trees,<br>planters with seating ledges,<br>benches, tables and movable<br>chairs, lattice, garbage cans | 24 hours/day<br>(outdoor plaza);<br>weekdays 7 a.m<br>8 p.m. / weekends<br>9 a.m6 p.m.<br>(indoor arcade);<br>4/1-11/1, weekdays<br>7 a.m8 p.m. /<br>weekends 9 a.m<br>6 p.m., 11/2-3/31,<br>weekdays 9 a.m<br>6 p.m. / weekends<br>closed (landscaped<br>terrace) | 0.62  | 100%    | 0.62    | 0%     | 0.00   | Excellent /<br>partially under<br>construction | Moderate    |
| 88  | The Vanderbilt,<br>235 East 40th<br>Street             | Vanderbilt<br>Condominium           | Plaza, trees, planters, seat wall<br>/ ledges, chairs, lighting,<br>garbage cans, drinking<br>fountain  | 24 hours/day   | 0.20  | 100%    | 0.20    | 0%     | 0.00   | Good   | Low         |
| 89  | Archstone,<br>245 East 40th<br>Street                  | ASN Murray Hill,<br>LLC             | Plaza/arcade, planters  | 24 hours/day   | 0.18  | 100%    | 0.18    | 0%     | 0.00   | Good   | Low         |
| 90  | 445 Fifth Avenue                                       | Fifth Ave Condo<br>- B.H.           | Plaza, trees, planters, seat wall<br>/ ledges, garbage cans   | 24 hours/day   | 0.05  | 100%    | 0.05    | 0%     | 0.00   | Under<br>construction <sup>(2)</sup>           | N/A         |
| 91  | 600 Third Avenue                                       | Third Avenue<br>Tower Owner,<br>LLC | Plaza/arcade, trees, planters<br>with seating ledges, tables<br>and movable chairs, lighting,<br>garbage cans   | 24 hours/day   | 0.20  | 100%    | 0.20    | 0%     | 0.00   | Good   | Low         |
| 92  | The Highpoint,<br>250 East 40th<br>Street              | Highpoint<br>Condominium            | Plaza, seat wall / ledges,<br>garbage cans, water feature,<br>bicycle rack  | 24 hours/day   | 0.15  | 100%    | 0.15    | 0%     | 0.00   | Good   | Low         |
| 93  | Eastgate Tower<br>Hotel,<br>222 East 39th<br>Street    | Eastgate Tower<br>Hotel             | Plaza, planters, tables and<br>movable chairs, lighting,<br>garbage cans  | 24 hours/day   | 0.09  | 100%    | 0.09    | 0%     | 0.00   | Good   | Low         |
| 94  | The Whitney<br>Condominium,<br>311 East 38th<br>Street | The Whitney<br>Condominium          | Plaza, seat wall / ledges,<br>lighting, garbage cans  | 24 hours/day   | 0.07  | 100%    | 0.07    | 0%     | 0.00   | Fair   | Low         |

| TABLE 4-6: INVENTORY OF EXISTING OPEN SPACE RESOURCES INCLUDED IN THE QUANTITATIVE ANALYSIS (CONTINUED) |
|---|
|---|

| Map<br>No. | Name/Location                                | Owner   | Description  | Hours of Access  | Total<br>Acres | %<br>Passive | Passive<br>Acres | %<br>Active | Active<br>Acres | Condition                                 | Utilization |
|------------|--|---|--|------------------|----------------|--------------|------------------|-------------|-----------------|---|-------------|
| <u>NO.</u> | Name/Location                                | Owner   | Plaza, trees, planters, potted   | TIOUIS OF ACCESS | Acres          | rassive      | Acres            | Active      | ACIES           | condition                                 | Othization  |
| 95         | 420 Fifth Avenue                             | Dryland<br>Properties, LLC /<br>CVS Albany, LLC | plants, seat wall / ledges,<br>lighting, garbage cans, bicycle<br>rack   | 24 hours/day     | 0.09           | 100%         | 0.09             | 0%          | 0.00            | Excellent                                 | Low         |
| 96         | Murray Hill Mews,<br>160 East 38th<br>Street | Murray Hill<br>Mews Owners,<br>CP               | Plaza, trees, planters, benches,<br>lighting, garbage cans   | 9 a.m.–sunset    | 0.15           | 100%         | 0.15             | 0%          | 0.00            | Excellent                                 | Low         |
| 97         | 240 East 38th<br>Street                      | Condominium                                     | Plaza/arcade, trees, planters<br>with seating ledges, seat wall<br>/ ledges, lighting                                  | 24 hours/day     | 0.33           | 100%         | 0.33             | 0%          | 0.00            | Good /<br>partially under<br>construction | Moderate    |
| 98         | The Corinthian,<br>330 East 38th<br>Street   | The Corinthian<br>Condominium                   | Plaza, trees, planters with<br>seating ledges, seat wall /<br>ledges, benches, lighting,<br>garbage cans, bicycle rack | 24 hours/day     | 0.15           | 100%         | 0.15             | 0%          | 0.00            | Good                                      | Low         |
|            |  |   |  | STUDY AREA TOTAL | 39.15          | <b>99</b> %  | 38.94            | 1%          | 0.21            |   |             |

Sources: New York City Department of Parks and Recreation open space database; Privately Owned Public Spaces: The New York City Experience (2000); Parsons Brinckerhoff field surveys, conducted October and November 2012.

(1) As Central Park extends north to 110<sup>th</sup> Street and west to Central Park West, only the portion that falls within the study area is included in the quantitative analysis. Thus, the number of "total acres" refers to the total open space within the study area.

(2) Open space resources that are listed as "Under construction" are not currently accessible to the public, and thus there is no current utilization. These resources are not included in the quantitative analysis under existing conditions, but are included in the analyses of No-Action and With-Action conditions as construction will have been completed and those resources will be available for use in the future analysis year.

## b. Bryant Park

Bryant Park (#81 in Figure 4-2) is a 4.58-acre park that extends from West 40<sup>th</sup> Street to West 42<sup>nd</sup> Street, between Fifth and Sixth Avenues, and is located immediately west of the iconic Stephen A. Schwarzman Building (i.e., the main branch of the New York Public Library). Though the space has been called Bryant Park since 1842, the park opened in its current form in 1934, characterized by a large central lawn (300 feet long by 215 feet wide), formal pathways, stone balustrades, allées of London Plane trees, and at the west end, an oval plaza containing a black granite ornamental fountain known as the Josephine Shaw Lowell Memorial Fountain. The park is lined with many additional monuments, including several bronze statues on the north, south, and west sides of the park, as well as classical ornaments on the library's rear along the east side of the park. In 1974, the New York City Landmarks Preservation Commission designated Bryant Park as a Scenic Landmark. A major restoration effort was completed in 1992, led by the Bryant Park Corporation, and now more than 6 million people visit the park annually to enjoy its amenities, which include two restaurant pavilions and four concession kiosks.

#### c. Central Park

Central Park is an 844-acre flagship park in the middle of Manhattan that extends from West 59th Street to West 110th Street, between Fifth Avenue and Central Park West. Designed by Frederick Law Olmsted and Calvert Vaux, Central Park was the first public park built in America, and it was designated as a National Historic Landmark in 1962. Recreational facilities include a range of sports courts and fields, an ice skating rink, swimming pools, greenways, horseback riding trails, and playgrounds, and there are also many historic houses, a nature center, and a wildlife center. The portion of Central Park included in the open space study area spans from approximately Central Park South to West 62nd Street, also encompassing Grand Army Plaza, and comprises an estimated 9.83 acres (#2 in Figure 4-2). This southeastern portion of Central Park consists mainly of The Pond, the Hallett Nature Sanctuary, trees and planted areas with benches and walking paths, and part of East Drive that provides both vehicular access and a lane for horse-drawn cabs. Just north of the study area boundary is the Central Park Zoo.

#### d. Dag Hammarskjold Plaza

Dag Hammarskjold Plaza (#69 in Figure 4-2) is a 1.59-acre City-owned plaza that is located on the south side of East 47<sup>th</sup> Street between First and Second Avenues, near the United Nations Headquarters complex. For many years, it has served as a popular gathering place for public demonstrations. In 1997, the plaza underwent a \$2.3 million reconstruction, which created a symmetrical layout from north to south with six steel pavilions each housing a fountain and also included the planting and dedication of the Katharine Hepburn Garden on the south side of the park. In 1998-99, the park area was expanded by one-half acre to the north to provide a visual link to the United Nations lawn and promenade. The plaza was improved with new trees, a steel lattice dome, additional park benches, and improved lighting.

#### 4.4.1.3 Assessment of Open Space Adequacy

As discussed in Section 4.3, the open space analysis focused on passive open space that may be used by non-residents, comprising workers and other daytime users. Using *CEQR Technical Manual* guidance, the adequacy of open space was first analyzed quantitatively by comparing the ratio of existing passive open space acreage in the study area per 1,000 non-residents with the CEQR benchmark of 0.15 acres of passive open space per 1,000 non-residents. Additionally, the quantitative analysis compared the open space ratio for the combined non-residential and residential population in the study area to the CEQR benchmarks, based on the recommended weighted average of 0.15 acres per 1,000 non-residents and 0.50 acres per 1,000 residents.

The study area includes 39.15 acres of open space, of which approximately 38.94 acres (99 percent) are for passive use. As noted in Table 4-6, six of the 98 total open space resources within the study area— comprising 0.94 acres of open space (100 percent passive)—are not currently publicly accessible due to construction. Therefore, the quantitative analysis excluded this acreage for the existing conditions assessment, and the analysis was based on 38.21 acres of open space, of which approximately 38.00 acres (99 percent) are for passive use. The existing non-residential population in the study area was estimated at 542,545 (Table 4-2), and the combined residential and non-residential population was estimated at 604,299 (Table 4-5). As shown in Table 4-7, the study area has an existing open space ratio of 0.07 acres of passive open space per 1,000 non-residents, which is lower than the optimal ratio for worker populations of 0.15 acres of passive open space per 1,000 non-residents and residents, which is lower than the weighted average benchmark of 0.186. Thus, based on the quantitative analysis, there is an existing deficiency in passive open space to serve the non-residential population, as well as the combined non-residential and residential population.

|  | Total      | j-    |         | Open Space Ratios Per<br>1,000 People |       |         | CEQR Open Space Ratio<br>Benchmark |       |                      |        |
|--|------------|-------|---------|---------------------------------------|-------|---------|------------------------------------|-------|----------------------|--------|
|  | Population | Total | Passive | Active                                | Total | Passive | Active                             | Total | Passive              | Active |
| Non-Residents                              | 542,545    |       |         |                                       | N/A   | 0.070   | N/A                                | N/A   | 0.15                 | N/A    |
| Combined<br>Non-Residents<br>and Residents | 604,299    | 38.21 | 38.00   | 0.21                                  | N/A   | 0.063   | N/A                                | N/A   | 0.186 <sup>(2)</sup> | N/A    |

#### TABLE 4-7: EXISTING CONDITIONS: ADEQUACY OF OPEN SPACE RESOURCES

Excludes six open space resources—comprising 0.94 acres of open space (100% passive)—that are not currently publicly accessible due to construction.
 Based on a target open space ratio established by creating a weighted average of the amount of open space necessary to meet the CEQR benchmark of 0.5 acres of passive open space per 1,000 rosidents and 0.15 acres of passive open space per 1,000 non-residents.

## 4.4.2 The Future Without the Proposed Action (No-Action)

## 4.4.2.1 Study Area Population

In the future without the Proposed Action, it is anticipated that the current development patterns in the open space study area would continue, including a combination of new construction and repurposing of existing buildings. Given existing zoning and land use trends, it is expected that, over the analysis period, the proposed rezoning area would experience limited overall growth, much of it being in non-office uses including hotels and residential buildings, as well as the conversion of a number of existing office buildings to other uses, predominantly residential. Specifically, in the No-Action RWCDS, 10 of the projected development sites are expected to be redeveloped. This would result in a net increase of approximately 59,364 gsf of retail space, 754 residential units, and 401 hotel rooms, and would result in a net decrease of approximately 97,984 gsf of office space, compared to existing conditions (Table 4-1). This would increase the study area population by an estimated 1,199 residents and 674 non-residents, the latter comprising an increase of 715 visitors and a decrease of 41 workers.

In addition to the No-Action RWCDS, a number of developments within the open space study area are either planned or currently under construction, all of which are anticipated to be completed by the 2033 analysis year. Table 4-8 lists the locations of these development projects, as well as the corresponding estimates of residential and non-residential populations generated by these projects; additional details about the specific development projects are provided in Chapter 2, "Land Use, Zoning, and Public Policy" (Figure 2-9 and Tables 2-4A and 2-4B). Overall, as shown in Table 4-8, these developments would generate an estimated 4,742 additional residents and 9,907 additional non-residents, comprising 5,524 workers and 4,383 visitors.

As a result, in the future without the Proposed Action, the total study area population would be an estimated 553,127 non-residents and 620,822 combined non-residents and residents.

## 4.4.2.2 Open Space Resources

In the future without the Proposed Action, eight new publicly accessible passive open space resources collectively comprising 1.31 acres—would be added within the study area by the 2033 analysis year (Table 4-9 and Figure 4-3).

|  |                          | Estimated No           | n-Residents <sup>(3)</sup> |  |
|--|--------------------------|------------------------|----------------------------|--|
|  | Estimated                | Estimated              | Estimated                  |  |
| Development Name/Location <sup>(1)</sup>   | Residents <sup>(2)</sup> | Workers <sup>(4)</sup> | Visitors <sup>(5)</sup>    |  |
| 36 East 51st Street  | 0                        | 273                    | 0                          |  |
| 12-16 East 52nd Street/7-11 East 51st Street   | 428                      | 69                     | 0                          |  |
| 19 East 54th Street/532-538 Madison Avenue   | 0                        | 128                    | 451                        |  |
| 434 Park Avenue/40-50 East 57th Street   | 229                      | 232                    | 0                          |  |
| 686-700 Third Avenue   | 0                        | 183                    | 644                        |  |
| 451 Lexington Avenue   | 0                        | 91                     | 328                        |  |
| 614 Lexington Avenue   | 76                       | 160                    | 619                        |  |
| 250 East 57th Street   | 509                      | 78                     | 0                          |  |
| MoMA Tower, 53 West 53rd Street  | 462                      | 75                     | 298                        |  |
| 18-20 West 53rd Street   | 111                      | 312                    | 0                          |  |
| Hyatt Place Hotel, 208-210 East 52nd Street  | 0                        | 84                     | 401                        |  |
| 303 East 51st Street/968 Second Avenue   | 178                      | 29                     | 0                          |  |
| 301 East 50th Street   | 86                       | 21                     | 0                          |  |
| Republic of Singapore, 318 East 48th Street  | 0                        | 133                    | 0                          |  |
| International Gem Tower, 50 West 47th Street   | 0                        | 2,992                  | 0                          |  |
| 315 East 46th Street   | 83                       | 2                      | 0                          |  |
| 10 UN Plaza/823 First Avenue   | 126                      | 3                      | 0                          |  |
| 227-235 East 44th Street   | 0                        | 49                     | 232                        |  |
| 516-520 Fifth Avenue   | 0                        | 236                    | 0                          |  |
| 231 East 43rd Street   | 0                        | 34                     | 161                        |  |
| Portion of the First Avenue Properties development, 685 First<br>Avenue <sup>(6)</sup> | 1,695                    | 65                     | 0                          |  |
| 14-20 West 40th Street   | 138                      | 72                     | 268                        |  |
| Refinery Hotel, 63 West 38th Street  | 0                        | 74                     | 351                        |  |
| 45 West 38th Street  | 0                        | 67                     | 321                        |  |
| Spring Hill Suites by Marriott, 25 West 37th Street                                    | 0                        | 65                     | 309                        |  |
| Perlbinder Site, Second Avenue between East 36th and 37th Streets                      | 747                      | 0                      | 0                          |  |
| Total for Onen Succe Study Aven  | 4 742                    | 5,524                  | 4,383                      |  |
| Total for Open Space Study Area  | 4,742                    | 9,907                  |                            |  |

#### TABLE 4-8: DEVELOPMENT PROJECTS IN THE FUTURE WITHOUT THE PROPOSED ACTION

Sources: DOB; DCP; First Avenue Properties Final Supplemental EIS (2008); 53 West 53rd Street Final EIS (2009); Philip Habib & Associates (2013).

(1) Refer to Figure 2-9 and Tables 2-4A and 2-4B in Chapter 2, "Land Use, Zoning, and Public Policy," for details of the development project for each site. Only those developments that fall within the open space study area are included in this table; accordingly, the UNDC and the 7 Bryant Park developments, which are located in Census Tracts 86.01 and 113, respectively, are both omitted.

(2) Figures are based on information provided in respective environmental review documents or, if unavailable, an assumption of 1.59 residents per dwelling unit, based on an average number of residents per occupied housing unit calculated from 2010 Census data for the rezoning area.

(3) The number of estimated non-residents represents the sum of estimated workers, visitors, and college/post-secondary students; as the No-Action development projects do not include any college/post-secondary school uses, there are no estimated college/post-secondary students associated with the No-Action projects.

(4) Figures are based on information provided in respective environmental review documents or, if unavailable, standard employee generation rates of 1 employee per 250 sf of office space, 3 employees per 1,000 sf of retail space, 1 employee per 2.67 hotel rooms, 1 employee per 25 residential units, 1 employee per 1,000 sf of community facility uses, and 1 employee per 10,000 sf of parking floor area.

(5) The number of estimated visitors represents an estimate of the number of hotel guests, calculated as the number of hotel rooms multiplied by an 89.2 percent occupancy rate (from New York City Economic Development Corporation, November 2012 Economic Snapshot) multiplied by 2 people per occupied hotel room (from Special West Chelsea District Rezoning and High Line Open Space EIS, 2004).

(6) Of the four sites that collectively comprise the First Avenue Properties development (616, 685, 700, and 708 First Avenue), only 685 First Avenue is located within the open space study area. The development projects associated with the three other sites are excluded from the calculations in this table.

| TABLE 4-9:         New Open Space Resources in the Future Without the Proposed Action | TABLE <b>4-9:</b> | EN SPACE RESOURCES IN THE FUTURE WITHOUT THE PROPOSED ACTION |
|---|-------------------|--|
|---|-------------------|--|

| Map<br>No. | Name/Location   | Owner   | Description         | Hours of Access  | Total<br>Acres | % Passive | Passive<br>Acres | % Active | Active<br>Acres |
|------------|---|---|---------------------|------------------|----------------|-----------|------------------|----------|-----------------|
| 99         | 40-50 East 57th Street/434 Park Avenue  | 56th and Park (NY)<br>Owner, LLC/T&A<br>Holdings, LLC | New plaza           | 24 hours/day     | 0.14           | 100%      | 0.14             | 0%       | 0.00            |
| 100        | 7-11 East 51st Street/12-16 East 52nd<br>Street   | Unknown   | New plaza           | 24 hours/day     | 0.07           | 100%      | 0.07             | 0%       | 0.00            |
| 101        | Portion of RWCDS Projected<br>Development Site 17,<br>541 Lexington Avenue, 143-151 East<br>49th Street, 138 East 50th Street | Unknown   | New plaza           | 24 hours/day     | 0.17           | 100%      | 0.17             | 0%       | 0.00            |
| 102        | RWCDS Projected Development Site 11,<br>7-17 East 47th Street   | Unknown   | New plaza           | 24 hours/day     | 0.06           | 100%      | 0.06             | 0%       | 0.00            |
| 103        | RWCDS Projected Development Site 15, 131-145 East 47th Street   | Unknown   | New plaza           | 24 hours/day     | 0.05           | 100%      | 0.05             | 0%       | 0.00            |
| 104        | Vanderbilt Avenue,<br>between East 42nd and East 43rd Streets   | New York City<br>Department of<br>Transportation      | New plaza           | 24 hours/day     | 0.28           | 100%      | 0.28             | 0%       | 0.00            |
| 105        | Pershing Square Plaza,<br>Park Avenue between East 41st and East<br>42nd Streets  | New York City<br>Department of<br>Transportation      | New plaza           | 24 hours/day     | 0.37           | 100%      | 0.37             | 0%       | 0.00            |
| 106        | Portion of First Avenue Properties,<br>685 First Avenue   | East River Realty<br>Company, LLC                     | New landscaped area | 24 hours/day     | 0.17           | 100%      | 0.17             | 0%       | 0.00            |
|            |   |   |                     | STUDY AREA TOTAL | 1.31           | 100%      | 1.31             | 0%       | 0.00            |



FIGURE 4-3: OPEN SPACE RESOURCES IN THE FUTURE WITHOUT THE PROPOSED ACTION

Sources: DCP; DPR open space database; Privately Owned Public Spaces: The New York City Experience (2000); Parsons Brinckerhoff field surveys, conducted October and November 2012.

Three of these new open spaces are associated with the redevelopment of projected development sites identified in the RWCDS. Based on the provision in the Zoning Resolution that enables bonus floor area to be constructed—up to a maximum of 1.0 floor area ratio (FAR)—in conjunction with the provision of a public plaza, the No-Action RWCDS would include:

- A 0.06-acre plaza on Projected Development Site 11 (7-17 East 47th Street; #102 in Figure 4-3);
- A 0.05-acre plaza on Projected Development Site 15 (131-145 East 47th Street; #103 in Figure 4-3); and
- A 0.17-acre plaza on a portion of Projected Development Site 17 (541 Lexington Avenue, 143-151 East 49th Street, and 138 East 50th Street; #101 in Figure 4-3).

Planned New York City Department of Transportation open space resource projects within the study area include:

- A 0.37-acre plaza on both sides of Park Avenue between East 41<sup>st</sup> and East 42<sup>nd</sup> Streets, which will be created as part of the NYC Plaza Program, an initiative to transform underused streets into vibrant, social public spaces (#105 in Figure 4-3). This permanent year-round public plaza will be known as Pershing Square Plaza, taking the same name as the existing seasonal plaza that occupies only the west side of Park Avenue between East 41<sup>st</sup> and East 42<sup>nd</sup> Streets. The existing plaza was not included in the quantitative analysis of existing conditions because it is currently only a seasonal open space, whereas the planned permanent plaza was considered under the No-Action condition, in recognition of its future year-round use.
- A 0.28-acre plaza on Vanderbilt Avenue between East 42<sup>nd</sup> and East 43<sup>rd</sup> Streets (#104 in Figure 4-3) plaza would comprise a 60-foot-wide by 200-foot-long area along Vanderbilt Avenue that will be closed to vehicular traffic and dedicated to pedestrian use.

Three planned private developments would provide on-site, publicly accessible plazas within the study area, as follows:

- A mixed commercial/residential development at 7-11 East 51st Street/12-16 East 52nd Street (#100 in Figure 4-3) would include a 0.07-acre plaza.
- A mixed commercial/residential development at 40-50 East 57th Street/434 Park Avenue (#99 in Figure 4-3) would include a 0.14-acre plaza.
- The portion of the First Avenue Properties development site within the study area (685 First Avenue, #106 in Figure 4-3) would include a 0.17-acre publicly accessible landscaped area. According to the *First Avenue Properties Rezoning Final Supplemental EIS* (2008), the open space at 685 First Avenue would include a grassy area with trees and plantings along East 40th Street, a paved walkway on the east side of the building fronting a vehicular drive, and a paved area with benches fronting First Avenue, as well as benches at the corner of First Avenue and East 40<sup>th</sup> Street.

#### 4.4.2.3 Assessment of Open Space Adequacy

In the future without the Proposed Action, it is anticipated that new development in the study area would result in a population increase of 10,582 non-residents and 16,523 combined non-residents and residents, compared to existing conditions. Additionally, the supply of publicly accessible passive open space in the study area is expected to increase by 2.25 acres from existing conditions, comprising eight new open space resources (Table 4-9) and six existing open space resources that are not currently publicly accessible due to construction (Table 4-6, Footnote 2). Therefore, as shown in Table 4-10, the ratio of passive open space per 1,000 non-residents in the future No-Action condition would be 0.073, which is lower than the CEQR benchmark of 0.15, but higher than the ratio under existing conditions (0.07). The combined open space ratio would be 0.065 acres of passive open space per 1,000 non-residents, which is lower than the weighted average benchmark of 0.188 acres but higher than the ratio under existing conditions (0.063). Thus, in the future without the Proposed Action, the amount of passive open space available to serve the non-residential population, as well as the combined non-residential and residential population, would continue to be less than the benchmarks established in the *CEQR Technical Manual*, although the respective open space ratios would increase relative to existing conditions.

|   | Total      | Open Space Acreage |         | Open Space Ratios Per<br>1,000 People |       |         | CEQR Open Space Ratio<br>Benchmark |       |                      |        |
|---|------------|--------------------|---------|---------------------------------------|-------|---------|------------------------------------|-------|----------------------|--------|
|   | Population | Total              | Passive | Active                                | Total | Passive | Active                             | Total | Passive              | Active |
| Non-<br>Residents                                 | 553,127    |                    |         |                                       | N/A   | 0.073   | N/A                                | N/A   | 0.15                 | N/A    |
| Combined<br>Non-<br>Residents<br>and<br>Residents | 620,822    | 40.46              | 40.25   | 0.21                                  | N/A   | 0.065   | N/A                                | N/A   | 0.188 <sup>(1)</sup> | N/A    |

 TABLE 4-10:
 No-Action Condition: Adequacy of Open Space Resources

(1) Based on a target open space ratio established by creating a weighted average of the amount of open space necessary to meet the CEQR benchmark of 0.5 acres of passive open space per 1,000 residents and 0.15 acres of passive open space per 1,000 non-residents.

## 4.4.3 The Future With the Proposed Action (With-Action)

## 4.4.3.1 Direct Effects Analysis

The Proposed Action would not result in the direct displacement of any open space resource since none of the projected development sites identified in the RWCDS currently contain any publicly accessible open spaces. Construction and operation of the projected developments would not cause the physical loss of public open space; would not change the use of any open space so that it no longer serves the same user population; and would not limit public access to any open space. As described in Chapter 5, "Shadows," some incremental shadows would be cast on some of the open spaces in the study area as a result of the Proposed Action. However, these incremental shadows would not be significant due to their limited

extent and/or duration, the season in which they would be cast, and site-specific factors. Therefore, the Proposed Action's shadow-related effects would not adversely affect the utilization or enjoyment of any of these open spaces. Moreover, as discussed in Chapter 15, "Noise," the Proposed Action would not cause increased noise that would significantly affect the usefulness of any study area open spaces, whether on a permanent or temporary basis. Therefore, the Proposed Action would not have a direct effect on any study area open space.

## 4.4.3.2 Indirect Effect Effects Analysis

#### a. Study Area Population

In the future with the Proposed Action, the development of the projected development sites identified in the RWCDS would result in a net increase of approximately 3,821,339 gsf of office space, 119,662 gsf of retail space, and 190 hotel rooms, and would result in a net decrease of approximately 568 residential units, compared to the No-Action condition (Table 4-1). These development-related increases with the Proposed Action, compared to the No-Action condition, would increase the study area's non-resident population by an estimated 16,042 persons, comprising 15,703 workers and 339 visitors, and would decrease the study area's resident population by 903 persons. As a result, in the future with the Proposed Action, the total study area population would be an estimated 569,169 non-residents and 635,961 combined non-residents and residents.

#### b. Open Space Resources

The Proposed Action would include the development of a new passive open space resource on Vanderbilt Avenue between East 44<sup>th</sup> and East 47<sup>th</sup> Streets (Figure 4-4). Additional open space resources that could be funded by the District Improvement Bonus cannot be identified or quantified at present, and therefore were not considered in this analysis. The portion of Vanderbilt Avenue dedicated to pedestrian use would be divided into three 60-foot-wide by 200-foot-long segments, each extending one block in length—from East 44<sup>th</sup> Street to East 45<sup>th</sup> Street; from East 45<sup>th</sup> Street to East 46<sup>th</sup> Street; and from East 46<sup>th</sup> Street to East 47<sup>th</sup> Street—and collectively comprising 36,000 sf (0.83 acre) of publicly accessible open space. This would supplement the 0.28-acre passive open space on Vanderbilt Avenue between East 42<sup>nd</sup> and East 43<sup>rd</sup> Streets considered under the No-Action condition.

Compared to the No-Action condition, the With-Action condition would include three fewer privately owned public spaces on projected development sites identified in the RWCDS. Unlike the No-Action RWCDS, the With-Action RWCDS would not include plazas on Projected Development Site 11 (7-17 East 47<sup>th</sup> Street), Projected Development Site 15 (131-145 East 47<sup>th</sup> Street), or a portion of Projected Development Site 17 (541 Lexington Avenue, 143-151 East 49<sup>th</sup> Street, and 138 East 50<sup>th</sup> Street).



FIGURE 4-4: OPEN SPACE RESOURCES IN THE FUTURE WITH THE PROPOSED ACTION

Sources: DCP; DPR open space database; Privately Owned Public Spaces: The New York City Experience (2000); Parsons Brinckerhoff field surveys, conducted October and November 2012.

Overall, the Proposed Action would result in a 0.56-acre net increase in passive open space relative to the No-Action condition. The total acreage of open space resources in the study area would be 41.01 acres in the future with the Proposed Action, comprising 40.80 acres of passive open space and 0.21 acres of active open space.

## c. Assessment of Open Space Adequacy

In the future with the Proposed Action, the RWCDS would result in an estimated population increase of 16,042 non-residents, compared to the No-Action condition. Additionally, the supply of publicly accessible passive open space in the study area would increase by 0.56 acres from the No-Action condition. The resulting ratio of passive open space per 1,000 non-residents in the future With-Action condition would be 0.072 (Table 4-11), which is 1.37 percent lower than the ratio under the No-Action condition (0.073). The combined open space ratio would be 0.064 acres of passive open space per 1,000 non-residents and residents, which is 1.54 percent lower than the ratio under the No-Action (0.065). Thus, based on the calculated open space ratios, the With-Action deficiency would be only slightly larger than that in the No-Action condition.

|   | Total<br>Population | Open  | Space Ac | reage  |       |         |        |       | Dpen Space Ratio<br>Benchmark |        |
|---|---------------------|-------|----------|--------|-------|---------|--------|-------|-------------------------------|--------|
|   |                     | Total | Passive  | Active | Total | Passive | Active | Total | Passive                       | Active |
| Non-<br>Residents                                 | 569,169             |       |          |        | N/A   | 0.072   | N/A    | N/A   | 0.15                          | N/A    |
| Combined<br>Non-<br>Residents<br>and<br>Residents | 635,961             | 41.01 | 40.80    | 0.21   | N/A   | 0.064   | N/A    | N/A   | 0.187 <sup>(1)</sup>          | N/A    |

(1) Based on a target open space ratio established by creating a weighted average of the amount of open space necessary to meet the CEQR benchmark of 0.5 acres of passive open space per 1,000 rosidents and 0.15 acres of passive open space per 1,000 non-residents.

# 4.4.3.3 Determining Impact Significance

According to the *CEQR Technical Manual*, a proposed action may result in a significant adverse open space impact if there would be direct displacement/alteration of existing open space without a comparable replacement within the study area; or if the proposed action would reduce the open space ratio, which could indicate that open space facilities may become overburdened or that a deficiency in open space may become exacerbated. As discussed previously, the Proposed Action would not have a direct impact on any open space resource in the study area.

As shown in Table 4-12, in the No-Action condition, there would be a quantitative deficiency in passive open space—in comparison to the CEQR benchmark—to serve the non-residential population, as well as the combined non-residential and residential population. The With-Action condition would exacerbate

this quantitative deficiency slightly, as indicated by its associated lower open space ratios. In the future with the Proposed Action, the passive open space ratio would be 0.072 acres of passive open space per 1,000 non-residents, which is less than the CEQR benchmark of 0.15 acres and represents a reduction of approximately 1.37 percent (0.001 acres per 1,000 non-residents) from the No-Action condition. The combined open space ratio would be 0.064 acres of passive open space per 1,000 non-residents and residents, which is less than the recommended weighted average of 0.187 acres and represents a reduction of approximately 1.54 percent (0.001 acres per 1,000 combined non-residents and residents) from the No-Action condition.

|   |  | Оре      | n Space Ratio<br>1,000 People | Change from No-Action<br>to With-Action |                    |                      |
|---|--|----------|-------------------------------|---|--------------------|----------------------|
| Ratio                                       | CEQR Open Space<br>Ratio Benchmark   | Existing | No-Action                     | With-<br>Action                         | Absolute<br>Change | Percentage<br>Change |
| Non-Residents                               | 0.15   | 0.070    | 0.073                         | 0.072                                   | -0.001             | -1.37%               |
| Combined Non-<br>Residents and<br>Residents | Weighted<br>0.186 / 0.188 / 0.187<br>(Existing / No-<br>Action / With-<br>Action) <sup>(1)</sup> | 0.063    | 0.065                         | 0.064                                   | -0.001             | -1.54%               |

| <b>TABLE 4-12:</b> | 2033 FUTURE WITH THE PROPOSED ACTION: PASSIVE OPEN SPACE RATIOS SUMMARY |
|--------------------|---|
|                    |   |

(1) Based on a target open space ratio established by creating a weighted average of the amount of open space necessary to meet the CEQR benchmark of 0.5 acres of passive open space per 1,000 residents and 0.15 acres of passive open space per 1,000 non-residents. Since this benchmark depends on the proportion of non-residents and residents in the study area's population, it is different for existing, No-Action, and With-Action conditions.

According to the *CEQR Technical Manual*, projects that reduce the open space ratio by more than 5 percent may result in a significant adverse impact. For areas that are currently underserved, a smaller reduction may be considered significant. As discussed previously, based on maps in the Open Space Appendix of the *CEQR Technical Manual*, the open space study area is neither well- nor underserved by open space resources. Although the study area is characterized by a low open space ratio (i.e., below the citywide average of 0.15 acres of passive open space per 1,000 non-residential users), CEQR guidelines recognize that the goals for open space ratios are not feasible for areas such as Midtown Manhattan, and therefore do not constitute an impact threshold. While the acreage of passive open space resources in the study area is and would continue to be deficient in comparison to the CEQR benchmark, the deficiency would not be substantially exacerbated given the small incremental decreases in the open space ratios resulting from the Proposed Action of 1.37 percent for the non-residential population and 1.54 percent for the combined non-residential and residential population. Therefore, in accordance with the *CEQR Technical Manual*, since the open space study area is neither well served nor underserved by open space resources, these reductions in the open space ratios resulting from the Proposed Action of space study area is neither well served nor underserved by open space resources, these reductions in the open space ratios resulting from the Proposed Action would not result in any significant adverse open space space ratios resulting from the Proposed Action would not result in any significant adverse open space impacts.