

APPENDIX A - CORRESPONDENCE



1404

United States Department of the Interior



FISH AND WILDLIFE SERVICE

3817 Luker Road
Cortland, NY 13045

September 15, 2010

Mr. Anthony J. Fiore
Director of Planning and Sustainability
59-17 Junction Boulevard, 19th Floor
Flushing, NY 11373-5108

**RE: West of Hudson Hydroelectric Project (FERC #13287)
Review of Study Plans**

Dear Mr. Fiore:

The U.S. Fish and Wildlife Service (Service) has reviewed a variety of documents related to the licensing of the West of Hudson Hydroelectric Project. These documents include the June 14, 2010, *Study Plans*, the August 2010 *Fish Entrainment Report – Literature Based Characterization of Resident Fish Entrainment and Mortality*, and the September 2010 *Addendum to the Fish Entrainment Report*. We also participated in the August 23, 2010, meeting to discuss the Study Plans and the Entrainment Report.

The Study Plans, as described in the report and presented at the meeting, are acceptable to the Service. The Entrainment Report and Addendum adequately characterize the likelihood of fish entrainment and mortality and the potential options available for fish passage. The Service does not foresee any further studies at this time.

We appreciate the opportunity to review the documents. If you have any questions or desire additional information, please contact Steve Patch at 607-753-9334.

Sincerely,

David A. Stilwell
Field Supervisor

cc: Gomez and Sullivan, Henniker, NH (M. Wamser)
NYSDEC, Albany, NY (M. Woythal)
NYSDEC, Stamford, NY (K. Sanders)

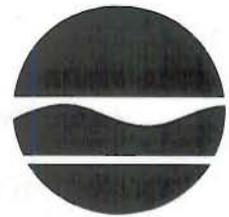
New York State Department of Environmental Conservation

Division of Environmental Permits, Region 4

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Alexander B. Grannis
Commissioner

September 24, 2010

Mr. Anthony Fiore
New York City Department of Environmental Protection
59-17 Junction Blvd
Flushing, NY 11373

RE: DECID# 0-9999-00143
West of Hudson Hydro Project
Fisheries Study Plans

Dear Mr. Fiore:

Thank you for the opportunity to review the Literature Review and Addendum. Based on that information and Department records the Department does not believe that entrainment at the Pepacton and Cannonsville Reservoirs is a significant issue under the current flow regime.

The Department remains concerned over the proposals fisheries impacts at the Neversink Reservoir. In order to bring this process forward the Department has the following proposal:

The level of mortality of entrained fish due rapid decompression at all three reservoirs is assumed to be high. However, no actual documentation is presented as to that the rate may actually be. Either additional documentation as to what depth/ pressure would cause mortality approaching 100% should be provided or the information should be developed during the field season.

As indicated in the reports submitted by NYC DEP, the intake configuration at the Neversink dam is somewhat unique. The intake is a vertical tower equipped with eight ports. The literature review dated September 2010, does not adequately address a facility with this intake design.

This Department requests that a site specific study be conducted for the proposed new Neversink hydroelectric facility. The study should be designed to provide the following information:

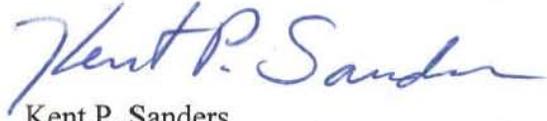
1. An estimate of the number of fish drawn into the conduit
2. The species of fish drawn into the conduit
3. An estimate of the mortality rate for fish drawn into the conduit

4. Determine if there are assemblages of fish in the zone of withdrawal
5. If there are assemblages provide information on their seasonal and diurnal movements.

The NYS DEC feels that hydro-acoustic equipment or the use of Didson cameras may be particularly useful in answering some of these questions

Please submit a proposed monitoring plan to this Department for review and approval by October 22, 2010. If you have any questions or need further information, please don't hesitate to contact me.

Sincerely,



Kent P. Sanders
Deputy Regional Permit Administrator
Region 4 – Stamford

CC: WOH Review Team
S. Patch, USF&WS



Caswell F. Holloway
Commissioner

Anthony Fiore
Chief of Staff for Operations
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October 19, 2010

Kent P. Sanders
Deputy Regional Permit Administrator
NYSDEC
Region 4 Sub-office
65561 State Highway 10, Suite 1
Stamford, NY 12167

Re: DEP West of Hudson Hydroelectric Project (FERC Project No. 13287)
Fisheries Study Plans

Dear Mr. Sanders:

The New York City Department of Environmental Protection (DEP) is in receipt of your letter dated September 24, 2010 providing comments on the West of Hudson Hydroelectric Project (Project) Fisheries Study Plan, and Entrainment Report and Addendum thereto. The Study Plans were submitted to the New York State Department of Environmental Conservation (NYSDEC) and the United State Fish and Wildlife Service (USFWS) on June 14, 2010, and the *Fish Entrainment Report - Literature Based Characterization of Resident Fish Entrainment and Mortality* (Entrainment Report) was submitted for review on August 17, 2010. A meeting was held with NYSDEC and USFWS on August 23, 2010 to discuss the Study Plans and the Entrainment Report. As a result of that meeting, DEP prepared an *Addendum to the Fish Entrainment Report* (Addendum), which was distributed for review on September 8, 2010.

In your letter, you indicated that the NYSDEC remains concerned with the potential impacts to fisheries from the proposed hydroelectric development at the Neversink Reservoir, and requested additional information on fish mortality due to pressure differentials of potentially entrained fish. The purpose of this letter is to respond to your concerns and address your requests for additional information.

Pressure Mortality

The NYSDEC requested that either additional documentation be provided as to what depth/pressure causes fish mortality approaching 100%, or the information should be developed during the field season. In the Entrainment Report and Addendum, focus was given to mortality related to the pressure gradient between the high pressure present at the low-level intake structures and the low pressure present at the downstream releases. To supplement the information provided in the Entrainment Report and Addendum, additional literature research was conducted to address NYSDEC's request, and is summarized below.

Most of the research conducted on this topic is related to turbine-passage mortality as there is a pressure gradient through a turbine, *i.e.*, a relatively high level of pressure prior to entering the turbine followed by a short low pressure region on the downstream side of the turbine runner blades. However, these studies can be applied to generally predict the effects of pressure differences on fish passing from deep water reservoirs to shallower stream environments.

Cada, *et al.* 1997 reviewed several experiments that examined the effects of pressure increases and decreases on fish and reports that there is considerable variation in the response of fish to pressure reductions¹. In their review, Cada, *et al.* 1997 summarized percent mortality among test fishes versus the ratio of exposure pressure² (P_e) to acclimation pressure³ (P_a), expressed as ratio = P_e / P_a .

Based on these studies of a variety of fish, Cada, *et al.* 1997 suggested that, as a general fish protection measure, exposure pressures should fall to no less than 60% of the value to which entrained fish are acclimated. This factor serves as a guideline for zero mortality for all fish species studied. Back calculating⁴ to determine acclimation depth using this ratio results in an acclimation depth of 23 feet. Accordingly, at acclimation depths less than 23 feet, all fish passed downstream to atmospheric pressure would be expected to show no direct mortality from pressure effects.

However, with respect to NYSDEC's inquiry regarding the depth/pressure that would cause mortality approaching 100%, one study (Hogan, 1941 cited in Cada, *et al.* 1997) reported that a P_e / P_a ratio of 40% resulted in 100% mortality in crappie (a sunfish). In the case of the Project, this ratio translates to an acclimation depth of 51 feet. This value is supported by a separate pressure study that reported swim bladders in four inch long perch burst, thus leading to mortality, when pressure was reduced to 40% of acclimation values (Jones 1951, cited in Cada, *et al.* 1997).

In addition to being species-specific, pressure mortality is dependent on other factors such as time of exposure, dissolved gas levels and other factors related to indirect mortality. Nevertheless, the 2005 observation of yellow perch mortality due to entrainment at Cannonsville Reservoir occurred at an acclimation depth of 71 feet, consistent with the findings above.

Information on mortality relative to pressure changes in salmonids indicates that a minimum P_e / P_a ratio of 30% or higher may be appropriate as protective criteria for physostomous fish⁵ (Abernathy, *et al.* 2001). Back calculating to determine acclimation depth using this ratio results

¹ Cada, *et al.* 1997 suggested that the variation in fish responses may have been due to differing test methods and small sample sizes.

² Exposure pressure is analogous to the water pressure experienced by fish after release into the downstream environment.

³ Acclimation pressure is the water pressure experienced by fish at the point of entrance to the intake structure.

⁴ Acclimation depth was determined first by solving the ratio equation for P_a ($P_a = P_e / \text{ratio}$) then converting P_a to water depth.

⁵ Physostomous species such as salmon, trout, minnows, and catfish have a pneumatic duct which connects the air bladder to the esophagus and allows for venting air from the swim bladder within seconds, resulting in the ability to rapidly adjust to changing water pressure. Physoclists such as bass, sunfish, and perch must adjust pressure within the swim bladder via diffusion into the blood, which takes hours.

in an acclimation depth of 80 feet. As presented in the Addendum, the acclimation depth for fish entering the intake to the proposed hydroelectric development at Neversink Reservoir is 151 feet at full pond. Acclimation depths of 80 feet or less in Neversink Reservoir occurs less than 3 percent of the time on an annual basis, thereby indicating that there is a very limited time during the year when acclimation depths would be expected to be equal to or less than the applicable criteria for protection.

Site Specific Information for Neversink Reservoir

The NYSDEC letter states, “As indicated in the reports submitted by DEP, the intake configuration at the Neversink dam is somewhat unique. The intake is a vertical tower equipped with eight ports. The literature review dated September 2010, does not adequately address a facility with this intake design.”

Although the common intake is a vertical tower with eight segments that span the length of the water column, the intake that conveys water from the forebay to the stream release is at a fixed location at the bottom of the water column (see Attachment 1). It is from this point that water will be conveyed to the proposed hydroelectric turbine. DEP believes that because: (a) the intake to the proposed hydroelectric development is in deep water with an acclimation depth under full pond equal to 151 feet; (b) the intake velocities are very low under all conditions; and (c) acclimation depths consistent with even the less limiting protective criteria associated with physostomous species occurs less than 3% of the time in the Neversink Reservoir fish entrained in the stream release would suffer high mortality rates due to pressure differentials. However, regardless of this expectation DEP believes based on the configuration outside and within the Neversink intake structure the likelihood of entrainment to the stream release is low.

The Addendum (see page 11) clarified a statement made in the Entrainment Report that misrepresented the entrainment potential of fish entering the common intake. DEP revised this statement to indicate that the design of the intake structure is such that all occurrences of potential fish entrainment to the proposed hydroelectric development at Neversink Reservoir would occur at the horizontal troughs on the floor of the intake structure and not from fish entering the common intake in the upper portions of the water column (see Attachment 1).

DEP has evaluated the life history and habitat preferences of the fish species living in the Neversink Reservoir to predict their likelihood of fish being in the vicinity of the intake and to determine the potential for entrainment of any such fish likely to be found in the vicinity of the intake. DEP concluded that fish entrainment at the proposed Neversink development is expected to be low for all species based on the following factors:

1. Lack of littoral zone habitat in the vicinity of the intake structure. The intake structure is located in an excavated channel—an approximately 600-foot-long and 22- to 32-foot-wide intake channel excavated in rock, with vertical bedrock walls. Because of this lack of littoral habitat, smaller fish are not expected to be in the vicinity of the common intake structure.

3. Low intake velocities. Approach velocities at the common intake are very low: 0.35 ft/s at maximum reservoir drawdown and 0.09 ft/s at full pond. At these velocities, most fish can swim away from the intake thus avoiding entrainment.
4. Intake protection. Neversink has close-spaced bar racks (2-inch clear spaced), affording protection to fish that may be in the vicinity of the Neversink intake structure.

NYSDEC also requested that the report include “An estimate of the mortality rate for fish drawn into the conduit.” Based on the additional information provided above, DEP contends that, while entrainment potential is low for all species, mortality of potentially entrained fish will be significant – with or without the proposed hydroelectric development – due to pressure effects. Based on the pressure differentials between the intake structure and the release works it is likely that any fish entrained through the release structure at the proposed Project development will not survive.

It is the opinion of DEP that the information provided to date to evaluate fish entrainment at the proposed Neversink development appropriately and adequately addresses the questions posed by NYSDEC in their study request. Accordingly, based on the totality of the information provided to date, including the information provided herein, DEP contends that a site specific fisheries study at Neversink Reservoir is not warranted and, therefore, respectfully requests NYSDEC’s concurrence with this approach.

If you have any questions regarding the information herein or would like to discuss it further, please do not hesitate to contact me at (718) 595-6529 or via email at afiore@dep.nyc.gov. Thank you in advance for your prompt attention to, and careful consideration of, this matter. DEP looks forward to continuing to work with NYSDEC regarding this Project.

Respectfully submitted,



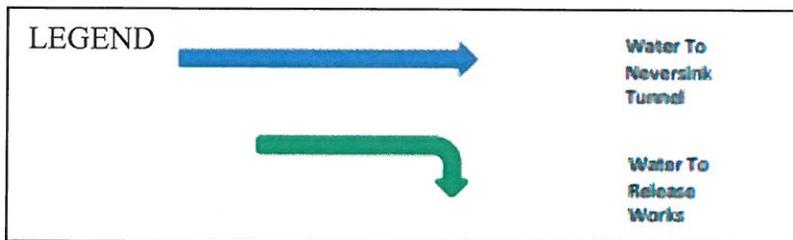
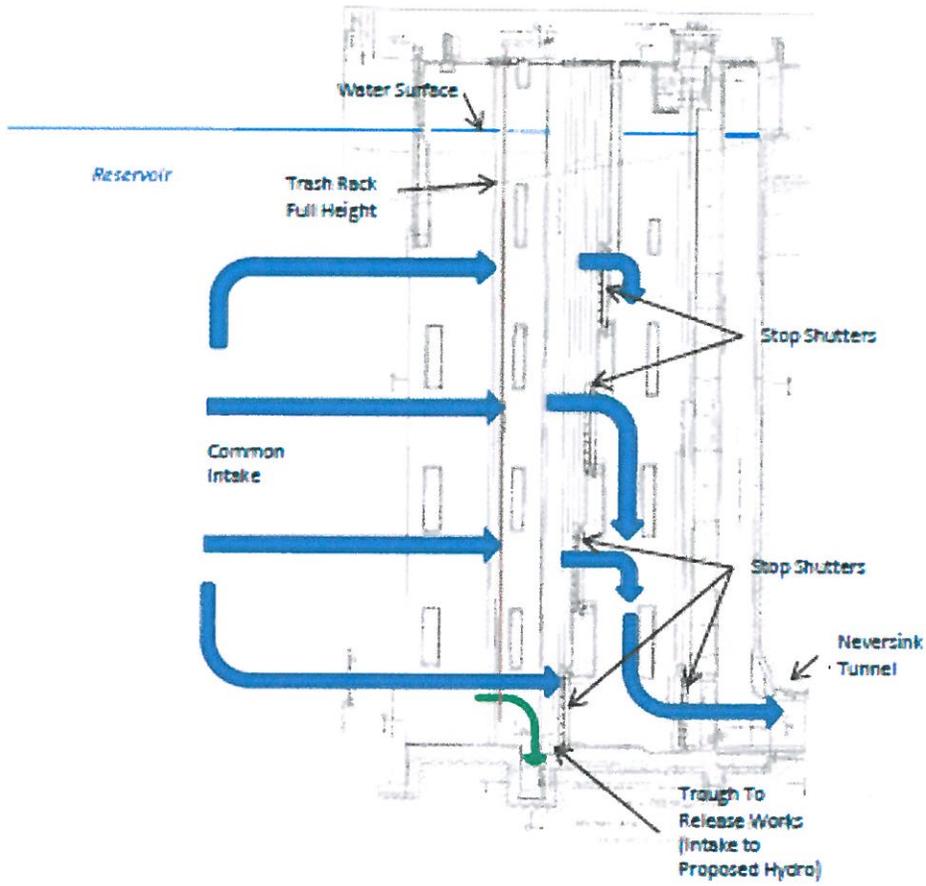
Anthony J. Fiore

c: Dave Sampson, Associate Counsel, NYSDEC
Mark Woythal, Director In-Stream Flow Unit, NYSDEC
Larry Wilson, Biologist, NYSDEC
Michael Flaherty, Biologist, NYSDEC
Norman McBride, Biologist, NYSDEC
David A. Stilwell, Field Supervisor, USFWS
Steven Patch, Fish and Wildlife Biologist, USFWS
Kevin Lang, Partner, Couch White
Mark Wamser, P.E., Water Resource Engineer, Gomez and Sullivan

References:

- Abernathy, C.S, B.G. Amidan, and G.F. Cada. 2001. Laboratory studies of the effects of pressure and dissolved gas supersaturation on turbine- passed fish. Pacific Northwest National Laboratory. PNNL-13470. Hydropower Program, U.S. Department of Energy, Idaho Falls, Idaho.
- Cada, G.F., C.C. Coutant, and R.R. Whitney. 1997. Development of biological criteria for the design of advanced hydropower turbines. DOE/ID-10578. Hydropower Program, U.S. Department of Energy, Idaho Falls, Idaho.

Attachment 1: Cross Section of Neversink Intake Structure



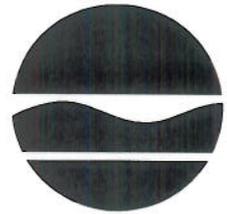
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Peter M. Iwanowicz
Acting Commissioner

December 8, 2010

Mr. Anthony Fiore
New York City Department of Environmental Protection
59-17 Junction Blvd
Flushing, NY 11373

RE: DECID# 0-9999-00143
West of Hudson Hydro Project
Fisheries Study Plans

Dear Mr. Fiore:

Thank you for your October 19, 2010 response to our latest information request

After reviewing the additional information provided, the Department has determined that under the current Flexible Flow Management Plan (FFMP) flow regime, the addition of hydroelectric facilities as proposed will not have a significant impact on fisheries mortality at the Cannonsville, Pepacton and Neversink reservoirs and no further field studies are necessary.

However, this determination is based upon the NYCDEP's assertion that "...The NYCDEP is not proposing to modify the magnitude, frequency, duration, or timing of discharges due to the proposed hydropower facilities. Flows available for generation at these facilities will be based on the conservation or directed releases..." and the information provided that entrainment mortality under the current FFMP approaches 100%. If there is a change in proposed operations that would increase the flow through the turbines and release structures, then further studies or protective measures may be warranted.

The Department reserves the right to revisit this issue if the project changes in a way that would lead to additional fish mortality.

If you have any questions or need further information please don't hesitate to contact me.

Sincerely,

A handwritten signature in black ink that reads "Kent P. Sanders".

Kent P. Sanders
Deputy Regional Permit Administrator
Region 4 - Stamford

Cc: WOH Review Team
S. Patch, USF&WS